



ANNUAL PERFORMANCE EVALUATION REPORT FOR FINANCIAL YEAR 2018/19



Public Procurement Regulatory Authority





TRANSMITTAL LETTER



In reply please quote:-

Ref. No. AB 30/200/01/"D"/152

Hon. Dr. Philip Mpango (MP),
Minister for Finance and Planning,
Treasury Square,
18 Jakaya Kikwete Road,
P.O. Box 2802,
40468 DODOMA

Honourable Minister,

PSSSF Dodoma Plaza, 9th Floor,
Jakaya Kikwete Road,
P.O. Box 2865,
Dodoma, TANZANIA.
Tel: +255 26 2963854
E-mail: ceo@ppra.go.tz
Website: www.ppra.go.tz

27th September, 2019

**RE: SUBMISSION OF ANNUAL PERFORMANCE EVALUATION REPORT FOR
FINANCIAL YEAR 2018/19**

In accordance with Section 29 (1) (a) of the Public Procurement Act, CAP 410, I have the honour to submit to you the Annual Performance Evaluation Report of the Public Procurement Regulatory Authority for the financial year ended 30th June, 2019. Accordingly, the Act requires the Minister to lay the report before the National Assembly within three months from the date of receiving it or at the next meeting of the Parliament, whichever comes earlier.

Honourable Minister, I hereby submit.



Amb. Dr. Matern Y. C. Lumbanga
BOARD CHAIRMAN



TABLE OF CONTENTS

TRANSMITTAL LETTER	i
ANNEXES	ix
ABBREVIATIONS AND ACRONYMS.....	x
ACKNOWLEDGEMENT	xiv
STATEMENT FROM BOARD CHAIRMAN	xv
EXECUTIVE SUMMARY	xvi
Introduction	xvi
Overall Performance	xvi
Challenges.....	xx
Sector related Challenges.....	xxi
Internal Challenges.....	xxi
1.0. THE REPORT.....	1
2.0. REGULATORY AND INSTITUTIONAL FRAMEWORK OF PUBLIC PROCUREMENT.....	2
3.0. BACKGROUND	4
3.1. Establishment and Objectives	4
3.2. Functions and Powers	4
3.3 Organization setup	5
3.3.1 Board of directors.....	5
3.3.2 Management	7
4.0. REVIEW OF OPERATIONS	9
4.1 Introduction	9
4.2 Overall Performance.....	9
4.2.1 HIV/AIDS Infections and Services.....	9
4.2.2 Implementation of National Anti-corruption Strategy	9
4.2.3 Implementation of MoUs with other institutions.....	9



4.2.4	Outreach capacity and visibility	19
4.2.5	Capacity to Deliver Quality Services.....	21
4.3	<i>Financial Performance</i>	22
5.0	PERFORMANCE OF PEs.....	24
5.1	Enforcement of Compliance through SCMP	24
5.1.1	Submission of APPs	24
5.1.2	Publication of procurement information	24
5.1.3	Monthly and quarterly procurement reports.....	25
5.2	Volumes of Awarded Procurement Contracts.....	27
5.2.1	Value of awarded procurement contracts	27
5.2.2	Analysis of volumes of contracts in terms of procurement methods.....	28
5.2.3	Analysis of awarded contracts in terms of procurement categories.....	29
5.2.4	Analysis of expenditure in procurement against budget.....	30
5.2.5	PEs with annual volumes of awarded contracts of TZS 20 billion or above	31
5.2.6	Analysis of volume of procurement made by PEs categories	33
5.3	Procurement Audits.....	39
5.3.1	<i>Volume of the audited procurement</i>	40
5.3.2	<i>Findings of compliance audit</i>	41
5.3.3	<i>Compliance of PEs with Contract Volumes of TZS 20 billion and above</i>	51
5.3.4	Value for Money Audit findings.....	52
5.3.5	<i>VfM assessment for major projects implemented in the financial year 2018/19</i>	61
5.3.6	Procurement audits for PPP Projects.....	73
5.3.7	Assessment of Red Flags.....	79
5.3.8	Assessment of procurement through force account method of procurement.....	81
5.3.9	Assessment on Application of Preference Schemes by PEs	85
5.3.10	Assessment on Efficiency of Procurement Process within Procuring Entities.....	86
5.3.11	Assessment on Acquisition of Fuel by the Procuring Entities.....	91



5.3.12	Assessment on Maintenance of Government Vehicles and Plants	92
5.3.13	Implementation of Previous Audit Recommendations	93
5.3.14	General Recommendations.....	95
5.4	Investigation on Allegations, Complaints and Reported Cases of Mis-Procurement.....	96
5.4.1	Investigation conducted at Tanzania Bureau of Standards (TBS).....	97
5.4.2	Investigation conducted at Tanzania Airports Authority (TAA).....	99
5.4.3	Investigation conducted at Rural Energy Agency (REA).....	101
5.4.4	Investigation conducted at Nkasi DC	103
5.4.5	Investigation conducted at Bank of Tanzania (BOT)	105
6.0	CHALLENGES AND WAY FORWARD	107
6.1	Challenges	107
6.1.1	<i>Sector related challenges</i>	107
6.1.2	<i>Internal Challenges to PPRA</i>	108
6.2	Way Forward	108
6.2.1	<i>Sector related Challenges</i>	108
6.2.2	<i>Internal Challenges</i>	109



LIST OF TABLES

Table 4 - 1:	Summary of MoUs with Other Institutions	9
Table 4 - 2:	PMIS operationalization progress	14
Table 4 - 3:	Staff complement as at 30 th June, 2019	21
Table 4 - 4:	Training attended by staff in 2018/19.....	21
Table 4 - 5:	Budget Vs Receipts/Collection- FY 2018/19	22
Table 4 - 6:	Analysis of Budget Vs Expenditure – FY 2018/19	22
Table 4 - 7:	Analysis of Expenditure Vs Source of funds	23
Table 5 - 1:	Trend analysis of awarded contracts for ten consecutive years.....	27
Table 5 - 2:	Analysis of volume of contracts on procurement methods, number and value.....	28
Table 5 - 3:	Analysis of volume of contracts awarded in terms of procurement categories.....	29
Table 5 - 4:	Comparison of value and percent of works and goods contracts awarded by Tanroads and REA in relation to overall awarded contracts by all executive agencies/authorities	35
Table 5 - 5:	Categories of Audited Contracts	53
Table 5 - 6:	Audited Contracts in Terms of PEs Categories	53
Table 5 - 7:	Distribution of Audited Contracts Performance in PE Categories	54
Table 5 - 8:	Categories of audited major projects are summarized.....	62
Table 5 - 9:	Consultancy contracts entered to provide transaction advisory services for PPP Projects.....	74
Table 5 - 10:	The list of PEs with high corruption red flags scores	79
Table 5 - 11:	PEs with contracts above 100 Million assessed to have higher average red flags of and above 20 percent.....	80
Table 5 - 12:	Entities spent more than 119 days in all stages of Procurement Cycle	87
Table 5 - 13:	Entities spent more than 95 days in all stages of Procurement Cycle	87
Table 5 - 14:	Entities spent more than 102 days in all stages of Procurement Cycle	88
Table 5 - 15:	Entities spent more than 102 days in all stages of Procurement Cycle	89
Table 5 - 16:	Entities spent more than 83 days in all stages of Procurement Cycle	90
Table 5 - 17:	List of PEs which failed to implement previous audit recommendations.....	94



LIST OF FIGURES

Figure 2 - 1:	Public Procurement Regulatory Framework	2
Figure 2 - 2:	Institutional Setup in PEs.....	3
Figure 3 - 1:	Organization Structure.....	8
Figure 4 - 1:	TANePS system main page	15
Figure 4 - 2:	TANePS procurement cycle flow	18
Figure 5 - 1:	Submission of APPs and GPNs.....	24
Figure 5 - 2:	Trend of Volume of Procurement for the Past Eight Financial Years	28
Figure 5 - 3:	Percentage of value distribution of awarded contracts in terms procurement categories.....	29
Figure 5 - 4:	Comparison of approved budget, received amount and expenditure in Procurement	30
Figure 5 - 5:	Trend of Expenditure in Procurement for the Last Eight Years.....	31
Figure 5 - 6:	PEs with Awarded Contracts Volumes of Above TZS 20 Billion	32
Figure 5 - 7:	Percentage Distribution of Volume of Awarded Contracts in Categories of Procurement by Big Spenders.....	33
Figure 5 - 8:	Comparison of volume of procurement in terms of PEs category.....	33
Figure 5 - 9:	Percentage Distribution of Contracts Value by Ministries.....	34
Figure 5 - 10:	Percentage Distribution of Value of Awarded Contracts by PAs.....	34
Figure 5 - 11:	Comparison of the value of awarded contracts for the past two consecutive financial years.....	35
Figure 5 - 12:	Percentage Distribution of Value of Contracts by Executive Agencies / Authorities ..	36
Figure 5 - 13:	Awarded Contracts by Executive Agencies / Authorities for Two Consecutive Financial Years	36
Figure 5 - 14:	Percentage Distribution of Value of Contracts by Independent Departments	37
Figure 5 - 15:	Awarded contracts by Independent Departments for Two Consecutive Financial Years.....	37
Figure 5 - 16:	Percentage Distribution of Value of Contracts by RAS.....	38
Figure 5 - 17:	Awarded Contracts by RASs for Two Consecutive Financial Years	38



Figure 5 - 18: Percentage Distribution of Value of Contracts by LGAs.....	39
Figure 5 - 19: Awarded contracts by LGAs for two consecutive financial years.....	39
Figure 5 - 20: Distribution of volume of audited procurement category by value.....	41
Figure 5 - 21: Distribution of volume of audited procurement category by number	41
Figure 5 - 22: Average Compliance Level for the Seven Performance Indicators	42
Figure 5 - 23: Average Compliance level for the Seven Compliance Indicators Compared to Last Financial Year	43
Figure 5 - 24: Trend of Overall Compliance level of PEs over the Past Seven Financial Years	44
Figure 5 - 25: Distribution of Compliance Level of the Audited PEs Category	45
Figure 5 - 26: Performance of MDAs, LGAs and PAs in each indicator	46
Figure 5 - 27: Overall scores for sub-indicators on institutional set up	47
Figure 5 - 28: Compliance of Organs with Stipulated Powers and Responsibilities.....	47
Figure 5 - 29: Compliance Level under Procurement Planning and Implementation.....	48
Figure 5 - 30: Compliance Level of Sub-indicators under Tender Processing	49
Figure 5 - 31: Compliance Levels of Sub Indicators under Contracts Management.....	50
Figure 5 - 32: Compliance Level under Procurement Records Management.....	50
Figure 5 - 33: Compliance Levels for use of Systems Developed by PPRA.....	51
Figure 5 - 34: Compliance of PEs with Expenditure of TZS 20 Billion and above in Procurement ...	52
Figure 5 - 35: Distribution of Audited Contracts Performance in LGAs, PAs and MDAs.....	55
Figure 5 - 36: VfM Overall Results for Procurement Categories.....	55
Figure 5 - 37: VfM Overall Results for Procurement Categories for two consecutive financial years... ..	56
Figure 5 - 38: VfM performance of all audited MDAs, LGAs and PAs.....	56
Figure 5 - 39: Comparison of Performance Level in Terms of Category of PEs.....	57
Figure 5 - 40: Overall VfM Results for Individual Indicators.....	57
Figure 5 - 41: VfM results for the Five Performance Indicators Compared to Last Financial Year ...	58
Figure 5 - 42: Comparison of Overall VfM Score of Audited PEs for the Past Six Consecutive Years.. ..	58



Figure 5 - 43: Comparison by value of audited major projects	62
Figure 5 - 44: The distribution by value of audited major projects per each PE.....	62
Figure 5 - 45: The overall Vfm score for audited major projects for each indicator	63
Figure 5 - 46: Vfm score: Widening of Morogoro Road Project	64
Figure 5 - 47: VfM score: Construction of Ubungo Interchange project	65
Figure 5 - 48: Vfm score: Construction of New Selander Bridge Project	66
Figure 5 - 49: VfM score: Construction of BRT Infrastructure - Phase 2, Lot 1	67
Figure 5 - 50: VfM score: Construction of BRT Infrastructure - Phase 2, Lot 2	68
Figure 5 - 51: VfM score: SGR Project from Dar es Salaam - Morogoro.....	69
Figure 5 - 52: VfM score: SGR Project from Morogoro - Makutopora.....	70
Figure 5 - 53: Vfm score: Orkesumet Water Supply Project II - Lot II.....	71
Figure 5 - 54: VfM score: contract for supply of fuel to TANESCO.....	72
Figure 5 - 55: VfM score: Contact for Supply of Conductors.....	73



ANNEXES

Annex 4 - 1:	Resolutions of the 11 th EAPF	110
Annex 5 - 1:	The list of PEs, number of internal audit reports submitted and the notable weaknesses.....	111
Annex 5 - 2:	Detailed Analysis of Number and Relative Value of Awarded Contracts in Five Consecutive Financial Years.....	117
Annex 5 - 3:	Details of levels of compliance by each procuring entity.....	119
Annex 5 - 4:	PEs with Poor Performance.....	126
Annex 5 - 5:	Details of VfM scores for all audited contracts.....	129
Annex 5 - 6:	The list of contracts with high corruption red flags in all phases or either of the phases	155
Annex 5 - 7:	List of audited PEs with projects implemented through force account.....	162
Annex 5 - 8:	List of tenders which PEs failed to apply preference scheme	173



ABBREVIATIONS AND ACRONYMS

AfDB	<i>African Development Bank</i>
AICC	<i>Arusha International Conference Centre</i>
ALAT	<i>Association of Local Authorities of Tanzania</i>
AO	<i>Accounting Officer</i>
APER	<i>Annual Performance Evaluation Report</i>
APGW	<i>Annual Procurement Governance Workshop</i>
APP	<i>Annual Procurement Plan</i>
AUWASA	<i>Arusha Urban Water Supply and Sewarage Authority</i>
ATC	<i>Arusha Technical college</i>
BMH	<i>Benjamin Mkapa Hospital</i>
BoQ	<i>Bill of Quantities</i>
BOT	<i>Bank of Tanzania</i>
BRELA	<i>Business Registration and Licensing Agency</i>
CAG	<i>Controller and Auditor General</i>
CC	<i>City Council</i>
CEO	<i>Chief Executive Officer</i>
CPD	<i>Continuous Professional Development</i>
CRB	<i>Contractors Registration Board</i>
CUIS	<i>Common Use Items and Services</i>
DART	<i>Dae es Salaam Rapid Transit Agency</i>
DAWASA	<i>Dar es Salaam Water and Sewarage Authority</i>
DC	<i>District Council</i>
DDCA	<i>Drilling and Dam Construction Agency</i>
DUWASA	<i>Dodoma Urban Water Supply and Authority</i>
EAPF	<i>East African Public Procurement Forum</i>
EC	<i>Evaluation Committee</i>
e-GA	<i>Electronic Government Agency</i>
ERB	<i>Engineers Registration Board</i>
ETDCMCL	<i>Electrical Transmission and Distribution Construction and Maintenance Company Limited</i>
EWURA	<i>Energy and Water Utilities Regulatory Authority</i>
FCC	<i>Fair Competition Commission</i>
FY	<i>Financial Year</i>
GCC	<i>General Conditions of Contract</i>
GN	<i>Government Notice</i>
GPN	<i>General Procurement Notice</i>
GPSA	<i>Government Procurement Services Agency</i>



HESLB	<i>Higher Education Students' Loans Board</i>
HIV/AIDS	<i>Human Immuno-deficiency Virus/Acquired Immune Deficiency Syndrome</i>
HQ	<i>Headquarters</i>
IA	<i>Internal Auditor</i>
IAA	<i>Institute of Accountancy Arusha</i>
IAGO	<i>Internal Auditor General's Office</i>
IAUs	<i>Internal Audit Units</i>
IFM	<i>Institute of Finance Management</i>
IGF	<i>Internally Generated Funds</i>
IRDP	<i>Institute of Rural Development and Planning</i>
IS	<i>Information System</i>
ISPGG - III	<i>Institutional Support Project for Good Governance - Phase III</i>
KADCO	<i>Kilimanjaro Airport Development Company Limited</i>
KASHWASA	<i>Kahama and Shinyanga Water Supply Authority</i>
LGAs	<i>Local Government Authorities</i>
LPO	<i>Local Purchasing Order</i>
MC	<i>Municipal Council</i>
MDAs	<i>Ministries, Departments and Agencies</i>
MHCDGEC	<i>Ministry of Health, Community Development, Gender, Elderly and Children</i>
MNH	<i>Muhimbili National Hospital</i>
MoEST	<i>Ministry of Education, Science and Technology</i>
MoFP	<i>Ministry of Finance and Planning</i>
MoHA	<i>Ministry of Home Affairs</i>
MOI	<i>Muhimbili Orthopaedic Institute</i>
MoNRT	<i>Ministry of Natural Resource and Tourism</i>
MoU	<i>Memorandum of Understanding</i>
MoWTC	<i>Ministry of Works, Transport and Communication</i>
MoWI	<i>Ministry of Water & Irrigation</i>
MP	<i>Member of Parliament</i>
MSD	<i>Medical Stores Department</i>
MTSP	<i>Medium Term Strategic Plan</i>
MUCE	<i>Mkwawa University College of Education</i>
MVP	<i>Minor Value Procurement</i>
MWAUWASA	<i>Mwanza Urban Water and Sanitation Authority</i>
NAOT	<i>National Audit Office of Tanzania</i>
NCAA	<i>Ngorongoro Conservation Area Authority</i>
NCB	<i>National Competitive Bidding</i>
NCD	<i>Non Communicable Disease</i>
NEC	<i>National Electoral Commission</i>



NECTA	<i>National Examinations Council of Tanzania</i>
NEEC	<i>National Economic Empowerment Council</i>
NHC	<i>National Housing Cooperation</i>
NHIF	<i>National Health Insurance Fund</i>
NIMR	<i>National Institute for Medical Research</i>
NSSF	<i>National Social Security fund</i>
OC	<i>Other Charges</i>
ORCI	<i>Ocean Road Cancer Institute</i>
PA	<i>Public Authority</i>
PCCB	<i>Prevention and Combating of Corruption Bureau</i>
PE	<i>Procuring Entity</i>
PFM	<i>Public Financial Management</i>
PFMRP	<i>Public Financial Management Reform Programme</i>
PMIS	<i>Procurement Management Information System</i>
PMO	<i>Prime Minister's Office</i>
PMO - PSCP	<i>Prime Minister's Office – Private Sector Competitiveness Project</i>
PMU	<i>Procurement Management Unit</i>
PO	<i>President's Office</i>
PO-PSMGG	<i>President's Office - Public Service Management and Good Governance</i>
PO-RALG	<i>President's Office - Regional Administration and Local Governments</i>
PPA	<i>Public Procurement Act, Chapter 410</i>
PPAA	<i>Public Procurement Appeals Authority</i>
PPP	<i>Public - Private Partnership</i>
PPR	<i>Public Procurement Regulations</i>
PPRA	<i>Public Procurement Regulatory Authority</i>
PSPTB	<i>Procurement and Supplies Professionals and Technicians Board</i>
PSSSF	<i>Public Service Social Security Fund</i>
RAS	<i>Regional Administrative Secretary</i>
RCIP	<i>Regional Communication and Infrastructure Programme</i>
REA	<i>Rural Energy Agency</i>
SCC	<i>Special Conditions of Contract</i>
SCMP	<i>System for Checking and Monitoring Procurement</i>
SGSE	<i>Special Group Supporting Entities</i>
SMEs	<i>Small and Medium Enterprises</i>
SPN	<i>Specific Procurement Notice</i>
SPV	<i>Special Purpose Vehicles</i>
SSRA	<i>Social Security Regulatory Authority</i>
SUMATRA	<i>Surface and Marine Transport Regulatory Authority</i>
TAA	<i>Tanzania Airports Authority</i>



TANAPA	<i>Tanzania National Parks Authority</i>
TANePS	<i>Tanzania National e-Procurement System</i>
TANESCO	<i>Tanzania Electric Supply Company Limited</i>
TANROADS	<i>Tanzania National Roads Agency</i>
TARURA	<i>Tanzania Rural and Urban Roads Agency</i>
TAS	<i>Technical Audit Section</i>
TB	<i>Tender Board</i>
TBS	<i>Tanzania Bureau of Standards</i>
TC	<i>Town Council</i>
TCAA	<i>Tanzania Civil Aviation Authority</i>
TCRA	<i>Tanzania Communications Regulatory Authority</i>
TCU	<i>Tanzania Commission of Universities</i>
TD	<i>Tender Document</i>
TEMESA	<i>Tanzania Electrical, Mechanical and Electronics Services Agency</i>
TIN	<i>Taxpayer Identification Number</i>
TIRA	<i>Tanzania Insurance Regulatory Authority</i>
TOR	<i>Terms of References</i>
TPA	<i>Tanzania Ports Authority</i>
TPC	<i>Tanzania Posts Corporation</i>
TPDC	<i>Tanzania Petroleum Development Corporation</i>
TPJ	<i>Tanzania Procurement Journal</i>
TR	<i>Treasury Registrar</i>
TRA	<i>Tanzania Revenue Authority</i>
TRC	<i>Tanzania Railways Corporation</i>
TTB	<i>Tanzania Tourist Board</i>
TTCL	<i>Tanzania Telecommunications Company Limited</i>
TUWASA	<i>Tabora Urban Water and Sewerage Authority</i>
TZS	<i>Tanzania Shilling</i>
UD	<i>User Department</i>
UDOM	<i>University of Dododma</i>
ULGP	<i>Urban Local Government Strengthening Programme</i>
URT	<i>United Republic of Tanzania</i>
USD	<i>United States Dollar</i>
VAT	<i>Value Added Tax</i>
VETA	<i>Vocational Education and Training Authority</i>
VfM	<i>Value for Money</i>
WANGIWASA	<i>Wanging'ombe Water Supply and Sanitation Authority</i>



ACKNOWLEDGEMENT

This is the thirteenth Annual Performance Evaluation Report (APER) issued by the Public Procurement Regulatory Authority (PPRA) since it became operational in May 2005. It has been prepared in accordance with the Public Procurement Act, CAP 410 and provides performance of both PPRA as an institution and the public procurement sector in general.

PPRA is grateful to the various stakeholders who contributed immensely towards helping it exercise the mandate provided under the law. They include the Ministry of Finance and Planning under the leadership of the Minister for Finance and Planning, Dr. Philip Mpango (MP), Deputy Minister, Dr. Ashatu Kijaji (MP) and the Permanent Secretary, Treasury who is also the Paymaster General, Mr. Dotto James, for providing support and guidance that led to the achievements explained in this report.

Along the same line, PPRA also recognizes development partners for their financial support under which a significant number of core activities were implemented through the Public Financial Management Reform Programme (PFMRP) as well as the Institutional Support Project for Good Governance - Phase III (ISPGG III) aimed at increasing transparency in public procurement processes. The support of development partners complemented the Government subvention in ensuring attainment of PPRA objectives.

The achievements of PPRA during the reporting period would not have been possible without the support and cooperation of the entire procurement fraternity, which includes procuring entities, the business community, non state actors , auditors, the media and the general public. They all contributed in one way or another as the Authority strived to ensure that the public procurement law, regulations and procedures are complied with. Equally important were various institutions with which PPRA has memoranda of understanding.



STATEMENT FROM BOARD CHAIRMAN

The Public Procurement Regulatory Authority is a regulatory body established under the Public Procurement Act, CAP. 410 and charged with the responsibility of regulating and overseeing implementation of the Act in order to deliver best value for money and other socioeconomic outcomes to the public.

During the year under review, PPRA continued to implement its second five-year Medium Term Strategic Plan (2015/16 – 2019/20) guided by both its Mission and Vision.

As PPRA implemented its activities for the year, not only did it realise some notable achievements, but also faced challenges that hindered smooth implementation of its plans and activities. Generally, stakeholders' needs for Authority's services increased dramatically compared to available resources, notably financial and human resources, and the rising operational costs.

I am grateful to the Government for showing a political will that enhances the quality of services being offered by PPRA. As a result, most of our reports and recommendations are being considered and actions are taken appropriately.

Amb. Dr. Matern Y. C. Lumbanga
BOARD CHAIRMAN



EXECUTIVE SUMMARY

Introduction

The thirteenth APER depicts various regulatory and oversight undertakings by PPRA in FY 2018/19, aimed at improving public procurement systems in Tanzania in order to achieve best value for money in public procurement. PPRA performs the following functions as provided in PPA:-

- i) Offering advisory services on public procurement issues;
- ii) Monitoring and enforcing compliance with PPA;
- iii) Issuing procurement implementation tools;
- iv) Building capacity to stakeholders engaged in public procurement issues;
- v) Storing and disseminating information on procurement opportunities and contract awards; and
- vi) Determining, developing, introducing, maintaining and updating related systems to support public procurement by means of information and communication technology including the use of electronic procurement.

Overall Performance

During FY 2018/19, PPRA recorded some remarkable achievements as explained under the following subsections:

Capacity building

- a) The Authority organized the 7th APGW from 16 to 17th July 2019 in Dar es Salaam and from 24th to 26th July, 2019 in Arusha, with a theme “Procurement in Major Projects in Tanzania towards Industrialization”. The workshop had two sessions; the first session which was attended by 103 participants from 48 PEs involved AOs, chairpersons and board members of public authorities. The second session which was attended by 355 participants from 97 Procuring PEs, involved TB members, PMU staff, representatives of UDs and IAUs. In total, 458 participants attended APGW as compared to the projection of 700 participants. The workshop, which was planned to be held from 22-24 July 2019, for council members could not be held instead the Authority was invited to present a paper on PPA at the ALAT meeting on 24 July, 2019 in Mwanza.
- b) The Authority received information on 25 registered special groups (women, youth, the elderly and people with disabilities) from SGSE for the purpose of updating its database and publishing the same for PEs’ reference;
- c) 28 procurement implementation tools were revised to align them with amendments of PPA. The tools are available on PPRA website (www.ppra.go.tz);
- d) 43 tailor made training sessions on PPA were conducted to 37 PEs and attended by 991 participants compared to 513 participants from 23 PEs trained in the preceding year; and



- e) Three dissemination workshops were conducted to AOs, UDs, IAs and PMU aiming at equipping them with requisite knowledge of PPA and the revised implementation tools. The workshops were attended by 144 participants from PEs as compared to 371 participants in the preceding year.

Advisory services

PMG was advised on 21 out of 61 contracts that were procured on emergency basis compared to 35 contracts in the preceding year. However, 40 contracts were at different review stages as at the end of the FY under review.

Procurement Management Information System

During the year under review, a total of 465 PEs (86.11 percent of 540 PEs) had been registered as compared to 449 PEs (83.15 percent of 540 PEs) in the preceding year. In addition, the number of PMIS registered users reached 2,017 as compared to 1,805 in the preceding year. Furthermore, PPRA conducted tailor - made training on PMIS to 55 officers from 15 PEs.

National e-Procurement system

During the year under review, 71 PEs started using the system as a pilot for procurement of common use items and services. This is after conducting training on application of TANePS covering a total of 257 procurement officers and 721 potential suppliers in five regions namely Dodoma, Dar es Salaam, Mwanza, Arusha and Mbeya.

Outreach capacity and visibility

- a) During the year under review, the Authority provided education to the public on public procurement related issues through an interactive live radio programme (Hoja ya Leo) aired on Radio One and by participating in four public events namely; 'Sabasaba' exhibition, ERB Annual General Meeting, National Integrity day, and organised Public Service Week. Also, the Authority held one press conference during submission of APER, 2017/18 to the Minister for Finance and Planning; and
- b) The Authority participated in the 11th EAPF which was held November, 2018 in Nairobi, Kenya. The theme for this event was "*Strengthening Integrity and Accountability in Public Procurement*". Tanzania was represented by 11 participants from government institutions. Resolutions of this Forum are shown in Annex 4-3.

Performance in Public Procurement

Volume of awarded contracts by PEs

- a) During the year under review, 188 PEs representing 34.8 percent of 540 registered PEs submitted to PPRA information on awarded procurement contracts from, compared to



145 PEs representing 26.85 percent of all registered PEs who submitted the same in the preceding year;

- b) Similarly, the Authority received information on volumes of awarded contracts worth TZS 3,732.54 billion of which TZS 3,171.94 billion or 84.98 percent was awarded by 25 PEs with huge procurement volumes (TZS 20 billion or above).

Compliance and VfM audits

- a) Based on the criteria for selection of PEs to be audited, PPRA audited a total of 7,738 procurement contracts worth TZS 9.122 trillion. These audits involved 104 PEs (43 MDAs, 28 LGAs and 33 PAs) and five PE branches with delegated powers. While 43 PEs were subjected to compliance audits only, one PE was subjected to VfM audit and 60 PEs plus five PEs branches were subjected to both, compliance and VfM audits. Among the audited entities, 18 PEs whose procurement volumes were TZS 20 billion or above accounted for 96.3 percent of all audited contracts;
- b) The audit indicated an overall average compliance level of 76 percent as compared to 74 percent that was achieved in FY 2017/18. However, the recorded compliance level was below the target level of 80 percent which had been set by PPRA;
- c) Analysis of the results from audited PEs revealed that 61 PEs and three PE branches with delegated powers achieved fair compliance level ranging between 60 and 79 percent, while 36 PEs and two PE branches with delegated powers achieved satisfactory compliance level with a score of 80 percent or above;
- d) Six PEs had unsatisfactory or poor compliance level as they scored below 60 percent. These PEs are VETA, Agricultural Seed Agency, NIMR, Kaliua DC, Nsimbo DC and Centre for Foreign Relations;
- e) The average compliance level as compared to the previous year has increased from 75 to 77 percent for MDAs whereas for PAs increased from 70 to 75 percent, and for LGAs decreased from 77 to 74 percent;
- f) PPRA conducted VfM audits on 290 procurement contracts worth TZS 8,478.33 billion. The audited contracts comprised Buildings, roads, bridges and civil works worth TZS 996.82 billion; Electrical works worth TZS 25.85 billion; Railway construction works worth TZS 7,222.43 billion; Water supply and irrigation schemes worth TZS 60.11 billion; Goods worth TZS 124.84 billion; and Consultant services worth TZS 48.24 billion;
- g) Out of 290 audited contracts for VfM, 239 contracts worth TZS 8,407.68 billion were assessed to have satisfactory performance; 49 contracts worth TZS 70.56 billion were assessed to have fair performance; and two contracts worth TZS 95.32 million were assessed to have poor performance. The projects with poor performance related to



excavation pits in backfilling solid waste at Busoka dumping site in Kahama TC, and Supply of electromagnetic meters at Kashwasa).

- h) The overall VfM performance of audited PEs was assessed to be 84.4 percent which is satisfactory performance. The score indicated a slight improvement compared to 84.0 percent in the preceding year.

Assessment of corruption

- a) Assessment of corruption indicators in procurement revealed that a total of 131 contracts from 39 PEs had higher corruption red flags in either one of its phases or on its overall score. 12 contracts from nine PEs worth TZS. 25.8 Billion had high red flag score in overall assessment. These contracts were being implemented by Ministry of Water and Irrigation, TRC, TPA, TBS, Uwasa - Singida, Uwasa - Wang'ing'ombe, Kigamboni MC, Ubungo MC, and Kahama TC.

Investigations

- a) During FY 2018/19, the Authority conducted five investigations in five PEs involving 13 tenders/contracts. These PEs included Nkasi DC, BOT, TAA, REA and TBS. The total value of investigated tenders/contracts was TZS 375.05 billion. These investigations managed to save TZS 3.39 billion from being misappropriated by unscrupulous bidders/government officials; and
- b) The investigations further revealed that the Government had incurred a loss amounting to TZS 4.36 billion from fees that were due to the government and changes in project designs that led to abandonment of some executed works and the procured goods.

Other audited areas

During the year under review, apart from a normal procurement and VfM audits, PPRA conducted audit on other specific areas of interest to the Government namely; Assessment of procurement through force account method, Application of preference schemes by PEs, Efficiency in procurement processes, Efficiency in maintenance of vehicles and plants, Fuel purchase and consumption, and Procurement audit of PPP projects.

Implementation of previous audit recommendations

PPRA conducted follow up audit to assess implementation of previous audit recommendations. The audit results revealed that out of 1,010 given audit recommendations, 532 recommendations equivalent to 53 percent were fully implemented, 212 recommendation equivalent to 21 percent were partially implemented and 266 recommendations equivalent to 26 percent were not implemented.



Challenges

During the year under review, the following were the major challenges:

Sector related challenges

- a) Existence of a two - tier registration setup for suppliers of CUIS under framework agreements limited some suppliers from participating in mini-competitions by PEs involved in the pilot phase of TANEPS;
- b) Slow implementation of TANEPS by PEs who are already trained and registered;
- c) Low compliance level with requirements PPA and PPR by PEs e.g not using PMIS , record keeping, prolonging procurement processes and other procurement malpractices;
- d) Lack of standardization for items and services commonly used by the Government hence variation in expenditure and difficulty in planning;
- e) Overlapping legal mandate governing public procurement which require harmonization of procurement law;
- f) Weaknesses in applying the procurement law leading to time and cost overruns. Some stakeholders who are involved in procurement processes do not comply with the requirements of PPA and PPR;
- g) Fragmented procurement law, amendments and consequential amendments which make application of the law difficult;
- h) Lack of standard procedures for carrying out procurement in Tanzania diplomatic missions abroad;
- i) Lack of outlined procurement standard procedures to be followed by lower levels of LGAs hence possibility of inefficiencies and malpractices in procurement processes; and
- j) Failure by PEs to apply preference schemes as required by PPA thereby denying opportunities to the intended beneficiaries.

Challenges internal to PPRA

- a) Inadequate funding coupled with inability to meet maturing financial obligations in a timely manner .



- b) Shortage of human resources hence difficulties in implementing MTSP; and
- c) Lack of adequate and permanent office facilities hence high operating costs in form of rental charges.

Way Forward

Sector related Challenges

To overcome sector related challenges, PPRA will:-

- a) Have a one stop - centre for registration of bidders so that tenders leading to framework agreements be conducted on TANEPS.
- b) More training to PEs and suppliers be conducted countrywide to address the issue of capacity of procurement officers and potential tenderers in using TANEPS. The Authority will also establish and equip the Help Desks in Dar esSalaam and Dodoma for provision of support primarily to supplier and other users;
- c) Continue to monitor and enforce compliance with PPA including implementation of all TANEPS by PEs ;
- d) Liaise with institutions that are responsible for preparation and issuance of standards for goods and services used by government institutions;
- e) Harmonize laws governing public procurement;
- f) Continue to build capacity of PEs and economic operators on applying PPA and to institute appropriate measures against the culprits;
- g) Liaise with institutions that are responsible for preparation and issuance of standards for goods and services used by government institutions;
- h) Continuous consolidation of amendments to PPA into a single document for ease of reference;
- i) develop and issue guidelines for carrying out procurement in diplomatic missions abroad and lower level LGAs;and
- j) Encourage PEs to apply preference schemes as required by PPA where possible.

Internal Challenges

To overcome Internal related challenges, PPRA will:-



- a) PPRA will continue to market its activities in order to attract more financing and enhance collection of IGF to supplement the government subvention;
- b) Follow up with PS-Establishment on our request to implement approved PE budgets for FY 2018/2019 and 2019/20;
- c) Requested PMO for office permission to build a permanent office in Dodoma; and
- d) Requested PMO for office space in Government office which have been vacated in Dar es Salaam so as to move its TANEPS help desk and Coastal Zonal Office from rented buildings.



1.0. THE REPORT

This APER is the thirteenth since PPRA became operational in May, 2005. It enumerates various interventions that PPRA has undertaken in FY 2018/19 to improve the public procurement system in Tanzania so as to enable the country achieve its socio-economic objectives.

The report provides achievements made in line with PPRA's second MTSP in monitoring and ensuring compliance with PPA, building procurement capacity in the country, developing and disseminating various procurement tools and rolling out the system of sharing procurement information. It also covers implementation of various systems, tools and strategies developed by PPRA such as the Anti-corruption Strategy in Public Procurement, Checking and Monitoring of Procurement, PMIS and TANePS.

Further, the report provides an overview of the performance of PEs in complying with PPA and PPR, and whether VfM was achieved in executing procurement contracts.



2.0. REGULATORY AND INSTITUTIONAL FRAMEWORK OF PUBLIC PROCUREMENT

Public Procurement in Tanzania is governed by PPA, which decentralizes the procurement system and provides mandate for each PE to carry out procurement functions and to be accountable for all procurement decisions made.

The Act further provides for the establishment of policy, regulatory and operational bodies with objectives and mandates. In addition, it provides principles, methods and processes as well as sanctions against prohibitive actions in public procurement. It also sets out public procurement controls/audit mechanisms and a complaints resolution system.

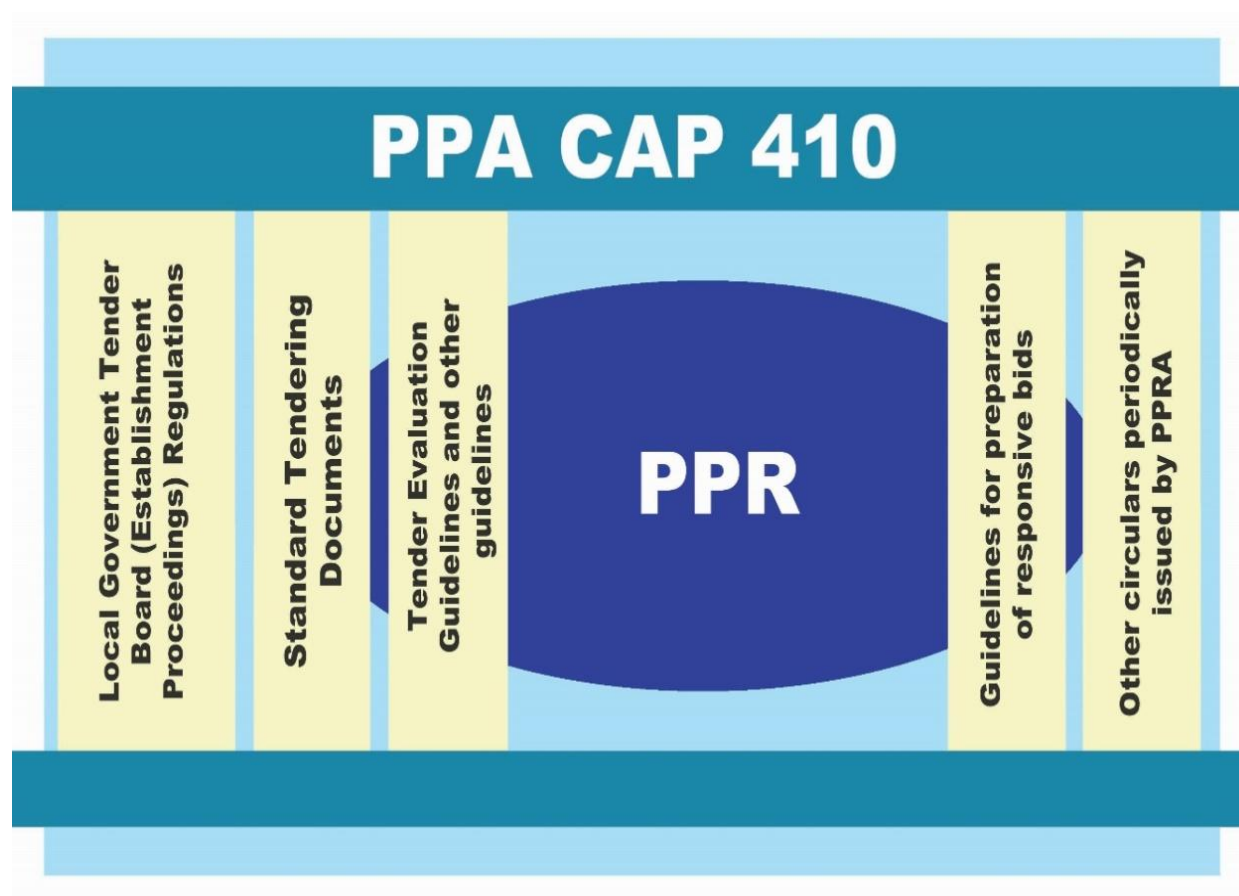


Figure 2 - 1: Public Procurement Regulatory Framework



In terms of institutional set up, PPA clearly separates the functions of AO, TB, PMU, UD as well as EC and makes them accountable for their individual procurement decisions and actions.

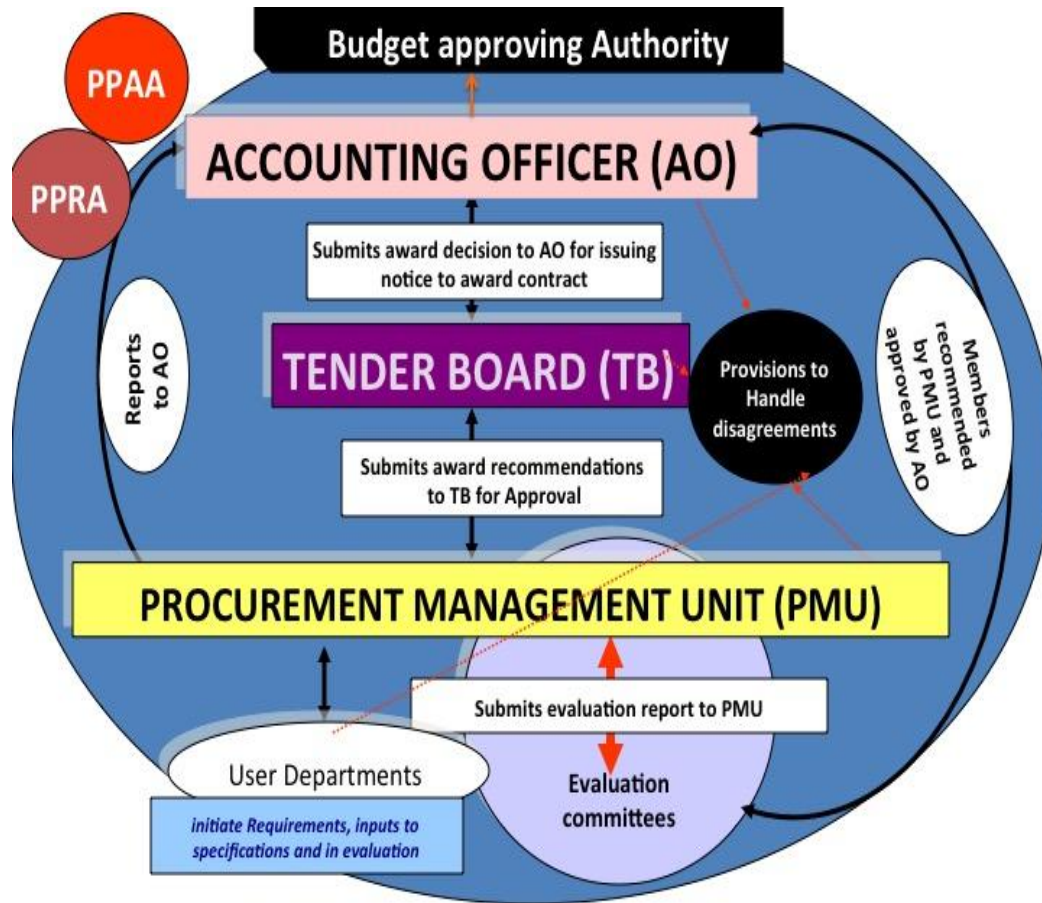


Figure 2 - 2: Institutional Setup in PEs



3.0. BACKGROUND

3.1. Establishment and Objectives

PPRA is a regulatory body established under the Section 7 of PPA and charged with the responsibility of regulating and overseeing implementation of the Act in order to deliver best value for money and other socioeconomic outcomes to the public.

PPRA has powers to carry out its functions in order to meet the following objectives provided in PPA:-

- i) To ensure the application of fair, competitive, transparent, non-discriminatory and value for money procurement standards and practices;
- ii) To set standards for the public procurement systems in the United Republic of Tanzania;
- iii) To monitor compliance of procuring entities; and
- iv) To build, in collaboration with Public Procurement Policy Division and other relevant professional bodies, procurement capacity in the United Republic of Tanzania.

Mission

“To regulate the public procurement system and promote best practices in order to attain best value for money and other desired socio-economic outcomes”

Vision

“A public procurement system with integrity, offering best value for money”

3.2. Functions and Powers

The core functions of PPRA are provided in PPA and can be summarised into six categories as follows:

- i) To offer advisory services on public procurement issues to public bodies and any other person;
- ii) To monitor and enforce compliance with PPA;
- iii) To issue standard bidding documents and guidelines for the better carrying out of procurement activities;
- iv) To Build capacity to stakeholders engaged in public procurement issues in the country;



- v) To store and disseminate information on procurement opportunities and tender awards; and
- vi) To determine, develop, introduce, maintain and update related system to support public procurement by means of information and communication technology including the use of public electronic procurement.

PPRA is given powers to conduct investigation on its own initiatives or as a result of representation made to it by any person; to terminate procurement process for breaching the Act; require submission of information; and summon any person who can furnish information relating to an investigation or on any representation made to it.

For PPRA to perform its functions effectively, PPA requires PEs, among others, to: -

- i) Prepare and submit their APPs to PPRA for monitoring and regulatory purposes;*
- ii) Prepare and submit GPNs, SPNs and contract award information to PPRA to be published in TPJ and on PPRA website;*
- iii) Submit to PPRA contract completion reports containing all information about implementation of contracts within 21 days from the date when such contracts were completed; and*
- iv) Prepare and include in its quarterly internal audit report, a report on whether the PE complied with PPA and submit the same to PPRA for monitoring purposes.*

3.3 Organization setup

3.3.1 Board of directors

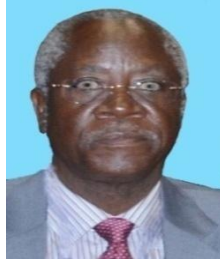
The board of directors of PPRA is a governing body consisting of a chairman, who is appointed by the President, and six non-executive members appointed by the Minister responsible for Finance. During the period under review, the Board had seven members including the chairman as follows:-

i)	Amb. Dr. Matern Y. Lumbanga	Chairman
ii)	Mr. George D. Yambesi	Member
iii)	Prof. Sufian H. Bukurura	Member
iv)	Eng. Ephatar L. Mlavi.....	Member
v)	CPA Rhoben P. Nkori.....	Member
vi)	Eng. Sylvester N. Mayunga.....	Member
vii)	CPA Nimrod L. Mahozi	Member
viii)	Eng. Leonard S. Kapongo.....	CEO/Secretary

However, in May, 2019 one board member, namely CPA Nimrod L. Mahozi passed away.



BOARD OF DIRECTORS



Amb. Dr. Matern Y. Lumbanga
Chairman



Mr. George D. Yambesi
Member



Prof. Sufian H. Bukurura
Member



Eng. Ephatar L. Mlavi
Member



CPA Rhoben P. Nkori
Member



Eng. Sylvester N. Mayunga
Member



CPA Nimrod L. Mahozi
Member



Eng. Leonard S. Kapongo
CEO/Secretary



3.3.2 Management

The management is responsible for day-to-day operations of PPRA and comprises the CEO, five heads of divisions and two heads of units. The divisions include: Capacity Building and Advisory Services, Monitoring and Compliance, Legal and Public Affairs, Information Systems and Corporate Services, whereas the units include: Internal Audit and Procurement Management.

MANAGEMENT



Eng. Leonard S. Kapongo
Chief Executive Officer



Mrs. Bertha H. Soka
Director, Legal and Public Affairs



Eng. Ayubu O. Kasuwi
Director, Monitoring and Compliance



Eng. Mary M. Swai
Ag. Director, Capacity Building and Advisory Services



Mr. Peter M. Shilla
Director, Information Systems



CPA. Hannah C. Mwakalinga
Director, Corporate Services



CPA. Christopher E. Mwakibinga
Chief Internal Auditor



Mr. Robert M. Kitalala
Head, PMU



During the year under review, PPRA operated according to the structure indicated in Figure 3 - 1:-

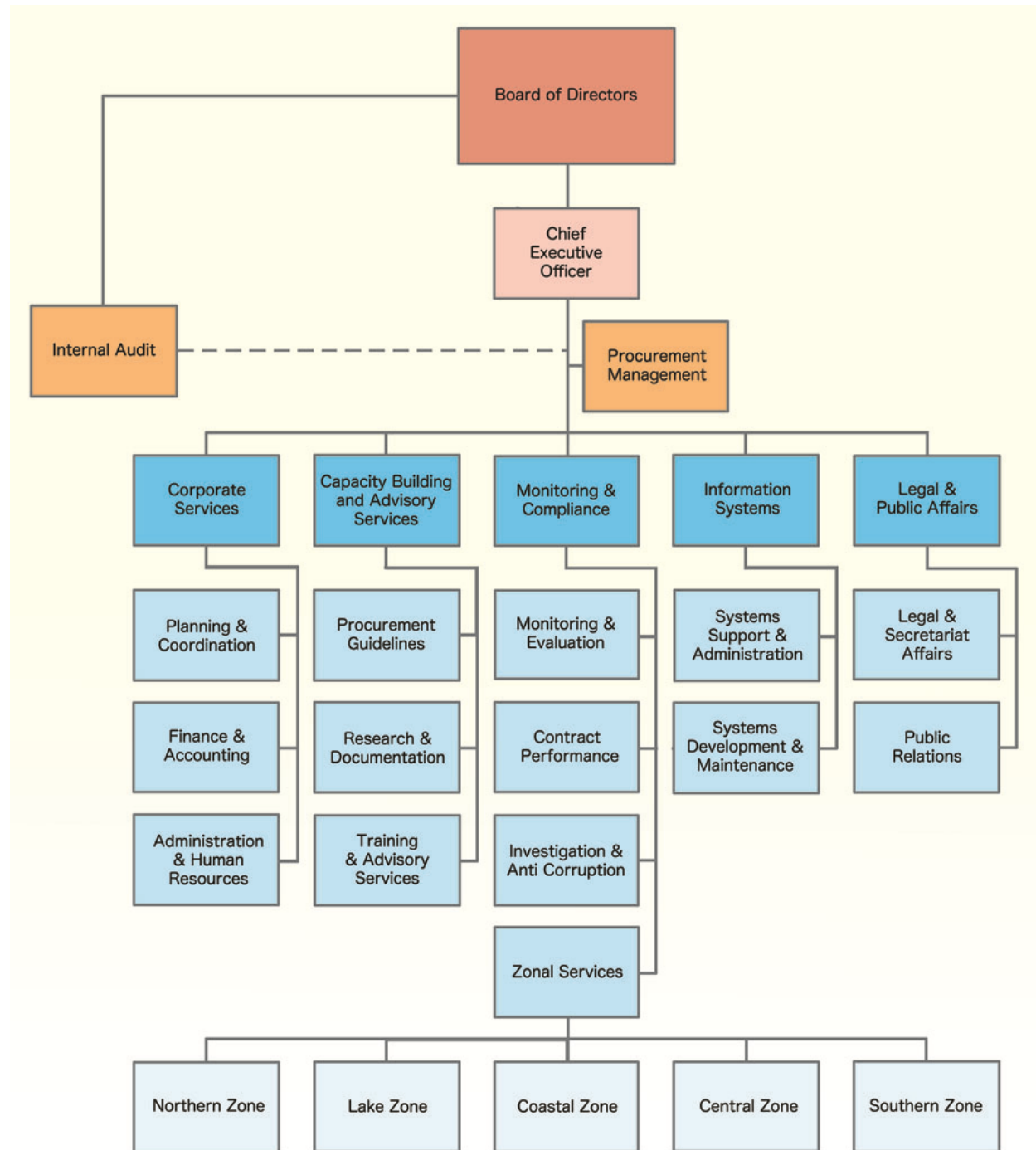


Figure 3 - 1: Organization Structure



4.0. REVIEW OF OPERATIONS

4.1 Introduction

The Authority's second MTSP has the following strategic objectives:-

- A. HIV/AIDS Infections Reduced and Services Improved;
- B. Implementation of the National Anti-Corruption Strategy Enhanced and Sustained;
- C. Performance in Public Procurement Improved;
- D. Outreach Capacity and Visibility Enhanced; and
- E. Capacity to Deliver Quality Services Strengthened.

4.2 Overall Performance

During the year under review, PPRA implemented its MTSP as detailed in the succeeding subsections.

4.2.1 HIV/AIDS Infections and Services

During FY 2018/19, the Authority disseminated its HIV/AIDS and NCD policy and monitored its implementation.

4.2.2 Implementation of National Anti-corruption Strategy

During the year under review, the Authority reviewed and implemented its action plan inline with the National Anti - Corruption Strategy (2017 - 2022).

4.2.3 Implementation of MoUs with other institutions

In carrying out its functions, the Authority collaborates with other institutions on certain defined areas through Memorandum of Understanding (MoU). During the year under review, the Authority continued to implement the MoU's entered with other institutions including those shown in table 4-1 below.

Table 4 - 1: Summary of MoUs with Other Institutions

S/N	Institution	Implementation status
1	PSPTB	<ul style="list-style-type: none">• PPRA included in its audit methodology a requirement for checking professional status of practitioners in PEs in order to enhance professionalism• PSPTB has continued to recognize Continuous Professional Development (CPD) hours to procurement practitioners through training offered by PPRA
2	PCCB	<ul style="list-style-type: none">• The procurement audit reports for FY 2017/18 of thirty two (32) PEs were submitted to PCCB for further investigation as they contained projects with high corruption red flags
3	NEEC	PPRA collaborated with NEEC in building capacity of special groups on PPA.



A. Capacity Building

PPA mandates PPRA to implement measures aimed at building procurement capacity in the country. During the year under review, PPRA continued to conduct various training and seminars aimed at increasing awareness and building capacity to procurement stakeholders as explained hereunder.

i) Tailor made training

During the year under review, a total of 991 participants from 37 PEs were trained on PPA through tailor-made training compared to 513 participants from 23 PEs who were trained in the preceding year.



Group photo of staff from TAA with PPRA facilitators during a training held in Dar es salaam

ii) Dissemination workshops

PPRA conducted three dissemination workshops on PPA, PPR and procurement implementation tools to PEs and other stakeholders in order to create awareness on the law and tools. A total of 144 participants attended these workshops compared to 371 in the preceding year.

iii) Procurement implementation tools

During the year under review, the Authority developed 28 procurement implementation tools including guidelines and standard bidding documents. The tools are available on PPRA website (www.ppra.go.tz).



iv) Annual Procurement Governance Workshop

The Authority organized the 7th APGW from 16 to 17th July 2019 in Dar es Salaam and from 24th to 26th July, 2019 in Arusha, with a theme “Procurement in Major Projects in Tanzania towards Industrialization”. The workshop had two sessions; the first session which was attended by 103 participants from 48 PEs involved AOs, chairpersons and board members of public authorities. The second session which was attended by 355 participants from 97 Procuring PEs, involved TB members, PMU staff, representatives of UDs and IAUs. In total, 458 participants attended APGW as compared to the projection of 700 participants. The workshop, which was planned to be held from 22-24 July 2019, for council members could not be held instead the Authority was invited to present a paper on PPA at the ALAT meeting on 24 July, 2019 in Mwanza.

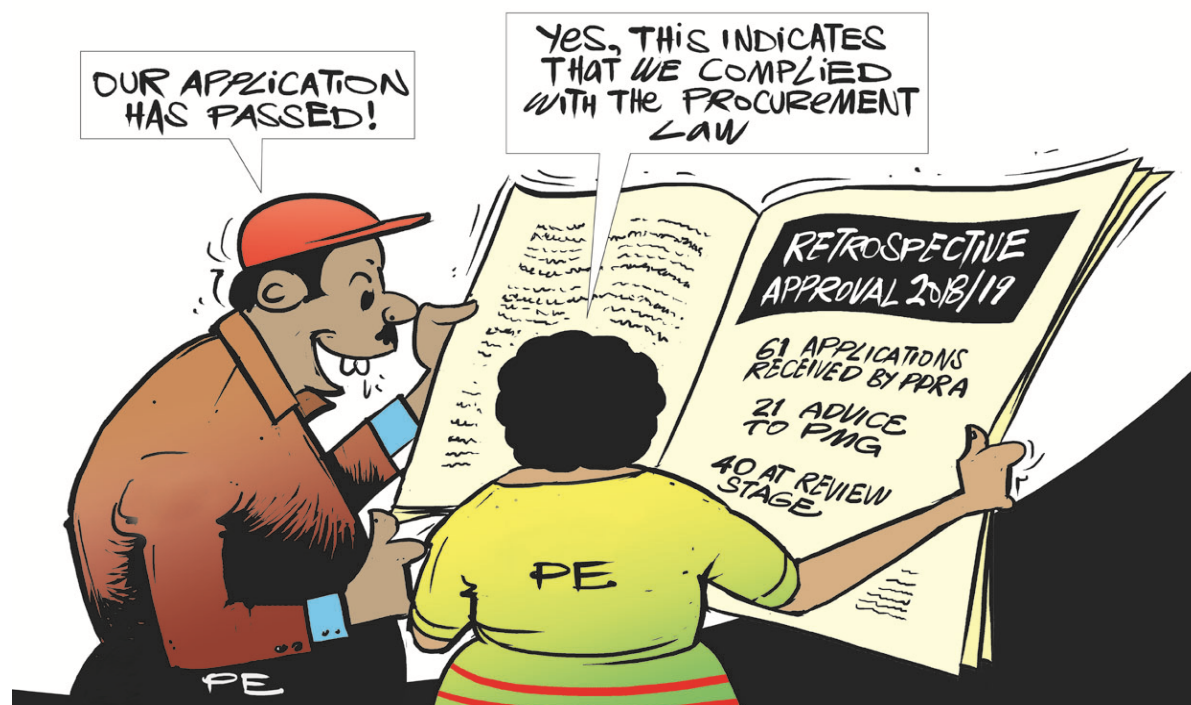
B. Advisory Services

During FY 2018/19, PPRA continued to provide advisory services on both general and specific matters under the procurement law. Specific matters included applications submitted to PMG for retrospective approval, disciplinary measures against defaulters of the procurement law, and PEs’ applications for debarment.

Details of specific matters dealt with during the review period are provided hereunder:-

i) Applications for retrospective approval

During the year under review, a total 61 applications for retrospective approval were dealt with, of which 50 were brought forward from the previous financial year. All application were reviewed. However, PMG was advised on a total of 21 applications ; for the remaining 39 applications, the respective PEs were required to provide further clarifications and PPRA also consulted GAMD and TAU on technical issues.



ii) Debarment matters

The Authority is empowered to debar and blacklist a tenderer from participating in public procurement proceedings for a specified time and to notify all PEs on such action if fraudulent or corrupt practices have been proven against the tenderer. Other grounds on which a tenderer can be debarred and blacklisted include his failure to abide by terms and conditions of contract.

During the year under review, 17 debarment proposals were received from some PEs on various allegations including false representation, forgery, failure to submit performance guarantee as well as breach of contracts by some tenderers. Four bidders were required to file their written submissions; one notice of intention to debar was sent to the intended firm; three were advised to ensure that all remedies available under the respective contracts are exhausted and resubmit the proposals in line with the debarment guidelines issued by the Authority and nine debarment proposals were rejected due to the fact that grounds were not sufficient to warrant debarment process.

iii) Disciplinary measures on complaints review decisions

PPA requires AO or PPAA to submit copy of an administrative review or appeal decision to PPRA, for it to recommend disciplinary action, if any, to competent authorities. During the reporting period, PPRA received 87 copies administrative review applications from bidders' complaints against AOs and 28 of appeal decisions from PPAA, compared to 124 and 28, respectively, which were received in the preceding year. As opposed to the preceding year where disciplinary actions were recommended against persons, in FY 2018/19, no matters of disciplinary nature were identified.



C. Directory of PEs

PPRA maintains a directory of PEs for reference purposes. As at the end of the year under review, the number of PEs listed in the directory was 540 which is the same number reported at the end of FY 2017/18. The directory was updated based on information received from PO-PSMGG, PO-RALG, NAOT, office of TR, PEs and from the government website.

D. Preference Schemes

According to PPA, any person who wants to benefit from preference schemes must register with PPRA. However, where an applicant is registered by a statutory body, PPRA is obliged to obtain from that body necessary information for establishing eligibility of the applicant for the scheme.

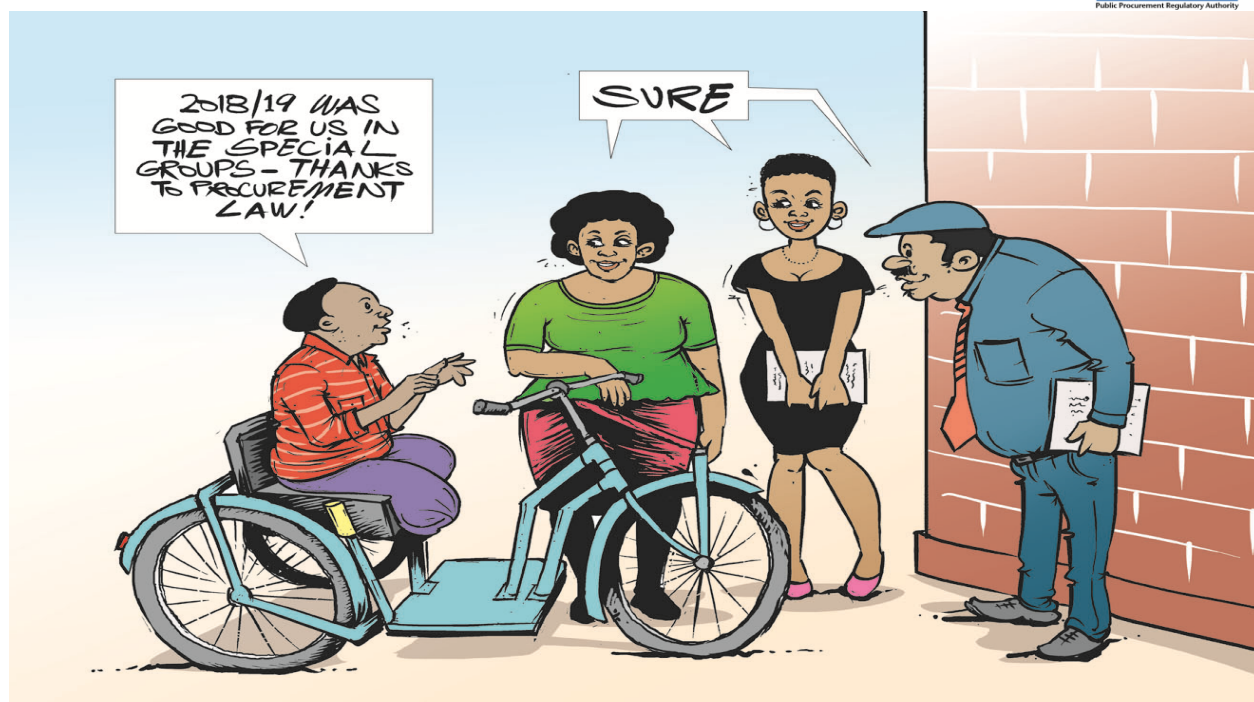
Preference schemes are divided into two categories namely, the national preference scheme and the special groups scheme. Special groups include groups of women, elderly, youth and people with disabilities.

i) National preference scheme

During the period under review, the Authority received five applications for registration where only two firms qualified for preference scheme.

ii) Preference for special groups

The relevant Special Group Supporting Entities (SGSE) are required to register special groups wishing to be granted exclusive preference pursuant to Regulation 30B (1) of PPR, Amendments, 2016. The Authority developed the guidelines for participation of special groups in procurement and is available on the Website (www.ppra.go.tz). Efforts were made to ensure all SGSE build capacity and register special groups and submit such relevant information to the Authority. During the year under review, PPRA received information on 25 youth and one elderly registered groups from SGSE as per approved guidelines.



E. PMIS Roll out and Training

PMIS facilitates online submission of procurement information to the Authority, in line with SCMP. During the year under review, the number of PEs registered to use PMIS increased from 449 PEs (83.15 percent of 540 PEs) to 465 PEs (86.11 percent of all 540 PEs), compared to the previous year. Accordingly, the number of users increased from 1,805 to 2,017 as compared to the preceding year. Details of PMIS operationalization is depicted in Table 4-2.

Table 4 - 2: PMIS operationalization progress

S/N	Description	2015/16	2016/17	2017/18	2018/19
1.	Number of PEs which attended planned and tailor-made training	291	244	202	15
2.	Number of officers who attended planned and tailor-made training	508	455	437	55
3.	Cumulative number of registered PEs	298	435	449	465
4.	Cumulative number of registered users	289	1,165	1,805	2,017

H. Website and Tender portal

Procurement stakeholders continued to make use of the website (www.ppra.go.tz) and tender portal (<http://tender.ppra.go.tz>) by accessing useful procurement related information including but not limited to tender opportunities, GPNs and contractsawards.



I. Implementation of TANePS

PPA empowers PPRA to establish a public electronic procurement system so as to enhance transparency, efficiency and effectiveness in the procurement processes. During the year under review, the e-Procurement system branded as TANePS, was piloted in 71 PEs for procurement of CUIS by making use of framework agreements managed by GPSA. The TANePS system Main page as shown in below figure 4 – 1.

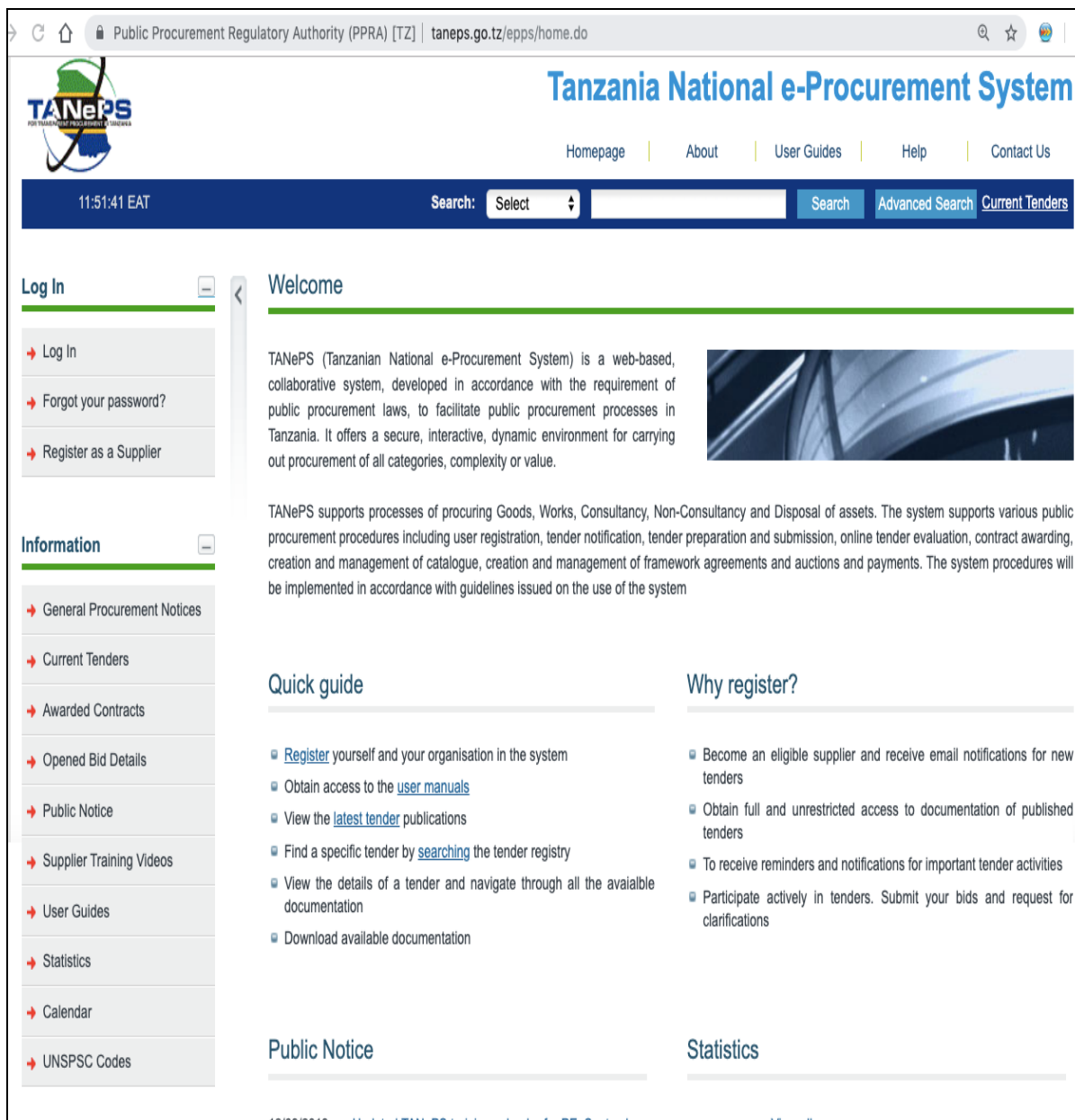


Figure 4 - 1: TANePS system main page

In order to enable the selected PEs for the pilot study to use TANePS, a total of 257 procurement officers and 721 potential suppliers received training that was conducted in five regions, namely Arusha, Dar es Salaam, Dodoma, Mwanza and Mbeya. A complete list of pilot PE is provided below:-



- 1) TANAPA
- 2) BOT
- 3) TCRA
- 4) PPRA
- 5) SSRA
- 6) TCAA
- 7) EWURA
- 8) TTCL
- 9) NHC
- 10) eGA
- 11) TRA
- 12) HESLB
- 13) SUMATRA
- 14) BRELA
- 15) TIRA
- 16) NHIF
- 17) MWAUWASA
- 18) DUWASA
- 19) TBC
- 20) NAOT
- 21) NEC
- 22) VETA
- 23) MUST
- 24) NCAA
- 25) MNH
- 26) ORCI
- 27) TANESCO
- 28) TANROADS
- 29) NSSF
- 30) GPSA
- 31) MSD
- 32) CRB
- 33) Ardhi University
- 34) Arusha CC
- 35) Arusha Technical College
- 36) Dar es Salaam CC
- 37) MoA
- 38) MoF
- 39) MoHA
- 40) MoHHSD
- 41) MoWTC (Communications)
- 42) PO - PSMGG
- 43) RAS Arusha
- 44) RAS Dar es Salaam
- 45) TPC
- 46) TARURA
- 47) Temeke MC
- 48) UDOM
- 49) AICC
- 50) AUWASA
- 51) IAA
- 52) DAWASA
- 53) Ilala MC
- 54) IFM
- 55) Kinondoni MC
- 56) MoHCDGEC
- 57) MOI
- 58) TBS
- 59) BMH
- 60) IRDP
- 61) MoEST
- 62) MoNRT
- 63) PORALG
- 64) RAS Dodoma
- 65) Mbeya CC
- 66) Mbeya DC
- 67) RAS Mbeya
- 68) Ilemela MC
- 69) Misungwi DC
- 70) Mwanza CC
- 71) UDSM

The system application software is accessible at www.taneps.go.tz and the underlying infrastructure is kept at eGA data centres.



TANePS, which was developed in line with the requirements of PPA, comprises of key modules namely; User registration, e-tendering, e-auction and e-contract management. It supports the entire procurement cycle from preparation of APPs to contract awarding. Some of the processes that can be performed in TANePS include; Self-registration of potential tenderers, Creation of tenders by PEs including uploading tender documents, Publication of tender notices, status of tender process and contract award information, and accessibility of tender documents by potential tenderers as well as online submission of their bids.

From the lessons learnt in the pilot phase, the full implementation of TANePS planned in financial year 2019/20 will receive quick results if the following matters are addressed:-

- (i) **Technical capacity:** More training to PEs and suppliers be conducted countrywide to address the issue of capacity of procurement officers and potential tenderers in using electronic systems as well as understanding the procurement processes as implemented in the system. This will enable PEs to adopt TANePS quickly and use it effectively and efficiently, unlike in the pilot phase where only 26 out of 71 PEs were active in using the system;
- (ii) **Well-functioning help desk:** It is imperative to establish and equip the Help Desks in Dar es Salaam and Dodoma for provision of support primarily to supplier and other users; and
- (iii) **Having a one stop - centre for registration of bidders:** Tenders leading to framework agreements be conducted on TANePS to address the challenges encountered during the pilot phase whereby procurement was carried out offline and some suppliers did not collect their contracts from GPSA hence failure to be uploaded on TANePS so as to be able to participate in mini-competitions. A complete typical tendering process is summarised by Figure 4-2.



Figure 4 - 2: TANePS procurement cycle flow



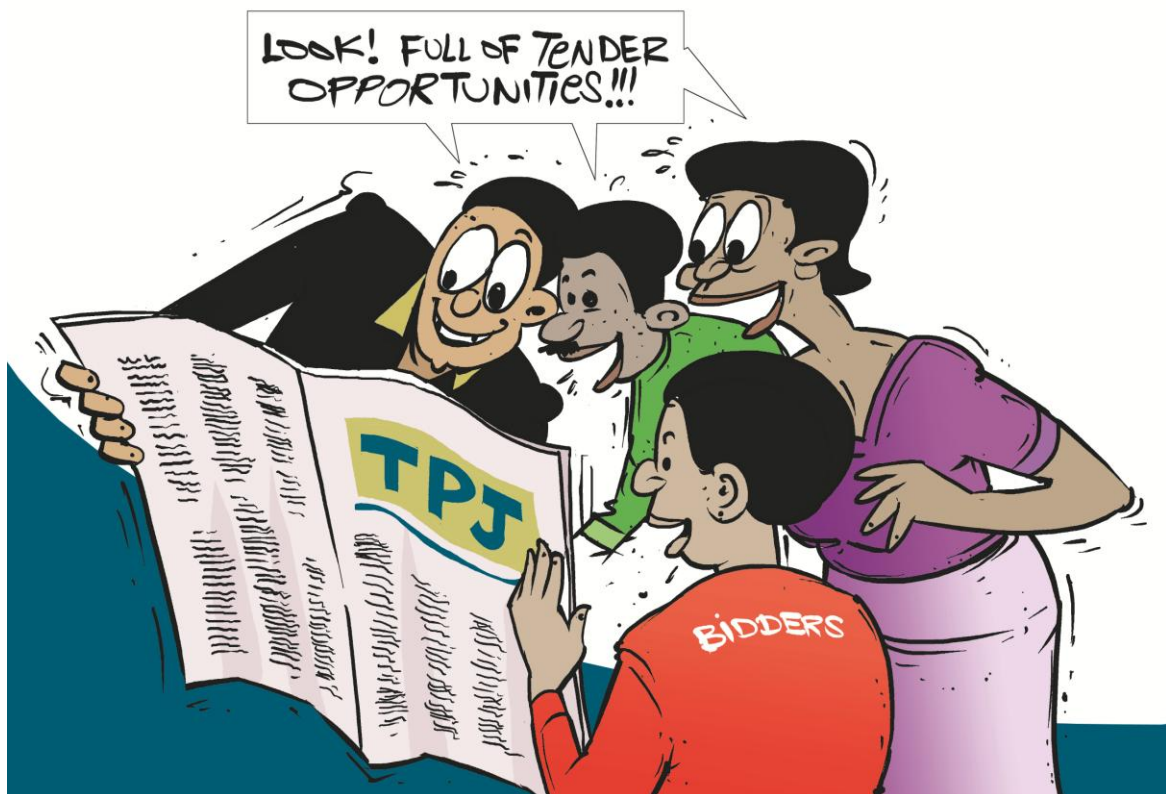
4.2.4 Outreach capacity and visibility

A. Dissemination of Public Procurement Information

During the year under review, the Authority continued to implement its communication policy and strategy, the guiding documents for effective communication with its stakeholders. Dissemination of procurement information is done through various means including TPJ and website.

i) Tanzania Procurement Journal

The procuring entities are required by the law to publish in TPJ various public procurement and related information including GPNs, SPNs and contract awards. During the year under review, 52 editions of TPJ were released by the Authority and published on the Website. The weekly journal serves as a one-stop centre for public procurement and related information for stakeholders.



**NOT FOR SALE**

TANZANIA PROCUREMENT JOURNAL

ISSN: 1821 - 6021 Vol XI - No - 30 Tuesday July 24, 2018

www.ppra.go.tz

DID YOU KNOW?

Potential bidders in the procurement of common use items and services, medicines and medical supplies are required to register in the Tanzania National e-Procurement System (TANePS) at www.taneps.go.tz.

News in 14 Numbers

Maximum number of days given to a procuring entity, after the budget process,

PM hails appropriate use of force account

By TPJ Reporter

Prime Minister Kassim Majaliwa has said force account, when used appropriately, has proven itself to be a well-suited procurement method in the implementation of public projects.

Speaking after laying the foundation stone of a health centre at Chela Ward, Kahama District in Shinyanga Region recently, Mr. Majaliwa noted that the project had been implemented well and



ii) Educational Programme

During the year under review, the Authority provided education to the public on public procurement related issues through an interactive live radio programme (Hoja ya Leo) aired on Radio One and by participating in four public events namely; 'Sabasaba' exhibition, ERB Annual General Meeting, National Integrity day, and organised Public Service Week. Also, the Authority held one press conference during submission of APER, 2017/18 to the Minister for Finance and Planning.

iii) East African Public Procurement Forum

The Authority participated in the 11th EAPF which was held from 28th to 30th November, 2018 in Nairobi, Kenya. The theme for this event was "Strengthening Integrity and Accountability in Public Procurement". Eleven (11) Tanzanian delegates consisting of three



participants from the Authority, three officers from MOFP, two officers from GPSA , one officer from PPAA, one from Uongozi Institute and one from FCC attended the forum. Four resolutions which were drawn from this forum are shown in Annex 4 - 1.

4.2.5. Capacity to Deliver Quality Services

A. Strengthening of PPRA

PPRA continued to strengthen its capacity to deliver quality services by implementing strategies that are stipulated in MTSP. In order for the Authority to exercise its mandate and deliver quality services the following were done as detailed in subsequent subsection.

i) Staff compliment

As at the end of FY 2018/2019 , the Authority's staff complement stood at 72 staff as compared to 80 as of end of the previous FY. The approved establishment of the Authority is 152. The staff compliment as at 30th June, 2019 shown in Table 4 - 3.

Table 4 - 3: Staff complement as at 30th June, 2019

S/N.	Staff Category	Number of Staff		Total
		Male	Female	
1.	Managerial Staff	7	4	11
2.	Technical Staff	30	14	44
3.	Support Staff	10	7	17
	Total	47	25	72

ii) Staff development

The Authority enhanced educational levels and skills of its employees in regulatory, managerial and technical areas. During the year under review, 17 employees attended seminars and workshops organized by professional bodies; 44 attended short courses; and two staff attended long-term training. Details of the training are presented in **Table 4 - 4**.

Table 4 - 4: Training attended by staff in 2018/19

S/N	Course	Number of staff		
		Female	Male	Total
1.	Master's Degree	-	2	2
2.	Professional training	5	12	17
3.	Short courses	13	31	44

B. ISPGG

During the year under review, PPRA continued to coordinate and implement the Institutional Support Project for Good Governance - Phase III (ISPGG III). The project is financed by AfDB and also covers other beneficiary institutions namely NAOT, PCCB, PO - Ethics Secretariat, PMO - Labour ,Youth, Elderly and Persons with Disabilities as well as MoPF (IAGO, External Finance). Through this project, the Authority disseminated TANePS



to 71 PEs and 1,777 suppliers, Supported TANEPS infrastructure, conducted Procurement Audits on PEs with big procurement volumes and PPP projects, reviewed and developed Procurement Implementation Tools, upgraded internal systems and supported staff development plan.

4.3 Financial Performance

During FY 2018/19, the major sources of funding included internally generated funds, government subvention, PFMRP basket fund and AfDB. During the year and review, PPRA received/collected a total TZS 10.70 billion representing 57.6 percent of the Annual budget of TZS 18.56 billion as compared to TZS 13.41 billion received in FY 2017/18. The budgeted and actual receipts for the year under review are shown in **Table 4 - 5**.

Table 4 - 5: Budget Vs Receipts/Collection- FY 2018/19

S/N	Source of funds	Approved Budget (TZS billion)	Receipts/collection (TZS billion)	Balance from budget (TZS billion)
1	Government subvention–personnel emoluments	2.94	2.70	-0.24
2	Government subvention – other charges	1.50	1.41	-0.09
3	Verified debts	-	0.82	0.82
4	Own sources	4.53	1.45	-3.08
5	PFMRP-Basket Fund	1.50	1.20	-0.3
6	PFMRP-Local	0.5	0.00	-0.5
7	ISPGG III	7.59	3.12	-4.47
	TOTAL	18.56	10.70	(7.86)

During the year under review, total expenditure reached TZS 12.4 billion as compared to TZS 13.84 billion in the preceding year. The budgeted and actual expenditure for the year under review are as shown in **Table 4-6**. However, PPRA closed the year with liabilities amounting to TZS 3.36 billion due to inadequate funds to support the recurrent expenditure.

Table 4 - 6: Analysis of Budget Vs Expenditure – FY 2018/19

S/N	Details	Approved Budget (in TZS billion)	Receipts/collection (TZS billion)	Actual expenditure in (in TZS billion)	Balance from budget (TZS billion)
1	Personnel emoluments	2.94	2.7	2.7	-0.24
2	Recurrent expenditure (OC+IGF)	6.03	3.68	3.55	-2.48
3	PFMRP-Basket Fund	1.5	1.2	1.2	-0.3
4	PFMRP-Local	0.5	0	0	-0.5
5	ISPGG III	7.59	3.12	4.95	-2.64
	TOTAL	18.56	10.7	12.4	-6.16

Table 4 - 6 shows analysis of expenditure as compared to source of funds during FY 2018/2019.

**Table 4 - 7:** Analysis of Expenditure Vs Source of funds

S/N	Category	OC (TZS billion)	Personnel Emoluments (TZS billion)	PFMRP (TZS billion)	AfDB (TZS billion)	Total (TZS billion)
1	Monitoring and Compliance	0.07	N/A	0.673	0.131	0.851
2	Capacity Building	0.154	N/A	0.034	0.042	0.23
3	Information Systems	0.05	N/A	0.378	0.239	0.667
4	Personnel emoluments, training, administrative services and office setup	3.34	2.70	0	1.4	7.44
5	ISPGG III Other Beneficiaries	N/A	N/A	N/A	3.14	3.14
	TOTAL	3.591	2.7	1.085	4.952	12.328



5.0 PERFORMANCE OF PEs

5.1 Enforcement of Compliance through SCMP

SCMP was developed by PPRA to monitor procurement processes in PEs. This system requires all PEs to submit to PPRA their detailed APPs and periodic procurement implementation reports, details of which are presented under separate sub headings in the succeeding subsections.

5.1.1 Submission of APPs

All PEs are required to prepare and submit their APPs for monitoring purposes. During the financial year 2018/19, a total of 457 PEs being 84.1 percent of the total 543 PEs, submitted their APPs and GPNs to PPRA. Out of these, 174 being 38.1 percent were submitted manually and the remaining 283 being 61.9 percent were submitted through PMIS. This represents an increase of 9.1 percent over the preceding year. The improvement was the result of increase in sensitization through PMIS training, procurement audits and procurement training. Details on APP submission using different modes are as shown in Figure 5-1.

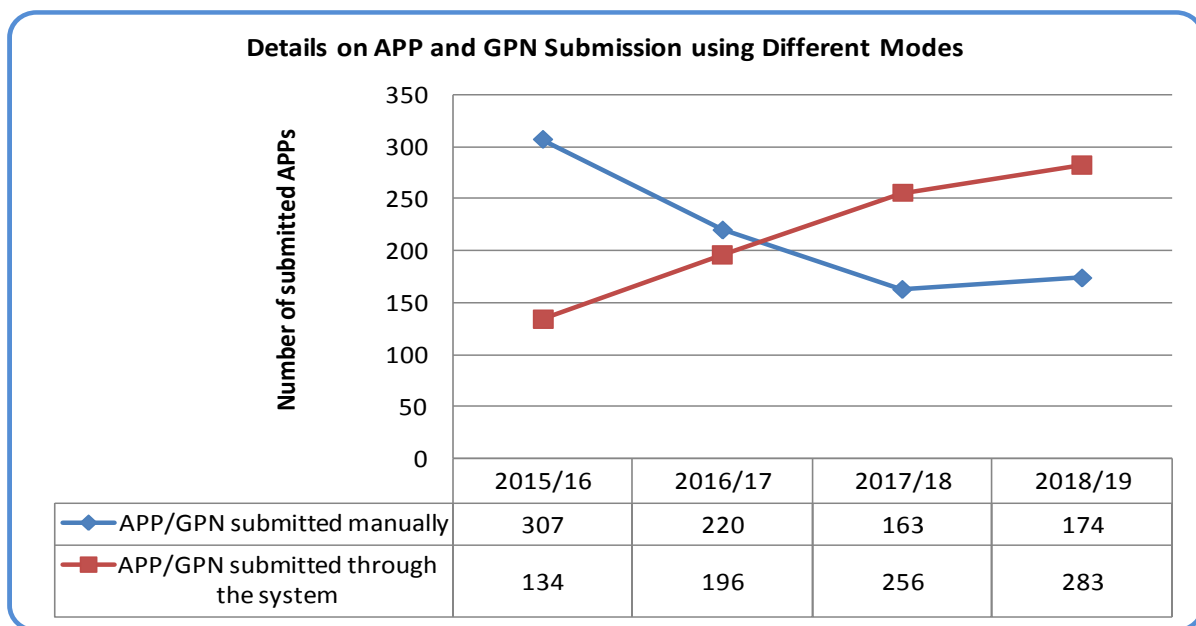


Figure 5 - 1: Submission of APPs and GPNs

5.1.2 Publication of procurement information

PEs are required to submit to PPRA GPNs, SPNs and contract award information to be published in TPJ and PPRA website. During FY 2018/19, a total of 457 out of 540 PEs or 84.6 percent, submitted their GPNs. This represents 0.8 percent increase from preceding FY. In addition, PPRA received and published 870 specific tender notices compared to 1,129 in the preceding FY.



5.1.3 Monthly and quarterly procurement reports

During the reporting period, 356 PEs submitted monthly and quarterly procurement reports. This shows a slight increase of 9.8 percent as compared to preceding year where a total of 321 PEs out of 493 submitted their reports.

5.1.4 Quarterly internal audit reports

PPA requires the head of internal audit of each public body to include in the quarter audit report a detailed account on whether the public procurement law has been complied with. This report should be submitted by AO to PPRA within 14 days. During the year under review, 54 such reports were received from 33 PEs equivalent to 6.1 percent of 543 PEs. However, none of the PEs submitted all required quarterly reports though 17 PEs out of 33 PEs submitted at least two quarterly reports of the same.

Generally, the recorded outcome indicated low level of compliance by the accounting officers on submission of mandatory reports to the Authority. Therefore, this hindered the Authority to monitor procuring entities' procurement activities as intended. Many initiatives had been made including ; sensitizing the IAs and AOs on the importance of submitting the internal audit reports and providing to a total of 98 PEs with the audit checklist and tools to enable the IAs to carry out procurement audits.

The review made on the 54 internal audit reports submitted by 33 PEs indicated some weaknesses in the six performance areas as follows:

(a) Institutional set up

The reports from six PEs equivalent to 18 percent of the PEs which submitted the reports, pointed some weaknesses on the indicator for institutional set up which were; understaffing of PMUs, PMUs interfering the function of AOs by approving some of the procurements, TB members lacking knowledge on PPA and PPR, and notification on the establishment of TB members was not made to PPRA.

(b) Preparation and implementation of annual procurement plan

Reports from eight PEs equivalent to 24 percent of the PEs which submitted reports pointed out various weaknesses on the indicator for the preparation and implementation of annual procurement plan. The key weaknesses observed were; PEs implemented some of the procurements which were not in the APP and there were no proof to authenticate whether reviews were made to the plan to accommodate those requirements, some APPs were not approved by the budget approving authorities contrary to Section 33(2) and 49(2) of PPA, 2011, and procurement plans for some PEs were not submitted to PPRA.

(c) Tender process

On the indicator for management of tender process, seven PEs equivalent to 21 percent of the total PEs which submitted the internal audit reports, pointed various anomalies which include; the use of inappropriate procurement methods, some of the members of evaluation committee signed personal covenants after the completion of evaluation exercise, evaluation of tenders were not conducted in line with the criteria stated in the tender documents, some of the tenders were not procured competitively, and tender notices did not describe the minimum registration class limit which bidders were required to have for works tenders.



(d) Contract management

The review observed that, there were more concerns on issues related to contract implementation. The reports from 19 PEs equivalent to 58 percent of the total PEs which submitted the internal audit reports indicated various notable weaknesses which include; progress reports on contract implementation issues not prepared by the project supervisors/ project managers, values of some amended contracts exceeded 15% of contracts amount but did not get approvals of the budget approving authorities contrary to Regulation 64 (4) of PPR 2013, consultants engaged by PEs did not submit some of the deliverables stated in their contracts, suppliers were not issued with LPOs for the procurement carried out under minor value category contrary to Regulation 165 (d) of PPR 2013, contractors/bidders/service providers did not submit performance securities to guarantee their performance during the time of executing the contracts, delays in commencement of contracts, some contracts were executed beyond their contractual period and there were no evidence for their extension, payments were made to the executed works without carrying out measurements and inspections, and goods were received and issued to the users without being inspected contrary to Regulation 244 and 245 of PPR 2013.

(e) Procurement record management

Reports for two PEs equivalent to 6 percent of the total PEs which submitted the internal audit reports pointed out some anomalies on the indicator for procurement record management. The key notable weaknesses were; improper keeping of procurement and contract management records, and procurement files missing some of the important documents including letters for appointment of negotiation teams and minutes of approvals by TBs.

(f) The use of the systems prepared by PPRA

In assessing indicator on the use of the systems prepared by the Authority specifically PMIS, out of 33 PEs which submitted internal quarterly audit reports, only three PEs equivalent to 9 percent indicated that there were some weaknesses on the use of the systems prepared by PPRA. PEs not using PMIS on submission of procurement information to PPRA was the major weakness observed.

The list of PEs, number of reports submitted and the notable weaknesses are indicated in **Annex 5-1**

Challenges encountered by the Authority with regard to submission of internal audit reports:-

- i) Laxity of PEs in submitting mandatory required quarterly audit reports;
- ii) Most of the submitted internal audit reports did not cover comprehensively the whole seven performance indicators (areas). At least about 40 percent of the 54 received reports managed to cover those areas.
- iii) Inadequate knowledge of Public Procurement Act and contract management to internal audit units staff hinders compliance to most PEs in auditing and preparing internal audit quarterly reports; and



- iv) Non adherence by Accounting Officers on submission to PPRA quarterly internal audit reports.

Corective actions to be taken

- i) The Authority to institute more enforcement measures to PEs in order to improve compliance;
- ii) Accounting officers to allocate resources on training of internal auditors on the public procurement law in order to equip them with knowledge for better performance of their responsibilities; and
- iii) The Authority to sensitize the accounting officers on their responsibility stipulated in PPA 2011 regarding submission of internal auditor’s quarterly reports to the Authority.

5.2 Volumes of Awarded Procurement Contracts

The Authority analyzed information on awarded procurement contracts from 188 PEs during FY 2018/19 which represented 34.8 percent of 540 registered PEs. Compliance with legal requirement in submitting information on contract awards increased compared to the last financial year in which 145 PEs equivalent to 26.9 percent of 540 registered PEs submitted contract award information. Despite the efforts made by the Authority, a significant number of PEs did not submit their information on volume of awarded procurement contracts.

5.2.1 Value of awarded procurement contracts

The analysis of submitted information from 188 PEs, indicated the volume of awarded contracts to be TZS 3,732.54 billion. The volume of awarded contracts included TZS 3,171.94 billion or 84.98 percent which was the volume of awarded contracts by 25 PEs with high expenditure in procurement (of TZS 20 billion and above).

The trend on PEs submission of volume of awarded contracts with their respective value for the consecutive past ten financial years is shown in **Table 5-1**.

Table 5 - 1: Trend analysis of awarded contracts for ten consecutive years

Financial Year	No. of PEs whose contract details were received	No. of contracts whose details were received	Value of Contracts received (TZS Billion)
2009/10	264	109,625	3,076
2010/11	315	142,396	4,523
2011/12	319	100,164	4,325
2012/13	265	78,738	4,884
2013/14	235	74,208	4,859
2014/15	267	75,509	4,349
2015/16	322	109,575	3,001
2016/17	186	73,154	6,311
2017/18	145	76,304	3,271
2018/19	188	107,644	4,189



Annex 5-2: Shows detailed analysis of number and its relative value of Awarded Contracts in five consecutive financial years.

The trend of volumes of awarded contracts for the past eight financial years is shown in **Figure 5-2**, indicating an increase in the value of awarded contracts for FY 2018/19 when compared to the previous financial years.

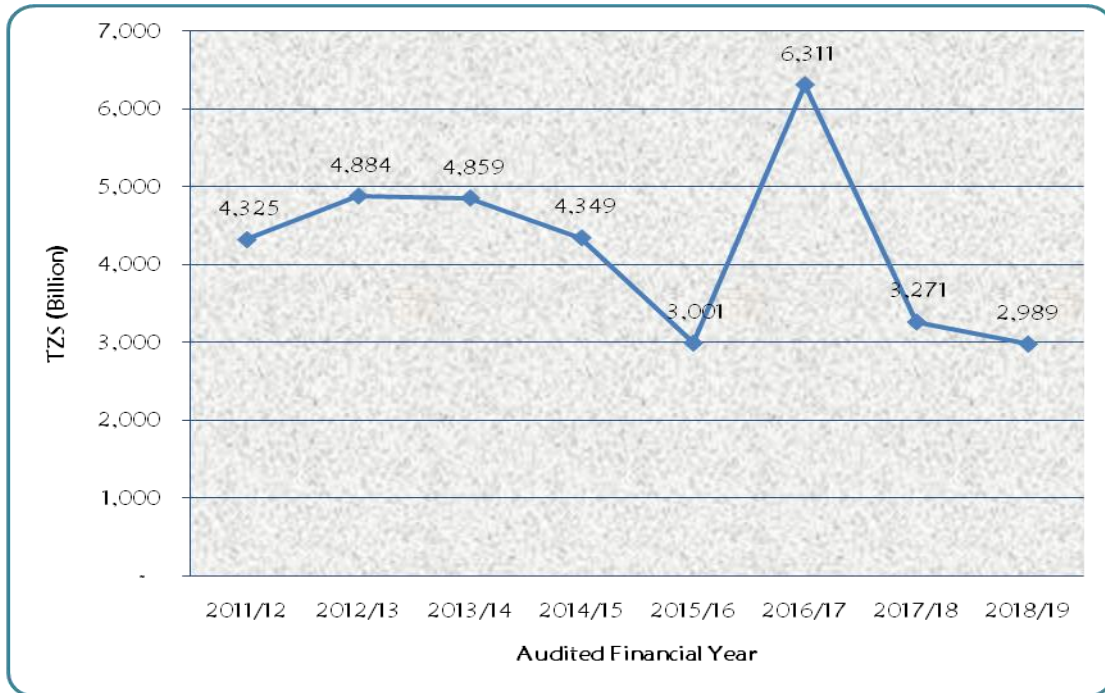


Figure 5 - 2: Trend of Volume of Procurement for the Past Eight Financial Years

5.2.2 Analysis of volumes of contracts in terms of procurement methods

One hundred eighty eight (188) PEs submitted detailed information on number of contracts, their relative value and specific methods used in procurement. The analysis indicated that, most of the awarded contracts used mini-competition through framework contracts and minor value procurement with 44 and 37 percent respectively by number, while procurement through international and national competitive tendering methods observed to spend 35.8 and 32.7 percent respectively by value which is a significant amount compared to the rest of procurement methods.

Table 5 - 2: Analysis of volume of contracts on procurement methods, number and value

Procurement Method	Number of contracts	Value (TZS Millions)	%age Number	%age Value
International Competitive Tendering	118	1,335,239.0	0.1	35.8
National Competitive Tendering	3,503	1,218,727.4	3.3	32.7
Restricted Tendering	329	244,518.3	0.3	6.6
Single Sourcing	1,711	349,280.5	1.6	9.4
Competitive Quotations	4,158	139,941.3	3.9	3.7
Force Account	39	21,526.2	0.036	0.6
Direct Procurement from Manufacture/ Dealer	558	17,034.0	0.5	0.5



Procurement Method	Number of contracts	Value (TZS Millions)	%age Number	%age Value
International Shopping	117	3,414.6	0.11	0.09
Mini-Competition	47,313	245,690.6	44.0	6.6
Minor Value Procurements	40,670	143,699.9	37.8	3.8
Micro Value Procurements	9,070	12,452.3	8.4	0.33
Disposal of Assets by Tender	58	1,019.8	0.054	0.027
Total	106,738	4,189,102.8	100.0	100.0

5.2.3 Analysis of awarded contracts in terms of procurement categories

According to submitted information from 188 PEs, significant amount of funds was spent on works contracts while diminutive amount of funds was spent on consultancy services contracts. Contracts for works worth TZS 2,018.5 billion and contracts for goods worth TZS 1,333.1 billion equivalent to a total 89.8 percent of all contracts value were observed to use significant amount of funds of all awarded contracts. **Table 5-3** indicates the volume of contracts awarded in terms of procurement categories.

Table 5 - 3: Analysis of volume of contracts awarded in terms of procurement categories

Procurement Category	Number of contracts	Value of contracts (in TZS billions)	%age Number of awarded contracts	%age Value of awarded contracts
Goods	79,002	1,333.09	73.4	35.7
Works	5,288	2,018.45	4.9	54.1
Consultancy Services	353	156.03	0.3	4.2
Non- Consultancy Services	22,943	223.96	21.3	6.0
Disposal of Assets	58	1.02	0.05	0.03
Total	107,644	3,732.55	100.0	100.0

The percentage value of awarded contracts in terms of procurement categories in Table 5 - 3 above is depicted in Figure 5 - 3 below for more details.

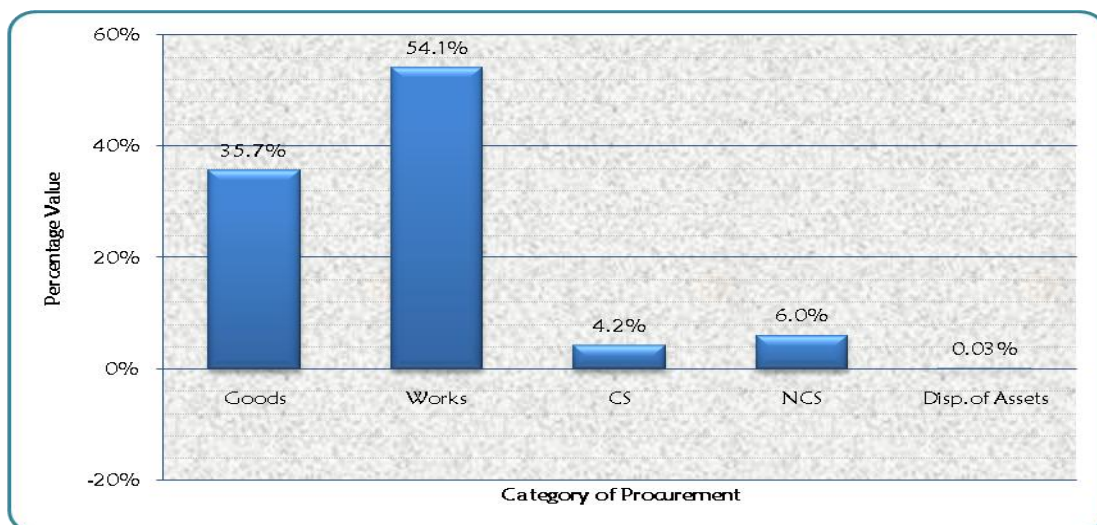


Figure 5 - 3: Percentage of value distribution of awarded contracts in terms procurement categories



5.2.4 Analysis of expenditure in procurement against budget

Out of 188 PEs submitted information on volume of awarded contracts, 157 PEs submitted information on approved budget and disbursed/ collected fund. Analysis of expenditure in awarded procurement contracts from 157 PEs in relation to budget indicated that, a total budget amounting to TZS 19,925.12 billion was approved, while TZS 11,212.75 billion, equivalent to 56.3 percent of the approved budget was received/disbursed. Out of the received amount, only TZS 2,989.20 billion, equivalent to 26.7 percent was spent on procurement activities.

The comparison of the approved budget, received amount and expenditure in procurement is shown in **Figure 5 - 4** basing on PEs categories.

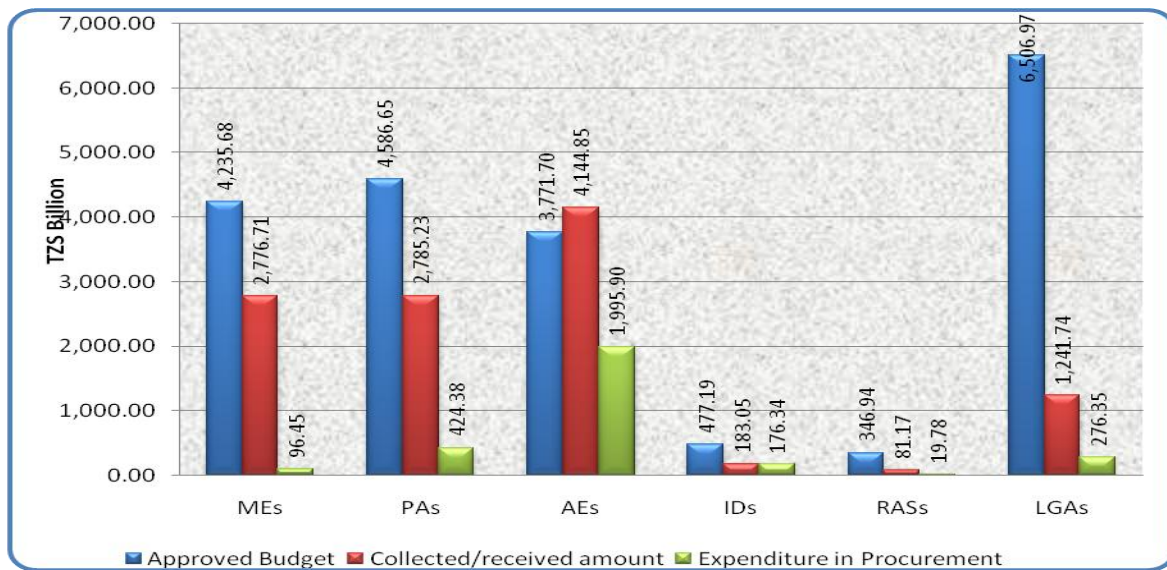


Figure 5 - 4: Comparison of approved budget, received amount and expenditure in Procurement

During the FY under review , the recorded percentage of expenditure in procurement was 26.7 which is lower as compared to the two preceding financial years 2016/17 and 2017/18 which recorded the expenditure of 30.5 percent and 30.1 percent respectively. Trend of the budget expenditure in procurement for the last eight consecutive financial years is shown in **Figure 5 - 5**.

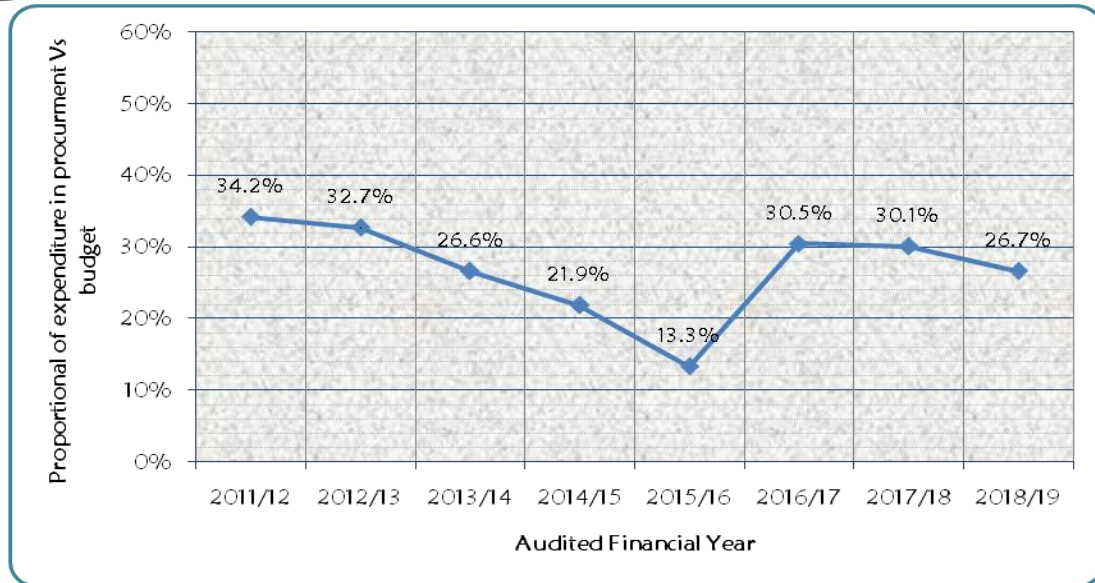


Figure 5 - 5: Trend of Expenditure in Procurement for the Last Eight Years

5.2.5 PEs with annual volumes of awarded contracts of TZS 20 billion or above

Out of 188 PEs which submitted information on volume of awarded procurement contracts, 25 PEs had annual volume of expenditure above TZS 20 billion. The analysis of the volume of procurement for 25 PEs with annual procurement expenditure above TZS 20 billion had a total value of TZS 3,171.94 billion which is 84.98 percent of the total value of TZS 3,732.54 billion submitted by 188 PEs. Among the PEs with the highest annual procurement expenditure, TANROADS ranked first which spent TZS 1,350.05 billion which is equivalent to 42.56 percent of value of annual procurement expenditure of all the 25 PEs. **Figure 5 - 6** indicates PEs with awarded contracts volumes of above TZS 20 billion.

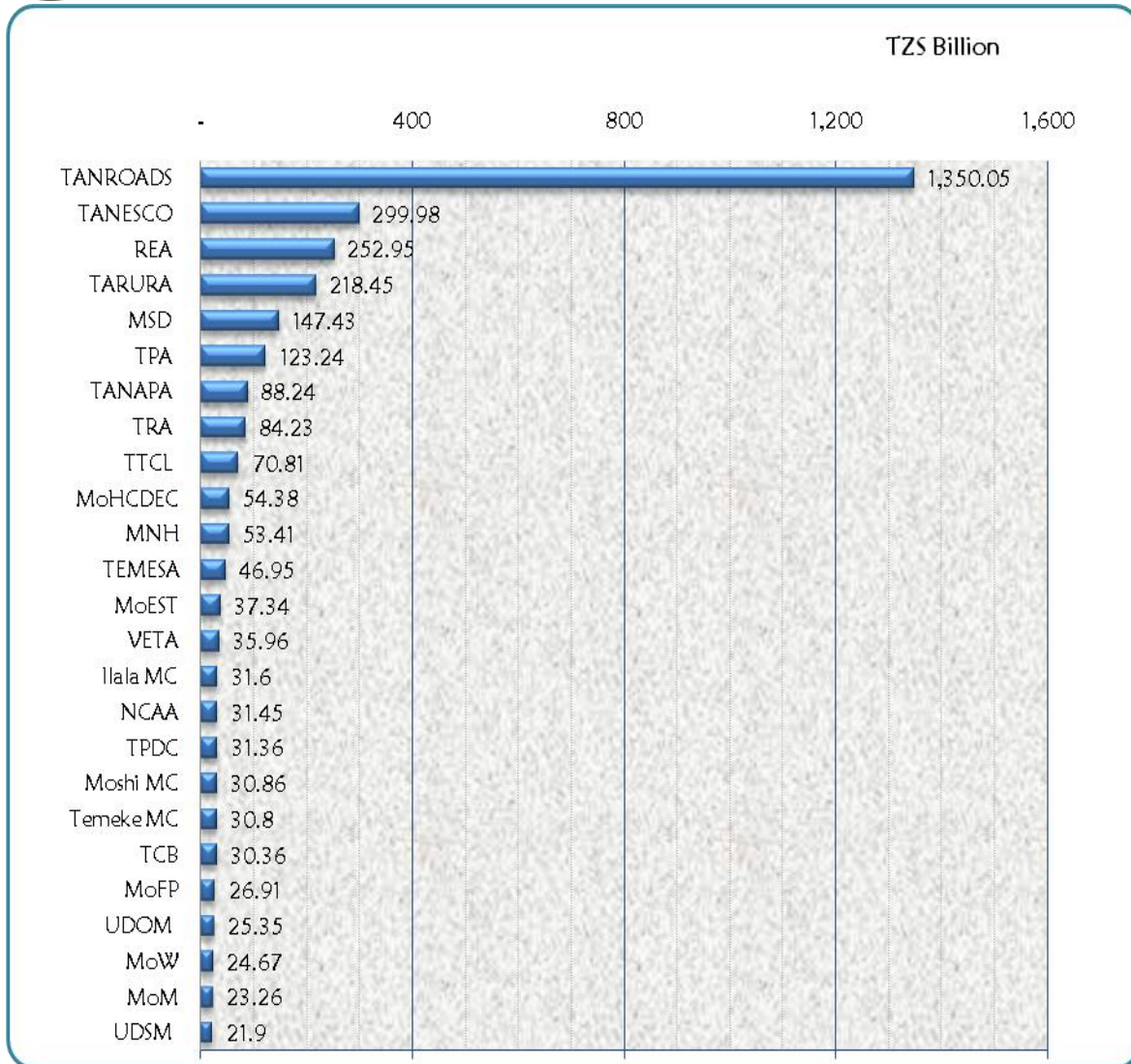


Figure 5 - 6: PEs with Awarded Contracts Volumes of Above TZS 20 Billion

In assessing volume of procurement for big spenders (TZS 20 billion and above), four procurement categories were compared. The works contracts were observed to cover large percent of value which was 57.5 percent, followed by goods contracts at 33.8 percent, non-consultancy services contracts at 4.4 percent and consultancy services at 4.3 percent. The works contracts which incurred a significant amount of fund were observed to be executed by TANROADS while that of goods contract was observed to be executed by REA. **Figure 5 - 7** indicates the percentage distribution of volume of awarded contracts in categories of procurement by big spenders.

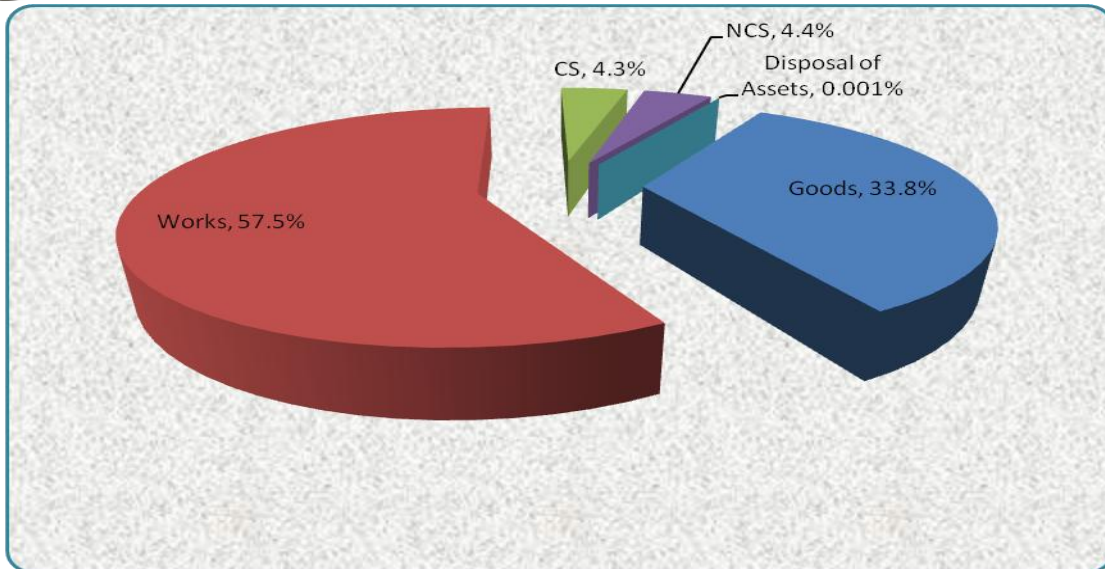


Figure 5 - 7: Percentage Distribution of Volume of Awarded Contracts in Categories of Procurement by Big Spenders.

5.2.6 Analysis of volume of procurement made by PEs categories

Analysis of volume of procurement made in terms of PE categories, indicated the Executive Agencies to lead in overall PEs category with high volume of procurement at 59.8 percent followed by Parastatal Organizations with 22.5 percent, LGAs with 7.2 percent, Ministries with 5.2 percent, Independent Departments with 4.7 percent and the least being Regional Administrative Secretariats with 0.6 percent. **Figure 5 - 8** shows a comparison of procurement made by PEs category.

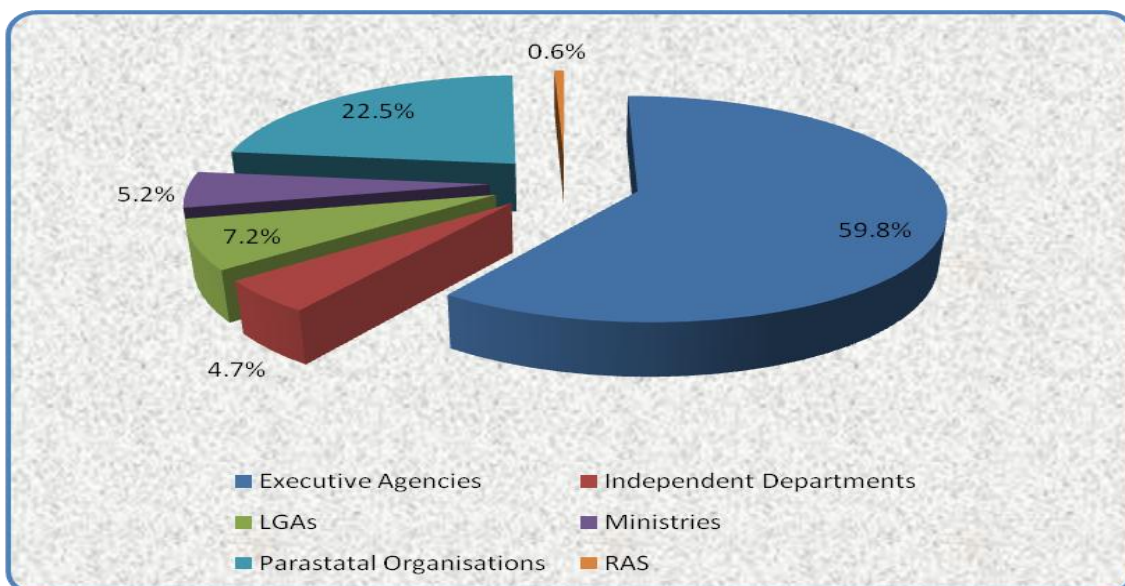


Figure 5 - 8: Comparison of volume of procurement in terms of PEs category



(a) Volume of Contracts by Ministries

During the reporting period, 12 out of 21 Ministries submitted the information of awarded volume of procurement with a total of 2,012 contracts worth TZS 195.08 billion. The distribution of volume of procurement by 12 ministries in terms of value on procurement categories indicated large value in works followed by goods and consultancy services. Analysis of distribution of contracts value is shown in **Figure 5 - 9**.

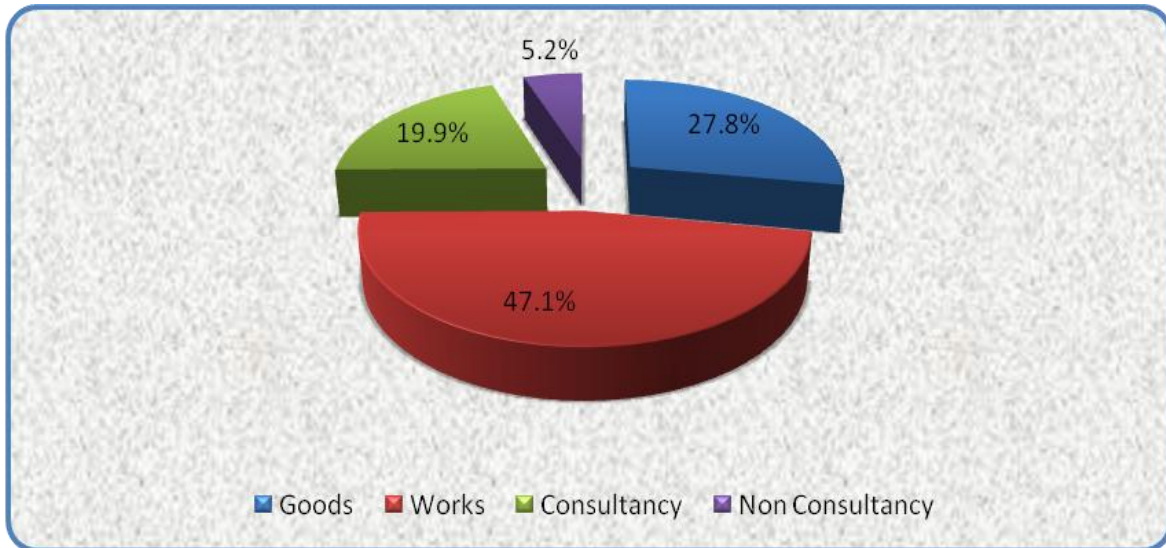


Figure 5 - 9: Percentage Distribution of Contracts Value by Ministries

(b) Volume of Contracts Awarded by PAs

A total of 59 out of 156 PAs, submitted the information of awarded volume of procurement with a total of 59,666 contracts worth TZS 840.61 billion. Analysis of contracts value in terms of procurement categories indicated to be dominated by goods with 67.2 percent. Percentage distribution of the value of contracts is shown in **Figure 5 - 10**.

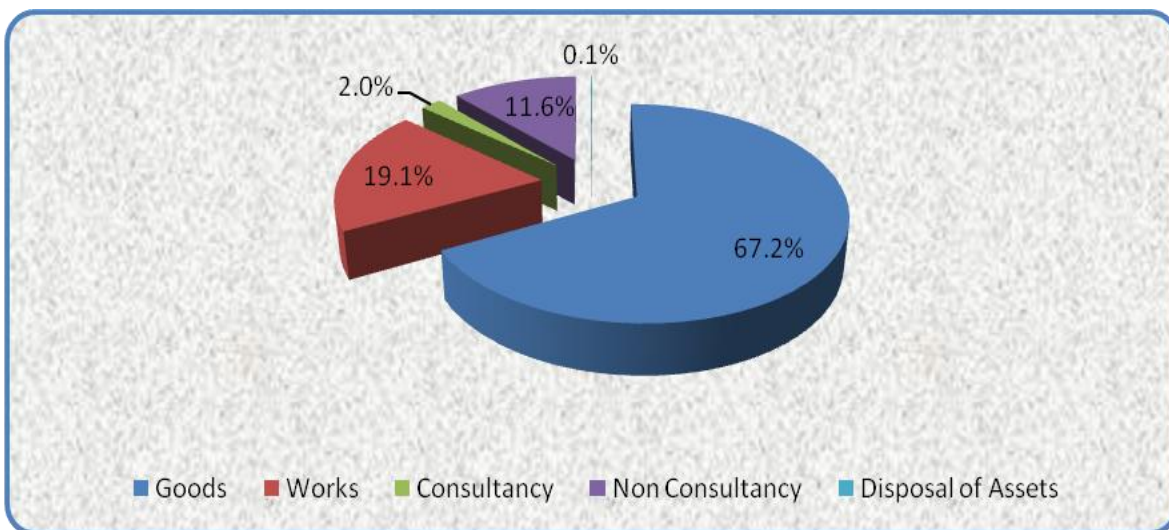


Figure 5 - 10: Percentage Distribution of Value of Awarded Contracts by PAs



Comparison of the total value of awarded contracts in terms of value for the past two consecutive financial years is shown in **Figure 5 - 11**.

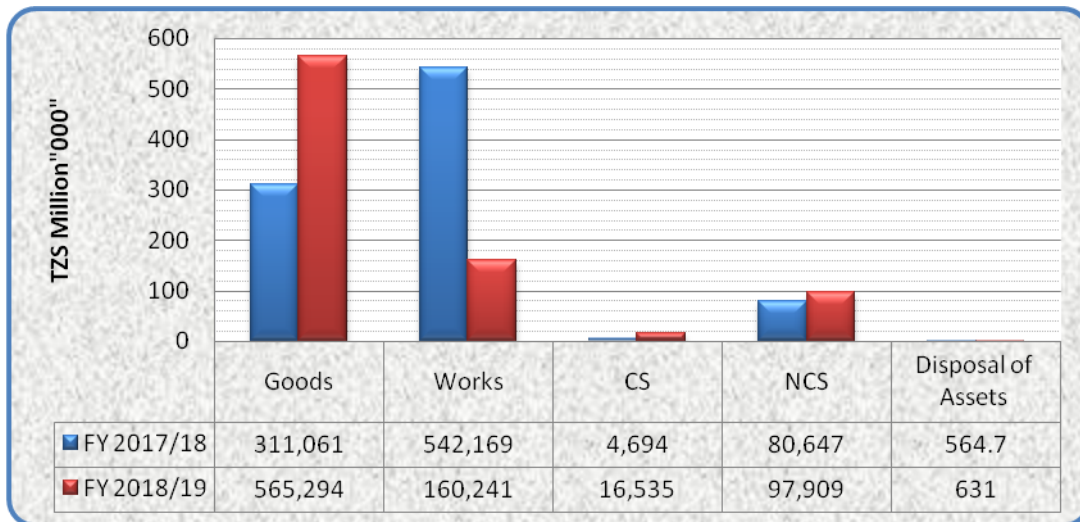


Figure 5 - 11: Comparison of the value of awarded contracts for the past two consecutive financial years

(c) Volume of Contracts by Executive Agencies / PAs

A total of 41 out of 97 executive agencies/PAs submitted information on 27,443 contracts worth TZS 2,230.80 billion.

Analysis show that large value of procurement was for works and goods done by Tanroads and REA respectively with 68.28 percent of all executive agencies / authorities which submitted information on awarded contracts. **Table 5 - 4** indicates the value and percent of works and goods contracts awarded by Tanroads and REA in comparison with overall procurement contracts by all executive agencies/authorities.

Table 5 - 4: Comparison of value and percent of works and goods contracts awarded by Tanroads and REA in relation to overall awarded contracts by all executive agencies/authorities

Contracts Awarded	Number of contracts	Value (TZS billions)	%age Number	%age Value
REA (Goods)	54	252.30	5.22	68.28
TANROADS (Works)	1,378	1,270.93		
Total (REA & TANROADS)	1,432	1,523.23		
Overall Contracts	27,393	2,666.32		

Further analysis on overall value of procurement contracts awarded by 41 executive agencies/authorities shows that, a significant amount of fund was spent in works with 69.7 percent followed with goods with 22.4 percent. The proportion of the contracts value is as shown in **Figure 5 - 12**.

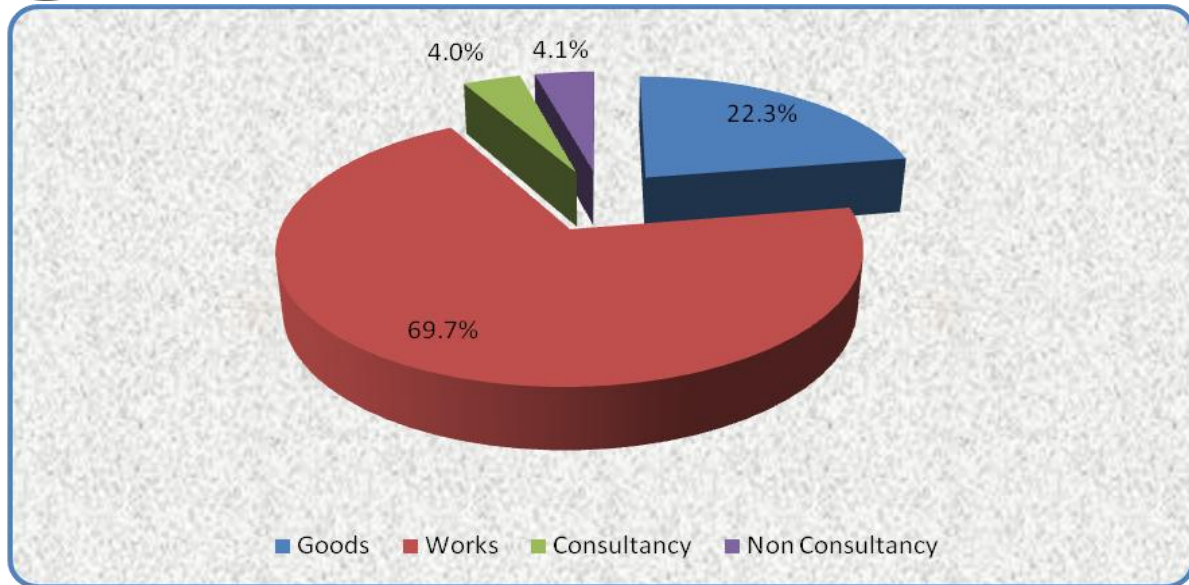


Figure 5 - 12: Percentage Distribution of Value of Contracts by Executive Agencies / Authorities

Comparison of the total value of contracts for the past two consecutive financial years is shown in **Figure 5 - 13**.

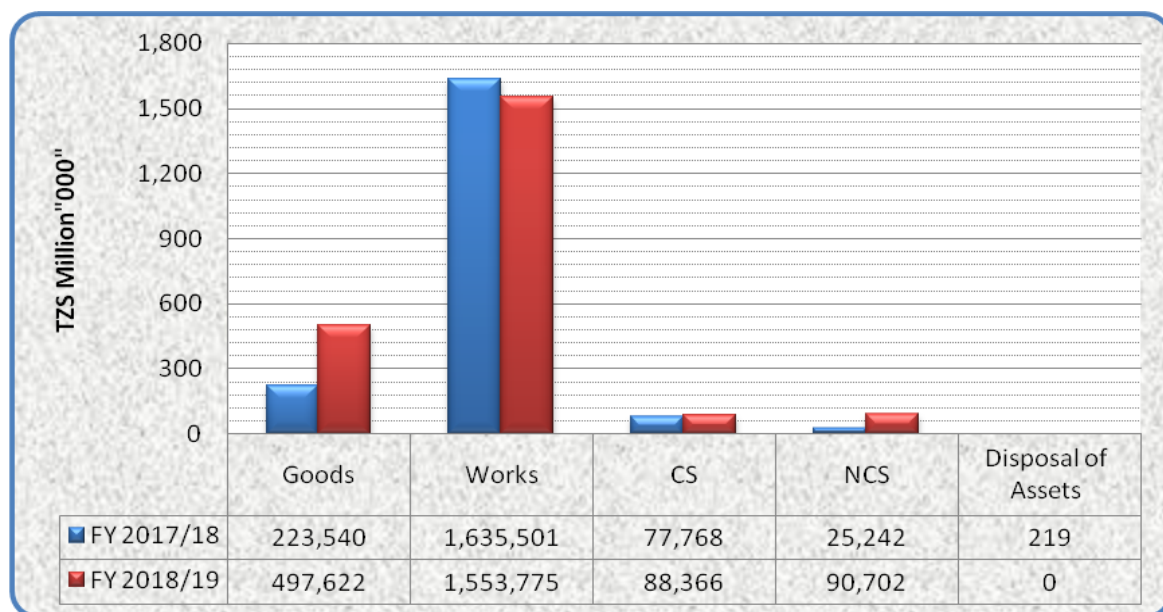


Figure 5 - 13: Awarded Contracts by Executive Agencies / Authorities for Two Consecutive Financial Years

a) Volume of Contracts by Independent Departments

A total of 17 out of 52 independent departments submitted information on 2,046 contracts worth TZS 176.51 billion.

Analysis of the submitted information show that large value of procurement was for goods with 82.8 percent followed by non-consultancy services with 9.1 percent as shown in **Figure 5 - 14**.

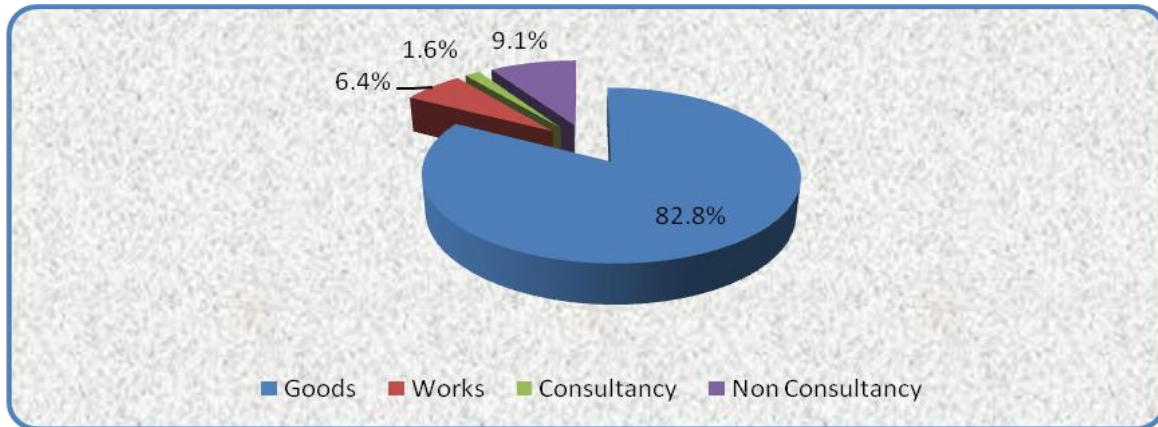


Figure 5 - 14: Percentage Distribution of Value of Contracts by Independent Departments

Comparison of the total value of contracts for the past two consecutive financial years is shown in **Figure 5 -15**.

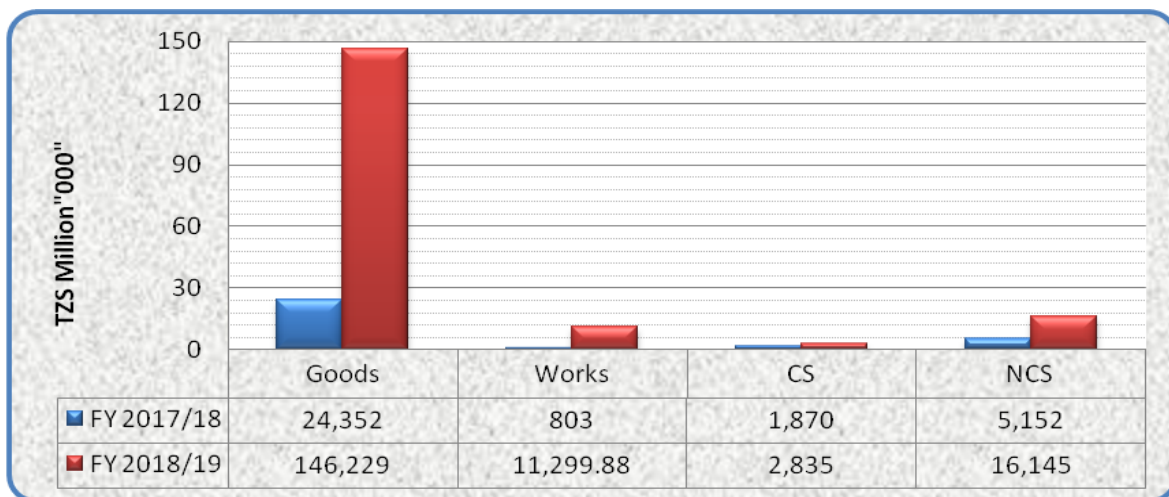


Figure 5 - 15: Awarded contracts by Independent Departments for Two Consecutive Financial Years

b) Volume of Contracts by RAS

A total of 12 out of 26 RASs submitted information on 3,237 contracts worth TZS 22.65 billion. Analysis show that the large value of procurement was for works with 52.2 percent, followed by goods with 34.5 percent and non-consultancy services with 9.9 percent as shown in Figure 5 - 16.

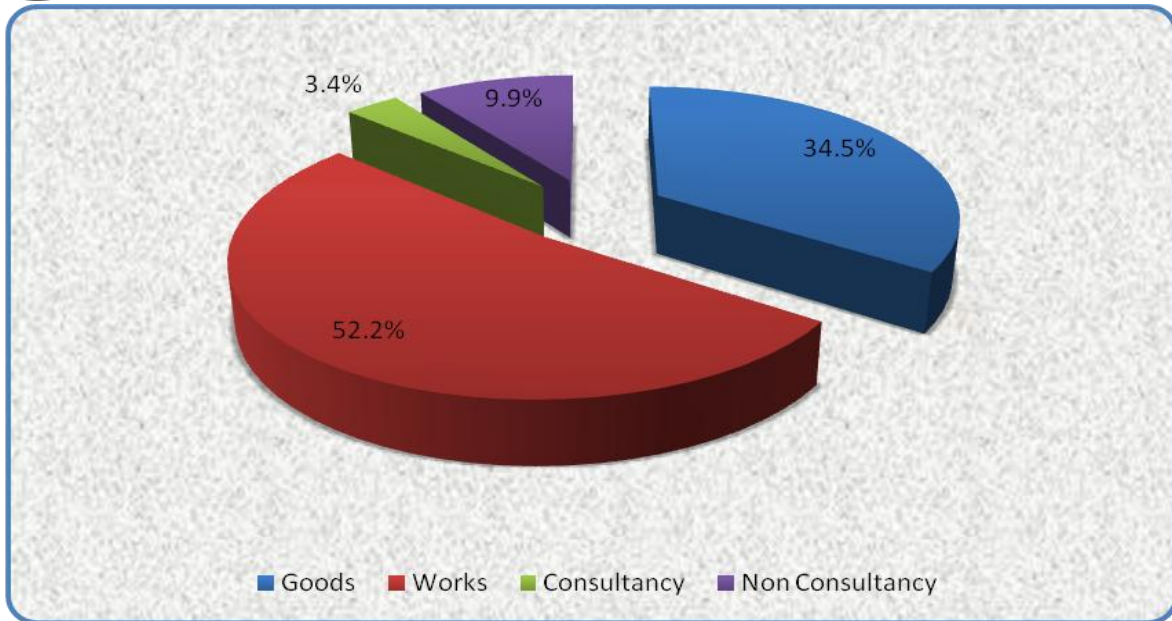


Figure 5 - 16: Percentage Distribution of Value of Contracts by RAS

Comparison of the total value of contracts for the past two consecutive financial years is shown in **Figure 5 - 17** below.

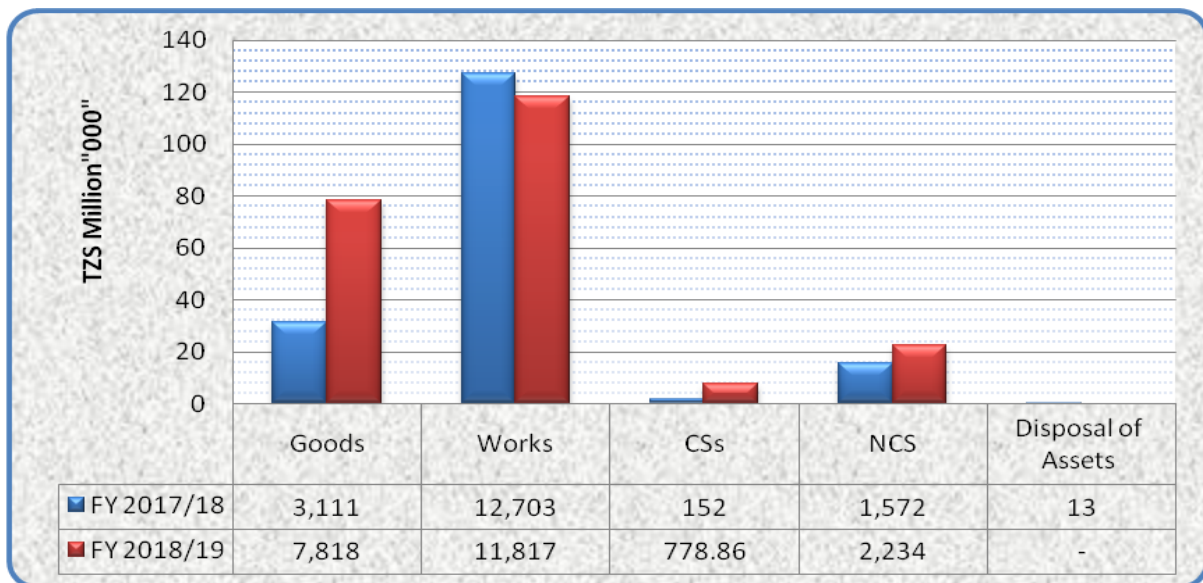


Figure 5 - 17: Awarded Contracts by RASs for Two Consecutive Financial Years

c) Volume of Contracts by LGAs

A total of 47 out of 188 LGAs submitted 13,246 contracts worth TZS 266.89 billion.

Analysis show that the largest volume of procurement was for works with 71.0 percent, followed by goods with 23.2 percent, as shown in **Figure 5 - 18**.

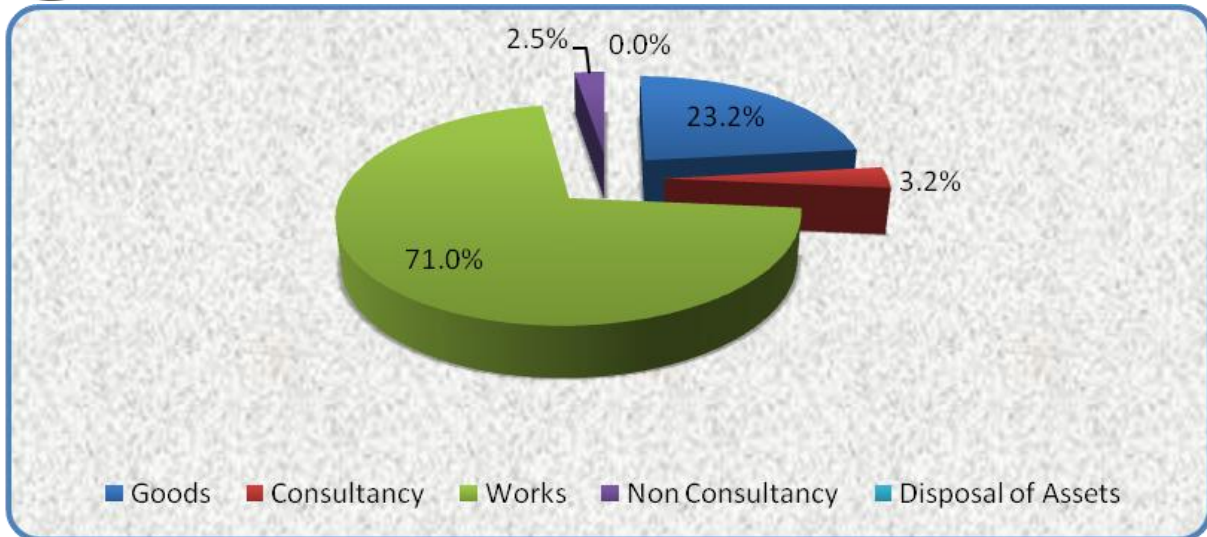


Figure 5 - 18: Percentage Distribution of Value of Contracts by LGAs

Comparison of the total value of contracts for the past two consecutive financial years is shown in **Figure 5 - 19** below;

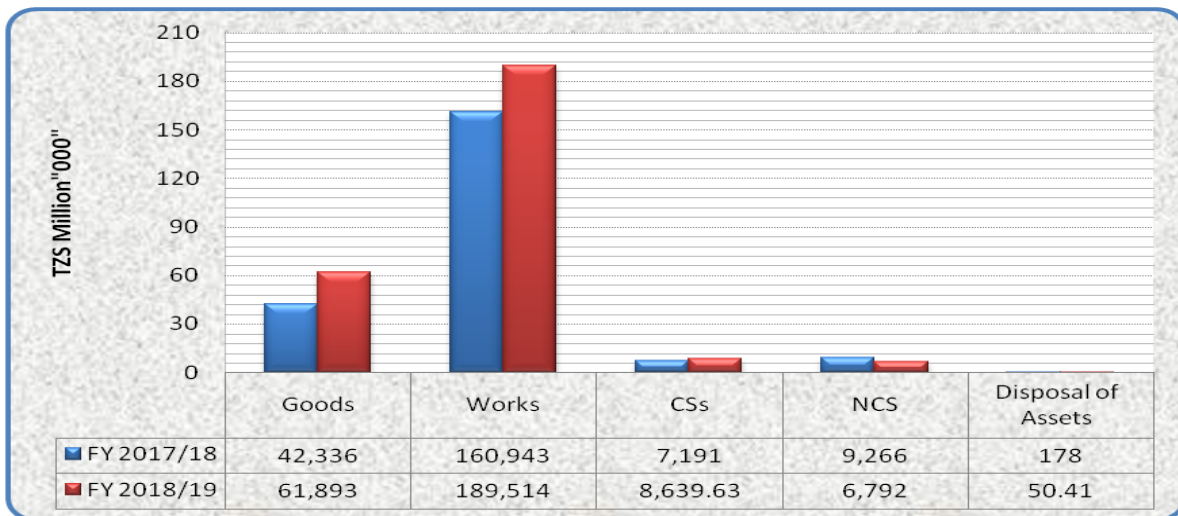


Figure 5 - 19: Awarded contracts by LGAs for two consecutive financial years

5.3 Procurement Audits

PPRA carried out procurement compliance and value for money audits for the procurement conducted during FY 2018/19. The audits sought to determine whether contracts had been or were being implemented in accordance with contracts provisions and whether objectives and value for money was achieved in spending public funds on selected construction contracts, goods and consultancy services.

Basing on the available resources and criteria for selection of PEs to be audited, PPRA managed to carry out audit to 104 PEs including 5 PEs branches with delegated powers which were TARURA Kilimanjaro, TARURA Mwanza, TANROADS Morogogoro, Tanroads Arusha and TANESCO Dar es Salaam and Coastal Zone which is equivalent to twenty (20)



percent of all existing entities. The audited PEs comprised of 13 PEs and 5 PEs whose volume of procurement were TZS 20 billion and above during the FY 2017/2018 and 2016/2017 respectively, 24 new PEs and 62 PEs selected based on various selection criteria including time lapse since last audit, previous audit performance and reported procurement allegations. Out of 104 audited entities, 23 were audited under AfDB funding while the remaining were under PFMRP funding. The audited entities comprised of 43 MDAs, 28 LGAs and 33 PAs.

When preparing this report, auditing of 24 PEs which were planned to be audited and reported in this year (FY 2018/2019) were still in progress due to limited number of available human resources. Audit results for the remaining PEs will be reported in the FY 2019/2020. Out of the twenty four PEs, eighteen PEs are LGA's which are implementing ULGSP projects and six PEs are PFMRP implementing projects.

5.3.1 Volume of the audited procurement

During the FY 2018/19, procurement audits were conducted to 104 PEs including 5 PEs branches with delegated powers whereby the total of all sampled and audited procurement contracts were 7,738 with a total value of TZS 9.122 Trillion. The audit covered 349 works contracts equivalent to 4.5 percent of the audited contracts in terms of number with a total value of TZS 1.346 trillion which is equivalent to 93 percent of the total value of audited contracts; 600 goods contracts equivalent to 7.8 percent in terms of numbers with a total value of TZS 387.6 billion equivalent to 4.2 percent of the total value; 123 consultancy services contracts equivalent to 1.6 percent in terms of number with a total value of TZS 98.551 billion equivalent to 1 percent of the total value.

The audited contracts also included 370 for non-consultancy services contracts equivalent to 4.8 percent in terms of number with a total value of TZS 41.399 billion equivalent to 1 percent of the value and 6,296 minor-value procurements equivalent to 81.7 percent in terms of number with a total value of TZS 74.769 billion equivalent to 1 percent of total value of the audited procurements. Out of all audited procurement contracts, 1,618 contracts equivalent to 20.9 percent in terms of number with a total value of TZS 8.786 trillion equivalent to 96.3 percent in terms of value were for 19 big spenders (PEs with volume of procurement of 20 billion and above).

In comparison with the volume of audited procurement , the total number of audited PE's for the FY 2018/19 was 104 while for the FY 2017/18 was 60. Procurement sampled and audited for the FY 2018/19 constitute a total number of 7,738 contracts with a total value of TZS 9.122 trillion, while for the FY 2017/18 it was 3,763 with a total value of TZS. 805 Billion. Distribution of volume of audited procurement category by value and number is shown in **Figure 5-20 and Figure 5-21 respectively.**

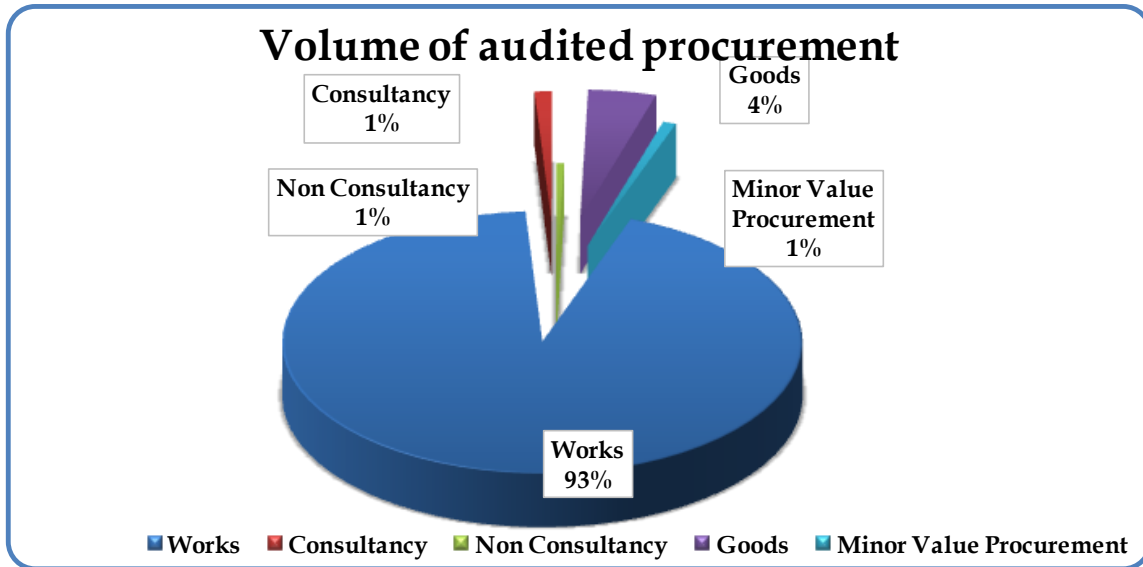


Figure 5 - 20: Distribution of volume of audited procurement category by value

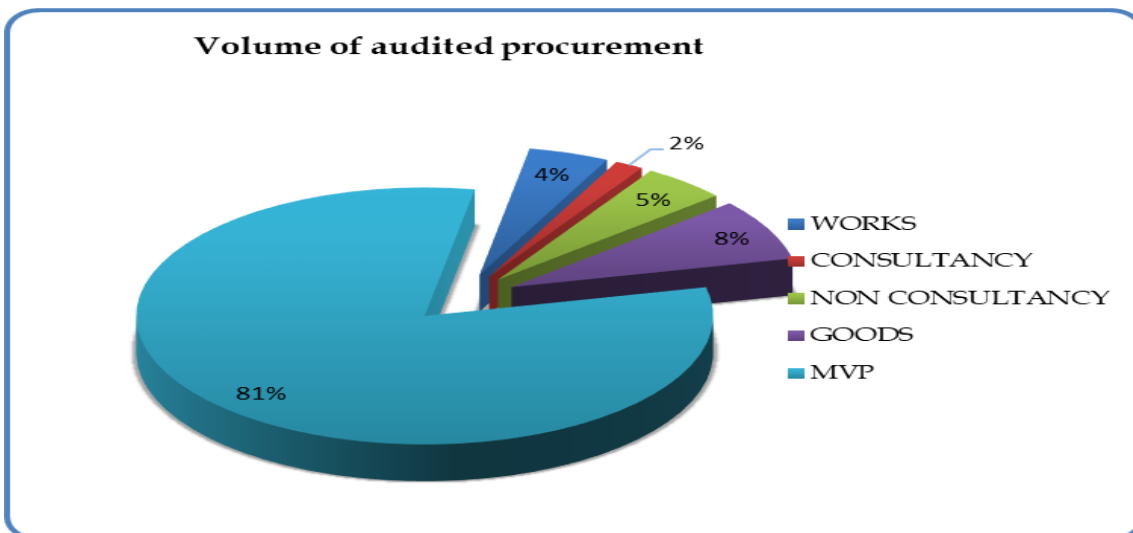


Figure 5 - 21: Distribution of volume of audited procurement category by number

5.3.2 Findings of compliance audit

On the basis of the seven performance areas, the outcome of the audits for 104 PEs including 5 PE branches with delegated powers assessed in compliance part, attained an overall compliance level of 76 percent, an increase by 2 percent compared to 74 percent achieved in the last year FY 2017/2018 procurement audits. However, the recorded compliance level is below the targeted compliance level of 80 percent which was set by PPRA for the FY 2018/19. Details of levels of Compliance are shown in **Annex 5 -3**.



The average compliance levels for the seven performance indicators were as indicated by Figure 5-22 below.

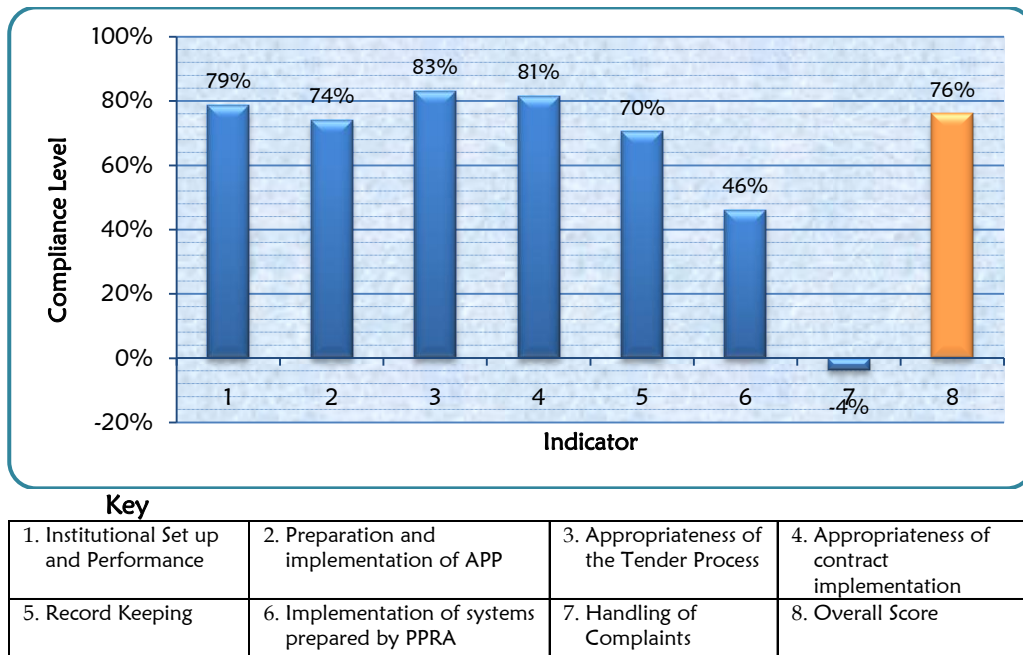
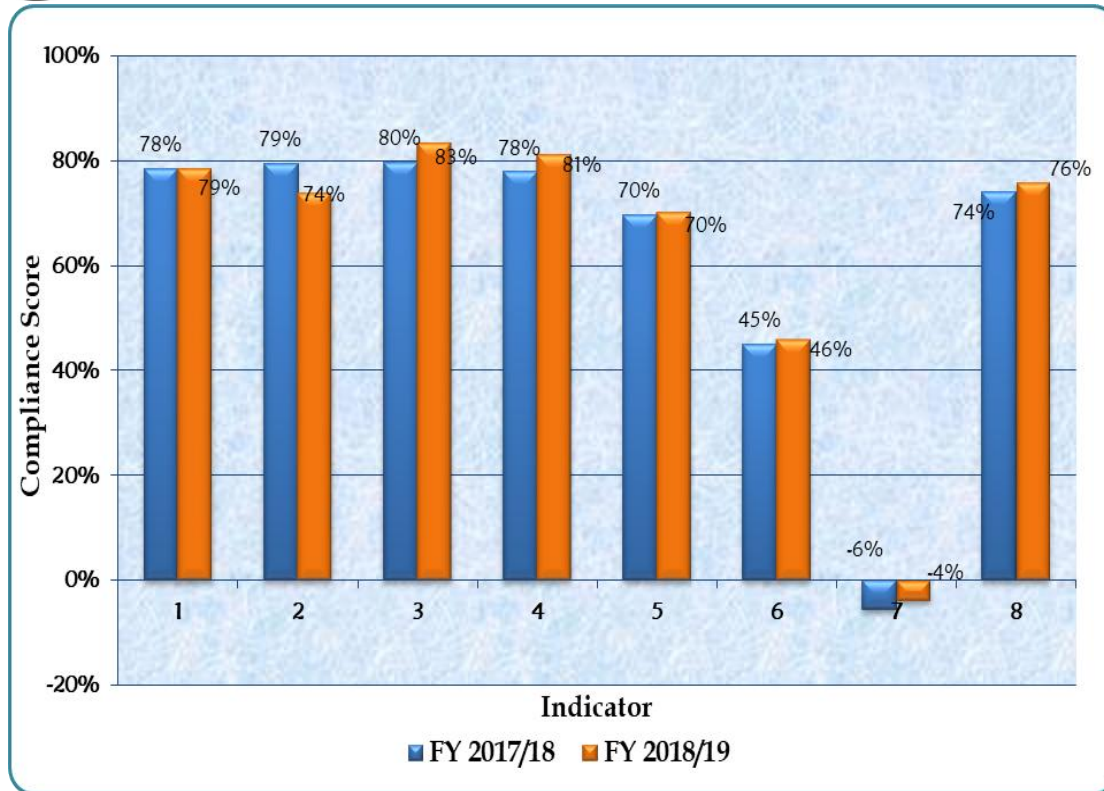


Figure 5 - 22: Average Compliance Level for the Seven Performance Indicators

In comparing compliance levels for the seven compliance indicators to the last year performance, it was revealed that Institutional Set up and Performance score has increased from 78 to 79 percent; Appropriateness of the preparation and implementation of annual procurement plans has decreased from 79 to 74 percent; Appropriateness of the tender process has increased from 80 to 83 percent; Appropriateness of contract preparation, formation and implementation has increased from 78 to 81 percent; Management of procurement records remained unchanged at 70 percent; Implementation of systems prepared by PPRA has increased from 45 to 46 percent and Mishandling of complaints in procurement process decreased from -6 to -4 percent. The comparison of average compliance level of audited PEs for the seven compliance indicators to that of last FY is as shown in Figure 5-23.



Key

1. Institutional Set up and Performance	2. Preparation and implementation of APP	3. Appropriateness of the Tender Process	4. Appropriateness of contract implementation
5. Record Keeping	6. Implementation of systems prepared by PPRA	7. Handling of Complaints	8. Overall score

Figure 5 - 23: Average Compliance level for the Seven Compliance Indicators Compared to Last Financial Year

The analysis of overall compliance of audited PEs for the last seven consecutive financial years indicates improvement from an average compliance score of 64 percent for financial year 2012/13 up to an average score of 76 percent for the financial year 2018/19. The comparison of average compliance of audited PEs over the past seven consecutive financial years is as shown in **Figure 5-24**.

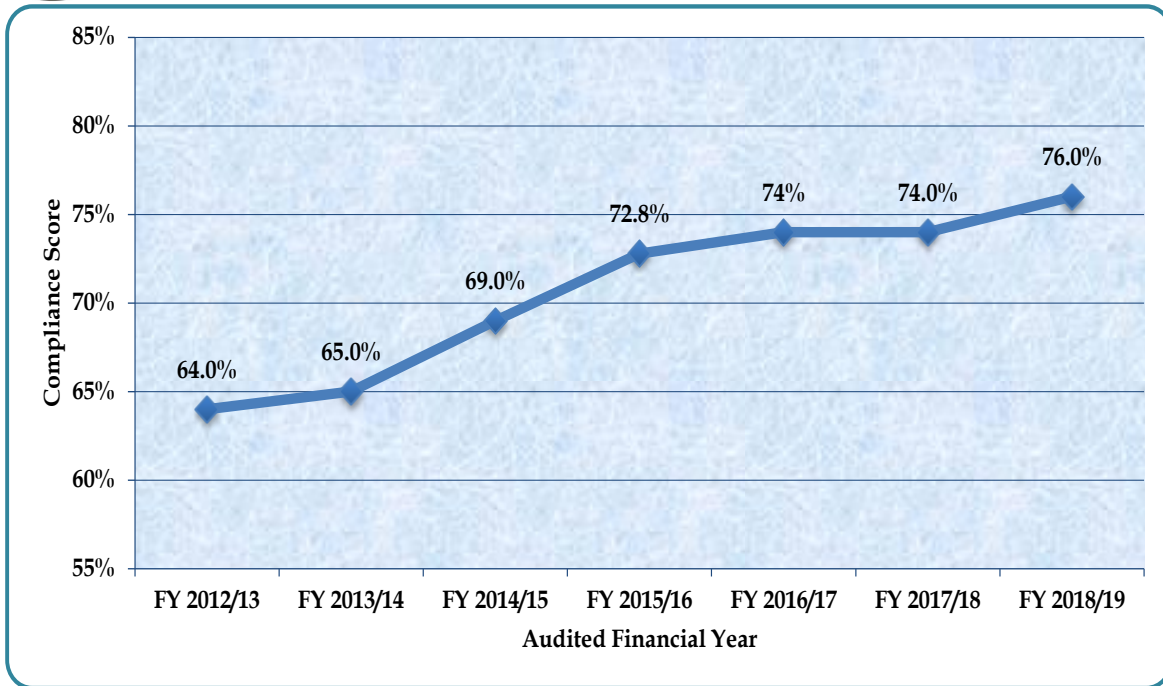


Figure 5 - 24: Trend of Overall Compliance level of PEs over the Past Seven Financial Years

The analysis of the compliance results revealed that 6 PEs or 5.5 percent of all audited entities had poor compliance level with a score below 60 percent, 60 PEs and three delegated branches or 59.3 percent of all audited entities had fair compliance level ranging between 60 and 79 percent while 36 PEs and two delegated branches or 35.2 percent of all audited entities had achieved satisfactory compliance level with a score of 80 percent or above. Details of PEs with poor performance is as shown in Annex 5- 4.

The analysis also indicated that there were six PEs with poor compliance namely; VETA (58.7 percent), Agricultural seed agency (58.2 percent), National Institute for Medical Research (44.75 percent), , Kaliua DC (51.1 percent), Nsimbo DC (47.95 percent) and Centre for Foreign Relations (37.43 percent). PEs with fair compliance include 20 LGAs, 18 PAs and one PE branches with delegated powers and 22 MDAs and two PE branches with delegated powers. PEs with satisfactory compliance level includes six LGAs, 12 PAs and 18 MDAs and one PE branch with delegated powers. In the year under review, 10 audited PEs with outstanding compliance levels were: Necta (95 percent), College of Business Education (93.15 percent), TCAA (93.14 percent), Tanroads HQ (91.35 percent), Uwasa Tanga (90.38 percent), Joint Finance Commission (90.10 percent), Tanzania Geothermal Development Company (89.81 percent), Sumatra (89.80 percent), TCU (89 percent) and Tarura HQ (88.50 percent). Distribution of Compliance Level of the Audited PEs Category is shown in **Figure 5-25**.

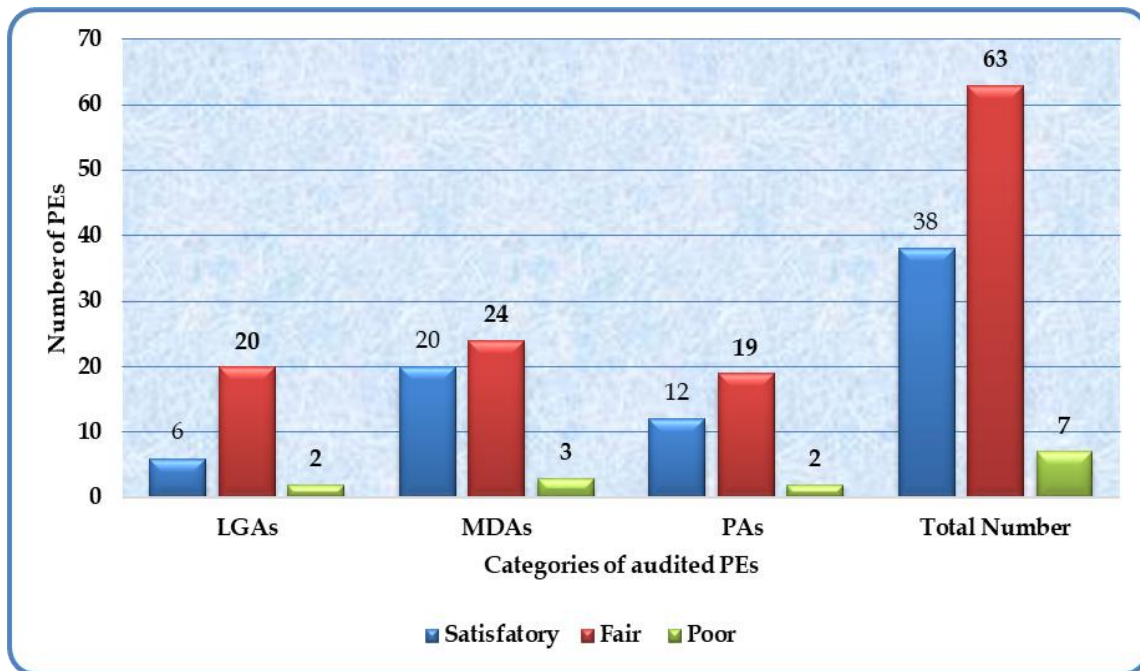
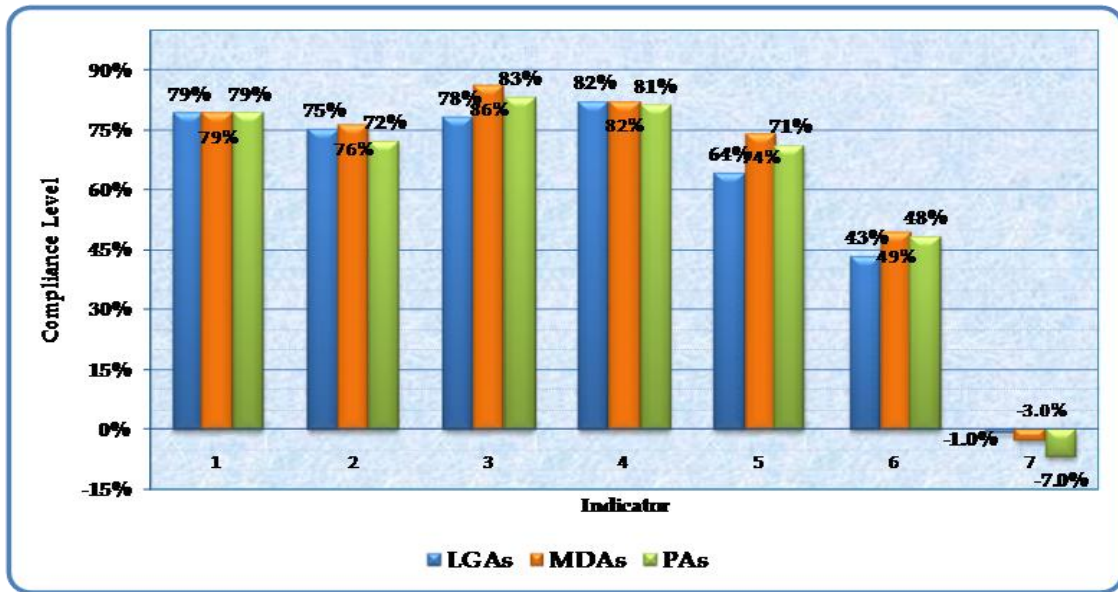


Figure 5 - 25: Distribution of Compliance Level of the Audited PEs Category

The detailed analysis of the audit results as per PEs categories for the seven individual compliance indicators revealed that, compliance levels for LGAs, MDAs and P's in the indicator for institutional set up and performance was fair with average score of 79 percent for all three categories. Compliance performance for LGAs, PAs and MDAs was also fair at 75, 72 and 76 percent respectively on the indicator for appropriateness of preparation and implementation of APP. On the indicator for appropriateness of tender process MDAs and PAs compliance levels was satisfactory at 86 and 83 percent respectively while for LGA was fair at 78 percent.

Overall compliance levels for MDAs, LGAs and PAs were satisfactory at 82, 82 and 81 percent respectively on the indicator for appropriateness of contract preparation, formation and implementation. Further analysis shows that compliance levels for MDAs, LGAs and PAs were fair on the indicator for management of procurement records with average scores of 74, 64 and 71 percent respectively. However, the analysis indicated that compliance levels for MDAs, LGAs and PAs were poor on the indicator for implementation of systems developed by PPRA with scores of 49, 43 and 48 percent respectively. Further MDAs LGAs and PAs score -3, -1 and -7 percent on the indicator for mishandling of procurement complaints. Performance of MDAs, LGAs and PAs in each indicator is shown in **Figure 5-26**.



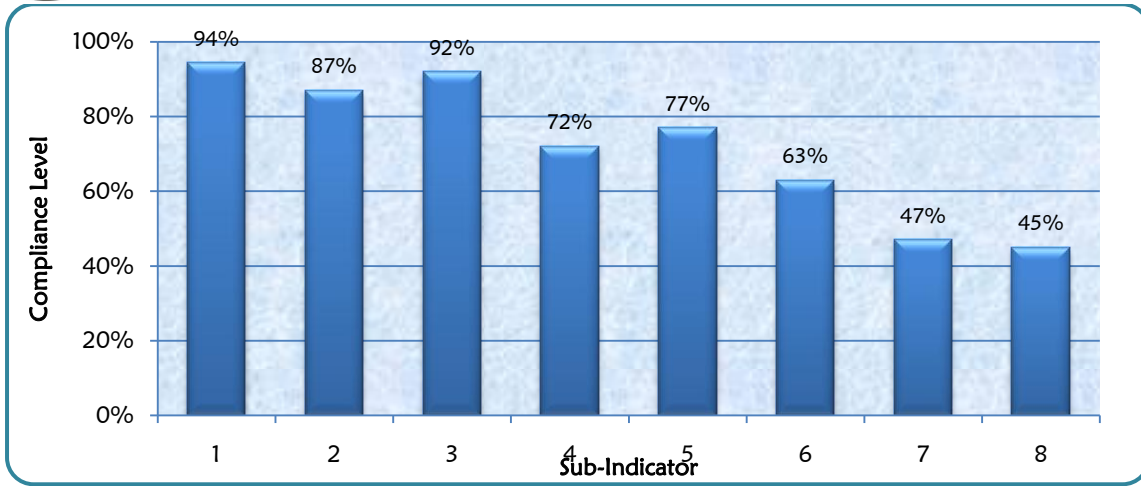
Key

1. Institutional Set up and Performance	2. Preparation and implementation of APP	3. Appropriateness of the Tender Process	4. Appropriateness contract implementation
5. Record Keeping	6. Implementation of systems prepared by PPRA	7. Handling of Complaints	8. Overall Score

Figure 5 - 26: Performance of MDAs, LGAs and PAs in each indicator

(a) PEs average compliance level on institutional set up and performance

The overall average level of compliance on institutional setup and performance for 103 audited PEs and 5 PEs branches with delegated powers was 79 percent, which implies fair performance. Overall scores for sub-indicators on institutional set up is shown in **Figure 5-27**.



1. Establishment of TB	2. Establishment of PMU	3. Establishment of IAU	4. Notification to the Authority on TB establishment	5. Establishment of sub-vote for PMU	6. Knowledge of PPA and PPR for PMUs staff	7. Knowledge of PPA and PPR for TBs members	8. Knowledge of PPA and PPR for IAUs staff
------------------------	-------------------------	-------------------------	--	--------------------------------------	--	---	--

Figure 5 - 27: Overall scores for sub-indicators on institutional set up

On the compliance of organs with their stipulated powers and responsibilities, the assessment indicated that, AOs, budgetary approving authorities, TBs, UDs and PMUs performed their obligations satisfactorily as shown in **Figure 5-28**.

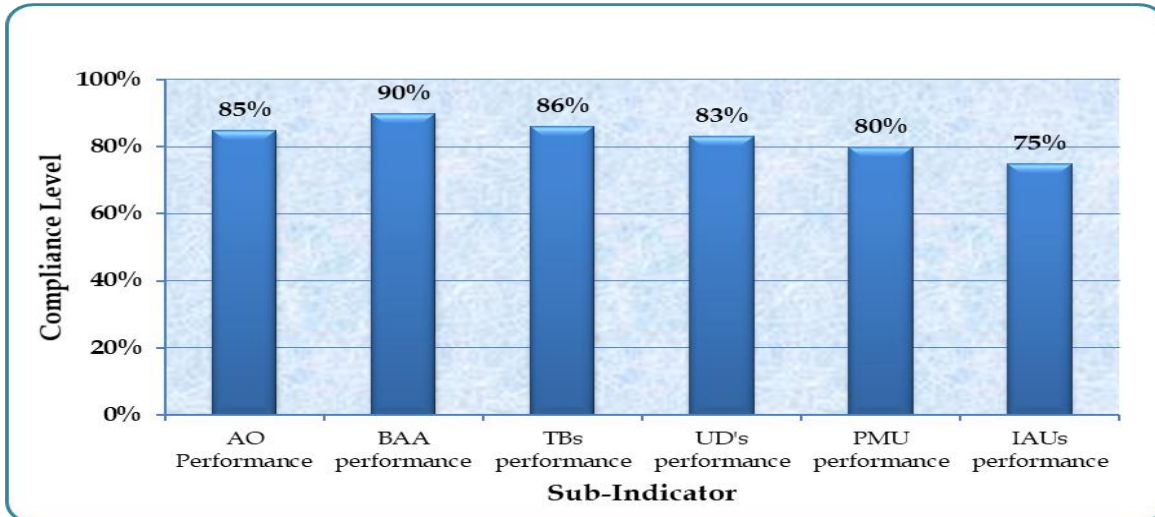


Figure 5 - 28: Compliance of Organs with Stipulated Powers and Responsibilities

The major observed weaknesses for most of the audited PEs under institutional setup and performance were: TB members, PMUs and IAU staff did not attend training on the PPA 2011 and its Regulations 2013 and their attendant amendments of 2016, AOs did not submit to Authority list of awarded contracts and copies of quarterly internal audit reports, TB did not approve contract documents and negotiation plans, PMU have no sub vote and had not been allocated funds in the budget, UD did not initiate procurement and disposal by tender requirements and forward them to PMU; UD did not maintain and archive records of contracts management and IAU did not include procurement issues in their quarterly audit reports.



(b) PEs average compliance level on appropriate Preparation and Efficiency in Implementing the Procurement Plan

The overall average level of compliance on the preparation and implementation of the APP for 103 audited PEs and 5 delegated PEs branches was 74 percent which implies fair performance. The compliance level for the sub-indicators under preparation and implementation of APP is shown by **Figure 5-29**.

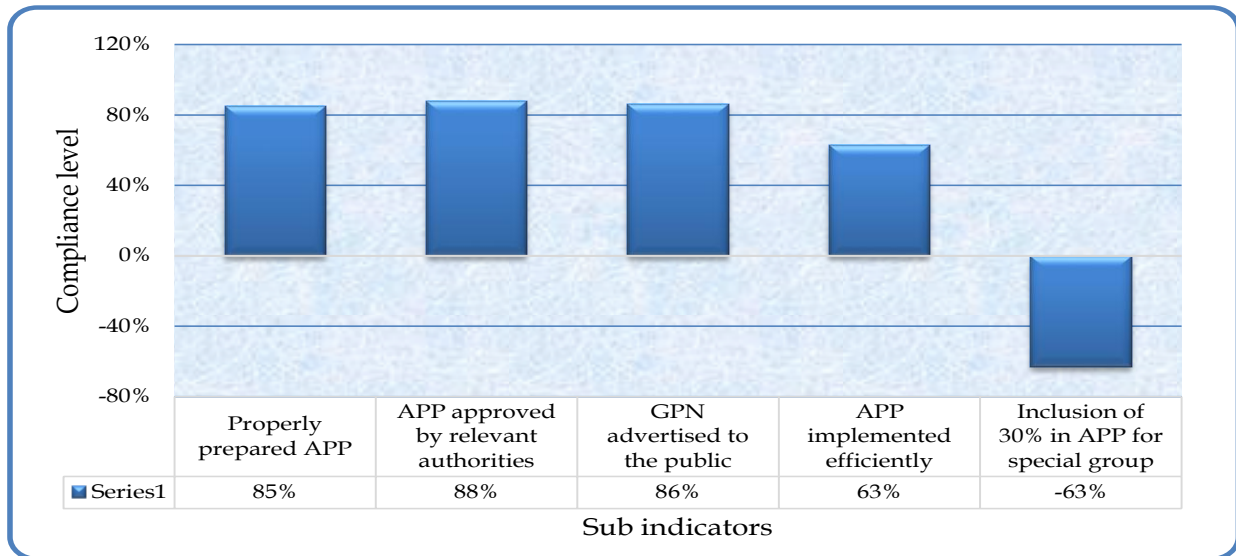


Figure 5 - 29: Compliance Level under Procurement Planning and Implementation

The major observed weaknesses under this indicator are as follows: PEs failed to implement most of procurement indicated on APP, implementation of some of procurements which were not included in APP and APPs were not updated accordingly. Moreover, there was inefficiency in implementing APP as delays were observed in the procurement processes. Further 70 PEs were penalized for not granting an exclusive preference of 30 percent in its annual procurement plan to special groups.

(c) PEs average compliance level on appropriateness of Tender Processing

The overall average level of compliance on tender processing for 103 audited PEs and 5 PEs branches with delegated powers was 83 percent which implies satisfactory performance. The compliance level of sub-indicators under tender processing is shown in **Figure 5-30**.

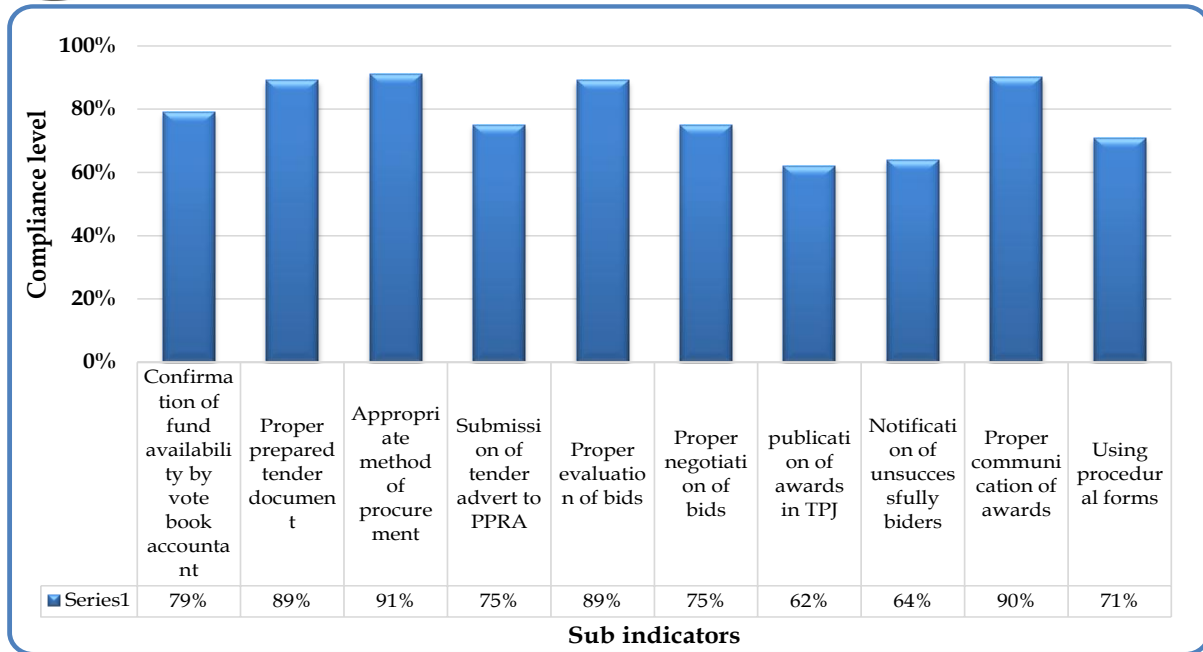


Figure 5 - 30: Compliance Level of Sub-indicators under Tender Processing

The major observed weaknesses for some audited PEs under this indicator were as follows: no evidence of certification of availability of funding by the Accounting Officer, tender adverts were not submitted to PPRA for publication in TPJ and Tender Portal, AO did not notify the unsuccessful bidders the name of the proposed successfully bidder, TB did not approve the negotiation plan, letters for intention to award were not issued to bidders, awards information was not submitted to the Authority for publication in TPJ and tender portal, negotiation plan were not approved by TB, procurement awards information were not submitted to PPRA for publication and procedural forms were not used during procurement process.

(d) PEs average compliance level on the appropriateness of contracts management

The audit results indicated an average compliance level of 81 percent for 103 audited PEs and 5 PEs branches with delegated powers on contract management signifying a satisfactory performance. The compliance levels of sub indicators under contracts management is shown in **Figure 5-31**.



Figure 5 - 31: Compliance Levels of Sub Indicators under Contracts Management

The major observed weaknesses for some audited PEs under this indicator were: none preparation of contracts progress reports, delay of payments for suppliers, supervisors or contract managers for managing non-consultancy services contracts were not officially appointed by AO, some of the contracts were implemented without submission of performance guarantees as per requirement of the contract, progress reports and measurement sheets were not attached with payment certificates, quality assurance plan were not prepared and adhered to during implementation of the contract, payments to suppliers for sampled tenders were not certified by UDs, there was no proper management of performance securities, insurances or advance payment guarantees, PEs did not timely certify the certificates for contractual works and inappropriate contract close out.

(e) PEs average compliance level on management of Procurement Records

The overall level of compliance on management of procurement records was fair with a score of 70 percent. The compliance assessment of the sub-indicators under records management is shown in **Figure 5-32**.

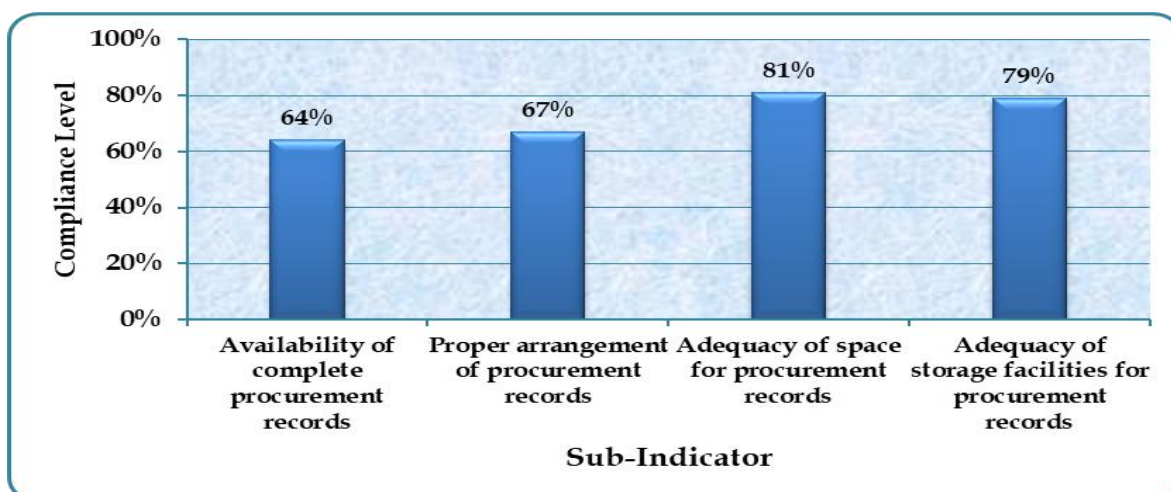


Figure 5 - 32: Compliance Level under Procurement Records Management



The major observed weaknesses for the most of the audited PEs under this indicator are: records of procurement were not properly kept, inadequate space for archiving procurement records, inadequate office space for PMU staff, records in some of procurement files were not properly arranged in accordance to successive stages of procurement process and PMUs did not maintain complete procurement records particularly contract implementation records.

(f) PE average compliance level on the use of Systems Developed by PPRA

Analysis of the audit results indicated an overall compliance of 46% which was poor performance. PEs performed as shown by **Figure 5-33**.

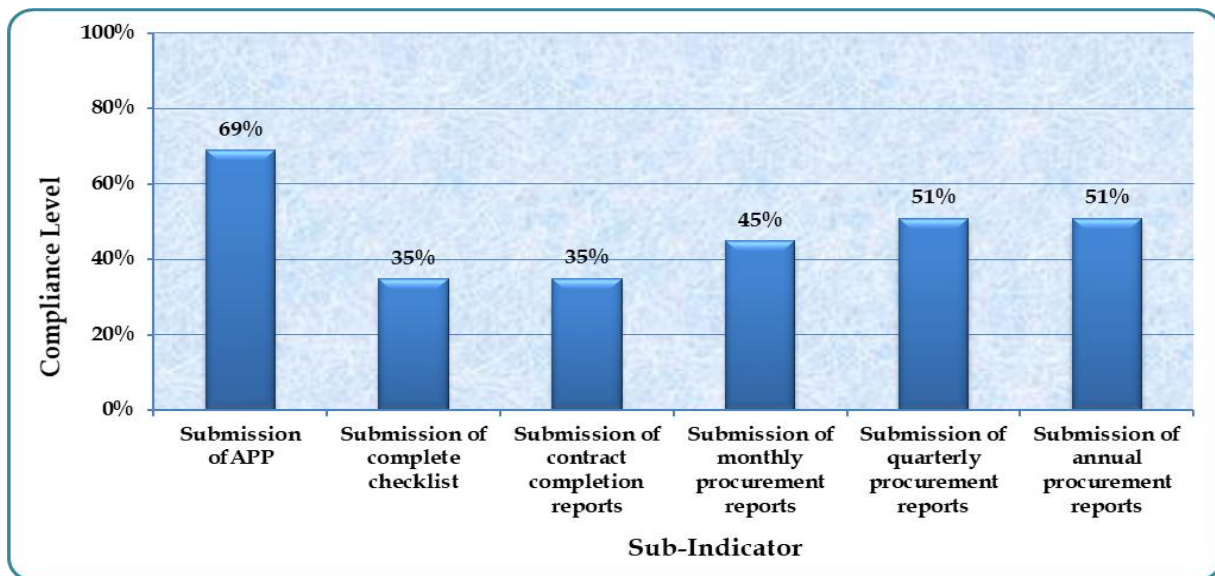


Figure 5 - 33: Compliance Levels for use of Systems Developed by PPRA

The major observed weaknesses under this indicator were: PEs did not submit to PPRA through PMIS complete procurement monitoring checklist, contract completion reports, monthly procurement implementation reports and quarterly implementation reports.

(g) PEs average compliance level on handling of complaints

Analysis of the audit results indicated that, 10 PEs out of 103 audited PEs on compliance part did not handle complaints properly as required by PPA and PPR. Moreover out of 10 PE's, three were audited on previous financial year 2017/2018 and found with the same weaknesses on mishandling of procurement complaints. The three PEs are TANESCO HQ, BOT and TAA.

The major observed weaknesses under this indicator are as follows: AOs did not handle properly complaints submitted by bidders by suspending the procurement proceedings and institute investigation; and AOs not submitting copies of the complaints decision to PPRA.

5.3.3 Compliance of PEs with Contract Volumes of TZS 20 billion and above

Eighteen (18) PEs had volume of procurement of TZS 20 billion and above. These PEs had a total number of 1,618 contracts equivalent to 20.9 percent of all audited contracts with value of TZS 8.786 trillion equivalent to 96.3 percent of the total value of the audited procurements. Overall compliance level for all 18 PEs was fair at 73 percent. This is however below the target level of 80 percent set by the Authority for the financial year 2018/19. PEs



names and their respective scores are; MSD (79 percent), VETA (58.7 percent), TAA (79.3 percent), TTCL (65.5 percent), BOT (71.4 percent), TRC (69.7 percent) and TPA (63.8 percent), Ministry of Works, Transport and Communication (Works) (63.5), TEMESA (74.5 percent), TANROADS HQ (91.4 percent), TRA (84 percent), Muhimbili National Hospital (80 percent), TARURA HQ (88.5 percent) , MoWI (84 percent) TANAPA (81.7 percent) and Ilala Municipal Council (75 percent), TANESCO HQ (80.8 percent) and Ministry of Education Science and Technology (62.6 percent).

Compliance level of the 18 audited PEs with procurement volume of TZS 20 billion and above is shown by **Figure 5-34**.

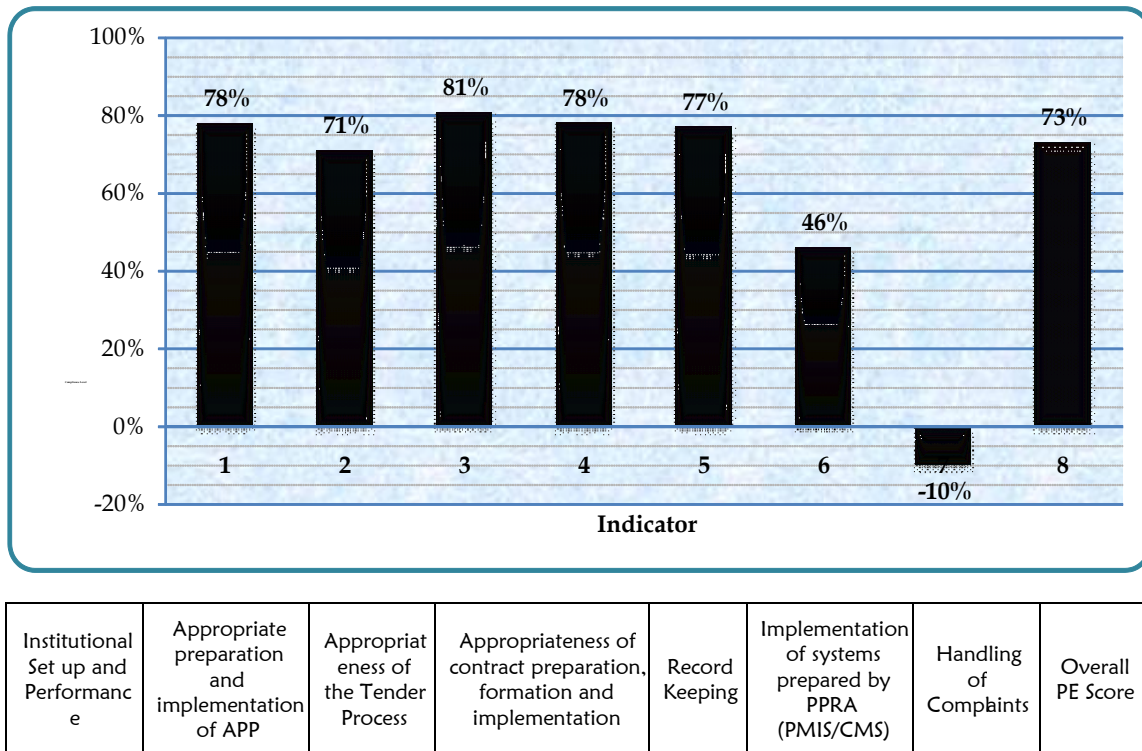


Figure 5 - 34: Compliance of PEs with Expenditure of TZS 20 Billion and above in Procurement

5.3.4 Value for Money Audit findings

Value for Money audits were carried out on 66 PEs during FY 2018/19 covering 30 MDAs, 19 LGAs and 17 PAs. Performance (VfM) audits were conducted on 290 procurement contracts worth TZS 8,478.33 billion. The audited 30 MDAs included TANROADS Morogoro, TARURA Kilimanjaro and TARURA Mwanza regions while 17 PAs included TANESCO Dar es Salaam & Coast Zone.

(a) VfM audit scope

The audited contracts comprise of 97 building, roads, bridges and civil works contracts with total value of TZS 996.82 billion or 11.8 percent, 3 Electrical works contracts with a total value of TZS 25.85 billion or 0.3 percent, 2 Railway construction works contracts with a total value of TZS 7,222.43 billion or 85.2 percent, 43 water supply and irrigation schemes contracts with a total value of TZS 60.11 billion or 0.7 percent, 106 goods contracts with a



total value of TZS 124.84 billion or 1.5 percent and 39 consultancy contracts with a total value of TZS 48.24 billion or 0.6 percent. Categories of audited contracts are summarized in **Table 5-4**.

Table 5 - 5: Categories of Audited Contracts

Project category	Number of projects	Value (TZS in millions)	Percentage	
			Number	Value
Building works	65	112,324.12	22.6	1.3
Road/Bridge works	26	883,502.44	8.3	10.4
Electrical works	3	25,846.81	1.0	0.3
Civil works	6	992.72	2.1	0.01
Railway	2	7,222,472.18	0.7	85.2
Water Supply & Irrigation	43	60,110.69	14.9	0.7
Goods	106	124,841.02	36.8	1.5
Consultancy Services	39	48,240.68	13.5	0.6
Total	290	8,478,330.67	100.0	100.0

157 out of 290 audited contracts equivalent to 54.1 percent by number with a value of TZS 8,430.01 billion (equivalent to 99.4 percent by value) were still on progress whereas, 133 contracts equivalent to 45.9 percent by number with a value of TZS 127.76 billion (equivalent to 0.6 percent by value) were completed.

Out of 290 audited contracts, 72 contracts equivalent to 24.8 percent with a value of TZS 7,394.17 billion were implemented in PAs whereas, 142 contracts equivalent to 49 percent with a value of TZS 1,028.82 billion were implemented in MDAs. Seventy six (76) contracts or 26.2 percent out of 290 with a value of TZS 55.34 billion were implemented in LGAs. Seventeen (17) contracts out of all audited contracts had contract values above TZS 5.0 billion and below TZS 20 billion while 10 contracts had contract values of TZS 20.0 billion and above. The audited contracts in terms of PEs categories are summarized in **Table 5-5**.

Table 5 - 6: Audited Contracts in Terms of PEs Categories

Category	No. of Contracts	Contract Value (TZS billion)	Percentage No.	Percentage Value
PAs	72	7,394.17	24.8	87.2
MDAs	142	1,028.82	49.0	12.1
LGAs	76	55.34	26.2	0.7
Total	290	8,478.33	100	100



(b) Results of Audited Contracts

Out of 290 audited contracts for VfM, a total of 239 contracts implemented by MDAs (126), PAs(60) and LGAs(53) with total contract value of TZS 8,407.68 billion were assessed to have satisfactory performance. The analysis indicates also that, 122 out of 239 contracts equivalent to 78 percent by number with total value of TZS 8,369.85 billion were on progress while 117 contracts equivalent to 88 percent by number with total value of TZS 37.83 billion were completed.

Forty nine (49) contracts equivalent to 15.5 percent of 290 audited contracts with total value of TZS 70.56 billion were assessed to have fair performance. It was further revealed that out of 49 contracts with fair performance, 34 contracts with total value of TZS 60.10 billion equivalent to 21.7 percent by number were still on progress while 15 contracts with total value of TZS 10.45 billion equivalent to 11.3 percent by number were completed.

Two contracts out of 290 contracts worth TZS 95.32 million were assessed to have poor performance. One contract for goods (ongoing) was implemented by KASHWASA while another contract for works (completed) was implemented by Kahama TC. Distribution of audited contracts performance in LGAs, PAs and MDAs are as shown in **Table 5- 6** and **Figure 5- 35**.

Table 5 - 7: Distribution of Audited Contracts Performance in PE Categories

PE Category	Performance Level	No. of Contacts	Contract Amount (TZS million)	Percentage No.	Percentage Value
MDAs	Poor	1	56.92	0.7	0.01
	Fair	15	27,227.45	10.6	2.6
	Satisfactory	126	1,001,532.45	88.7	2.7
	Sub-Total	142	1,028,816.82	100.0	5.3
PAs	Poor	0	-	-	-
	Fair	12	36,698.58	16.7	0.5
	Satisfactory	60	7,357,475.41	83.3	99.5
	Sub-Total	72	7,394,173.99	100.0	100.0
LGAs	Poor	1	38.39	1.3	0.07
	Fair	22	6,629.06	28.9	12.0
	Satisfactory	53	48,672.41	69.7	88.0
	Sub-Total	76	55,339.85	100.0	100.0
Total		290	8,478,330.67	100.0	100.0

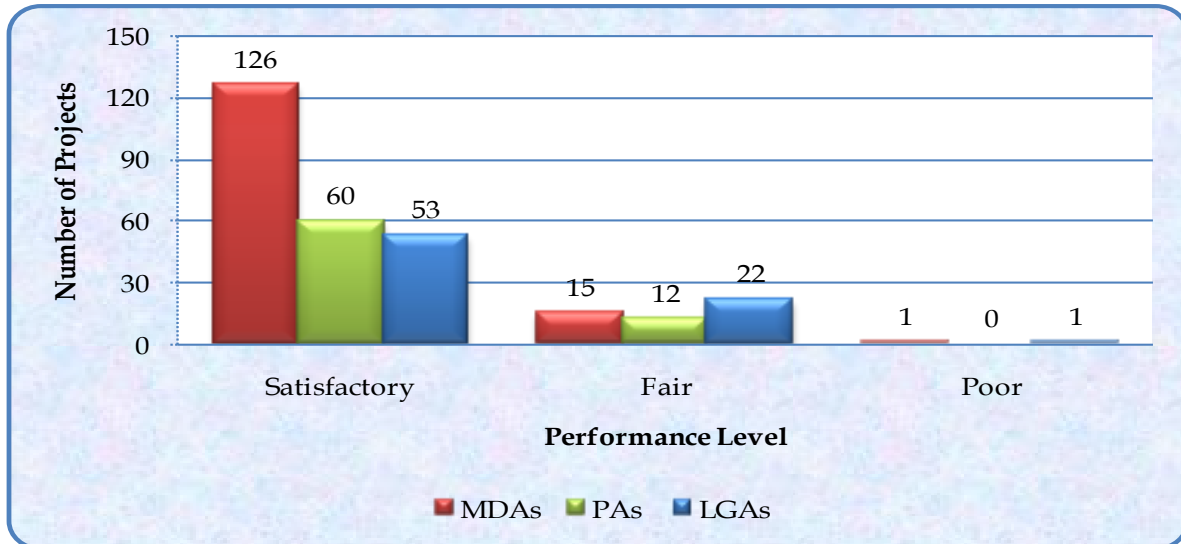


Figure 5 - 35: Distribution of Audited Contracts Performance in LGAs, PAs and MDAs

(c) Audit Results in Terms of Procurement Categories and Contracts Status

The performance of the audited contracts was assessed in terms of procurement categories which are building works, electrical works, civil works, road and bridge works, railway construction works, water supply and irrigation schemes, goods and consultancy services. The assessment results indicated the performance for all audited procurement categories was satisfactory with scores of 75 percent and above. The overall performance result for each procurement category is as shown in **Figure 5- 36**.

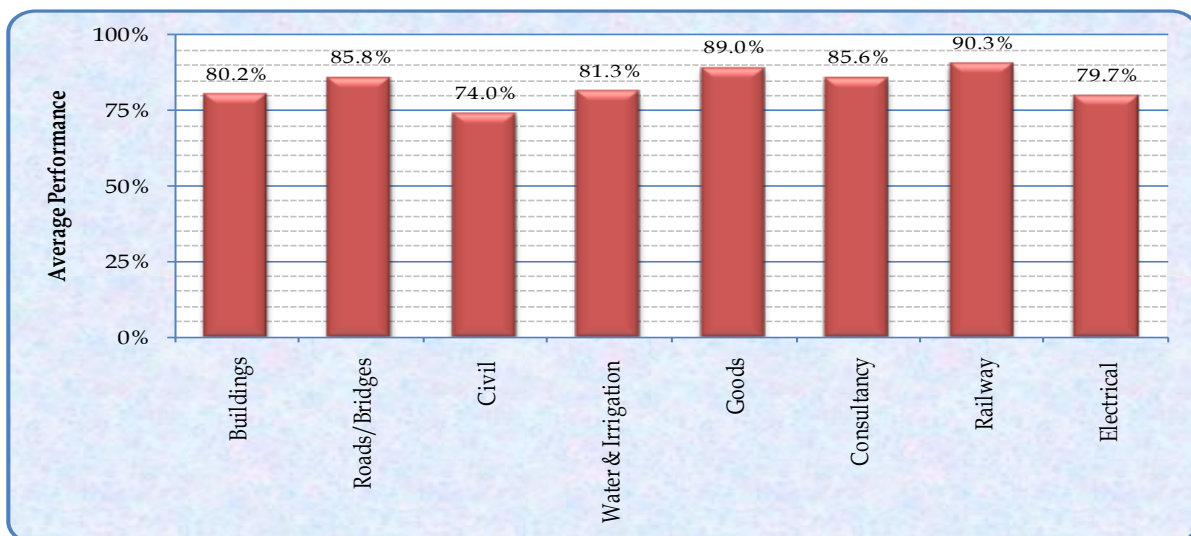


Figure 5 - 36: VFM Overall Results for Procurement Categories

Further, analysis of audit results indicated that the average performance level for building works, roads/bridge works, civil works and water supply and irrigation schemes contracts categories has dropped by 3.5, 5.2, 11.6 and 2.6 percent respectively compared to the scores achieved in the last financial year 2017/18. However, the performance scores for goods and consultancy services contracts categories has increased from 85.6 and 82.2 percent to 89 and 85.8 percent respectively.



The comparison of overall performance result for each procurement category for two consecutive financial years is as shown in **Figure 5- 37**.

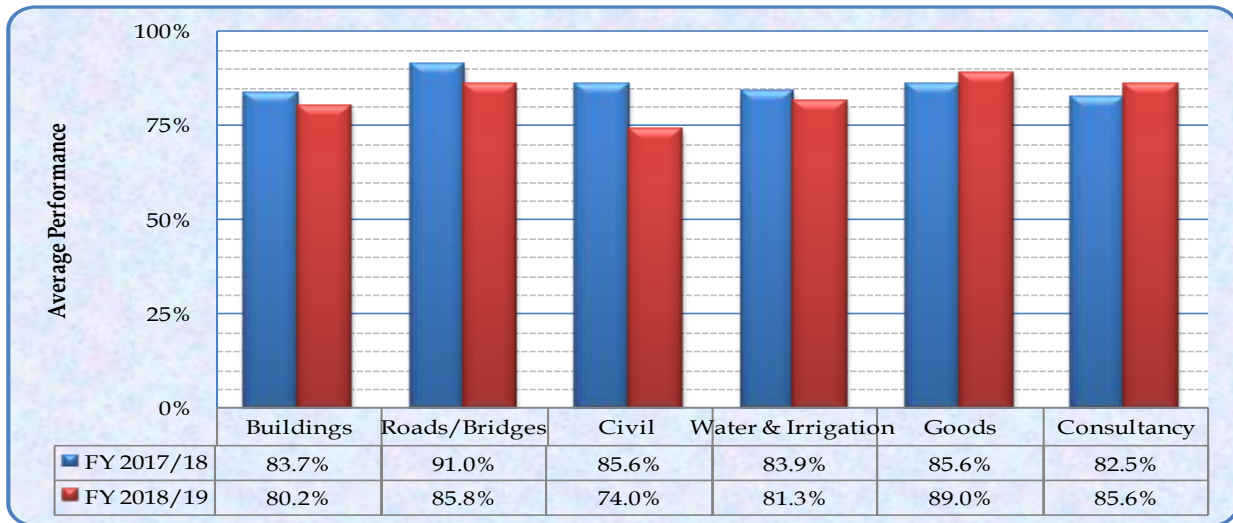


Figure 5 - 37: VfM Overall Results for Procurement Categories for two consecutive financial years

(d) Analysis of audit results for audited PEs

The performance level of 66 entities (61 PEs and 5 PE Branches with delegated powers) on five performance indicators was ranked into three performance level namely; satisfactory, fair and poor performance. The overall VfM performance of all 66 entities for all audited contracts was assessed to be 84.4 percent which is satisfactory performance. The score had slightly improved compared to the last year’s performance which was 84.0 percent for 41 audited PEs. Details of VfM scores for all audited contracts are shown in **Annex 5-5**.

Assessment of VfM audit results in terms of performance of PEs indicated that, 54 PEs equivalent to 81.8 percent had satisfactory performance while 12 PEs equivalent to 18.2 percent had fair performance. The assessment results in terms of PEs categories shows that, 16 PAs, 14 LGAs and 24 MDAs had satisfactory performance whereas, 6 MDAs, 5 LGAs and 1 PA had fair performance with scores between 50 percent and 74.9 percent. The VfM performance of all audited MDAs, LGA and PAs are shown by **Figure 5- 38**.

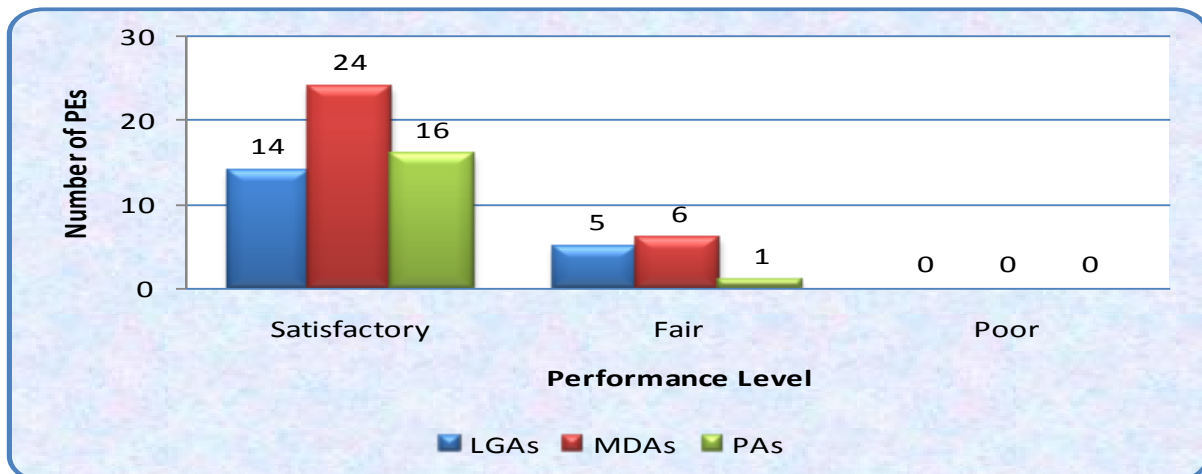


Figure 5 - 38: VfM performance of all audited MDAs, LGAs and PAs



(e) *Comparison of audit results in terms of PEs categories*

Comparison of performance level for MDAs, PAs and LGAs with the preceding year's audit results is shown in **Figure 5- 39**.

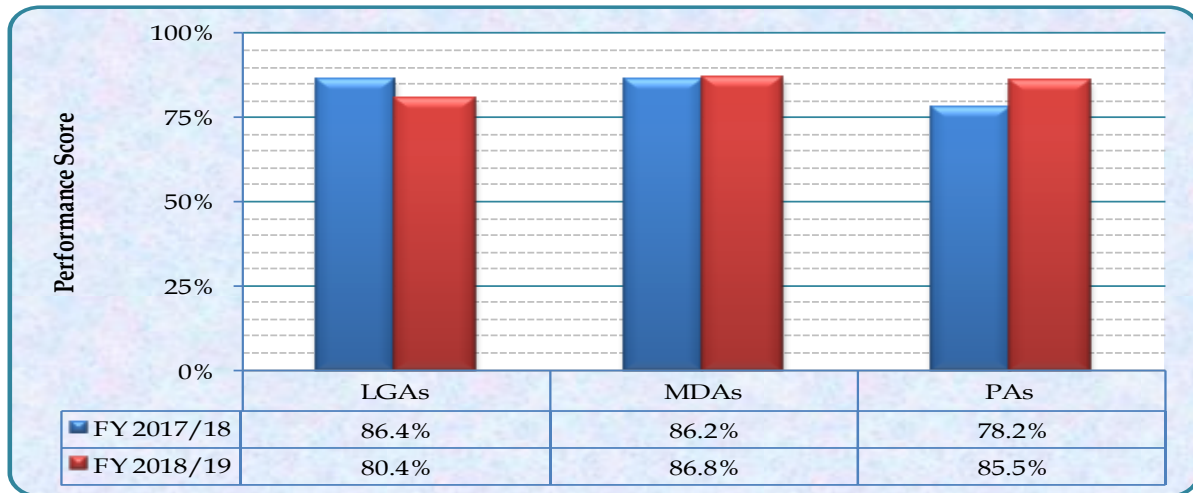


Figure 5 - 39: Comparison of Performance Level in Terms of Category of PEs

(f) *Overall performance for VfM Score on Individual VfM Indicators*

The outcome of the value for money audit indicated the average performance levels of the five VfM performance indicators to be as follows: planning, design and tender documentation (85.5 percent); procurement process (83.8 percent); works supervision and contract administration (76.0 percent); contract completion and closure (84.7 percent); and quality and quantity of executed works or delivered goods & services (88.4 percent). Unlike the last year's results, the performance level was satisfactory on all five indicators (75 percent and above). The average performance of all audited 62 PEs to the individual VfM performance indicators is shown by **Figure 5 - 40**.

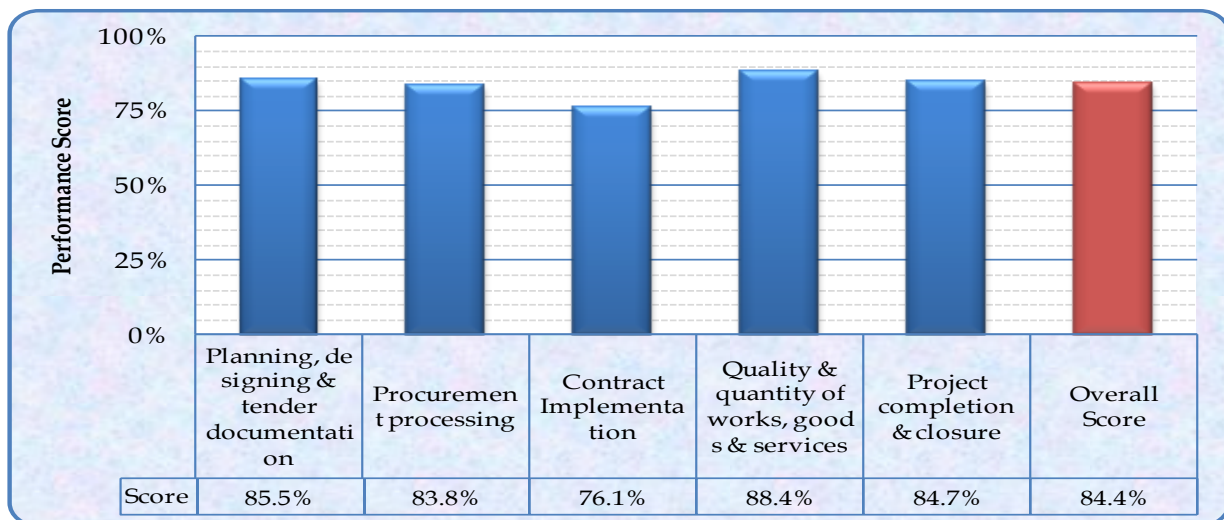


Figure 5 - 40: Overall VfM Results for Individual Indicators



The audit results for the year under review indicate improvement in performance in the indicators on procurement process, quality and quantity of executed works and contract completion and closure where the score was 83.8, 88.4 and 84.7 percent compared to preceding year's score of 82.8, 87.0 and 71.1 percent respectively. However, the audit results for the year under review indicates slight decrease in performance in the indicators on contract planning, designing and tender documentation and implementation and administration as the score is 85.5 percent and 76 percent compared to preceding year's score of 85.7 percent and 77.9 percent respectively. The VfM results for the five performance indicators as compared to the last financial year 2017/18 results are as shown in **Figure 5 - 41**.

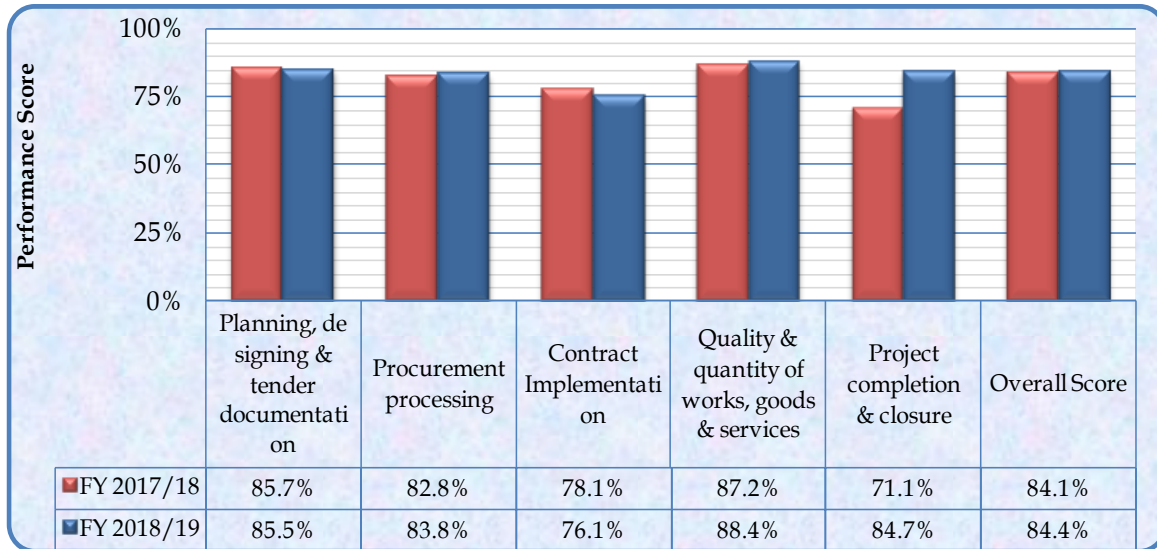


Figure 5 - 41: VfM results for the Five Performance Indicators Compared to Last Financial Year

The analysis of overall performance (VfM) results of audited PEs for the past six consecutive years indicates significant improvement from an overall score of 60.2 percent during year 2013/14 whereas, the performance increased to 84.4 percent during financial year 2018/19. The improvement has been increasing due to continuous auditing and monitoring of PEs, capacity building initiatives and follow up of implementation of audit recommendations. The comparison of overall performance score of audited PEs over the past six consecutive financial years is as shown in **Figure 5- 42**.

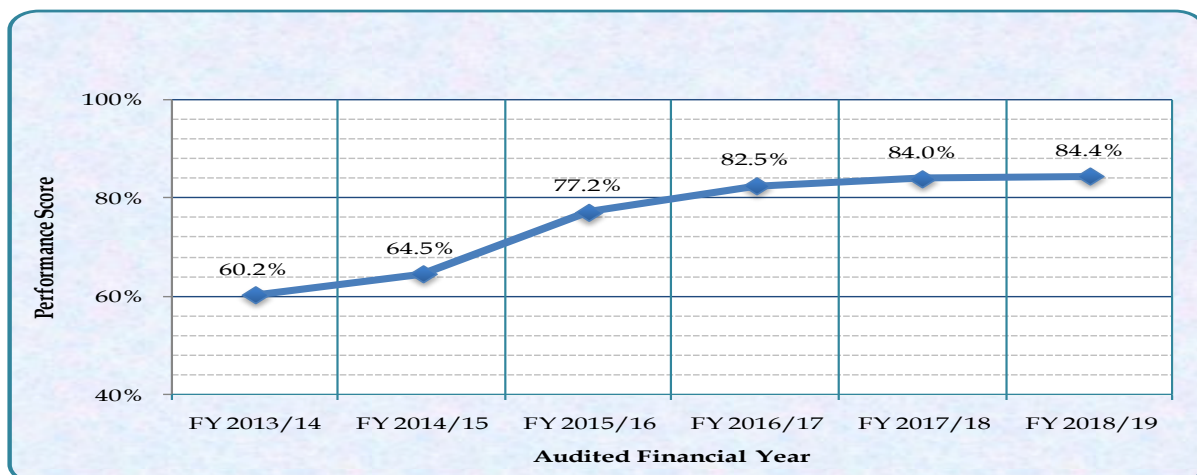


Figure 5 - 42: Comparison of Overall VfM Score of Audited PEs for the Past Six Consecutive Years.



(i) Average compliance level on Planning, Designing and Tender Documentation

The analysis of audit results on planning, designing and tender documentation indicated an average score of 85.5 percent signifying satisfactory performance. The performance has slightly decreased compared to 85.7 percent of last financial year. The result shows that all LGA's, PA's and MDA's performance was satisfactory at 78.1, 86.7 and 88.9 percent respectively. Six (6) LGAs; 2 PAs and 2 MDAs had fair performances.

Four contracts equivalent to 1.4 percent of all audited contracts were assessed to have poor performance while 61 contracts or 21 percent of all audited contracts had fair performance on this performance indicator.

The major observed weaknesses under this indicator include: inadequate architectural and structural designs reports; inadequate cost estimates leading to big divergence between allocated funds and approved budgets; invitation for EoI were incomplete lacking eligibility criteria, incomplete bidding documents missing detailed technical specifications; inappropriate/incomplete technical specification and final technical drawings; inconsistency between drawings, technical specifications and BOQs; cost estimates were not analyzed basing on appropriate market research tools; planning of the projects did not allow for knowledge transfer for young professionals and local firms; procurement were not initiated by the UDs through procedural form No. 2; tenders procured were not included in the approved budgets, APP and signed financing agreements; feasibility studies were not conducted; and bidding documents were incomplete, inaccurate and inconsistent.

(ii) Average compliance level on procurement processing

The analysis of audit results on the procurement process indicated an overall score of 83.8 percent, which is satisfactory performance and higher compared to 82.8 percent scored in the last financial year. The recorded overall performances of, MDAs, LGAs and PAs on this indicator were satisfactory at performance score of 87.3 percent, 79.1 percent and 84.6 percent respectively. One LGA and one MDA were assessed to have poor performance whereas five LGAs, three MDAs and 2 two PAs to have fair performance. The analysis also indicated that, seven contracts or 2.4 percent of all audited contracts had poor performance while 47 contracts or 16 percent of all audited contracts had fair performance.

The major observed weaknesses for some projects on this performance area were as follows: tender documents were inappropriately prepared; negotiation plans not review and approve by the TB; procedural forms issued by PPRA were not used; non-competitive and restricted procurement methods were used without appropriate justification; tenders were not evaluated using criteria explicitly stated in the tender dossier; appropriate standard tender document issued by the Authority were not used; correction of arithmetic errors not properly done; list of shortlisted bidders issued with bidding documents were not approved by TBs; negotiation plans were not approved by TB; contract documents were incomplete missing technical specifications; bidders who participated in tenders were not issued with notices of intention to award; proposals and tenders were not awarded within validity period; unsuccessful bidders were not notified of tender results; contract documents were not approved by TB; contract were signed before vetted by the AG; draft contracts bellow 1 billion were not ratified/vetted by PE's Legal Officers; and lack of time efficiency in procurement process from confirmation of funds availability to contract signing.



(iii) Average compliance level on Contract Implementation and Administration

The overall results on performance of audited PEs on the contract implementation and administration was assessed to be 76.0 percent indicating that the stage was satisfactorily performed. The procuring entities' performance in the year under review is on the lower side compared to 77.9 percent scored in the last financial year.

The performance of MDAs and PAs under this indicator was satisfactory at scores of 78.2 percent and 76.1 percent respectively while LGAs performance was fair at a score of 74.1 percent. One PA had poor performance on this indicator. In addition, 10 contracts or 3.4 percent of all audited contracts, four out of which are still on progress had poor performance whereas, 95 contracts or 33 percent of all audited contracts (61 out of them still on progress) had fair performance. The PEs management were directed to undertake necessary urgent measures to address the observed significant weaknesses for VfM to be realized and intended objectives to be achieved for ongoing contracts.

The following weaknesses were observed for some contracts under contract implementation and administration performance area: site possession to contractors were improperly handled, delayed and proper records not prepared; quality assurance plans not prepared; no records as evidences for inspected delivered goods; performance securities were not submitted and no action taken by PEs; the validity period of submitted insurances and securities were not adequately managed; professional indemnities were not submitted by consultants and no action taken by PEs; inspection reports were not prepared; liquidated damages not imposed for delayed works, supplies and services; progress reports were not comprehensive; construction material's laboratory and field tests for quality control not conducted; conducted test results for materials and works were not approved; program of work were not submitted or updated; extension of time were granted without justifiable grounds; site instructions issued verbally and were not confirmed in writings; and variations were issued without prior approval of the tender boards.

(iv) Average compliance level on Quality and Quantity of Executed Works and Delivered Goods or Services

The audit results of PEs performance on the quality and quantity of executed works and delivered goods or services was observed to be satisfactory at 88.4 percent which is higher compared to 87.0 percent scored in the last financial year. All LGAs, MDAs and PAs had satisfactory performance at scores of 86 percent, 89 percent and 88.8 percent respectively. However, the analysis indicated that, one PA had poor performance on this indicator.

Further analysis revealed that, six contracts or 2 percent of all audited contracts, three out of them still on progress had poor performance while 27 contracts or 9.3 percent of which 14 out of them are still on progress had fair performance. The PEs management were directed to address the significant weaknesses observed and key risks to be managed effectively for the ongoing contract to enhance VfM.

The major observed weaknesses for contracts in this indicator were: lack of technical specifications and technical drawings in contracts; unsatisfactory workmanship on roads, drainage and building works; safety and environmental management plans (EMP) were not adhered; materials used at site such as course aggregates differed with required specifications; discrepancy between architectural and structural drawings leading into small dimensions of constructed facilities compared to required size; and payments were made basing on other unit measures from those specified standard units in the contracts.



(v) Average compliance level on Contract Completion and Closure

The performance of audited 66 entities on contract completion and closure indicator was satisfactory with a score of 84.7 percent which is above the last year's score of 71.1 percent. The performance of MDAs and PAs was fair at scores of 84.2 percent and 85.3 percent respectively while performance of LGAs was fair at score of 70.5 percent. Further analysis on PEs performance revealed that, three LGAs, three PAs and eight MDAs making a total of 14 PEs or 4.8 percent of all audited 290 contracts had fair performance on this indicator.

The analysis on audited contracts indicated that, six contracts or 4.5 percent of all audited 133 completed contracts had poor performance whereas, 27 contracts or 20 percent had fair performance. The performance signifies that, most of the contract objectives are likely to be achieved and significant weaknesses need to be addressed for the contract to realize VfM. The PEs Managements were directed to make important improvement in order to enhance VfM.

The major observed weaknesses in this indicator were as follows: manufacturer's warranty/guarantee certificate and usage guidelines for supplied goods were not issued to PEs; as built drawings for structural and road works were not submitted and no action taken by PEs; inspections to identify defects to be rectified for construction projects were not timely done; extreme delays in final inspection, contracts closure and issuance of final completion certificates; final certificates issued before preparation of the final account and submission of as built drawings; technical or scientific laboratory and field testing of supplied goods were not carried out; and final contract reports as well as final account of the contracts were not prepared and the prepared ones were not comprehensive lacking significant details.

5.3.5 VfM assessment for major projects implemented in the financial year 2018/19

During FY 2018/19, PPRA conducted VfM audits in 290 projects worth TZS 8,478.34 billion implemented by 61 PEs and 5 PE branches with delegated powers. Out of 290 audited projects, 10 projects equivalent to 3.45 percent by number were major projects with value of TZS 20 billion and above implemented by four PEs, namely: Tanroads, TRC, Tanesco and MoWI.

The audited 10 major projects had a total value of TZS 8,187.32 billion equivalents to 96.57 percent by value of all 290 audited projects. Out of the total value of TZS 8,187.32 billion for 10 audited major projects, TZS 7,222.47 billion equivalent to 88.2 percent was for a project implemented by TRC namely: Design and Build project for Standard Railway Line from Dar es Salaam to Morogoro and from Morogoro to Makutupora.

(a) Audit scope of audited major projects

The distribution by value of major projects audited comparing with the total value of all audited projects is as indicated in **Figure 5 - 43**.

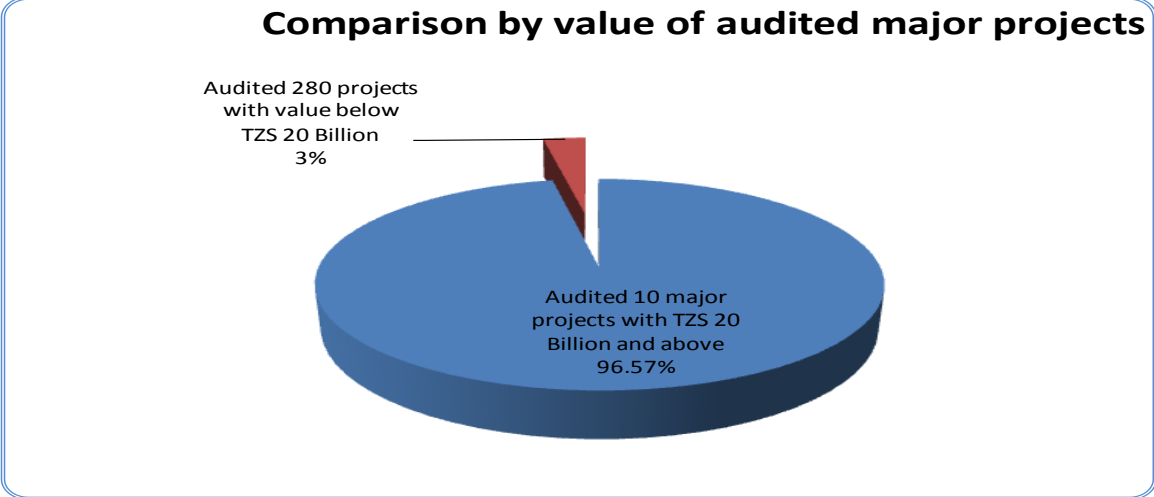


Figure 5 - 43: Comparison by value of audited major projects

Table 5 - 8: Categories of audited major projects are summarized

S/n	Category		Status	Number	Value (in TZS billion)	% No	% Value
1	Civil	Roads	Ongoing	3	576.93	30.0%	7.0%
		Bridge	Ongoing	1	247.07	10.0%	3.0%
		Railway	Ongoing	2	7,222.47	20.0%	88.2%
		Buildings	on going	1	44.82	10.0%	0.5%
2	Goods	Goods	on going	2	71.01	20.0%	0.9%
3	Water Supply	Water supply	on going	1	25.02	10.0%	0.3%
Total				10	8,187.32	100.0%	100.0%

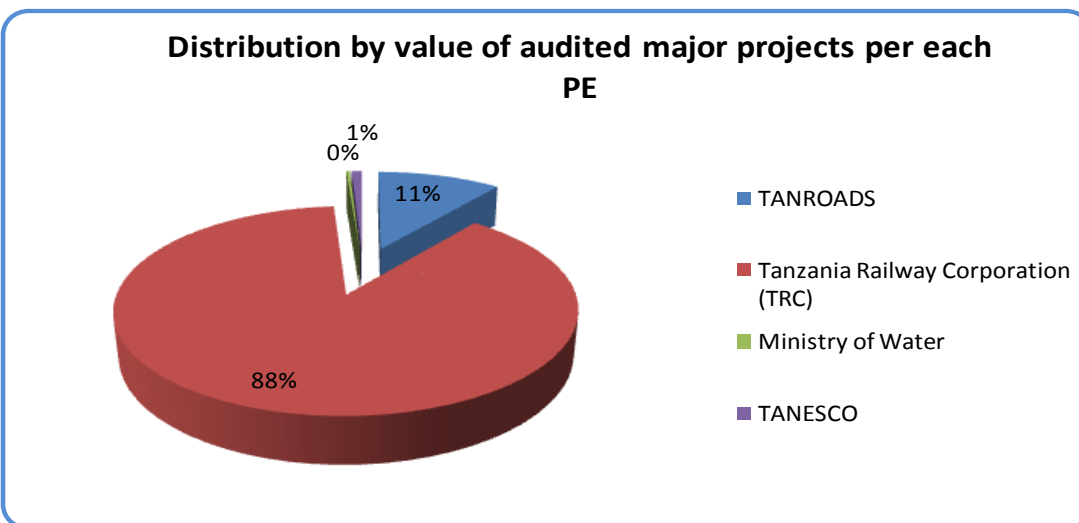


Figure 5 - 44: The distribution by value of audited major projects per each PE



VfM audit was carried out for the 10 projects and the overall VfM score was 90.4 percent implying that, the intended contracts objectives had been achieved or were likely to be achieved and VfM had been realized or was likely to be realized.

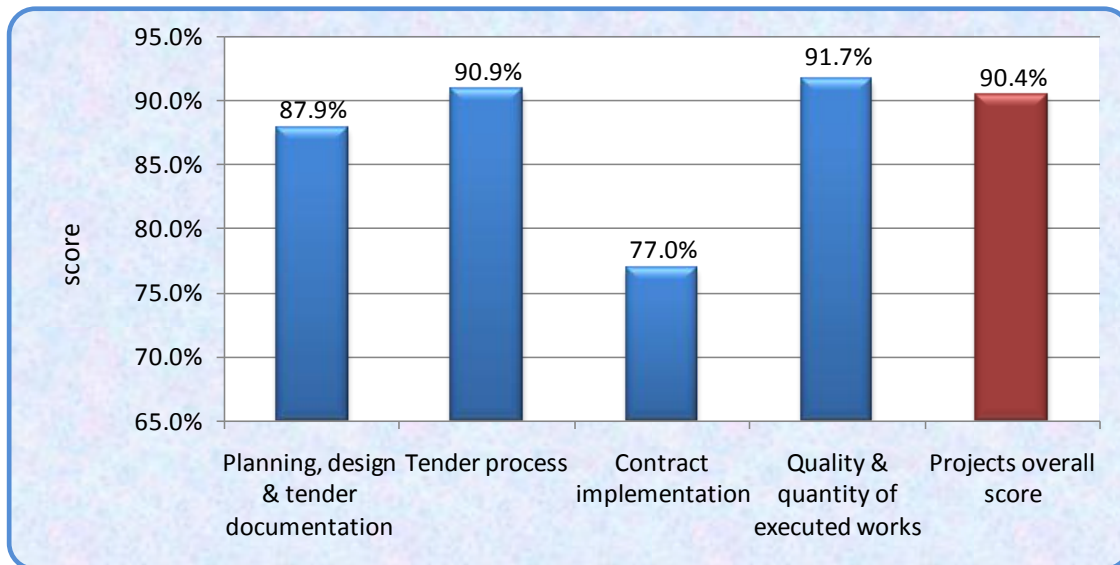


Figure 5 - 45: The overall VfM score for audited major projects for each indicator

(b) Audit Results for Tanzania National Roads Agency

During procurement audit at Tanroads Headquarters for FY 2018/19, PPRA conducted value for money audit in five major construction projects implemented by Tanroads with total value of TZS 868.81 billion equivalent to 10.25 percent of the total value of all audited projects for FY 2018/19. All the five projects were in progress during the time of the audit. The audit findings are as detailed below:

i) Contract No. TRD/HQ/1004/2018/19 for Widening of Morogoro Road Section (Kimara - Kibaha) to Six Lanes Dual Carriageway - Phase I: Kimara - DSM/Coast Boarder Section (19km) including Construction of Kibamba, Kiluvya and Mpiji Bridges

Tanroads entered into contract on 22nd February, 2017 with the contractor M/s Estim Construction Co. Ltd at a contract price of TZS 140.45 billion VAT exclusive and the intended completion period is 21st January, 2021. The project was financed by the Government of Tanzania (GoT) and the consultant of the project was TANROADS Engineering Consultancy Unit (TECU). The overall results for VfM was assessed to be 84.8 percent which is satisfactory performance. During the audit, the progress of the implementation of the project was about 9 percent.

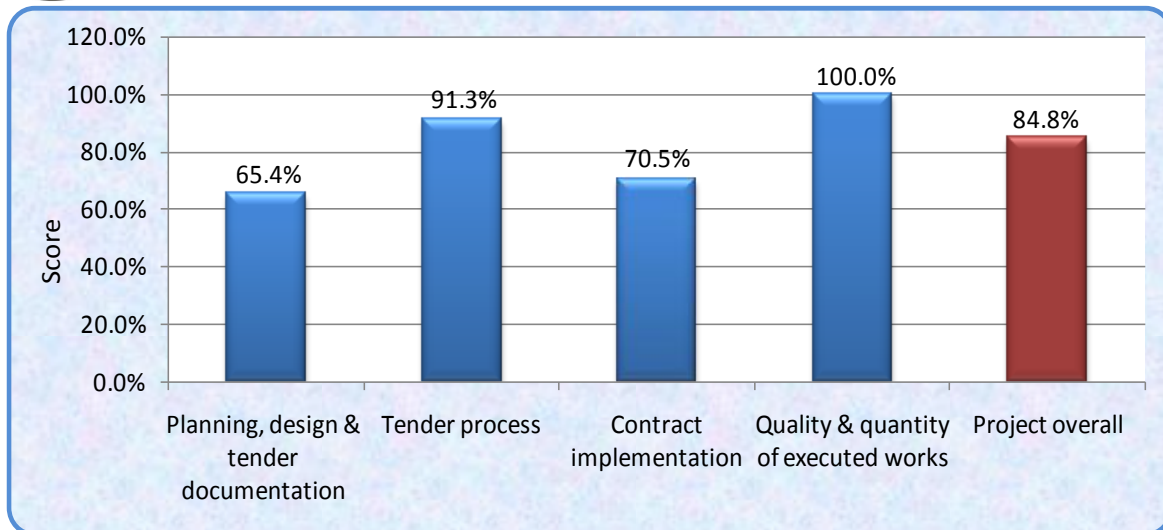


Figure 5 - 46: Vfm score: Widening of Morogoro Road Project

The audit revealed that there was no evidence whether feasibility study for the project was conducted; the provisional sum items allowed for in the BOQ were unrealistically low on planning and project initiation which may lead to increased costs of the project; the project did not allow for knowledge transfer to young professionals; arrangement of supervision team was improper because the proposed Project Manager Resident Engineer, and Pavement/Materials Engineer who were full time employees of Tanroads Consulting Unit have other demanding full time roles.

The audit also noted that on 7th May, 2019 the employer's laboratory had not been operational because the contractor was yet to supply lab equipment and 27percent of the contract period had elapsed hence inadequacy and inefficiency in monitoring and controlling quality; failure by the contractor to institute measures to prevent accidents; payments are delayed contrary to clause 14.7 of GCC which is attracting interest charges; the Contractor was instructed to execute a variation whose procedure did not comply with the requirements stated under Clause 13.3 of GCC and also did not obtain Tender Board approval contrary to Reg. 110(3) of GN No. 446 of 2013 (as amended in 2016); and management of exemption of VAT and other duties is likely to increase project costs in terms of idle time spent by the contractor while waiting for issuance of Government Notice (GN).

Based on the weaknesses observed, Tanroads was directed to ensure that: feasibility study is done before commencement of projects; the Project Manager addresses the shortfalls relating to the planning of the project as soon as practical in order to avoid possible loss of public funds attributed to inadequate planning and budgeting; and provision for knowledge transfer to young professionals to be included in the contract. Tanroads also required to ensure that it appropriately staff the supervision team; Tanroads to instruct the contractor to ensure that the laboratory is functional; contractor's activities should fully comply with requirements on safety of all persons entitled to be on the site; and payment to contractors are paid according to their contracts.

The Ministry of Finance and Planning is advised to examine the existing system on issuance of tax exemption to address existing weaknesses so as to avoid claims by contractors against the Government on idle time spent by contractors while waiting for approval of tax exemptions.



ii) Contract No. TRD/HQ/1004/2018/19 for Construction of Ubungo Interchange and associated works

Tanroads entered into contract on 22nd February, 2017 with the contractor M/s China Civil Engineering Construction Corporation (CCECC) at original contract price of TZS 177.42 billion VAT inclusive which was later revised to TZS 247.05 billion. The duration of the contract was 30 months and the project was expected to be completed on 20th July, 2018 but was revised to 22nd July, 2020. The consultant of the project was TANROADS Engineering Consultancy Unit (TECU) and the project was financed by AfDB.

The overall VfM score was 91.4 percent which is satisfactory performance. During the audit, the progress of the implementation of the project was about 35 percent.

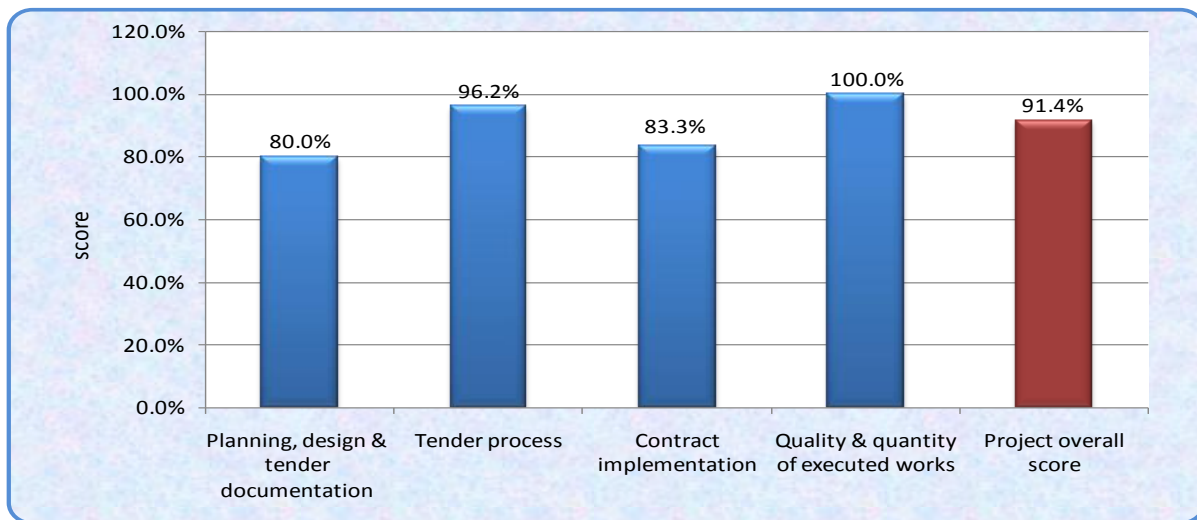


Figure 5 - 47: VfM score: Construction of Ubungo Interchange project

In the course of carrying out value for money audit, the following weaknesses were observed: inadequate designs were prepared which led to inadequate cost estimates; hence the allocated and approved budget was underestimated by about TZS 53 billion; the number and seriousness of clarifications sought by bidders and correspondences and amendments with Tanroads confirmed that the bidding documents issued to prospective bidders were inaccurate, incomplete and inconsistent; the planning of the project did not allow for knowledge transfer to young professionals and local firms; procurement process took 693 days from confirmation of funds availability to contract signing which is considered too long; there is shortage of supervision staff at site; and management of exemption of VAT and other duties is likely to increase project costs in terms of idle time spent by the contractor while waiting for issuance of Government Notice (GN).

In view of the weaknesses observed, Tanroads was directed to ensure that adequate designs are prepared in future procurements; tender documents are accurate and complete before issuing them to prospective bidders; issues of capacity building are incorporated at planning stage in future projects; procurement process is administered in an efficient manner to avoid unnecessary delays; and independent and fully staffed supervision team is timely appointed.

On the other hand, the Ministry of Finance and Planning is advised to examine the existing system on issuance of tax exemption to address existing weaknesses so as to avoid claims by contractors against the Government on idle time spent by contractors while waiting for approval of tax exemptions.



iii) Contract No. TRD/HQ/1007/2018/19 for Construction of New Salender Bridge Project

Tanroads entered into contract on 23rd July, 2018 with the contractor M/s GS Engineering & Construction Corporation at contract price of USD 107,379,006.46 VAT exclusive. The duration of the contract is 36 months and the intended completion date is 14th October, 2021. The project was financed by European Development Corporation Fund (EDCF) and Government of Tanzania, the project consultant was Yooshin Engineering Corporation of South Korea in association with Afrisa Consulting Ltd of Tanzania. Value for money audit was carried out in this contract and the overall VfM score was 90.3 percent which is satisfactory performance.

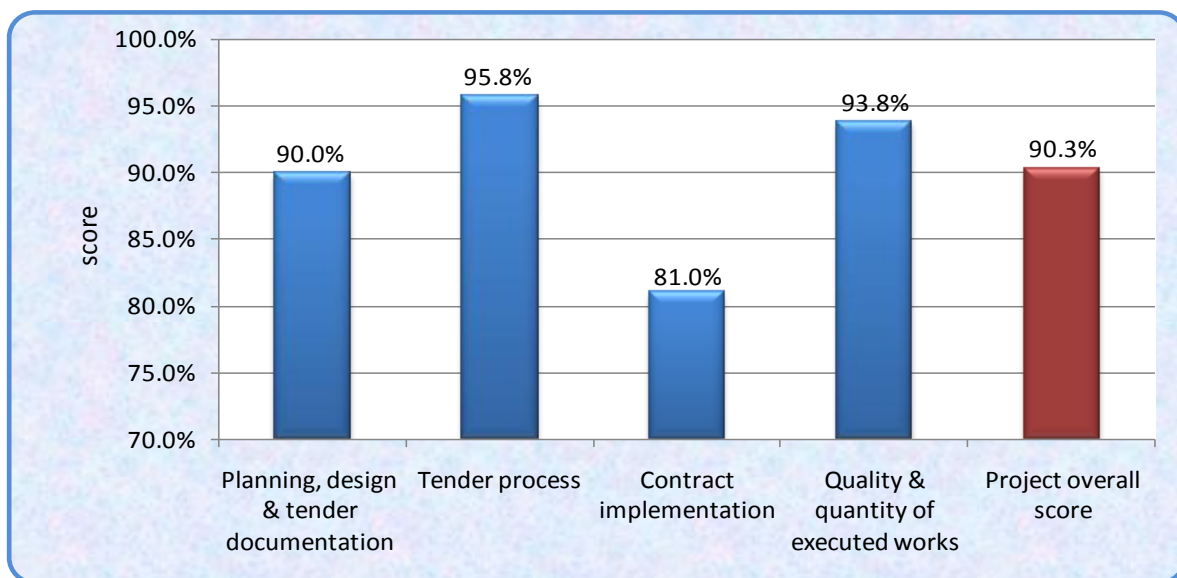


Figure 5 - 48: VfM score: Construction of New Selander Bridge Project

The value for money audit conducted revealed that, the project did not allow for knowledge transfer to young professionals and local firms hence no opportunities to build local capacity; procurement process took 451 days from confirmation of funds availability to contract signing which is considered too long; the site possession was delayed because while the contract was signed on 23rd July, 2018, commencement was on 15th October 2018, which is 84 days after contract signing; the inputs allowed for the Sociologist and Environmentalist of 6 staff-months distributed over a construction period of 36 months (averaging 5 days a month) were seriously underestimated; management of exemption of VAT and other duties is likely to increase project costs in terms of idle time spent by the contractor while waiting for issuance of Government Notice (GN); the time that had elapsed as of 6th May, 2019 was 18.7% while the progress of works was still at 9 percent; and the number of dustbins along the constructed temporary bridge was inadequate.

Based on the weaknesses observed, Tanroads was directed to ensure that it incorporates issues related to capacity building at planning stage for young professionals and local firms; to administer procurement process in an efficient manner to avoid unnecessary delays; contracts commence timely and in compliance with the terms and conditions of contract; and adequate inputs for the Sociologist and Environmentalist are provided for effective management of social and environmental issues. The Ministry of Finance and Planning also advised to examine the existing system on issuance of tax exemption to address existing weaknesses so as to avoid claims by contractors against the Government on idle time spent by contractors while waiting for approval of tax exemptions.



iv) **Contract No. TRD/HQ/1047/2018/19 for Construction of Dar es Salaam Bus Rapid Transit (BRT) Infrastructure - Phase 2, Lot 1: Road Works (20.3km) including Two Flyovers and 29 Bus Stations along Kilwa Road (From CBD Kariakoo to Mbagala)**

Tanroads entered into contract on 22nd February, 2017 with the contractor M/s Sinohydro Corporation Ltd at a contract price of TZS 189.43 billion VAT exclusive and the duration of the contract is 1,095 days. Site possession was done on 1st March, 2019. The project was financed by AfDB and GoT and the consultant of the project was Botek Bosphores Technical Consulting Corporation in association with Apex Engineering Co. Ltd. Value for money audit was carried out in this contract and the overall VfM score was 96.4 percent which is satisfactory performance.

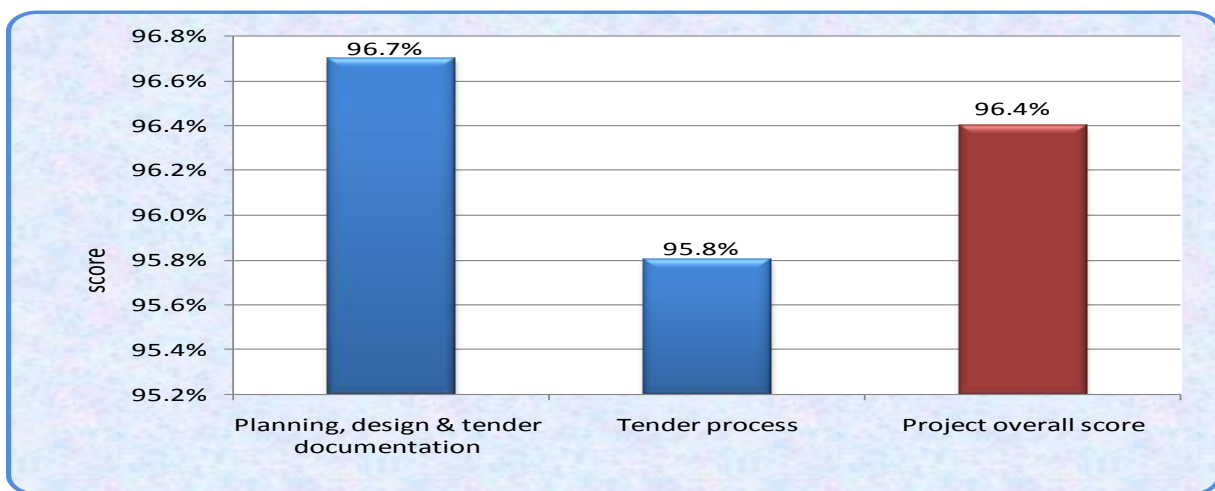


Figure 5 - 49: VfM score: Construction of BRT Infrastructure - Phase 2, Lot 1

Value for money audit conducted revealed that, tender board approved the tender documents before were finalized by the consultant; procurement process took 291 days from confirmation of funds availability to contract signing which is considered too long; and the tender was awarded beyond the bid validity period contrary to section 71 of PPA 2011.

Based on the weaknesses observed, Tanroads was directed to ensure that the tender board is approving the complete tender documents; to improve efficiency of procurement process and tenders are awarded within the bid validity period.

v) **Contract No. TRD/HQ/1009/2018/19 for Construction of Dar es Salaam Bus Rapid Transit (BRT) Infrastructure - Phase 2, Lot 2: Building Works for Mbagala Depot, Terminals and Feeder Stations**

Tanroads entered into contract on 23rd July, 2018 with M/s China Civil Engineering Construction Corporation (CCECC) at contract price of TZS 44.82 billion VAT exclusive and the duration of the contract was 730 days. The project was financed by AfDB and GoT and the project consultant was Interconsult Ltd of Tanzania. Value for money audit was carried out and the overall VfM score was 91.9 percent which is satisfactory performance.

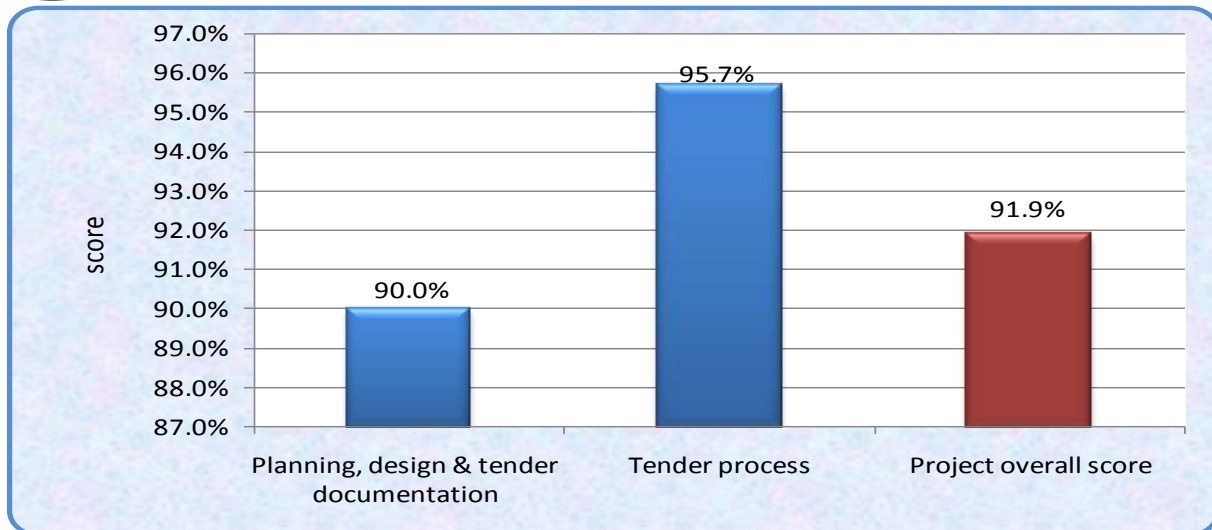


Figure 5 - 50: VfM score: Construction of BRT Infrastructure - Phase 2, Lot 2

The value for money audit results indicated that procurement process took 257 days from confirmation of funds availability to contract signing which is considered too long. The delay was due slow procurement and delayed compensation attributed to delays in project commencement.

Based on the weaknesses observed, Tanroads was directed to ensure that procurement process is administered in an efficient manner to avoid unnecessary delays.

(c) Audit results for projects implemented by Tanzania Railways Corporation (TRC)

During procurement audit at TRC for FY 2018/19, PPRA conducted value for money audit in two (2) major construction contracts implemented with a total value of TZS 7,222.47 billion equivalent to 85.19 percent of the total value of all audited projects for FY 2018/2019. The two contracts were in progress at the time of the audit. The audits revealed a number of weaknesses as detailed below:

i) Design and Build Contract for the Standard Gauge Railway (SGR) Line from Dar es Salaam - Morogoro (202Km) on Alignment Parallel to the Existing Line; Contract Number: PA/003/2016-17/HQ/W/01

TRC entered into contract on 3rd February, 2017 with the contractor M/s Yapi Merkezi Insaat Ve Sanayi of Turkey A.S & M/s Mota-Engil Engenharia E Construcao Africa of South Africa (Joint Venture) at contract price of USD 1,215,282,000.00 VAT inclusive. The duration of the contract was 30 months and the intended completion date is 19th December, 2019. The project was financed by GoT and the consultant of the project was Korea Railroad JV. During the time of audit in April, 2019, the progress of works was about 52%. Value for money audit was carried out for this contract and the overall VfM score was 87.6 percent which is satisfactory performance.

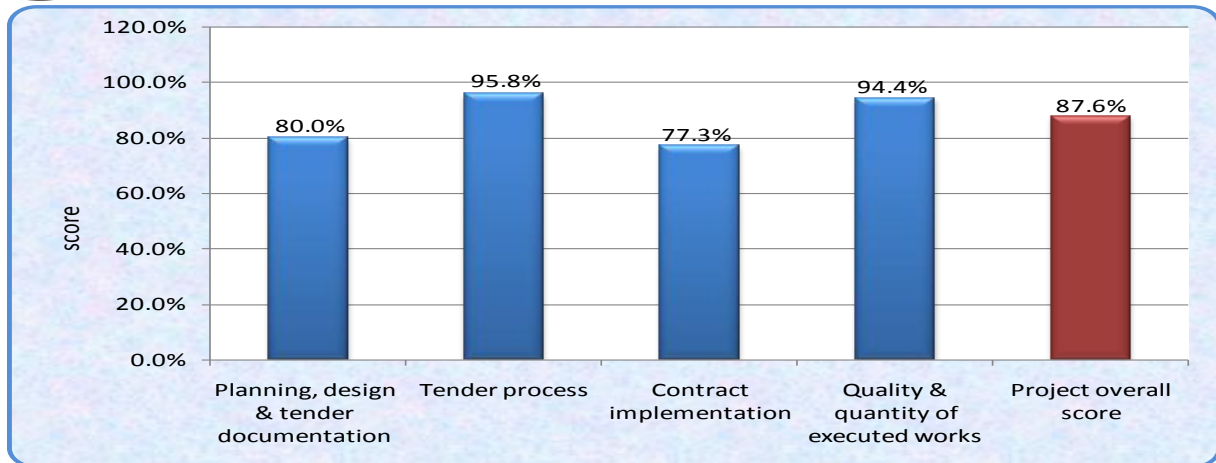


Figure 5 - 51: VfM score: SGR Project from Dar es Salaam - Morogoro

The value for money audit results indicated that, user requirements were not properly defined; the evaluation committee failed to disqualify the bidder who was awarded the tender for failure to either submit a Joint Venture (JV) agreement or an intent to form a JV contrary to clause 3.4 of Instruction to Tenders (ITT); the work commencement was delayed by four months after contract signing due to delays in acquiring securities such performance security, insurance covers and advance payment guarantee; site verification indicated that the section from Ngerengere camp to Morogoro is being executed by M/s Yapi Merkezi contrary to Clause 1.1.16 of the JV agreement which assigned this section to Mota-Engil Engenharia E Construcao Africa (MEA); failure to adhere to fully safety requirements; variations associated with changes in user requirements and designs changes such as increase in station areas in Dar es Salaam, marshaling yard, use of reinforced concrete shear walls instead of blocks, relocation of facilities and land acquisition did not obtain approval of the Tender Board contrary to Section 33(1) (b) of PPA 2011 and Regulation 110(3) of GN. No. 446 of 2013 (as amended in 2016); the contractor is seriously behind schedule as during the audit the progress was at 52 percent against 83 percent planned; and poor workmanship was observed.

Based on the weaknesses observed, TRC was directed to ensure that: project requirements are adequately defined at planning stage; evaluation criteria stated in the tender dossier are complied with; there should be timely commencement of projects implementation; requirements of the joint venture agreement are adhered to; any amendments to the contract obtains prior approval of the relevant authorities; the contractor complies with programme of works; and the project manager ensures good workmanship.

ii) Contract No. PA/003/2016-17/HQ/W/01B for Design and Build Contract for the Standard Gauge Railway (SGR) Line from Morogoro - Makutupora (336Km) on Alignment Parallel to the Existing Line

TRC entered into contract on 29th September, 2017 with the contractor M/s Yapi Merkezi Insaat Ve Sanayi of Turkey A.S & M/s Mota-Engil Engenharia E Construcao Africa of South Africa (Joint Venture) at contract price of USD 1,923,695,000.00 VAT inclusive. The duration of the contract was 36 months and the intended completion date is 12th February, 2021. The project was financed by GoT and the consultant of the project was Korea Railroad JV. Value for money audit was carried out and the overall VfM score was 93.0 percent which is satisfactory performance.



Figure 5 - 52: VfM score: SGR Project from Morogoro - Makutupora

The value for money audit results indicated that, user requirements were not adequately defined as evidenced by change of requirements on types I, II & III houses; the tender was awarded beyond the bid validity period contrary to section 71 of PPA, 2011 and Regulation 232 (2) of GN. No. 446 of 2013 (as amended in 2016); failure by the evaluation committee to disqualify the winner of the bid due to the submission of tender security of 1.6% instead of 2% as provided in the tender document; and evaluation committee failed to disqualify the winner for failure to submit the Anti-bribery declaration contrary to requirements of Item H of Tender forms.

The audit also noted that, project commencement was delayed by five months after contract signing; the contractor delayed construction of Ihumwa Camp at Km 424 where on 11th June, 2019 the work was at 60% completion instead of 100% whereas mobile camps at Gulwe and Makutupora have not started; Environmental and Social Management Plans are in place and are implemented but the borrow pit at Km 223 (the largest on the project) is not excavated to stable and safe slopes; and the contractor is seriously behind schedule as during the audit, the progress was at 8 percent against 15 percent planned.

Based on weaknesses observed TRC was directed to ensure that: project requirements are adequately defined at planning stage; tenders are awarded within the bid validity period as per requirements of section 71 of PPA, 2011 and Regulation 232 (2) of GN. No. 446 of 2013 (as amended in 2016); evaluation of tenders is done in accordance to the evaluation criteria provided in the tender document; projects implementation are timely commenced; contractors complete mobilization timely; the project manager ensures that measures to mitigate environmental degradation and health hazards are strictly implemented at all times; the project manager minimizes the safety risks and environmental degradation; and the contractor complies with programme of work.

(d) *Audit results for projects implemented by the Ministry of Water and Irrigation*

During FY 2018/19, PPRA conducted value for money audit in one major water project implemented by MoWI with the total value of TZS 25.02 billion. Implementation of this project was in progress at 75 percent at the time of the audit. The audit revealed a number of weaknesses as detailed below:



i) Contract No. ME-011/2015-2016/W/03 for Construction and Completion of Orkesumet Water Supply Project II - Lot II; Contract No: ME-011/2015-2016/W/03

The Ministry of Water entered into contract on 2nd November, 2016 with the contractor M/s Jandu Plumbers Ltd at contract price of TZS 25,022,228,827.50 VAT exclusive and the duration of the contract was 18 months. The original completion date was 4th October, 2018 and the revised completion date was 4th August 2019. The project was financed by GoT, BADEA and OFID; the consultant of the project was Shoura Consult in association with Interconsult LTd. Value for money audit was carried out and the overall VfM score was 86.1 percent which is satisfactory performance.



Figure 5 - 53: Vfm score: Orkesumet Water Supply Project II - Lot II

Value for money audit conducted revealed that, the User Department initiated procurement process before designs were completed. Initiation of tender process was on 3rd March, 2015 but final tender documents were submitted on 10th October 2015; the tender was awarded outside the bid validity period contrary to Section 71 of PPA 2011 and Regulation 232(2) of GN No. 446 of 2013 (as amended in 2016); the commencement of the works was delayed by 153 days after contract signing; failure by the contractor to conduct campaigns against Sexually Transmitted Infections (STI) and Sexually Transmitted Diseases (STD) including HIV/AIDS; site verification on 1st July, 2019 witnessed workers working in safety-risk sites without putting on safety gears; the Contractor does not ensure that medical staff, first aid facilities, sick bay and ambulance are available at all times at the site and at any accommodation for the contractor's and employer's personnel; insurance cover stated under clause 13 of GCC was not provided by the contractor; and the performance security submitted by the contractor expired on 5th November, 2018 but had not been renewed because the extension of time has not been formally approved. This leads to lack of protection against risks associated with non-performance by the contractor.

The audit also noted that, site inspection on 1st July 2019 witnessed that the contractor has ferried trees which did not affect his construction corridor; payments to the contractor are delayed contrary to clauses 14.2 and 14.7 of GCC; failure by the Ministry to act upon consultant's recommendation on extension of time; and the contract for supervising consultant comes to an end in February, 2020 while the works contract (contractor's contract) is projected by the auditors to end in April, 2020.



Based on the weaknesses observed, the Ministry was directed to ensure that procurement processes are initiated after completion of the preparation of tender document including designs; contracts are awarded within tender validity period; the Ministry to ensure that works projects commence on time; to instruct the contractor to comply with health and safety issues as per the contract; the contractor submits insurance cover as provided in the contract; the contractor is instructed not to destruct the environment; contractor is timely paid as per contract terms and conditions; correspondences on project issues including contract extension to be timely responded by the Ministry; and to ensure that the duration of the consultant's contract is aligned with the duration of the contractor's contract.

(e) Audit results for projects implemented by TANESCO

During FY 2018/19, PPRA conducted value for money audit in two contracts for supply of goods implemented by Tanesco with total value of TZS 71.01 billion equivalent to 0.84 percent of the total value of all audited projects for FY 2018/19. The audit revealed a number of weaknesses as detailed below:

i) Contract No. PA/001/2018-19/HQ/G/37 for Supply of Fuel for Grid and Isolated Power Stations under Framework Contract - Part A; Lot I, III, V, VI & VIII

The award of contract was made to M/S Tanga Petroleum Co. Limited for Lot I, M/S GBP for Lot III, M/S Tanga Petroleum Co. Limited for Lot V, M/S GBP Tanzania Limited for Lot VI and M/S Petrofuel Tanzania Ltd for Lot VIII. The intended contract price was TZS 36.50 billion for all lots. At the time of the audit, the contracts with suppliers were not yet signed. The intended duration of the framework contracts was 3 years. Value for money audit was carried out in this contract and the overall VfM score was 90% which is satisfactory performance.

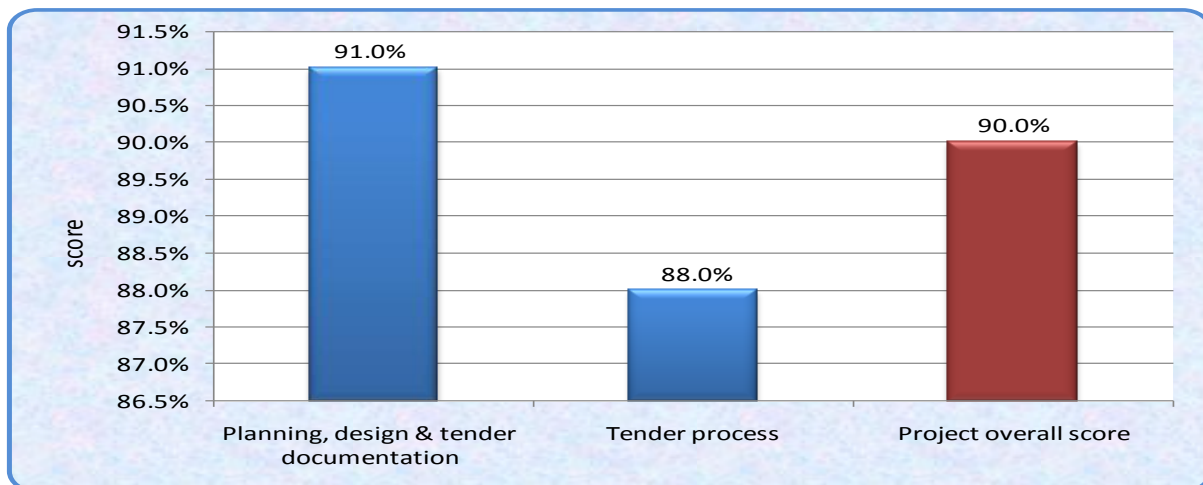


Figure 5 - 54: VfM score: contract for supply of fuel to TANESCO

The value for money audit results revealed that, in the tender document, the form for qualification information was not filled to enable evaluation committee members to evaluate as to whether bidders have the necessary required minimum capabilities for the tender; and the evaluation committee did not go into details on applying some of the criteria in the tender document. For example, the criteria for making sure storage facility is in the vicinity to enable in providing the services within 24 hours whenever need arises.



Based on the weaknesses observed, Tanesco was directed to ensure that: tender documents are properly prepared and contain all necessary information; and evaluation is done in accordance with criteria provided in the tender document.

ii) Contract Number: PA/001/2018-19/DZN/G/33A for Supply of Conductors at Dar es Salaam and Coast Zone under Framework Agreement - Lot I (Ilala) Lot 2 (Temeke) & Lot 3 (Coast Region)

Tanesco entered into framework contract with M/S Multi Cable on 14th May, 2019 and with M/S Ever well on 1st June, 2019 at contract prices of TZS 26,115 million and TZS 8,396 million respectively. Value for money audit was carried out in this contract and the overall VfM score was 92.3 percent which is satisfactory performance.

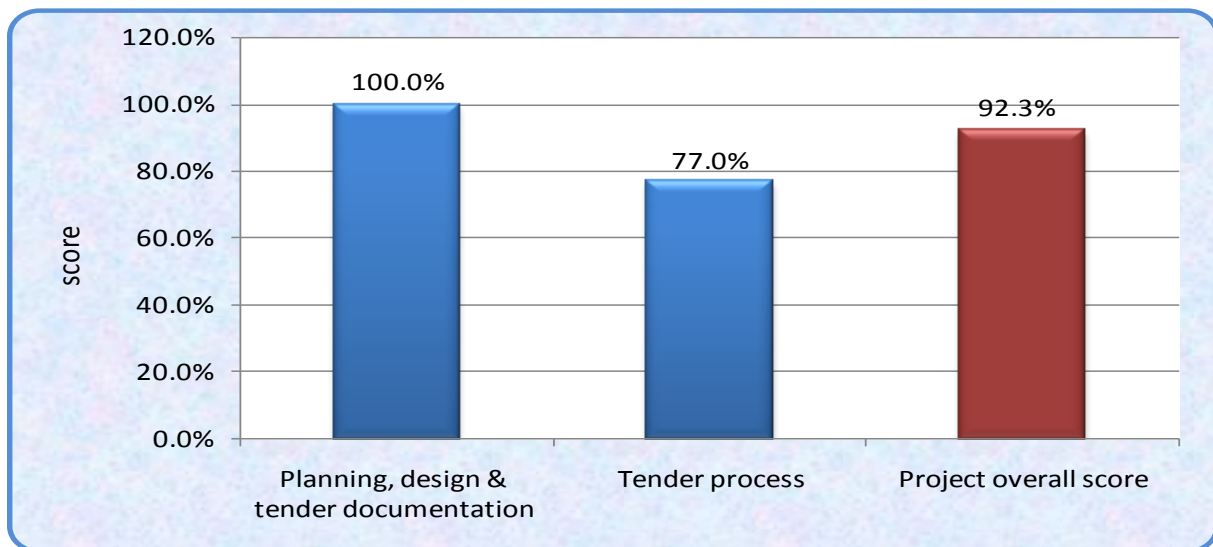


Figure 5 - 55: VfM score: Contact for Supply of Conductors

The value for money audit revealed that, on tender evaluation stage, the evaluation report did not cover the evaluation of financial capability of bidders as specified in the tender document; and letters of notification of intention to award issued to tenderers missed the completion and/or delivery period for the tender.

Based on the weaknesses observed, Tanesco was directed to ensure that evaluation exercises are comprehensively carried out by going through all the aspects required to be checked during evaluation process; and letters of notification of intention to award contracts are comprehensively prepared.

5.3.6 Procurement audits for PPP Projects

During the year under review, PPRA procurement audit in one PPP project implemented by Dar Rapid Transit Agency (DART) namely: Tender No. AE/053/2018/2019/NC/06 for procurement of service provider for supply, operation and maintenance of buses for the DART System. During the audit, the procurement process of the tender was in progress and the total value of the project was not yet known as the procurement contract is not yet entered by DART.

During the audit, PPRA also observed that there were tenders for procurement of consultancy services of transaction advisory services which were intended for PPP projects to be implemented by three procuring entities namely DART, TRC and MSD with the total value amounting to TZS. 10,081.48 million.

**Table 5 - 9:** Consultancy contracts entered to provide transaction advisory services for PPP Projects

S/N	PE Name	Tender description	Procurement method	category	Contract value (in TZS Millions)
1	DART	Contract No. AE/053/2012/13/C/01 for Provision of transaction advisory services for the procurement of bus operators, fare collectors and fund manager	International Competitive Selection	Consultancy	5,589.43
2	TRC	Tender No. PA/003/2017-18/C/02 – Lot 1 for Provision of Transaction Advisory Services for carrying out Review of Preliminary Design and Feasibility Study, Preparation of Tender Documents, tender Administration and Facilitation of Financial Close under Public and Private Partnership (PPP), Lot No.1: Mtwara to Amerlia (Manda) Bay Via Songea with Spurs to Liganga and Mchuchuma	International Competitive Selection	Consultancy	2,302.51
3	MSD	Contract No. IE-009/2015/2016/HQ/C/01 for Provision of transaction advisory services for construction, operations and maintenance of medical supplies manufacturing plants through public private partnership	International Competitive Selection	Consultancy	2,189.54
				Total amount	10,081.48

(a) Dar Rapid Transit Agency (DART)

During procurement audit at DART, PPRA observed that DART had commenced the procurement process for Tender No. AE/053/2018/2019/NC/06 for procurement of a service provider for supply, operation and maintenance of buses for the DART System under PPP arrangements. However, PPRA observed that there was in place an Interim Service provider (ISP) UDART who had been delivering the rapid bus transit services. The services of the ISP will be rescinded after a service provider to provide the required bus services is obtained through the commenced tender process.

i) Contract for Interim Service provider

DART entered into contract with UDA Rapid Transit (UDA-RT) Company Limited as an Interim Service Provider on 24th April, 2015, for provision of interim bus services pending the procurement of a service provider to provide the bus services along BRT system. The ISP contract was signed between DART and UDA-RT (as SPV) and UDA as guarantor. The commencement date of the ISP contract was on 10th May, 2016. The term of the ISP contract was to be 2 years after the service commencement date or up to 3 years if DART decides to extend the contract. However, on 30th August, 2017, DART signed addendum No. 3 with the ISP which amended the duration of the ISP contract to 12 years.



Since at the time of the audit, the bus operation was being provided by an interim service provider (ISP), PPRA reviewed documentation relating to the provision of interim bus operation services and several weaknesses were observed as follows: the contract between DART and ISP was signed without having the ISP business plan and financial model that could assist the parties in determining the required contract duration; the ISP delayed in submitting performance bond and the submitted bond had shorter duration than duration provided in the contract; and lack of evidence of ownership in UDA-RT by the affected daladala operators in providing the interim services to support the Government intention to promote local capacity building.

Based on the weaknesses observed, DART was directed to ensure that: conditions prior to signing of any contract are fulfilled before signing of respective contracts, performance bonds are timely submitted by service providers and are of duration as provided in the tender /contract documents, the ISP submits to DART a performance bond as per the contract terms and conditions, and government intention in the rapid bus transit project to promote local capacity building is implemented as intended.

ii) Tender No. AE/053/2018/2019/NC/06 for procurement of service provider for supply, operation and maintenance of buses for the DART System conducted by DART

Value for money audit was carried out in this tender and the audit covered only one stage namely project identification, screening and feasibility study which scored 51% which is fair performance.

The procurement audit conducted revealed that, DART did not submit to PPP Center a list of potential PPP projects as required by Regulation 3(1-3) of PPP Regulations of 2015; there was no appointment of project officer as required by Regulation 18(1) of PPP Regulations of 2015; no evidence whether the flooding risk at Jangwani was addressed by DART before issue of RFQ; and no evidence of submission of a copy of the feasibility study report to the Regulatory Authority under which the selected project is regulated, seeking for recommendations as required by Regulation 14 of PPP Regulations of 2015; the project was not submitted to PPP Center for approval as required by Regulation 15 of PPP Regulations of 2015; the Terms of Reference did not capture the aspect of knowledge transfer to DART from the transaction advisor; request of qualification of service provider was neither advertised by DART internationally nor PPP Center website; the invitation for qualification did not give applicants enough time to prepare and submit their applications; and the RFQ document does not guarantee application of margin of preference to foster the Government intention to promote local capacity.

Based on the weaknesses observed, DART was directed to ensure that list of potential PPP projects are submitted to PPP Center; a project Officer for the project as required by Regulation 18(1) of PPP Regulations of 2015 is appointed; risks associated with the project are properly addressed to avoid failure of the project; in future PPP projects, a copy of the feasibility study report to be submitted to the Regulatory Authority under which the selected project is regulated for recommendations; in future PPP projects, respective projects are submitted to PPP Center for approval; the contract for transaction advisor to be amended so as to capture the aspect of knowledge transfer to DART; adverts for PPP projects are submitted to PPRA for publication in TPJ and are also advertised in DART and PPP Center website; in PPP projects where tendering is through international competitive bidding, tender adverts to be done in an international media; approval by tender board is



granted before advertisement of the request for qualification; applicants are given enough time to prepare and submit their applications; and in future, DART to amend the RFQ document to guarantee application of margin of preference.

iii) Contract No. AE/053/2012/13/C/01 for Provision of transaction advisory services for the procurement of bus operators, fare collectors and fund manager

The audit revealed that DART entered into contract with M/s Rebel group International BV in association with VELMA Law (T) to provide transaction advisory services for the procurement of bus operators, fare collectors and fund manager. The original price of the contract was USD 1,328,414.87 equivalent to TZS 2,146.8 million. The contract was signed on the 14th January, 2014 with completion date intended to be March, 2015. During the audit in April, 2019, the contract was still in progress and the revised contract price is USD 2,429,238.62 equivalent to TZS 5,589.43 million. Value for money audit revealed that the overall VfM score was 65 percent which was fair performance.

The audit also revealed that, procurement was done without initiation of requirements by user department; non availability of some of procurement records such as the RFP document for the consultancy services; there was no evidence of the approval of contract award by tender board; the contract had incomplete required documents such as proposal submission form, negotiation minutes and letter of award of contract; and none submission by the consultant of performance and insurance securities.

The audit also reveals delays on completion of consultant's contract whereby the contract has been extended five times which also included increase on contract price; extension of transactional advisor contract but no addenda were signed by DART to legally effect such extension; DART did not prepare a tool to evaluate and record the performance of the transaction advisor; and DART did not prepare report presenting/detailing the performance of transaction advisor contrary to Reg. 320 of GN. No. 446 of 2013.

Based on the weaknesses observed, DART was directed to ensure that: procurement requirements are initiated by user departments; procurement records are properly kept by PMU and made available whenever required; award of contracts are approved by tender board; and contracts contain all necessary documents; and performance securities and professional indemnity as provided in the contracts are submitted by service providers.

DART was also directed to ensure proper management of contracts; when there is contract extension, an addendum is signed and properly dated by the parties to effect the extension; and to prepare a quality assurance plan for monitoring the performance of the consultant as well as a tool to evaluate and record the performance of the transaction advisor.

(b) Tanzania Railway Corporation (TRC)

During the procurement audit at TRC for FY 2018/2019, among the tenders audited included the Tender No. PA/003/2017-18/C/02 - Lot 1 for provision of transaction advisory services for carrying out review of preliminary design and feasibility study, preparation of tender documents, tender administration and facilitation of financial close under Public Private Partnership (PPP).



In this tender, TRC signed a contract with M/s KPMG Advisory Ltd in association with M/s Bowmans Tanzania Ltd (“Bowmans”), M/s Balaji Railroad Systems Private Limited (BARSYL) and M/s Advanced Engineering Solution Ltd (AESL) on 27th February, 2019 with original contract price of USD 1,000,698.34 VAT inclusive equivalents to TZS 2,302.51 billion. The duration of the contract was 12 months. Value for money audit was carried out in this contract and the overall VfM score was 75% which was fair performance.

The audit revealed that the tender was not advertised internationally; delays on appointment of evaluation committee which was done 10 days after submission of expression of interest; members of the evaluation did not sign code of ethics before commencement of evaluation exercise; PMU delayed to submit the evaluation report for expression of interest by 41 days contrary to the number of days given in the appointment letter; and failure to correctly issue notice of award of contract.

Based on the weaknesses observed, TRC was directed to ensure the following: to comply with section 68(2) and Regulation 280(3) and First Schedule of GN No. 446 of 2013 (as amended in 2016); to ensure timely appointment of members of evaluation committee; members of evaluation committee to sign code of ethics before start of evaluation process; notices of intention to award contracts are properly issued; and TRC to demand insurance on consultant’s liability from the Consultant in compliance with Clause 15 of SCC.

c) Medical Stores Department (MSD)

During the procurement audit at MSD for FY 2018/2019, among the tenders audited included Contract Number: IE-009/2015/2016/HQ/C/01 for provision of transaction advisory services for construction, operations and maintenance of medical supplies manufacturing plants through public private partnership.

i) Contract No. IE-009/2015/2016/HQ/C/01 for provision of transaction advisory services for construction, operations and maintenance of medical supplies manufacturing plants through public private partnership

MSD signed a contract with ACMIRS Consulting Ltd on May, 2017 with original contract price of USD 951,600 equivalent to TZS 2,189.54 million. The duration of the contract was 72 weeks. Value for money audit was carried out in this contract and the overall VfM score was 45 percent which was poor performance.

The audit revealed that, the procurement was not included in the approved budget of the PE; procurement of transaction advisor was not included in the annual procurement plan; details of cost estimates for hiring a consultant for provision of transaction advisory services were not prepared; the contract was awarded at a price of USD 951,600 equivalents to TZS 2,189.54 million compared to TZS 1 billion projections stated and approved and there was no evidence whether the extra budget was approved by the budget approving authority; evaluation report for expression of interest was not adequate; Curriculum vitae of key staff presented by the winning consultant were not signed and dated by the consultant and the individual; inappropriate preparation of the Request for Proposal (RFP); and evaluation of the proposals was not properly conducted.

The audit further revealed that, tender board approved the award of contract to unqualified consultant M/s ACRIMS Consulting Limited who had no experience on the performance of assignments of similar nature; the procurement organs that is, accounting officer and tender board didn’t observe the requirement of independence on decision-making; the tender was awarded to M/s ACMIRS Consulting Ltd whose tender validity period had already expired;



the Consultancy contract document for procurement of transaction advisor was not appropriate; the requirement and condition for submission of performance security was amended after signing of the contract; and excessive delays observed in the implementation of the contract by the consultant.

The audit also revealed that there was inappropriate replacement of key staff and sub consultant; parties have not signed addendum on the extension of contract duration from December 2018 to September 2019; PPRA was not availed with approved/signed time sheet indicating time spent by the consultant staff in undertaking field assignment as a basis to justify their payment; contract document constituted a TAX element of USD 166,500 but the audit team did not observe any TAX remittances from payments already made; and a tool for evaluation and recording the performance of the transaction advisor was not prepared by the PE.

Based on the weaknesses observed, MSD was directed to ensure that projects to be implemented are included in its annual budget; all procurements are included in the Annual Procurement Plan; costs estimates for all procurement are prepared so that they may be compared with those submitted by tenderers; procurement of all projects is initiated through user departments in order to enhance ownership of such projects; contracts are awarded within limits of approved budgets; evaluation of tenders/applications is done in accordance with evaluation criteria provided in the tender documents; the tender board play its critical role of reviewing the evaluation reports and recommendations made by the Procurement Management Unit and approve or disapprove accordingly; procurement organs namely the accounting officer and tender board observe independence in decision-making as required by Section 41 of PPA, 2019; contracts are awarded within the tender validity period; and contract documents contain all necessary information.

The PE was also directed to adequately analyze the project needs before embarking on its implementation; contract extensions are agreed and signed by both parties including any addenda thereto; establishes an internal control mechanism to certify any claims from the consultant before honouring their payments; to put in place some mechanisms through which consultants' performance can be measured; and the consultant remit tax as required.

ii) Weaknesses observed on the feasibility study report prepared by the transaction advisor

The feasibility study report provides that the Government will have 12 percent ownership in the Special Purpose Vehicle (SPVs) for the project, but PPRA did not observe any commitments by the Government to invest and take some part of ownership in the SPVs. As per the feasibility study report, the Government is expected to have the ownership in the project so as to benefit from dividend. In this regard, it will be required to inject about USD 62 million equivalents to TZS 142 billion in all three proposed locations (SPVs). Also, there is a possibility for this cost to increase as the investor expands project line to serve other markets outside Tanzania.

The audit also revealed that the bidding proceedings in the procurement stage were not well detailed in the feasibility study report; project risks identification and its allocation are not comprehensive; issues of foreign medical supply aids (medicines and medical equipment) were not addressed as this may also affect the investors' revenues.

Based on the weaknesses observed, MSD was directed to seek assurance regarding readiness of the Government to have ownership in the proposed SPVs. The same to be done in any



other similar undertakings in which the Government participation is sought; the feasibility study report to be thoroughly reviewed and require the consultant to incorporate all missing aspects; the project risks are properly identified and allocated to the party in a better position to handle the risk; and the feasibility study report to be reviewed to cover issues of foreign medical supply aids and how they will impact on the project revenues.

5.3.7 Assessment of Red Flags

During the procurement audits, the red flags checklist was used to establish whether there were corruption symptoms in the audited tenders. Where the results for red flags were 20 percent and above, it indicates that there were likelihood of corruption. The assessment for corruption red flags conducted to 104 audited PEs and 5 PE branches with delegated powers revealed that, a total of 131 contracts from 39 PEs were found to have higher corruption red flags in either one of its phases or on its overall assesment. Out of 39 PEs with contracts having high red flags, two PEs namely Kigamboni Municipal Council and MoWI were assessed to have the overall red flags of 20 and 21 respectively. Details on the red flags scores is as shown in **Table 5-9** below:

Table 5 - 10: The list of PEs with high corruption red flags scores

Name of PE	No of contracts assessed	Total value of the contracts in TZS Billion	Pre Bid phase(%)	Evaluation & Award Phase (%)	Contract Management (%)	Average Score
Kigamboni Municipal Council	6	7.04	16	18	26	20
Ministry of Water and Irrigation	4	42.9	17	21	29	21

Since the assessment made on corruption red flags revealed a bigger number of contracts with higher red flags in overall assessment or in any of the phases, selection of projects with value above TZS 100 million has been made by considering that, as the value of the contract increases, there are more risks of malpractice. On the basis of the criteria stated, a total of 69 contracts with the value amounting to TZS 4.67 trillion from 26 PEs were assessed in either of the three phases or on its overall assessment. The list of contracts with high corruption red flags is in **Annex 5 - 6**.

The results obtained from the assessment depicted that, 12 contracts from 9 PEs with value equivalent to TZS 25.8 billion have high red flags score in overall assessment. Those contracts implemented by MoWI, TPA, TRC, TBS, Kigamboni MC, Ubungo MC, Kahama TC, Uwasa Singida, and Uwasa Wang'ing'ombe. Details of PEs with contracts above 100 Million assessed to have overall red flags above 20 percent are shown in **Table 5- 10**.



Table 5 - 11: PEs with contracts above 100 Million assessed to have higher average red flags of and above 20 percent

S/N	Name of PE	Contract Description	Contract Amount in TZS.	Category	Pre-bid Phase (%)	Evaluation & Award Phase (%)	Contract Mgt (%)	Average Score (%)
1	Singida Urban Water Supply and Sanitation Authority	Contract No. AE/043/2018/2019/W/06 LOT 1	366,102,400	Works	14	50	50	38
2	Kahama Town Council (KTC)	Contract No. LGA/155/2018-2019/C/01	131,632,500	Consultancy	9	44	10	21
		Contract No. LGA/155/2018-2019/C/02	122,295,200	Consultancy	14	25	25	21
3	Tanzania Railway Corporation (TRC)	PA/003/HQ/2017-18/ C/02	1,973,902,994	Consultancy	27.3	10	22.2	20
4	Kigamboni Municipal Council	Contract No. LGA/181/2017/2018/HQ/G/02	550,000,000	Goods	25	21	38	28
		Contract No. LGA/181/2016/2017/HQ/W/02	134,535,500	Works	10	29	31	23
		Contract No. LGA/181/2016-17/HQ/W/T 03	679,804,900	works	9	29	38	25
5	Tanzania Ports Authority	AE/016/2018-19/CTB/G/07	188,902,660	Goods	21	11	27	20
6	Wang'ing'ombe Water Supply Authority	AE/083/2017-2018/W/01/LOT 1	339,956,864	Works	18	5	36	20
7	Tanzania Bureau of Standards	PA/044/2016/2017/W/01	9,325,304,165	Works	22	24	20	22
8	Ubungu Municipal Council	LGA/180/2018-19/W/11	940,000,000	Works	45	44	30	40
9	Ministry of Water	ME/011/2018/2019/CONTRACT/W/08	998,000,000	works	30.8	45.5	50	42
Total Value			25,750,437,183					



The assessment further revealed that, 15 contracts from nine PEs with the value of 4.5 Trillion scored 20 percent and above on red flags assessment at pre bid phase. The general weaknesses which were noted in this stage were: lack of evidences on preparation of specifications and BOQs, some specifications bearing names and brands of manufacturers, tenders documents did not receive approvals of the relevant authorities and records for bid opening were missing.

At the stage of evaluation and award, nine contracts from six PEs with the value equivalent to TZS 23.2 billion scored 20 percent and above on red flags assessment. The notable weaknesses observed at this stage were: approvals were made by few number of tender board members which did not meet the required quorum, notifications of awards were issued beyond the bid validity period, minutes of negotiations were not approved by the relevant authorities, award notification letters were issued after signing of contracts, covenants forms were signed after the completion of evaluation exercise and tender awards were not made to the lowest evaluated bidder.

The assessment also revealed that 55 contracts from 23 PEs with the value equivalent to TZS 4.56 trillion had reflags of 20 percent and above at contract management phase. The general results depict that, at contract management phase malpractices were mostly common compared to the other two stages. The notable weaknesses observed were: no evidences were provided on approvals of variations, acceptance of poor quality works, projects were completed but not handed over on time, delays in payments and inadequate project information documents.

5.3.8 Assessment of procurement through force account method of procurement

During procurement audits in FY 2018/19 an assessment on procurement through force account method of procurement was carried out to determine the level of compliance by PEs of procurement law and regulations. During the assessment, it was revealed that some of procurement through force account were implemented at the lower levels of the Local Government Authorities such as schools, colleges, hospitals and health centers whereby the procurement procedures were based on specific Guidelines issued by their ministries namely Ministry of Education, Science and Technology and the President's Office, Regional Administration and Local Government.

Other procurement done under force account were implemented at higher levels of the PEs which their procurement procedures were guided by PPA.

The objective of the assessment was to establish whether the Government obtains value for money in those implemented projects. Also, to determine how procurement process was conducted, how procurement of goods and services was obtained, how contract management/works supervision was done in works and how quality control for works was done. In addition, the Authority reviewed the guidelines which were prepared by MoEST and PO-RALG so as to identify areas with weaknesses and issue appropriate recommendations.



(a) Notable weaknesses observed in procurement done at the lower levels of the Local Government Authorities

The following notable weaknesses were observed,

(i) Compliance on procurement process under force account

On the aspect of compliance in procurement process, the audit revealed that the tender documents used in the procurement of materials were not as per the issued guidelines; the tender document missed necessary information relating to the tender; and the evaluation criteria provided in the tender document were ambiguous. List of audited PEs with projects implemented through force account and observed weaknesses are shown in **Annex 5-7**.

(ii) Procurement of goods and services under force account

On the aspect of procurement of goods and services under force account, the audit revealed that, the procedures provided under Reg. 131 (4) (b) and 5 of Public Procurement Regulations, 2013 (PPR, 2013) as amended by Reg. 42 of PPR Amendments, 2016 were not followed. By virtue of these Regulations, building materials being among the common used items regulated by GPSA, PEs were required to purchase those materials from suppliers awarded framework agreements. The PEs were required to conduct mini competition on prices of required building materials from at least three suppliers with framework agreement and seek tender board's approval or procurement committee approval before issuing of local purchase order to the supplier with the lowest price within the prevailing market price.

(iii) Contract management/works supervision in works implemented through force account

In this aspect, the audit results indicated that, draft contracts for reviewed tenders were not approved by procurement committee; contracts were not vetted by council legal officers; contracts were not signed properly; progress reports were not prepared; payments to casual laborers (mafundi) were being done without the payments records indicating the justifications for the amount paid; contracts for construction which were entered between the PEs and local fundis did not contain all necessary documentations that form part of the contract; payment were made without carrying out inspection of works done; and advance payments were paid while not stated in the contracts and without having any security from the local fundis.

(iv) Quality control for works done through force account

On the aspect of quality control, the audit revealed that no inspection reports for works done and testing the quality of works done and quality assurance plan was not prepared.

(b) Notable weaknesses observed in procurement done at the level of PEs

The following weaknesses were observed,

(i) Compliance on procurement process under force account

The audit revealed that, the tender documents used in procurement of materials was not a standard tender document issued by PPRA; the tender document missed necessary information relating to the tender; and the evaluation criteria provided in the tender document were ambiguous. PMU and TB were not involved in the procurement process from the beginning of the project to the completion.



(ii) Procurement of goods and services was done under force account

The procedures provided under Reg. 131 (4) (b) and 5 of PPP, 2013 as amended by Reg. 42 of PPR Amendments, 2016 were not followed. By virtue of these Regulations, building materials being among the common use items regulated by GPSA, PEs were required to purchase those materials from the suppliers awarded framework agreements. The PEs were required to conduct mini competition on prices of required building materials from at least three suppliers with framework agreement and seek tender board's approval before issue of local purchase order to the supplier with the lowest price within the prevailing market price.

(iii) Contract management/works supervision in works implemented through force account.

The audit conducted revealed a number of weaknesses on contract management/ works supervision which include: draft contracts not approved by TB, contracts were not vetted by legal officers, contracts were not signed properly, progress reports were not prepared, payments to casual laborers (mafundi) were being done without the payments records indicating the justifications for the amount paid; contracts for construction which were entered between the PEs and local fundis did not contain all necessary documentations that form part of the contracts; payment were made without carrying out inspection of works done and preparation of measurement sheets to justify payments made to local fundis was not done; advance payment were paid while not stated in the contracts and without having any security from the local fundis.

(iv) Quality control for works done through force account method

The audit revealed weaknesses on quality control for works done through force account method among which include lack of inspection reports of works done and testing the quality of works done, and quality assurance plan was not prepared.

(c) Shortfalls Observed on the Guidelines Issued by the Ministry of Education, Science and Technology and PO- RALG on Use of Force Account by Colleges and Schools

i) The Guideline issued by the Ministry of Education, Science and Technology

The guideline prepared was intended to be used by all stakeholders who will receive funds from the Ministry of Education, Science and Technology for construction and rehabilitation of various buildings and associated infrastructures in colleges and schools. The Guideline among other things covers: the meaning of force account, legal requirements for use of force account, objectives on use of force account, procedures to be followed during implementation, committees required to be established to implement and oversee the implementation of projects, tendering process, approval procedures, financial procedures and requirements, records keeping and monitoring of projects implementation.

The review made to the guidelines observed various weaknesses on use of Force Account which were: lack of clarity on the time the procurement plan is required to be prepared and how the procurement plan for the specific school and college is aligned with the Annual Procurement Plan prepared by the Council or the RAS Office; The Head of School or College is not an Accounting Officer by virtue of the definition provided in Section 3 of PPA, 2011; the existence of clauses providing contradicting information on approval of procurement plan; the guideline does not provide anything concerning membership of the evaluation team, how the evaluation will be done, and to whom the evaluation report will be



submitted; the approval procedures provided in the guidelines reflects the approval levels provided in the Public Procurement Act, 2011 and its Regulations which are not available in schools and Colleges; the Guideline does not provide clearly procedures to be followed in case the school or colleges intends to hire labor and to procure materials for implementation of the project; the existence of contradiction of the powers vested to the procurement committee and tender board on approval of evaluation report; the guideline does not provide at what time entities are required to prepare and submit to the Ministry projects requirements; the guidelines contains contradictory clauses on the identification of project requirements; the guidelines does not provide the procedures to be followed by schools and colleges in obtaining “*fundi Mkuu*” and laborers; the guideline does not provide the procedure to be followed by the procurement committee in purchasing building materials from the surrounding community of the project; and the guideline does not provide procedure for quality control.

(ii) The Guideline issued by the President’s Office, Regional Administration and Local Government

The Guideline among other things covers: meaning of force account, circumstances under which force account may be used, procedures to be followed in implementing a project through force account, and responsibilities of key personnel to oversee the projects implementation.

The review made to the guideline observed various weaknesses which were: failure to state expressly the time which requirements are to be identified or whether the requirements have to be in the RAS annual procurement plan already approved by RAS tender board; the composition procurement committee, goods inspection committee and works committee within the health centers is not fully stated in the Guideline; the guideline provides that those who will be employed for implementation of the project to be approved by relevant authorities but it is not clear the relevant authority referred whether it is within RAS Office or within the health centers; procedures to be followed for procurement of goods and supplies for the projects are not stated; and the guideline is not exhaustive as important aspects for instance procedures to be followed to acquire local fundis, and labourers, evaluation process, approval level of various procurement issues, quality control issues etc are not provided for.

(d) Corective actions to be taken

On the basis of shortfalls observed by PPRA in the Guidelines issued by the Ministry of Science and Technology and the President’s Office, Regional Administration and Local Government on the use of force account method of procurement, and by virtue of Section 106 of PPA, 2011, the Authority will issue a guideline which will address all observed shortfalls. The guideline to be issued will enable procurement through force account at all levels and especially at lower levels to be effectively and efficiently carried out. The guideline for the lower level of Local Government should include: delegation of accounting officers, tender boards and PMUs responsibilities to the lower levels; standard bidding document to be used; procedures for the procurement of local fundis and materials; procedures for contract management/works supervision and procedures for quality control.

The procedures provided under Reg 131 (4) (b) and 5 of PPR, 2013 as amended by Reg 42 of PPR Amendments 2016 should be followed. Whereby, building materials being among the common use items regulated by GPSA, PEs are required to purchase those materials from suppliers awarded framework agreements. PEs are required to conduct mini competition on



prices of required building materials from at least three suppliers with framework agreements and seek approval to tender board's/procurement committee before issue of local purchase order to the supplier with the lowest price within the prevailing market price.

5.3.9 Assessment on Application of Preference Schemes by PEs

(a) Legal requirements on application of preference scheme

Section 55 of PPA 2011 as amended by Section 16 of PPA, Amendments, 2016 requires PEs to reserve financial resources which are exclusively provided by Tanzanian public body for applying exclusive preference to local persons or firms for each procurement of works, goods or services that has a value not exceeding a threshold specified in Regulation. Likewise, Regulation 34 of GN. No. 446 of 2013 requires PEs to grant a margin of preference of up to 10% to local firms or association between local and foreign firms as required in the 9th schedule of GN. No. 446 of 2013.

Furthermore, Regulation 39 of GN. No. 446 of 2011 as amended by Regulation 16 of GN. No. 333 of 2016 requires procurement of works, goods, consultancy or non- consultancy services with a value not exceeding the amount prescribed in the 9th and 13th schedule of GN. No. 446 of 2013 to be reserved exclusively for local persons or firms who meet the requirements of Section 51 of PPA, 2011. Regulation 39 (2) of GN. No. 446 of 2013 requires a joint venture or an association between a foreign and local firm in which contribution of local firm in the joint venture or association is seventy five percent to be eligible to participate in the exclusive preference scheme.

(b) Objectives of the assessment

An assessment was carried out to establish whether PEs applied preference schemes as provided in PPA, 2011 and its Regulations in order to build the capacity of local contractors, suppliers and service providers.

(c) Scope of application of preference scheme by PEs

The audit results revealed that out of audited 104 PEs (comprising of 109 entities) details for the application of preference scheme were only availed by 12 entities whereas the remaining 97 entities the auditors failed to access information regarding the list of tenders qualified for preference scheme. On that basis, assessment was made to only 12 PEs.

The audit results revealed that eight (8) entities being 66 percent of the assessed entities namely: National Institute for Medical Research (NIMR), Tanzania Tourist Board (TTB), UWASA Singida, TRC, DUWASA, TANESCO DSM & COAST ZONE and DART with total number of 23 tenders qualified for application of preference scheme but the PEs did not apply the preference scheme as required by the law. The total value of audited tenders where preference scheme was not applied is TZS 37.56 billion being 75 percent of the assessed PEs qualified for preference scheme. On the other hand, the audit results revealed that, four PEs equivalent to 33 percent applied preference scheme. The value of the tenders where preference scheme was applied is TZS. 12.5 billion being 25 percent of the entities assessed for preference scheme. The list of tenders where preference scheme was not applied is as shown in **Annex 5- 8**.



(d) Corective actions to be taken

Basing on the observation on the application of preference scheme by PEs, and since PEs had no enough knowledge on applicability of preference scheme, PEs will be required to organize training to be conducted by PPRA on the application of preference schemes; PPRA will direct internal auditors of PEs to ensure that in their quarterly internal audit reports, follow up is made on the application of preference schemes by their entities; and PPRA will continue to make follow up to PEs on the application of preference scheme during procurement audits carried out in each financial year. Since the Authority has in place the guideline for the application of prepared guideline for preference scheme, it should be disseminated so as to provide awareness to the PEs.

5.3.10 Assessment on Efficiency of Procurement Process within Procuring Entities

There have been different opinions on the reasons for delays in procurement processes by procuring entities which have resulted in delayed completion of many development projects undertaken by public institutions in the country. This was among the reasons, which necessitated an amendment made between July and December, 2016 on PPA, 2011 and PPR, 2013. Among the areas amended included reduction of time taken from invitation of tenders to the deadline of opening tenders in each method of procurement, for instance on ICB from 30 to 21 days and NCB from 21 to 14 days. Also the amendments reduced time for issuance of the letter of intention to award to bidders who participated in the respective tender to lodge complaints (if any) from 14 calendar days to seven working days, the time for vetting of draft contracts by Attorney General from 21 days to 14 working days and the time for issuance of letter of award to the successful bidder to the date of signing the contract from 28 days to 14 days.

The assessment on efficiency of procurement process for various tenders floated by procuring entities was carried out in order to determine the average time deployed by PEs to process tenders from initiation of requirement by UDs up to the signing of contracts between PEs and contractors/suppliers/service providers. This assessment aimed at establishing the causes of excessive delays in processing tenders in terms of various procurement methods used by PEs, whether there was negligence on internal procedures of PEs which contributed to delays despite the amendment of procurement law. The assessment was done on 98 out of 104 audited PEs for FY 2018/2019 in terms of procurement method deployed as follows:

(a) International Competitive Bidding (ICB)

With regard to this method, time as per requirement of procurement law and best practice established by the Authority is 119 days for the whole procurement cycle from submission of requirements by user department to contract signing as per procurement law and best practice as established by the Authority.

The assessment was done to 13 PEs for various tenders undertaken using this method where it was revealed that, the average time spent was 171 days as compared with the established time of 119 days.

The analysis further revealed that, eight entities namely; TPA, TARURA HQ, TANROADS HQ, TRC, TCAA, TBS, TANESCO DSM & Coast Zone and TANESCO HQ which is equivalent to 61.5 percent of 13 entities had excessive delays in terms of average time spent in all stages of procurement cycle compared to standard time as per procurement law and



best practice established by the Authority of 119 days in all stages of procurement cycle. **Table 5- 12** illustrates the average time spent by the eight PEs which did not comply with the standard time of 119 days in all stages of procurement cycle.

Table 5 - 12: Entities spent more than 119 days in all stages of Procurement Cycle

S/N	Name of Entity	Total Average Time spent by Entity (days)
1.	Tanzania Ports Authority	327
2.	TARURA HQ	216
3.	TANROADS HQ	296
4.	Tanzania Railways Corporation	151
5.	Tanzania Civil Aviation Authority	187
6.	Tanzania Bureau of Standards	212
7.	TANESCO DSM and Coast Zone	171
8.	TANESCO HQ	215

(b) National Restricted Tendering (NRT)

With regards to this method, the standard time as per requirement of procurement law and best practice established by the Authority is 95 days for the whole procurement cycle from submission of requirements by user department to contract signing. The assessment done to 18 entities for tenders undertaken using this method revealed that, the average time spent was 111 days compared with the established time of 95 days. Out of 18 entities assessed, eight entities namely; MoEST, BOT, MoWI, TTCL, TCAA, NHC, TANESCO Dar es Salaam and Coast Zone and TPA which is equivalent to 44.4% of these entities assessed had excessive delays in terms of average time spent in all stages of procurement cycle compared to standard time as per procurement law and best practice as established by the Authority of 95 days in all stages of procurement cycle. **Table 5-13** illustrates the average time spent by eight procuring entities which did not comply with the standard time of 95 days in all stages of procurement cycle for this particular procurement method.

Table 5 - 13: Entities spent more than 95 days in all stages of Procurement Cycle

S/N	Name of Entity	Total Average Time spent by Entity (days)
1.	MoEST	160
2.	Bank of Tanzania	235
3.	Ministry of Water	219
4.	TTCL	330
5.	Tanzania Civil Aviation Authority	133
6.	National Housing Corporation	109
7.	TANESCO DSM & Coast Zone	177
8.	TPA	107

c) Single Source (SS)

With regards to this method, the standard time as per requirement of procurement law and best practice established by the Authority is 102 days for the whole procurement cycle from submission of requirements by user department to contract signing. The assessment done to 33 PEs revealed that, the average time spent was 99 days as compared with the established



time of 102 days. This implies that, on average basis, the time spent by PEs was within the allowable time. However, further analysis revealed that, 13 PEs which is equivalent to 39.4% of 33 PEs assessed had excessive delays in terms of average time spent in all stages of procurement cycle compared to standard time as per procurement law and best practice as established by the Authority of 102 days in all stages of procurement cycle. **Table 5-14** illustrates the average time spent by thirteen entities which did not comply with the standard time of 102 days in all stages of procurement cycle for this particular procurement method.

Table 5 - 14: Entities spent more than 102 days in all stages of Procurement Cycle

S/N	Name of Entity	Total Average Time spent by Entity (days)
1.	MoEST	120
2.	Tanzania Ports Authority	114
3.	Medical Stores Department	163
4.	TANAPA	166
5.	TANROADS HQ	172
6.	TTCL	125
7.	Tanzania Civil Aviation Authority	128
8.	Ubungu MC	320
9.	MUCE	197
10.	PO RALG	122
11.	Iringa District Council	149
12.	TANESCO HQ	242
13.	Kibaha Education Centre	108

d) National Competitive Bidding (NCB)

With regards to this method, the standard time as per requirement of procurement law and best practice established by the Authority is 102 days for the whole procurement cycle from submission of requirements by user department to contract signing. The assessment done to 61 entities for tenders undertaken using this method revealed that the average time spent was 151 days compared with the average time established of 102 days. The analysis also revealed that 37 PEs which is equivalent to 60.7 percent had excessive delays in terms of average time spent in all stages of procurement cycle compared to standard time as per procurement law and best practice as established by the Authority of 102 days in all stages of procurement cycle for this particular procurement method. **Table 5-15** illustrates the average time spent by 37 PEs which did not comply with the standard time of 102 days in all stages of procurement cycle for this particular procurement method.



Table 5 - 15: Entities spent more than 102 days in all stages of Procurement Cycle

S/N	Name of Entity	Total Average Time spent by Entity (days)
1.	MoEST	298
2.	Ilala MC	129
3.	VETA	216
4.	TANAPA	154
5.	NECTA	171
6.	NHIF	182
7.	Ministry of Water	263
8.	TANROADS HQ	154
9.	TANROADS Arusha	127
10.	DART	274
11.	TRA	311
12.	TCAA	245
13.	IRDP	283
14.	Kalambo DC	329
15.	MUCE	121
16.	NHC	180
17.	WANGIWASA	447
18.	Babati DC	178
19.	Sumbawanga UWASA	293
20.	RAS Tanga	141
21.	Institute of Judicial Administration	124
22.	Benjamin Mkapa Hospital	202
23.	TANESCO HQ	168
24.	Kaliua DC	279
25.	TUWASA	213
26.	ATC	116
27.	NCAA	222
28.	TARURA Mwanza	132
29.	Bariadi DC	171
30.	Meatu DC	121
31.	Kyela DC	277
32.	BOT	129
33.	Simanjiro DC	108
34.	Pangani DC	110
35.	DDCA	107
36.	TARURA Kilimanjaro	123
37.	TAA	240



e) *National Competitive Quotations (NCQ)*

With regards to this method, the standard time as per requirement of procurement law and best practice established by the Authority is 83 days for the whole procurement cycle from submission of requirements by user department to contract signing. The assessment done to 63 PEs for tenders undertaken using this method revealed that, the average time spent was 95 days as compared to the established time of 83 days. Further assessment also revealed that, 32 PEs which is equivalent to 50.8 percent of 63 PEs assessed had excessive delays in terms of average time spent in all stages of procurement cycle compared to standard time as per procurement law and best practice as established by the Authority of 83 days in all stages of procurement cycle. **Table 5-16** illustrates the average time spent by 32 PEs which did not comply with the standard time of 83 days in all stages of procurement cycle for this particular procurement method.

Table 5 - 16: Entities spent more than 83 days in all stages of Procurement Cycle

S/N	Name of Entity	Total Average Time spent by Entity (days)
1.	MoEST	147
2.	TPA	153
3.	Ilala MC	138
4.	MSD	119
5.	VETA	208
6.	TAA	180
7.	TCAA	144
8.	IRDP	127
9.	Kigamboni MC	129
10.	MUCE	107
11.	NHC	118
12.	Madaba DC	127
13.	Kasulu DC	173
14.	RAS Tanga	156
15.	Iringa DC	112
16.	SUMATRA	167
17.	ETDCO	116
18.	TANESCO DSM and Coast Zone	134
19.	TANESCO HQ	173
20.	AQRB	109
21.	DDCA	327
22.	Bunda DC	122
23.	Musoma DC	104
24.	Kyela DC	129
25.	Mbeya City Council	95
26.	Nyumbu TACT	94
27.	Kibaha Education Centre	97
28.	Babati DC	89
29.	Sumbawanga UWASA	89
30.	Joint Finance Commission	100
31.	NECTA	98
32.	NHIF	95



f) Reasons for Excessive Delays in the Procurement Cycle by PEs

The procurement process was delayed for different reasons. Such delays may damage the PE's reputation and is a waste of scarce public resources. Additionally, contracts are not awarded on time and this result in delayed delivery of public goods and services. Avoiding delays in the procurement process not only saves time and money, it also permits the timely delivery of intended objectives. The following are causes of delays in the procurement processes as observed by auditors: delays in preparing technical specifications, scope of work or terms of reference; unrealistic annual procurement plans; poor preparation of bid documents that resulted into frequent request for clarification hence resulted into extension of bid or proposal submission to allow bidders to accommodate relevant changes in their bids/proposals; complaints received from bidders during the cool off period by bidders; delayed disbursement of funds; and delays in signing contracts due to inadequate time provided in the procurement law as the time of fourteen days provided in the procurement law is unrealistic for bidders to be able to process the acquisition of performance securities and register power of attorney as a condition for signing contracts.

g) Corective actions to be taken

Based on the weaknesses observed, PEs are required to ensure that: technical specifications are prepared on time and the required technical expertise are involved in the preparation of specifications; the annual procurement plans to be prepared by the PEs should be realistic and should be in line with the guideline issued by PPRA; tender documents should properly be prepared to avoid frequent request for clarifications; PEs should have the assurance of funds before initiating the procurement process; PPRA in collaboration with PPAA should strategize on the issue of providing awareness to bidders regarding to PPA and PPR so as to minimize the submission of unnecessary complaints by bidders which cause delays in procurement process; PPPD to organize meeting with different stakeholders involved in public procurement in order to sort out all weaknesses in PPA and PPR which causes delays in procurement process and forward the same to responsible authorities for consideration of amendments; and the Authority to issue guidance on internal procurement processing time which shall guide PMU regarding average time that should be taken for each category of procurement and for each procurement method especially on stages with excessive delays that are not guided by the law.

5.3.11 Assessment on Acquisition of Fuel by the Procuring Entities

(a) Legal mandate

Section 50 of PPA 2011 as amended on Public Procurement (Amendment) Act 2016, Reg. 130 and Reg. 131 of PPRA 2013 as amended on 2016 describe the nature, need and procedures for procurement of common use items and services from the agency and from the list of suppliers and services providers awarded framework agreements. PPA and PPR in referred Sections and Regulations provide requirements to PEs to procure from the GPSA items/services where such items/services are available and are in the approved list of catalogue items/services. The aim is to increase efficiency in procurement process and reduction of transaction costs within and across public entities. Fuel is among the common used items as per PPA and PPR, which can be procured either direct from GPSA or from suppliers awarded framework contracts by the Agency for the supply of fuel.



(b) Issues observed in the procurement audit

In the course of conducting procurement audits to PEs it was observed that, audited PEs did not submit to GPSA their provisional annual estimates of fuel consumption contrary to the requirement of Regulation 131(4)(a) of GN 446; PEs like water supply authorities operates 24 hours and seven days a week, while GPSA operates only during working hours and working days hence creates difficulties for them to refuel their vehicles from the Agency especially during weekends and night hours; PEs did not prepare fuel consumption reports for submission to the Agency and Authority providing details of fuel consumption contrary to Reg. 131 (4)(c) of PPR 2013; and in audited PEs, request for fuel replenishment were not initiated properly as were not accompanied by fuel consumption report to show fuel balance and justification for the fuel already consumed.

The audit also revealed that, audited PEs refuel their vehicles from independent service providers, (approved and none approved providers) while in many areas GPSA fuel stations are available in their Council/districts and fuel was dispensed without the mileage reading recorded.

c) Corective actions to be taken

On the basis of the weaknesses observed, all PEs are required to ensure that, vehicles log books are properly filled in when vehicles are in use; for the purpose of effective monitoring, all PEs should prepare monthly progress reports having details of quantity of fuel consumed and cost incurred and submit the same to the Agency and Authority as per the requirements of Reg. 131 (4)(c) of PPR 2013; GPSA to adopt the use of electronic cards service, so as to discourage PEs to opt for other service providers who are using the electronic cards; all PEs within the areas where the Agency has fuel stations should refuel their vehicles and other office machines in available Agency's stations, any deviation or use of approved or none approved suppliers should get prior approval from the Agency, and PEs to submit to GPSA their provisional annual estimates of fuel consumption, as per the requirement of Regulation 131(4)(a) of GN 446. This will enable the agency to forecast the demand and plan to meet the fuel requirements by PEs effectively.

5.3.12 Assessment on Maintenance of Government Vehicles and Plants

(a) Legal mandate

Regulation 137 (2) of PPR 2013 as amended in regulation 47 of PPR (Amendment) 2016, gives mandate to Tanzania Electrical Mechanical and Electronics Services Agency (TEMESA) to carry out maintenance of all Government owned motor vehicles, plants and equipment. In addition, TEMESA is required to; arrange through open framework agreements for procurement of maintenance and repairs services of government – owned motor vehicles, plants and equipment, conduct inspection prior and after the maintenance services and shall issue a certificate of approval. Further, where TEMESA is unable to carry out the repair and maintenance due to none availability of spare parts, technical knowhow or other resources can procure such services from shortlisted providers in consultation with PE.



(b) Issues observed in the procurement audit

The audit conducted revealed weaknesses on the repairs and maintenance of government owned motor vehicles and plants, which were: certificates of approval were not issued by TEMESA to verify if the inspection was conducted after repair and maintenance contrary to Reg. 137 (2)(d) of PPR 2013 as amended on Reg. 47 (2)(c) of PPR (Amendment) 2016; PEs maintenance and repairs of vehicles and plants were not reported to the TB contrary to Regulation 166 (7) of GN No. 446 of 2013; all audited PEs did not prepare progress (quarterly) reports on vehicle maintenance and repairs for submission to TEMESA contrary to Reg. 137 (4)(b) of PPR 2013; audited PEs did not use/consult Temesa for the maintenance of their vehicles as required by Reg. 137 (1) (a), Reg. 47 (d) of PPR Amendments 2016; audited PEs did not maintain a record of maintenance, repairs and replacement of each motor vehicle, piece of plant of equipment as required by Reg. 137(4) of GN 446, of 2013 as amended by Reg. 47 (4)(d) of PPR Amendments 2016;

(c) Corrective actions to be taken

Based on the challenges observed in carrying out maintenance services for the government owned vehicles by TEMESA and the service providers, the following corrective actions are set forward: all PEs to maintain records of maintenance, repairs and replacement of each motor vehicles, piece of plants and equipment for inspection by appropriate authorities; PEs to prepare maintenances and repairs progress reports for submission to TEMESA and TB meetings as per PPA requirements; TEMESA to ensure that prior and post inspection are done for all government owned vehicles and plants maintenance and repairs and issue certificate of approval; All PEs to ensure maintenance and repairs of their vehicles and plants are channeled through TEMESA and any deviation should get approval from TEMESA; and PEs to check and test the quality of maintenance services rendered, and report all deficiencies noted to TEMESA, if any.

5.3.13 Implementation of Previous Audit Recommendations

(a) Introduction

PPRA had been conducting procurement audits in each financial year and basing on weaknesses observed in each audited PE, audit recommendations were given by PPRA for PEs to implement them in order to address the weaknesses observed. Regulation 92 of the Public Procurement Regulations, 2013 requires the Accounting Officer of each procuring entity, to respond in writing to the audit recommendations of PPRA within fourteen (14) days from the date of receipt of the recommendations indicating the actions to be taken and shall, in addition, prepare and submit to PPRA a report on implementation status within three months from the date of receiving the recommendations.

During the procurement audits carried out in 104 PEs (comprising of 109 entities) for the FY 2018/19, PPRA made follow up in 40 audited PEs on implementation of previous audit recommendations. The remaining 64 audited PEs included new PEs and PEs which had never been audited.

(b) Results on implementation of previous audit recommendations

The audit results revealed that some of the given recommendations were fully implemented by respective PEs, some were partially implemented and other recommendations were not implemented at all. The audit results revealed that out of 1,010 previous audit



recommendations, 532 recommendations equivalent to 53 percent were fully implemented by PEs, 212 recommendations equivalent to 21 percent were partially implemented by PEs and 266 recommendations equivalent to 26 percent were not implemented at all.

It has to be noted that procuring entities are required to implement all given audit recommendations. However, PPRA has taken into consideration the implementation status by each PE and decided to recommend for disciplinary actions for all PEs which failed to implement at least by 80 percent of the given audit recommendations.

The list of PEs which failed to implement at least by 80 percent of the audit recommendations is as indicated in **the Table 5-17** below:

Table 5 - 17: List of PEs which failed to implement previous audit recommendations

S/n	PE Name	Total number of given recommendations	Implemented recommendations		Partially implemented recommendations		Not implemented recommendations	
			No	%	No	%	No	%
1	TANAPA	21	2	10	0	0	19	90
2	Ilala Municipal Council	11	0	0	4	36	7	64
3	NIMRI	31	3	10	10	32	18	58
4	Tanzania Insurance Regulatory Authority	12	6	50		0	6	50
5	Kyela DC	28	8	29	7	25	13	46
6	Tanroad Arusha	32	18	56	0	0	14	44
7	Ministry of Works	26	10	38	5	19	11	42
8	Tanroad Morogoro	29	12	41	5	17	12	41
9	VETA	19	3	16	9	47	7	37
10	BOT	14	6	43	3	21	5	36
11	RAS Dodoma	6	4	67		0	2	33
12	Collge of Business Education	6	3	50	1	17	2	33
13	Pangani Dc	28	15	54	4	14	9	32
14	DART	34	7	21	16	47	11	32
15	TANESCO HQ	25	11	44	6	24	8	32
16	MSD	20	9	45	5	25	6	30
17	Mkwawa University	37	21	57	5	14	11	30
18	Drilling and Dam Construction Agency	19	8	42	6	32	5	26
19	Kariakoo Market Corporation	38	21	55	7	18	10	26



S/n	PE Name	Total number of given recommendations	Implemented recommendations		Partially implemented recommendations		Not implemented recommendations	
			No	%	No	%	No	%
20	MOEST	56	18	32	24	43	14	25
21	Institute of Rural Development Planning	41	31	76	0	0	10	24
22	Mbeya City	21	11	52	5	24	5	24
23	TRC	18	8	44	6	33	4	22
24	Ministry of Water and Irrigation	23	11	48	7	30	5	22
25	Ngorongoro Conservation Area Authority	23	16	70	2	9	5	22

Among the audit recommendations which were observed by PPRA not to have been implemented by PEs included: failure by the audited PEs to train TB members, PMU staff and Internal audit unit staff on PPA, 2011 and its Regulations for proper discharge of their functions as described in section 33, 38 and 48 of PPA, 2011; failure by accounting officers to submit to PPRA copies of internal audit reports as required by Section 48 (2) of PPA, 2011; failure by PEs to properly use the systems (PMIS) established by PPRA in submitting to the Authority procurement information; accounting officers' failure to address inefficiencies in tender processes which cause delays in implementation of the tender processes; lack of proper close up of contracts by procuring entities; failure by PEs to timely pay contractors, suppliers and service providers; and incomplete procurement records and improper arrangements of procurement records in procurement files.

5.3.14 General Recommendations

(a) **Based on the compliance audit findings, the following recommendations are set forward;**

- (i) All 38 PEs with satisfactory performance were applauded for their performance,
- (ii) The Accounting Officers of six PEs with poor performance to show cause why disciplinary and legal actions should not be recommended to the competent authority for the poor performance of their entities. This recommendation is pursuant to the provision made under Section 20 and Section 104(2) (c) of the PPA, 2011. PEs with poor performance are; VETA, Agricultural Seed Agency, National Institute for Medical Research, Kaliua District Council, Nsimbo DC and Centre for Foreign Relation.
- (iii) All PEs with performance between 0 to 79 percent compliance level be required to organize training to their staff on the application of PPA, Regulations and, guidelines and systems prepared by the Authority. The training should be conducted by PPRA and be tailored depending on the



weaknesses observed during the audits and cost for the training should be met by the respective PEs, and

- (b) On the basis of Value for Money audit findings, the following were recommendations on the appropriate actions to be taken:
- i) For those PEs having the contracts which were assessed to have poor performance , namely KASHWASA and Kahama Town Council, disciplinary actions should be taken against responsible officers for contracts which scored poorly,
 - ii) In procuring entities where 49 contracts were assessed to have fair performance between 50 to 74 percent, PEs were required to prepare and submit to the Authority an action plan on how the entity was going to address the weaknesses observed for future improvement of procurement process. PEs in this category should also be required to request from PPRA tailor made training in line with the observed weaknesses,
 - iii) The accounting officers of all audited entities were required to implement the audit recommendations provided in the audits reports and submit to the Authority implementation status within three months after receiving the audit recommendations pursuant to Reg. 92 of the Public Procurement Regulations, 2013.
 - iv) The audit reports for all PEs and specific projects with detected likelihood of corruption with scores of 20 percent or above to be submitted to PCCB for further investigation and appropriate actions.
 - v) The Accounting Officers to be directed to send staff to attend the ongoing services of training on e-procurement system (TANePS) organized by the Authority.
 - vi) As a part of having continuous improvement on the aspect of contract management, the Authority shall develop a contract management checklist that shall be used in supervising the contracts to be entered by Procuring Entities.

5.4 Investigation on Allegations, Complaints and Reported Cases of Mis-Procurement

Pursuant to Section 10 of the PPA (2011), PPRA has been given mandate to carry out investigations on tenders/contracts where there are allegations of violation of PPA or its Regulations. By virtue of Section 11 of the Act, investigations can be initiated by the Authority itself where it considers necessary or after receiving allegations from whistleblowers or after receiving directives from higher government authorities or after receiving request from the PE itself when needs to have assurance on the procurement process carried out. The investigations conducted relates to tender processes, contracts implementation, registration of bidders and the circumstances or practice and procedures relating to the grant or revocation of prescribed licenses.



During the FY 2018/19, the Authority conducted five investigations in five procuring entities involving thirteen tenders. The procuring entities which were investigated were: Nkasi District Council, Bank of Tanzania (BOT), Tanzania Airports Authority (TAA), Rural Energy Agency (REA) and Tanzania Bureau of Standards (TBS). The value of the contracts/tenders involved in the investigations was TZS 375.053 billion.

In the course of conducting investigations, the Authority managed to save TZS 3.39 billion. Those savings emanated from payments to works which were not executed amounting to TZS 1.24 billion, payment of materials which were not committed to construction work amounting to TZS 996.7 million, unreturned materials which were borrowed by the contractor from the PE amounting to TZS 1.02 billion, non remittance of part of the collection fees by the service providers awarded contracts amounting to TZS 48.4 million and payment of costs relating to post qualification which were supposed to be incurred by bidders amounting to TZS 90.7 million.

The investigations also revealed that, the government incurred a loss amounting to TZS 4.36 billion emanated from reduction of administrative fee which were to be paid to the government TZS 3.74 billion, exclusion of mandate fee which was to be paid to the government in some of the contracts of the service providers TZS 515.5 million and changes in project designs which resulted into the abandonment of some executed works and the procured goods TZS 100.039 million. The investigations conducted by PPRA during FY 2018/19 are summarized here below:

5.4.1 Investigation conducted at Tanzania Bureau of Standards (TBS)

The investigation at TBS was conducted after the Accounting Officer of TBS submitted request to investigate the contracts for Pre Shipment Verification of Conformity to Standards (PVOC) for general goods which were awarded to M/s Bureau Veritas Inspection Valuation Assessment and Control and M/s SGS Societe General De Surveillance S.A. This came after CAG audit report for FY 2016/17 indicated that, one of the service providers did not fully adhere to the contractual obligations including the responsibility for paying an accreditation fee amounting to USD 75,000 per annum for a period of three years. On the basis of the queries raised by the office of the CAG, the Accounting Officer of TBS formed an internal team to carry out review of tenders which were subjected to allegations and recommend appropriate measures. The appointed team observed weaknesses in the procurement process and hence recommended further investigation by the competent authority (PPRA) which is a competent authority on procurement matters.

The investigation conducted aimed at establishing whether the PPA 2011 and the PPR 2013 were complied with on the tenders for obtaining service providers for carrying out verification on quality standards to the general goods which were imported. The aforementioned investigation covered two tenders which were implemented in the FY 2014/15 and 2017/18. On the basis of the contracts entered in the FY 2014/15; service providers were to remit 25 percent of the collected administrative fee to TBS in every month for the period of 36 months while for FY 2017/18, the service providers were required to remit 30 percent of the collected administrative fee to TBS in every month for the period of 36 months.

The following issues were revealed after the investigation;



(a) Tender No. PA/044/2014/2015/NC/02 for Pre Shipment Verification of Conformity to Standards (PVOC) for general goods

The investigation revealed that, the Budget Approving Authority of TBS did not approve the Annual Procurement Plan for FY 2014/15 contrary to Section 33(2) (a) of PPA, 2011; the tender advert was not submitted to PPRA for publication in the TPJ contrary to Regulation 19(1) of PPR, 2013; TBS amended the standard tender document for consultancy services prepared by PPRA without approval contrary to Regulation 108 (2) of PPR 2013; and the statement of requirements and the Bid Data Sheet were not properly prepared and customized.

The other weaknesses which were observed include: failure by the evaluation committee to identify weaknesses in some of the bids submitted as one of the bidders, M/s TUV Rheinland did not submit bid security as required; bids submitted by M/s Bureau Veritas and SGS Societe Generale de Surveillance were not properly filled out; and the evaluation committee failed to state reasons for omitting the requirement for bidders to submit bank statement as indicated in the tender document.

It was further revealed that, acting chairperson was appointed by the Accounting officer to chair the tender board meeting held on 17th April, 2019 contrary to Section 6 (2) of the second schedule of PPA, 2011; the accounting officer was not notified by the tender board of its awards decision contrary to Section 60(2) of PPA, 2011; letters of intention to award of contract were issued before negotiations were conducted to the successful bidders contrary to Regulation 231(4) of PPR 2013; contracts were submitted to the office of the Attorney General for vetting before the completion of procurement process; and the award letters were issued before completion of negotiation exercise contrary to Regulation 229 of PPR, 2013.

It was also revealed that, the team participated in negotiation did not have the procurement expertise as required in Regulation 226(3) of GN No. 446 of 2013 and as per procedural form No. 12 issued by PPRA; the negotiation conducted included issues which were not stated in the negotiation plan and approved by the tender board as required by Regulation 227(1) of GN No. 446 of 2013; areas which were negotiated were different for the two bidders who were having similar assignment and hence resulted into the removal of accreditation fee to one of those bidders and maintained to the other bidder; forms for recording the results for negotiation were not properly prepared; the negotiation committee did not prepare minutes for negotiation contrary to Regulation 228(1) of GN No. 446 of 2013; and controversy on the legitimacy of form that recorded issues negotiated between TBS and SGS Societe General De Surveillance S.A whereas the signature of the chairperson appeared in the form was noted to differ with the other forms which were signed by the same person.

The other weaknesses observed in the investigation conducted include non appointment of project supervisor/manager contrary to Regulation 252 of GN No. 446 of 2013; the service providers M/s SGS Societe General De Surveillance S.A and Bureau Veritas did not prepare quarterly and annual reports as per the requirements of their contracts; TBS did not properly administer the submission of administrative fee and hence the amount equivalent to TZS 48.3 million was not submitted by service providers M/s SGS Societe General De Surveillance S.A and Bureau Veritas for the period of their contract; and revenue equivalent to TZS 3.7 billion was lost by reducing the administrative fee from 30 percent to 25 percent during the time of contract negotiation by TBS.



(b) Tender No. PA/044/2017-18/HQ/NC/03 for Pre Shipment Verification of Conformity to Standards (PVOC) for general goods

The investigation revealed that, TBS did not submit tender advert to PPRA for publication in the Tanzania Procurement Journal and the website as required by Regulation 19(1) of PPR 2013; there was no evidence to prove whether the tender was advertised Internationally as required under Regulation 19(3) of PPR 2013 reads together with the first schedule of PPR 2013; TBS did not use the appropriate standard tender document for obtaining the service providers related to the tender in question and was also not properly customized; TBS paid the costs relating to post qualification costs amounting to TZS90.6 million which were supposed to be incurred by the qualified bidders as it was indicated in the tender document; Letters of award of contract was issued before completion of negotiation exercise contrary to Regulation 229 of GN No. 446 of 2013; and the project manager was not appointed contrary to Regulation 252(1) of GN No. 446 of 2013 as amended in 2016.

PPRA directed TBS to implement the following recommendations due to the observed weaknesses: to ensure that administrative fee worth USD 21,117 equivalent to TZS 48.3 million which was not settled by the service providers M/s SGS and Bureau Veritas on contract No. PA/044/2014/2015/NC/02 to be paid as appropriate; to ensure that all successful bidders who were awarded contract PA/044/2017-18/HQ/NC/03 fulfilled their obligation of paying costs relating to post qualification which were incurred by TBS equivalent to TZS 90.6 million instead of those bidders as it was stated in the tender document; to ensure that the APP is approved by the Budget Approving Authority; to ensure that advertisements are submitted to PPRA for publication; TBS ensure that tender documents are properly prepared; to ensure that letters of awards are issued after the completion of negotiation exercise; and to ensure that the service providers fulfilled their contractual obligation during the contract period.

TBS was also required to implement recommendations for disciplinary action against officers who violated the procurement law while discharging their functions. Those officers include the then accounting officer, secretary to tender board, the tender board that approved results for negotiation which reduced the administrative fee from 30 percent to 25 percent, the head of the legal service, and the negotiation committee. TBS was further directed to ensure that the PMU staffs are trained in all areas which were observed to have weaknesses. Since there were issues which warranted further investigation, the report was submitted to PCCB for their immediate intervention.

5.4.2 Investigation conducted at Tanzania Airports Authority (TAA)

The investigation at TAA was conducted after PPRA received directives from Paymaster General who was informed on the non adherence of Public Procurement Act and its Regulations on the procurement processes for Tender No. AE-027/2014-2015/JNIA/N/36 for development of a fuel farm and hydrant system for supplying Jet A-1 at Julius Nyerere International Airport terminal III.

The investigation aimed at establishing whether TAA complied with PPP Act of 2010 and PPP Regulations of 2013 in obtaining an investor for development of a fuel farm and the fuel hydrant system for JNIA TB III. The investigation also aimed at establishing whether TAA complied with PPA 2011 and PPR 2013 in obtaining an investor and other service providers associated with the tender in question. This investigation covered five tenders out of which 4 were implemented in the FY 2014/15 and one was implemented in the FY 2015/16. The total value of the implemented tenders was equivalent to TZS 40 billion.



The following issues were revealed after the investigation;

(a) Tender for obtaining an investor for development of a fuel farm and the fuel hydrant system for JNIA TB III

TAA did not comply with PPP Act of 2010 and PPP Regulations of 2011 in obtaining an investor due to several weaknesses which were observed including: Lack of evidence to establish whether the specific tender was published in the Government Gazette by the Minister responsible contrary to Regulation 4 of PPP Regulations of 2013; Not conducting pre feasibility study which could enable in obtaining the approval for conducting feasibility study contrary to Regulation 5 of PPP Regulations of 2011; commencing project execution before conducting feasibility for determining the viability of the project contrary to Section 10 of PPP Act of 2010; Minister responsible for contracting authority did not grant approval for the execution of the project contrary to Regulation 17(2) of PPP Regulations of 2011; and Minister responsible for Finance did not grant approval for the implementation of the project contrary to Regulation 28(1) of PPP Regulations of 2013.

The other related weaknesses were: Not using open competitive method of procurement to obtain an investor and instead only selected list of firms were invited contrary to Section 15(2) of PPP Act of 2010 and Regulation 33 of PPP Regulations of 2011; no evidence whether the draft contract was submitted to finance unit for onward submission to the Minister responsible for Finance for approval contrary to Section 18 of PPP Act of 2010; some of the key issues related to the project were not addressed during the time for negotiation; four members who participated in the negotiation conducted were not appointed by the accounting officer contrary to Regulation 38 of PPP Regulations of 2011; and no evidence was submitted to establish whether due diligence was conducted contrary to Regulation 34(2) of PPP Regulations of 2011.

The investigation further revealed that, three members of tender board participated in the negotiations conducted and also participated in various decisions related to this tender and hence there was no independence on discharging their functions contrary to Regulation 41 of PPA, 2011; intention to award the contract was not issued contrary to Section 60(2)&(3) of PPA, 2011; the legitimacy of the contract entered between TAA and PUMA Energy Tanzania Limited was in question based on the fact that it was signed after the expiration of the bid validity period and did not obtain the relevant approval for Minister responsible for finance and for the contracting authority for being implemented under PPP arrangements; there was a risk of incurring additional costs for supervising the investor during the time of implementing phase two of the contract as implementation was scheduled to take place after the expiry of the contract of the consultant; and the existence of doubt on the quality of the executed works as some of the infrastructure developed rust before their use.

(b) Other tenders implemented as part of the main tender

TAA carried out four other procurements to facilitate the implementation of the main tender for development of a fuel farm and the fuel hydrant system for JNIA TB III. The other implemented tenders include but not limited to the tender for the preparation of tender document for engaging an investor for fuel farm and hydrant system; tender for the preparation of business plan; tender for reviewing the existing business plan and the tender for carrying out the Environmental and Social Impact Assessment (ESIA).

There were no sufficient justifications for using single source procurement method on employing the consultant to prepare tender document to be used in obtaining an investor contrary to Regulation 257 of PPR, 2013; TAA did not use the standard tender documents



prepared by PPRA for engaging various consultants including the consultant for reviewing business plan; the consultant for preparation of tender document for obtaining an investor; the consultant for reviewing business plan and the consultant for conducting environmental impact assessment. The investigation also revealed that, all contracts for engaging consultants were not vetted by the legal office of the procuring entity contrary to Regulation 60 of PPR, 2013.

Based on the weaknesses observed on the investigation carried out for the above refereed tenders, the competent authority was advised to direct TAA to seek guidance from the AG office on whether the contract could be terminated or not by considering that there were several weaknesses observed on one hand but on the other hand about 95 percent of the activities for phase one of the project were already implemented. In case the contract could be proved to be valid, TAA to be directed to conduct feasibility study for the project so as to satisfy whether value for money will be achieved when the project is implemented through PPP. If the project will be proved to have benefits to the government, the contractor should be supervised closely so as to fulfill the contractual obligations during the construction and operation stage; and since at the time of commencing phase II of the contract for construction of fuel farm, there shall not be a consultant for supervising the construction works, TAA should engage a consultant who shall take that responsibility.

The investigation also recommended that, in case the office of the Attorney General will confirm the contract not to be valid, TAA should value all activities already executed by the investor in phase I of the project so as to establish the part which incurred loss and take the appropriate action; in case there will be a need for having an investor for the project, procedures for PPP should be followed; and in case there would not be a need for having an investor, the procurement procedures should effectively be adhered. Also the investigation recommended disciplinary actions against all officers who contributed in the violation of PPP Act and PPP regulations as well as PPA and PPR for obtaining an investor as well other associated consultants. The officers include the former project director of JNIA TB III, the former HPMU, and the former tender board members. Recommendations for disciplinary action to the former accounting officer were not issued as he passed away before the investigation was conducted.

5.4.3 Investigation conducted at Rural Energy Agency (REA)

The Investigation at Rural Energy Agency (REA) was conducted after PPRA received directive from the Chief Secretary following the allegations on the violation of procurement law on contract No. AE/008/2013-14/HQ/G/15 Lot 6 for electrification of villages for Muleba and Bukoba Rural under REA phase II turnkey project. The value of the implemented tender was equivalent to 45.5.

The objective of the investigation was to establish whether the procurement procedure were effectively adhered on tender for obtaining the contractor for electrification of villages for Muleba and Bukoba Rural; whether the contract entered between REA and the contractor M/s Urban and Rural Engineering Services Limited was properly administered; and whether there were any directives issued by the political leaders or the Ministry which were having impacts towards the implementation of the project. This investigation covered contract No. AE/008/2013-14/HQ/G/15 Lot 6 entered between REA and M/s Urban and Rural Engineering Services Limited.

The investigation revealed that, there was violation of Procurement Act and its Regulations on the tender process including failure by REA to satisfy itself on the capacity of contractor M/s Urban and Rural Engineering Limited to execute a total of five contracts for electrifying



villages in Kagera District and hence caused delays in executing the assignment; payment clauses on the contract were having contradicting terms of payments; the second addendum for the contract did not have the duration for the completion of the assignment; the role of Tanesco as a project manager was not clearly stipulated in the contract; and the second addendum was prepared after the elapse of the original contract.

The investigation also revealed that, the former Deputy Minister of Energy and Minerals issued instructions for changing the scope of works contrary to the requirement of the contract. The instructions were issued through various memos which were directly addressed to the supervisors of the contractor and sometimes to Tanesco without following appropriate channels which resulted into the execution of works which were beyond the scope of assignment; the contractor executed the additional works without adhering to the terms indicated in the contract; Ministry of Energy and Minerals directed REA to pay the contractor for all additional works implemented in Muleba and Bukoba Rural for addendum No. 2 of the contract which did not obtain the necessary approvals before were executed; the authenticity of addendum No. 2 which was signed between REA and contractor M/s Urban and Rural Engineering Limited was in doubt based on the fact that the budget approving authority did not approve funds for execution of the additional works, procedures for issuing instructions were not adhered, and procedures for changing the scope of assignment were not adhered.

The investigation further revealed that, the contractor executed some works below the required scope for addendum No. 1 and addendum No.2 equivalent to TZS1.2 billion; the contractor executed some of the activities exceeding the limit of the required scope with the value equivalent to TZS443.8 million; payment procedures were not properly adhered; equipment having the value equivalent to TZS 996.7 million were not yet installed but were already paid to the contractor; some of works were compromised in terms of quality component as they were executed below the required standards; The consultant borrowed materials form Tanesco with the value equivalent to TZS 1.9 billion but were not returned; Tanesco borrowed materials equivalent to TZS 909.9 million from M/s Urban and Rural Engineering Services Limited but were not returned; the project was constrained with experts for supervising the execution of works; limited knowledge on contract administration by the supervisors; and limited facilities to enhance effective supervision of project activities by the project supervisors from Tanesco.

On the basis of the weaknesses observed, REA, Tanesco and the contractor were required to carry out assessment of all executed works so as to make decision on the following: for all works which were in the scope of works but not executed, the contractor to be required to take necessary action; for all works which were executed following the instructions which were issued by the former deputy Minister of Energy and Minerals but not within the scope of work, should wait the guidance from the office of the Attorney General; those works executed below standards, the contractor should be directed to take appropriate measures; and payment to be made in favor of only executed works. The investigation report forwarded to PCCB for further investigation due to the multiple anomalies which were observed; and the Ministry was advised to abstain from issuing directives that contravene the contractual requirements to avoid any contractual disputes that may arise.

The investigation also recommended disciplinary action to be taken to all officers who negligently failed to exercise fully their responsibilities for the contract in question; the office of the Attorney General to be requested to issue clarification on the validity of the contract entered between REA and contractor M/s Urban and Rural Engineering Limited due to several weaknesses which were observed and to issue the appropriate directives; REA to ensure that contractors are fulfilling their responsibilities as per the requirements in their



contracts; REA to ensure that any changes to be subjected to the contracts obtain prior approvals from the relevant authorities; the additional works should obtain prior approval before execution; delays which are caused by contractors without justifications to be charged with liquidated damages; capacity building to be made to the office of Tanesco Kagera Region on contract management issues; and Tanesco Kagera Region to ensure that all materials which were borrowed by the contractor are surrendered before vacating the site.

5.4.4 Investigation conducted at Nkasi DC

The investigation was conducted after the Authority received information from PCCB regarding Nkasi District Council to implement two contracts for water projects having various anomalies on procurement and contract implementation.

The objective of the investigation was to establish whether the requirements for PPA 2004 its respective regulations as well as PPA 2011 and its respective regulations were effectively adhered in obtaining the consultants and contractors for water projects at Nkasi District Council. This investigation covered a total of 4 contracts which were implemented between FY 2009/10 and 2016/17. The implemented tenders/ contracts were having a total value of TZS 15.3 billion.

The following weaknesses were observed in the following implemented tenders;

(a) Consultancy service for providing technical advice on water supply and sanitary services in Rural areas

The investigation revealed that, the consultant O&A Company Limited in Jv Carl Bro and Adate FSP delayed in accomplishing the assignment for about 295 days and there was no reasons provided for a such delay and also no evidence to prove whether there was time extension issued; the council conducted negotiation with the consultant for the extension of the contract after the elapse of the original contract for about 986 days; and reports which were prepared by the consultant did not detailed the requirements in some of the activities which were to be executed.

(b) Contracts entered between Nkasi DC and M/s Fally Enterprises Limited and Wimbe Consult Limited for Isale, Mpsa (Contract No. NKS/DC/LGA/10/WSDP/IS/2013/2014 and NKS/DC/LGA/100/WSDP/MPS/2013/14) and Kamwanda Contract No. NKS/DC/LGA/100/WSDP/MPS/2013/14)in 2013

The investigation revealed that, the notice for invitation to tender did not specify the class limit for the contractors who were eligible to tender for the assignment; the contractor M/s Fally Enterprises Limited used a forged certificate of registration indicated to be issued by CRB of class seven with registration No. C7/1795/9/1012 during the time of submission of request for executing water projects for Isale and Mpsa; and contract documents for Isale, Mpsa and Kamwanda water projects were not properly prepared as they were attached with unnecessary documents and some of necessary documents were not attached.

The investigation also revealed that, M/s Fally Enterprises Limited delayed to commence the execution of the contract contrary to the time stipulated in the contract; there was no evidence for submission of performance security by M/s Wimbe Consult Limited after signing of contract; there was no evidence for works executed by M/s Wimbe Consult Limited to be inspected and measured before payment was effected; the contractor M/s Wimbe Consult Limited was paid TZS 2 million for insurance cover and TZS 1 million for the acquisition of survey equipment but there was no evidence whether the amount paid



was truly used for the intended purpose; and the government incurred loss amounting to TZS 100 million emanated from works and materials which were abandoned in the project for supply water at Mpsa Village.

(c) Addendums for the contracts which were entered between Nkasi DC and contractors Fally Enterprises and Wimbe Consult Limited for Isale, Mpsa and Kamwanda water projects in 2017

The investigation revealed that, after the existence of the change in scope of works for Isale, Mpsa and Kamwanda water projects, bidders were not issued with complete tender documents having sufficient details to enable them to submit responsive bids; procedures for carrying out evaluation of the submitted bids were not adhered as there was no approval made by the accounting officer for members recommended to carry out tender evaluation, the tender evaluation was done by only two members contrary to Regulation 202(1) of PPR, 2013 and members did not sign personal covenants. The investigation also noted that, negotiation procedures were not adhered based on the fact that, members of negotiation team were not appointed, negotiation plan was not prepared, and results for negotiation were not approved by the tender board; some of the items of BOQ which were not priced by the bidder were added with value during negotiation; it was not appropriate for the council to sign contract addendums after making changes to the scope of water projects based on the fact that most of the requirements changed and therefore was to be subjected to new contract after deploying the procurement process; the council submitted false information on the bidder's contract amount to CRB that enabled them to be considered in the request for dispensation though the value of the works implemented were above dispensation limit issued to them; the council paid advance payment to M/s Fally Enterprises Limited using insurance bond as a security instead of bank guarantee contrary to clause 24 of Special Conditions of Contract; the council paid M/s Fally Enterprises Limited advance payment that exceeded the percentage indicated in the contract; there was no evidence for materials to be tested; the council delayed paying M/s Fally Enterprises Limited via certificate No. 1 for a about 150 days; contract extension for Mpsa water project was issued 2 weeks after the elapse of contract period; and there was no evidence whether the council appointed the project supervisors for Isale, Mpsa and Kamwanda water projects contrary to Regulation 252 of PPR, 2013.

On the basis of the weaknesses observed, the council was directed to ensure that consultants who are engaged are adhering to their contractual obligations; the addendums to contracts are signed before the elapse of the contract period; legal action to be taken against M/s Fally Enterprises Limited who used the void CRB certificate and managed to be awarded contracts for Isale and Mpsa water projects; the council to seek advice from the office of the Attorney General on the validity of the contract entered between the council and M/s Fally Enterprises due to several weaknesses observed including the submission of forged CRB certificate; the council to take decision of terminating the contract entered with M/s Wimbe Consult Limited for implementing Kamwanda water project and restarting the tendering process; and the council in collaboration with the Ministry of Water to review the design report for Kamwanda water project so as to be certain on the source which shall be used for supplying water in Kamwanda.

The council was also directed to ensure that notices for tender advertisements and tender documents are properly prepared; commencement in contract execution is taking place immediately after the signing of contract; tenders are properly evaluated in line with the requirements stated in the tender documents; the council to ensure that PMU staffs and other council staffs are trained on PPA, 2011 and PPR, 2013; the council to ensure that payments are made on time; the council to ensure that any changes made to the existing contracts are obtaining the approval of the relevant authorities; and the council to take



disciplinary action to all officer who violated the PPA and PPR requirement on the procurement process and contract implementation issues on water projects for Isale, Mpsa and Kamwanda.

5.4.5 Investigation conducted at Bank of Tanzania (BOT)

The investigation was conducted after the Authority received information from a whistleblower regarding the tender conducted by the Bank of Tanzania for reprint and supply of Tanzania bank notes. The whistleblower alleged that, there were procedural irregularities and allegations of corruption in the tender in question.

The objectives of the investigation were to establish whether the pre-qualification process and the tender process were properly administered in line with the requirements of PPA, 2011 and its Regulations. The investigation was specifically conducted to Tender No. PA/082/2017-18/HQ/G/18 for re-print and Supply of Bank of Tanzania Notes implemented in the FY 2017/18 having the value equivalent to TZS 274.2 billion.

The investigation conducted revealed that, tender document was not approved by the tender board as required by Section 33 (1) (c) of PPA, 2011; The Bank used an old version of the standard tender document for supply of general goods which did not take into consideration amendments introduced by PPA, 2011 and Procurement Regulations, 2013; Post qualification was stated in the tender document to be conducted but the criteria for post-qualification were not indicated contrary to Regulation 224 (2) of PPR, 2013; the power of attorney submitted by M/S Oberthur Fiduciaire expired on the 31st August, 2018 before the signing of contract hence Mr. Victor Jorge de Sousa Passos who was given the power did not have the power to sign the contract; one of the members of team one for due diligence commenced the exercise before formal appointment by the Accounting Officer; The due diligence team was not given written terms of referenceto guide them on carrying out due diligence; and PPRA was satisfied that the members who conducted due diligence had the required expertise and qualifications to conduct the exercise.

The investigation further revealed that, members of tender board rejected the award to M/S Oberthur Fiduciaire basing on informative statement from the accounting officer instead of the due diligence report; tender board errored for rejecting the bid by M/S Oberthur Fiduciaire basing on results of due diligence report while the report was not final and conclusive as it recommended for further due diligence to be conducted; tender board was denied access to the due diligence report which was part of the tender process; and BOT did not seek independent reference of legal existence of M/S Oberthur Fiduciaire from Tanzania Diplomatic Mission abroad as required under Section 53 (3) of PPA, 2011 and Regulation 224 (4) of PPA, 2013.

The investigation also revealed that, the accounting officer delivered his decision on the complaint submitted by M/S Oberthur Fiduciaire within the time stipulated in Section 96 (6) of PPA; members of the Independent Review Panel upheld the complaint by M/S Oberthur Fiduciaire basing on informative statements and without having the due diligence report and satisfy itself on its contents; the accounting officer wrongly rejected the request by M/S Crane Currency of being provided with reasons for overturning the decision for award of contract on the ground that, the bidder did not exercise his right to request for reasons and therefore his complaint lacked merit; the investigation was unable to establish whether there was any legal relationship between M/S Oberthur Fiduciaire SAS and M/S Oberthur Technologies SA as the information requested was availed by M/S Oberthur Fiduciaire



himself whom is being investigated instead of the Embassy in France to conduct its due diligence to the Company; and there was no fault on the side of BOT to award the tender to M/S Oberthur who is not the one who printed the banknotes in circulation since the firm met all the required specifications.

The Authority recommended the following on basis of the issues addressed above; the secretary of the tender board to ensure that minutes of tender board meetings are properly prepared; Head of Procurement Management Unit to ensure that the correct version of standard tender documents are used and the document contains all necessary information; the evaluation committee to be reminded to ensure that, evaluation of tenders is done on the basis of criteria expressly provided in the tender document; the Bank to ensure that before signing the contract with M/S Oberthur Fiduciaire, the bidder submits a power of attorney indicating the person authorized to sign the contract; the Governor to ensure that, teams to conduct due diligence exercise are properly appointed and provided with written terms of reference; the Governor to be reminded that, since due diligence exercise was part of the tender process, the tender board members were supposed to be availed with the due diligence report for their approval or disapproval; and tender board members to be reminded not to repeat the mistake of rejecting a bid by a bidder without having full access of the due diligence report and satisfy itself on the contents of the report.

The investigation also recommended that, BOT should ensure that where post-qualification of foreign company is to be done, an independent reference of its legal existence should be sought from Tanzania diplomatic missions abroad; the accounting officer to ensure handling of complaints submitted by bidders meets the requirements of law; and the Ministry of Foreign Affairs and the Embassy of Tanzania in France should be informed that any requested information relating to a foreign company has to be dealt with through conducting due diligence by the Embassy instead of requiring the company itself to provide clarification.



6.0 CHALLENGES AND WAY FORWARD

6.1 Challenges

During the year under review, major challenges were divided into sector related challenges and internal challenges.

6.1.1 Sector related challenges

- k) Existence of a two – tier registration setup for suppliers of CUIS under framework agreements limited some suppliers from participating in mini-competitions by PEs involved in the pilot phase of TANePS;
- l) Slow implementation of TANePS by PEs who are already trained and registered;
- m) Low compliance level with requirements PPA and PPR by PEs e.g not using PMIS , record keeping, prolonging procurement processes and other procurement malpractices ;
- n) Lack of standardization for items and services commonly used by the Government hence variation in expenditure and difficulty in planning;
- o) Overlapping legal mandate governing public procurement which require harmonization of procurement law;
- p) Weaknesses in applying the procurement law leading to time and cost overruns. Some stakeholders who are involved in procurement processes do not comply with the requirements of PPA and PPR;
- q) Fragmented procurement law, amendments and consequential amendments which make application of the law difficult;
- r) Lack of standard procedures for carrying out procurement in Tanzania diplomatic missions abroad;
- s) Lack of outlined procurement standard procedures to be followed by lower levels of LGAs hence possibility of inefficiencies and malpractices in procurement processes; and
- t) Failure by PEs to apply preference schemes as required by PPA thereby denying opportunities to the intended beneficiaries.



6.1.2 *Internal Challenges to PPRA*

- d) Inadequate funding coupled with inability to meet maturing financial obligations in a timely manner .
- e) Shortage of human resources hence difficulties in implementing MTSP; and
- f) Lack of adequate and permanent office facilities hence high operating costs in form of rental charges.

6.2 **Way Forward**

6.2.1 *Sector related Challenges*

To overcome sector related challenges, PPRA will:-

- k) Have a one stop - centre for registration of bidders so that tenders leading to framework agreements be conducted on TANePS.
- l) More training to PEs and suppliers be conducted countrywide to address the issue of capacity of procurement officers and potential tenderers in using TANePS. The Authority will also establish and equip the Help Desks in Dar esSalaam and Dodoma for provision of support primarily to supplier and other users;
- m) Continue to monitor and enforce compliance with PPA including implementation of all TANePS by PEs ;
- n) Liaise with institutions that are responsible for preparation and issuance of standards for goods and services used by government institutions;
- o) Harmonize laws governing public procurement;
- p) Continue to build capacity of PEs and economic operators on applying PPA and to institute appropriate measures against the culprits;
- q) Liaise with institutions that are responsible for preparation and issuance of standards for goods and services used by government institutions;
- r) Continuous consolidation of amendments to PPA into a single document for ease of reference;
- s) develop and issue guidelines for carrying out procurement in diplomatic missions abroad and lower level LGAs;and
- t) Encourage PEs to apply preference schemes as required by PPA where possible.



6.2.2 *Internal Challenges*

To overcome Internal related challenges, PPRA will:-

- e) PPRA will continue to market its activities in order to attract more financing and enhance collection of IGF to supplement the government subvention;
- f) Follow up with PS-Establishment on our request to implement approved PE budgets for FY 2018/2019 and 2019/20;
- g) Requested PMO for office permission to build a permanent office in Dodoma; and
- h) Requested PMO for office space in Government office which have been vacated in Dar es Salaam so as to move its TANEPS help desk and Coastal Zonal Office from rented buildings.



Annex 4 - 1: Resolutions of the 11th EAPF

	Resolutions	Action Party	Time frame
1.	Assess the impact of Resolutions made in the last ten years to ascertain their impact on procurement including the impact of regulatory authorities in promoting principles of procurement	Lead PPDA Uganda & Regulatory Authorities	Report 12 th EAPF
2.	Partner States to mainstream Open Governance principles in public procurement through adoption of Open Contracting Data Standards (OCDS).	Regulatory Authorities	Report 12 th EAPF
3.	Partner States to institutionalize and implement strategies to enhance close co-operation between government and Non-State actors, the public and the private sector to maintain high standards of integrity, particularly in contract management.	Regulatory Authorities	Report 12 th EAPF
4.	Tanzania to engage EAC secretariat for purposes of harmonization of public procurement laws, policies and regulations within the region.	PPRA Tanzania	Report 12 th EAPF



Annex 5 - 1: The list of PEs, number of internal audit reports submitted and the notable weaknesses

No	Name of PE	No of reports submitted	Major weaknesses observed
1	Arusha Urban Water Supply and Sanitation Authority	1	<ul style="list-style-type: none"> • There was delay in inspection of the delivered materials for contract No. AUWASA/AfDB/G/002/2016 for lot 2 &3 • The procurement reports were not submitted through PMIS
2	Babati Urban Water Supply and Sanitation Authority	1	<ul style="list-style-type: none"> • PMU not staffed to the appropriate level, and • Supervision of the contract was not satisfactory to meet the expected results
3	e- Government Agency (eGA)	3	Progress reports for contract implementation were not prepared
4	Geita Town Council	2	<ul style="list-style-type: none"> • The council amended the contract sum more than 15 percent without obtaining the approval of the Budget Approving Authority contrary to Regulation 61(4) of PPR, 2013. The original contract price was TZS 238,300,000 but the contract value was increased by TZS 238,825,000 being more than 100 percent of the original contract amount • Addendums to the contracts were not vetted/ratified by the council legal Officer
5	Kibaha DC	1	<ul style="list-style-type: none"> • Some of the implemented procurements were not included in the APP including Construction of Ruvu Ward Office and Communication network services • Inappropriate procurement methods were used by the council in some of the procurements carried out • Cost estimates for some of the requirements in the Annual procurement plan were not indicated • There was no evidence for the annual procurement plan to be approved by the budget approving authority
6	Kilindi DC	1	<ul style="list-style-type: none"> • The report indicated that the Council complied fully with all procurement requirements
7	Kishapu DC	2	<ul style="list-style-type: none"> • Lack of evidence to authenticate whether the annual procurement plan was approved by the budget approving authority contrary to Section 33(2) (a) and Section 49(2) as well as Section 17 (a) tender board establishment of 2014 • There was no evidence for the APP to be submitted to PPRA, and • Procurement amounting to TZS 16,051,161.90 were not approved by the tender board • Procurement amounting TZS 8,277,000 were not approved by the tender board • Goods valued TZS 8,277,000 were not inspected contrary to Reg. 244 of PPR, 2013 • Construction material amounting to TZS 15,474,000 were procured without justifications • Local fund were paid TZS 4,680,000 after the completion of works but there was no evidence whether inspection for the executed works was conducted before effecting payment



No	Name of PE	No of reports submitted	Major weaknesses observed
8	Korogwe TC	1	<ul style="list-style-type: none"> Some of the awarded contracts were not recorded in the register contrary to Section 38(m) of PPA, 2011, Goods valued TZS 1,483,720 from Emayu General Supply were received and issued to users without being inspected contrary to Regulation 244 and 245 of GN No. 446 of 2013
9	Liwale DC	1	<ul style="list-style-type: none"> There was no evidence whether competitive procurement process was used on the tender for drilling borehole at Anna Magowa Secondary School Tender notice did not describe the minimum registration class limit which bidders were required to have Two members of evaluation committee did not sign the covenant forms Performance securities were not submitted for contract No. LGA/054/2017/2018/HQ/15 and contract No. LGA/054/2017/2018/HQ/16 which were entered between the Council and M/s Samoma Investment Company Limited
10	Ministry of Natural Resources and Tourism	1	<ul style="list-style-type: none"> The implementation of APP was not effectively adhered
11	Morogoro MC	1	<ul style="list-style-type: none"> Consultant engaged for the preparation of detailed engineering designs, cost estimates and environmental and social impact assessment and supervision of construction works did not submit to PE all the required deliverables indicated in the contract.
12	Muheza DC	2	<ul style="list-style-type: none"> Goods valued TZS 4,576,000 were procured through minor value but the supplier was not issued with LPO contrary to Reg. 165(d) of PPR, 2013 Goods worth TZS 5,295,300 were not inspected after being delivered to the council
13	Mwanga DC	1	<ul style="list-style-type: none"> Contracts for revenue collection were not properly administered and hence collections were below the set out target Goods valued TZS 23,238,600 were acquired without using procurement process
14	NECTA	2	The report indicated that the PE complied fully with all procurement requirements
			<ul style="list-style-type: none"> There was an addendum made on contract No. NSSF/CS/02/2015-16 which increased the contract amount by USD 50,000 that exceeded 15percent of the original contract amount but did not obtain the approval of the budget approving authority contrary to Regulation 110(4) of PPR, 2013 as amended in 2016 Procured consultancy services in respect of Mkulazi project was above the set out budget and there was no



No	Name of PE	No of reports submitted	Major weaknesses observed
15	NSSF	2	<p>evidence to prove whether the additional amount was approved by the budget approving authority</p> <ul style="list-style-type: none"> The performance security amounted to TZS 12,214,240 was not submitted for contract No. NSSF/CS/14/2016-2017 Implementation of APP was not effectively adhered as 62 percent of the consultancy services were not implemented 6 tenders for consultancy services were commenced after getting the approval of HPMU instead of accounting officer contrary to Section 36(1) (d) of PPA, 2011 and Regulation 55(1) of PPR 2013 Performance securities were not submitted for two contracts namely NSSF/CS/02/2016-2017 and NSSF/CS/16/2016-17 Some contracts were not properly prepared as most of the documents were not arranged in their order of priority The contract management records were not archived in the procurement files.
16	Iringa Municipal Council	2	<ul style="list-style-type: none"> Contract No. LGA/025/2015/2016/NC/09 is yet to be executed since the time of its signature whereas were already lapsed without being executed In contract No. LGA/025/2017/2018/HQ/C/10 the consultant changed the supervisor of the project without notifying the client for obtaining the approval contrary to the requirements of the contract A total of TZS 31,534,629 was underpaid to contractor Mboso Construction Co. Ltd for certificate No. 1 under contract No. LGA/025/2016/2017/W/01 Periodic reports were not sent to PPRA contrary to Regulation 87(2) c of PPR, 2013 One contract for consultancy service was extended but there was no evidence whether such extension was approved by the AO One consultancy contract was extended but there was no evidence whether the consultant was demanded to extend the performance security to match with the time extended
17	REA	2	<ul style="list-style-type: none"> Delays in paying the advance payment to about 3 months on contract No. AE/008/2017-18/HQ/W/53 was observed
18	Road Fund Board	3	<ul style="list-style-type: none"> APP was not effectively adhered as most of the activities were not implemented as indicated in the plan.
19	Singida MC	1	<ul style="list-style-type: none"> Goods worth TZS 17,308,000 were not inspected and



No	Name of PE	No of reports submitted	Major weaknesses observed
			<ul style="list-style-type: none"> • Payments were made to the goods worth TZS 17,308,000 before delivery contrary to Regulation 242 of PPR, 2013
20	Songea MC	1	<ul style="list-style-type: none"> • Low progress of work due to non performance of the contractor for contract No. LGA/103/2016/2017/W/38
21	TFDA	2	<ul style="list-style-type: none"> • Tender No. AE/004/2017-18/HQ/N/21 was not included in the APP but was implemented and there was no evidence whether the APP was reviewed to accommodate such change • Periodic reports for contract implementation issues were not prepared by the project manager • Covenant forms were signed after the completion of evaluation exercise instead of being signed before commencement of evaluation exercise contrary to Section 40(6) of PPA, 2011
22	Itigi DC	1	<ul style="list-style-type: none"> • The PE did not prepare the annual procurement plan for FY 2018/2019 and approved by the BAA contrary to Section 49(1) of PPA,2011 • Goods worth TZS 14,222,720 were procured through minor value but LPO's were not prepared contrary to Regulation 16(d) of PPR, 2013
23	Higher Education Students Loans Board	2	<ul style="list-style-type: none"> • Inadequate number of PMU staff to enable effective implementation of procurement issues • Only two out of seven tender board members were trained on PPA and PPR • The Authority was not notified on the appointment of two tender board members who were appointed on 18th May, 2018 • Evaluation on tender No. PA/030/2017-2018/HQ/C/08 was not conducted in line with the criteria stated in the tender document • Inappropriate procurement was used on tender No. PA/030/2017-2018/HQ/C/08 • Procurement records were not kept properly • The PE did not use PMIS for submission of procurement reports to PPRA • No confirmation of the availability of funds by the accounting officer for the two reviewed tenders prior to commencement of procurement • Procurement files missing some of the important documents including letters for appointment of negotiation teams and minutes of approvals by tender board
24	Bunda TC	2	<ul style="list-style-type: none"> • Contract No. LGA/171/2017-18/13HQ/33 was implemented beyond its contractual period, and there was no evidence for its extension • Work programme was not effectively adhered for contract No. LGA/171/2017-18/B/HQ/5 and therefore most of the planned activities were noted to be far back to the prepared schedule
25	Kondoa DC	1	<ul style="list-style-type: none"> • The procurement implementation reports were not submitted to PPRA using the systems prepared (PMIS) • Delays in completion of four projects with the value of TZS 1,800,000,000 was observed



No	Name of PE	No of reports submitted	Major weaknesses observed
26	Mwanza Urban water Supply and Sanitation Authority	2	No issue. PE complied with procurement issues
27	TARURA	2	No issues. PE complied with procurement issues
28	Institute of Rural Development Planning	1	No issues. PE complied with procurement issues
29	Muhimbili National Hospital	2	<ul style="list-style-type: none"> Tender for gardening was not properly managed and the supplier was paid for services which were rendered but not satisfactory Advance payment amounting to TZS 101,644,636 was issued to about 10 suppliers but there was no delivery of goods observed Amendment was made to the APP but there was no evidence whether those changes were communicated to PPRA for publication in the journal and website
30	PSSSF	2	<ul style="list-style-type: none"> Contract No. PA. 095/HQ/2017-18/NC/02 Lot I was not properly prepared by indicating the inappropriate place where the activity was to be executed Progress reports for contract No. PA. 095/HQ/2015/2016/NC/02 Lot III were not prepared to justify the performance of the service provider Contract No. PA. 095/HQ/2017/2018/NC/02 and the contract entered between BICO and the Fund for provision of consultancy services for Design, BOQ and supervision of factory machinery at Mamba Mnyamba were signed beyond 14 days contrary to Regulation 233 of PPR, 2013 as amended in 2016
31	Tanzania Bureau of Standards	1	<ul style="list-style-type: none"> TB members lack training on PPA and PPR Implementation of APP was not effectively adhered Delays in the execution of contract No. AE/004/2017-18/HQ/N/21 was observed PMU lack adequate storage space for archiving procurement records Delays in commencement of contract execution for contract No. PA/044/2017-18/W/03
32	Contractors Registration Board	3	No issues. PE complied with procurement issues
33	Kariakoo Markets Corporation		<ul style="list-style-type: none"> There was no evidence for the tender advert to be submitted to PPRA for publication in tender portal and in the journal No evidence for the award letters to be submitted to the office of CAG, AG and the office of the Internal Auditor



No	Name of PE	No of reports submitted	Major weaknesses observed
		2	General <ul style="list-style-type: none">The corporation did not use the systems prepared by PPRA for the submission of various procurement reports to PPRA
	Total	54	



Annex 5 - 2: Detailed Analysis of Number and Relative Value of Awarded Contracts in Five Consecutive Financial Years

Category of PE	Financial Year	Planned Budget (in Millions)	Disbursed Budget (in millions)	Goods		Works		Consultancy Services		Non-Consultancy Services		Disposal of Assets by Tender		Total	
				No.	Value (in millions)	No.	Value (in millions)	No.	Value (in millions)	No.	Value (in millions)	No.	Value (in millions)	No.	Value (in millions)
Ministries	2014/15	5,469,417	3,360,239	2,997	265,312	86	79,985	93	39,531	2,681	50,516	2	11,306	5,859	446,650
	2015/16	3,479,132	1,474,899	2,697	199,408	68	65,223	63	85,999	2,377	32,868	-	-	5,205	383,498
	2016/17	4,889,054	3,444,785	1,377	81,870	82	28,469	60	25,099	483	14,634	-	-	2,002	150,072
	2017/18	4,519,648	2,712,379	1,473	32,122	14	51,709	16	12,709	425	3,798	-	-	1,928	100,338
	2018/19	4,235,679	2,776,710	755	28,971	21	30,125	15	30,901	457	6,451	-	-	1,248	96,453
Parastatal Organizations	2014/15	6,116,494	3,683,157	16,921	833,525	851	756,703	240	32,690	7,681	234,182	49	930	25,742	1,858,030
	2015/16	5,676,662	3,583,597	26,409	547,100	869	544,993	259	75,135	19,522	136,956	28	441	47,087	1,304,625
	2016/17	13,312,817	4,364,224	25,258	455,570	791	2,958,503	113	142,414	11,257	165,959	4	57	37,423	3,722,503
	2017/18	3,538,579	2,480,256	31,203	311,061	1,908	542,169	115	4,694	12,871	80,647	2	565	46,099	939,136
	2018/19	4,586,653	2,785,232	18,458	228,957	643	117,278	280	16,133	10,075	62,005	1	5.70	29,457	424,379
Executive Agencies/ Authorities	2014/15	2,784,652	1,708,890	7,341	329,065	1,270	931,331	223	50,720	3,384	46,748	3	140	12,221	1,358,004
	2015/16	3,686,721	2,505,311	13,868	225,735	1,510	503,117	327	56,898	4,587	54,476	2	18	20,294	840,244
	2016/17	4,625,266	1,722,235	7,305	228,851	1,796	1,539,468	238	80,002	2,564	50,593	-	-	11,903	1,898,914
	2017/18	5,255,446	4,384,622	5,850	223,540	1,949	1,635,501	147	77,768	1,381	25,242	2	219	9,329	1,962,269
	2018/19	3,771,695	4,144,853	21,430	483,734	1,641	1,338,016	90	85,703	1,161	88,107	48	338.71	24,370	1,995,899
Independent Departments	2014/15	870,038	924,406	1,600	248,452	37	3,620	42	11,539	1,539	47,927	13	144	3,231	311,682
	2015/16	1,100,153	983,797	1,658	109,692	27	2,897	35	1,314	1,502	21,401	-	-	3,222	135,304
	2016/17	383,049	171,752	1,171	235,014	41	1,320	25	782	697	10,939	-	-	1,934	248,055
	2017/18	375,602	42,904	2,510	24,352	15	803	4	1,870	452	5,152	-	-	2,981	32,177
	2018/19	477,189	183,051	1,290	146,153	19	11,300	15	2,835	703	16,048	-	-	2,027	176,336
Regional Administrative Secretariats	2014/15	146,873	87,215	3,874	11,725	37	5,788	15	1,640	1,565	4,039	1	2	5,492	23,194
	2015/16	101,503	57,835	2,899	4,751	14	6,455	8	282	1,140	3,083	-	-	4,061	14,571
	2016/17	85,986	444,659	2,463	7,136	38	9,309	9	479	707	2,387	-	-	3,217	19,311
	2017/18	43,993	22,878	1,398	3,111	21	12,703	2	152	500	1,572	-	13	1,921	17,552
	2018/19	346,937	81,165	1,944	6,175	45	10,907	13	691	446	2,002	-	-	2,448	19,775
Local	2014/15	1,860,718	1,177,923	17,617	72,532	1,556	259,571	147	5,668	3,637	13,824	7	129	22,964	351,724



Category of PE	Financial Year	Planned Budget (in Millions)	Disbursed Budget (in millions)	Goods		Works		Consultancy Services		Non-Consultancy Services		Disposal of Assets by Tender		Total	
				No.	Value (in millions)	No.	Value (in millions)	No.	Value (in millions)	No.	Value (in millions)	No.	Value (in millions)	No.	Value (in millions)
Government Authorities	2015/16	2,782,559	2,082,307	23,182	80,189	1,482	216,292	87	7,349	4,875	18,224	80	351	29,706	322,405
	2016/17	2,014,925	10,548,610	13,454	50,432	890	206,534	153	7,275	2,177	7,275	1	43	16,675	271,559
	2017/18	1,644,895	1,230,950	11,169	42,336	477	160,943	129	7,191	2,268	9,266	3	178	14,046	219,914
	2018/19	6,506,971	1,241,741	9,756	56,644	459	204,461	125	8,726	1,641	6,486	2	37	11,983	276,353
Total	2014/15	17,248,192	10,941,830	50,350	1,760,611	3,837	2,036,998	760	141,788	20,487	397,236	75	12,651	75,509	4,349,284
	2015/16	16,826,730	10,687,746	70,713	1,166,875	3,970	1,338,977	779	226,977	34,003	267,008	110	810	109,575	3,000,647
	2016/17	25,311,097	20,696,265	51,028	1,058,873	3,638	4,743,603	598	256,051	17,885	251,787	5	100	73,154	6,310,414
	2017/18	15,378,163	10,873,989	53,603	636,521	4,384	2,403,828	413	104,385	17,897	125,677	7	975	76,304	3,271,386
	2018/19	19,925,124	11,212,753	53,633	950,639	2,828	1,712,088	538	144,988	14,483	181,098	51	382	71,533	2,989,195
Percentage (%)	2014/15		63.44%	67%	40.48%	5%	46.84%	1%	3.26%	27%	9.13%	0%	0.29%		
	2015/16		63.52%	65%	38.89%	4%	44.62%	1%	7.56%	31%	8.90%	0%	0.03%		
	2016/17		81.77%	70%	16.78%	5%	75.17%	1%	4.06%	24%	3.99%	0%	0.00%		
	2017/18		70.71%	70%	19.46%	6%	73.48%	1%	3.19%	23%	3.84%	0%	0.03%		
	2018/19		56%	75%	32%	4%	57%	1%	5%	20%	6%	0.07%	0.01%		



Annex 5 - 3: Details of levels of compliance by each procuring entity

No.	Name of Procuring entity	Institutional Set up and Performance	Appropriate preparation and implementation of Annual Procurement Plan (APP)	Appropriateness of the Tender Process	Appropriateness of contract preparation, formation and implementation	Record Keeping	Implementation of systems prepared by PPRA (PMIS/CMS)	Handling of complaints	Overall
1	NECTA	9.60	7.90	18.00	39.50	10.00	10.00	0.00	95.00
2	College of Business Education (CBE)	9.05	7.90	19.70	36.50	10.00	10.00	0.00	93.15
3	Tanzania Civil Aviation Authority	10	6.56	18.95	37.84	9.79	10	0	93.14
4	TANROADS HQ	8.42	7.70	19.73	36.00	9.50	10.00	0.00	91.35
5	UWASA Tanga	9.18	6.57	17.98	38.90	9.00	8.75	0.00	90.38
6	Joint Finance Commission (JFC)	8.15	8.50	18.45	38.00	9.00	8.00	0.00	90.10
7	Tanzania Geothermal Development Company (TGDC)	7.50	8.92	18.39	39.80	9.80	5.40	0.00	89.81
8	SUMATRA	9.80	8.00	20.00	33.00	9.00	10.00	0.00	89.80
9	Tanzania Commission for University (TCU)	9.30	8.40	18.30	34.00	9.00	10.00	0.00	89.00
10	TARURA HQ.	8.50	9.00	19.50	39.00	10.00	2.50	0.00	88.50
11	Workers Compensation Fund (WCF)	8.40	7.00	19.65	37.34	8.00	8.00	0.00	88.39
12	NHIF	9.80	7.96	18.15	37.70	7.00	10.00	-2.50	88.11
13	RAS Mara	8.35	9.00	18.16	35.68	10.00	8.75	-2.50	87.43
14	National Housing Corporation (NHC)	7.40	8.00	18.90	37.00	8.80	7.00	0.00	87.10
15	Musoma DC	8.40	10.00	16.57	37.81	8.00	5.50	0.00	86.28
16	Kahama Shinyanga Water Supply and Sanitation Authority (KASHWASA)	8.97	9.19	19.55	35.48	7.00	6.00	0.00	86.19



No.	Name of Procuring entity	Institutional Set up and Performance	Appropriate preparation and implementation of Annual Procurement Plan (APP)	Appropriateness of the Tender Process	Appropriateness of contract preparation, formation and implementation	Record Keeping	Implementation of systems prepared by PPRA (PMIS/CMS)	Handling of complaints	Overall
17	Institute of Rural Development Planning (IRDB)	9.79	8.65	17.61	37.08	6.50	6.00	0.00	85.63
18	RAS Iringa	9.62	7.40	17.70	31.67	9.20	10.00	0.00	85.59
19	Arusha Technical College (ATC)	8.20	8.10	17.85	36.60	4.00	10.00	0.00	84.75
20	PO- RALG	9.60	9.90	19.10	31.00	7.00	8.00	0.00	84.60
21	Tanzania Revenue Authority (TRA)	8.48	6.40	19.71	40.00	4.00	5.50	0.00	84.09
22	Mkwawa University College (MUCE)	8.10	4.30	15.45	38.70	9.50	8.00	0.00	84.05
23	Ministry of Water and Irrigation.	7.01	7.70	18.78	37.33	9.20	4.00	0.00	84.02
24	Babati DC	9.05	8.06	18.38	34.02	6.25	8.00	0.00	83.76
25	TANROADS Arusha	7.39	9.25	17.80	33.18	6.00	10.00	0.00	83.62
26	Ngorongoro Conservation Area Authority (NCAA)	9.50	6.80	17.48	32.70	6.50	10.00	0.00	82.98
27	Tunduma TC	9.25	9.00	17.70	33.00	6.00	8.00	0.00	82.95
28	RAS Dodoma	7.42	8.67	18.58	35.24	6.84	6.00	0.00	82.75
29	TARUA Kilimanjaro	8.50	7.70	20.00	39.00	10.00	0.00	-2.50	82.70
30	Roads Fund Board (RFB)	8.25	8.50	19.25	28.20	8.00	10.00	0.00	82.20
31	TANAPA	7.90	7.50	18.88	28.90	8.50	10.00	0.00	81.68
32	Fair Competition Commissioner (FCC)	9.00	7.00	18.05	32.10	7.00	8.00	0.00	81.15
33	Dodoma urban water and Sanitation Authority (DUWASA)	7.02	9.00	15.91	37.18	9.00	8.00	-5.00	81.11



No.	Name of Procuring entity	Institutional Set up and Performance	Appropriate preparation and implementation of Annual Procurement Plan (APP)	Appropriateness of the Tender Process	Appropriateness of contract preparation, formation and implementation	Record Keeping	Implementation of systems prepared by PPRA (PMIS/CMS)	Handling of complaints	Overall
34	TANESCO HQ	9.80	7.40	11.10	38.50	9.00	10.00	-5.00	80.80
35	Muhimbili National Hospital (MNH)	7.70	8.80	18.80	30.30	6.67	8.00	0.00	80.27
36	Kasulu DC	8.20	9.00	19.15	34.85	9.00	0.00	0.00	80.20
37	Mafinga Town Council	7.60	6.55	19.50	35.40	4.00	7.00	0.00	80.05
38	Mbeya City Council	8.40	7.10	17.50	31.50	9.00	6.50	0.00	80.00
39	Iringa DC	8.20	9.80	14.88	35.00	5.00	7.00	0.00	79.88
40	Electrical Transmission and Distribution Construction and Maintenance Company (ETDCO)	7.20	9.40	17.40	31.35	9.50	5.00	0.00	79.85
41	Fair Competition Tribunal	8.69	9.70	17.70	31.30	6.00	6.00	0.00	79.39
42	Tanzaia Airport Authority (TAA)	9.80	7.70	18.80	39.00	9.00	0.00	-5.00	79.30
43	Medical Stores Departments (MSD)	9.56	7.40	18.30	32.90	9.00	2.00	0.00	79.16
44	Kibondo DC	8.82	7.20	17.14	37.71	8.00	0.00	0.00	78.88
45	TANESCO Coastal zone	7.90	7.70	17.43	36.80	9.00	0.00	0.00	78.80
46	Drilling and Dams Construction Agency (DDCA)	7.50	5.80	17.65	34.20	7.00	6.50	0.00	78.65
47	Kilimanjaro Airport Development Company (KADCO)	8.40	8.50	17.35	28.75	7.50	8.00	0.00	78.50
48	Ubungo MC	8.22	7.17	16.49	30.21	9.40	7.00	0.00	78.49



No.	Name of Procuring entity	Institutional Set up and Performance	Appropriate preparation and implementation of Annual Procurement Plan (APP)	Appropriateness of the Tender Process	Appropriateness of contract preparation, formation and implementation	Record Keeping	Implementation of systems prepared by PPRA (PMIS/CMS)	Handling of complaints	Overall
49	National board of Accountants and Auditors (NBAA)	9.50	7.10	16.50	36.77	8.50	0.00	0.00	78.37
50	Kibaha Education Centre (KEC)	7.90	7.40	16.90	38.00	8.00	0.00	0.00	78.20
51	UWASA - Tabora	8.41	7.20	15.55	33.90	7.00	6.00	0.00	78.06
52	TANZANIA Engineering and manufacturing design organization (TEMDO)	6.95	6.70	18.45	31.90	7.00	7.00	0.00	78.00
53	Shinyanga Urban Water Supply and Sanitation Authority (SHUWASA)	7.20	7.60	17.00	34.00	8.00	4.00	0.00	77.80
54	Ludewa DC	8.60	8.30	15.70	34.67	8.50	2.00	0.00	77.77
55	TIRA	7.60	8.20	18.05	25.84	8.00	10.00	0.00	77.69
56	AQRB	7.00	7.40	20.00	29.10	6.00	7.40	0.00	76.90
57	Nanyamba TC	7.90	7.70	15.76	35.50	7.50	2.00	0.00	76.36
58	TANROADS Morogoro	6.69	8.37	15.93	34.76	8.50	2.00	0.00	76.25
59	Bunda DC	8.30	9.00	14.75	36.11	8.00	0.00	0.00	76.16
60	Kyerwa DC	8.30	7.70	15.60	34.50	7.00	3.00	0.00	76.10
61	Pangani DC	7.05	7.30	13.26	36.71	5.90	5.71	0.00	75.93
62	RAS Katavi	7.70	8.00	17.70	39.00	3.50	0.00	0.00	75.90
63	Bariadi DC	6.55	7.70	17.10	30.25	8.00	6.00	0.00	75.60
64	Rungwe DC	8.90	8.80	15.10	28.50	6.00	8.00	0.00	75.30
65	Ilala Municipal Council	7.22	8.59	16.87	24.98	7.90	9.52	0.00	75.08
66	Tanzania Tobacco Board	6.00	5.70	19.30	37.00	7.00	0.00	0.00	75.00
67	TARURA Mwanza	4.25	5.95	16.02	35.40	9.34	4.00	0.00	74.96



No.	Name of Procuring entity	Institutional Set up and Performance	Appropriate preparation and implementation of Annual Procurement Plan (APP)	Appropriateness of the Tender Process	Appropriateness of contract preparation, formation and implementation	Record Keeping	Implementation of systems prepared by PPRA (PMIS/CMS)	Handling of complaints	Overall
68	SUWASA - Sumbawanga	6.82	8.05	18.37	32.33	9.35	0.00	0.00	74.92
69	TEMESA	7.75	7.90	15.50	31.88	9.00	2.50	0.00	74.53
70	RAS Songwe	8.10	7.90	12.20	33.71	6.50	6.00	0.00	74.41
71	Kalambo DC	8.73	4.90	16.57	32.60	5.00	6.25	0.00	74.05
72	RAS Ruvuma	9.05	9.00	16.20	29.00	7.00	3.00	0.00	73.25
73	Livestock Training Agency (LTA)	6.85	8.50	17.45	34.70	5.50	0.00	0.00	73.00
74	Benjamini Mkapa Hospital (BMH) Dodoma	8.20	8.10	19.54	26.84	10.00	0.00	0.00	72.68
75	Marine parks and Reserve Unit	7.90	6.10	17.20	33.00	8.00	0.00	0.00	72.20
76	Meatu DC	6.70	10.00	13.95	26.35	9.00	6.00	0.00	72.00
77	Tanzania automotive technology center (TATC)	8.70	8.30	17.60	30.00	7.00	0.00	0.00	71.60
78	Tanzania Wildlife Management Authority (TAWA)	8.80	7.70	15.90	32.00	5.00	2.00	0.00	71.40
79	Muleba DC	8.30	6.90	13.70	28.50	6.00	8.00	0.00	71.40
80	Bak of Tanzania (BOT)	7.90	6.20	17.60	34.40	8.30	2.00	-5.00	71.40
81	Kariakoo Market Corporation	7.18	7.20	11.65	31.10	4.00	10.00	0.00	71.13
82	Madaba DC	8.00	7.10	14.57	34.38	4.00	2.00	0.00	70.05
83	Tanzania Railway Corporation (TRC)	8.54	7.37	13.20	35.45	5.10	0.00	0.00	69.66
84	Institute of Judicial Administration (IJA)	6.58	8.27	14.66	34.71	4.00	1.25	0.00	69.47
85	Kahama TC	7.36	5.93	13.58	35.43	5.00	2.00	0.00	69.30
86	Masasi DC	7.23	7.65	14.28	31.37	6.00	2.00	0.00	68.53



No.	Name of Procuring entity	Institutional Set up and Performance	Appropriate preparation and implementation of Annual Procurement Plan (APP)	Appropriateness of the Tender Process	Appropriateness of contract preparation, formation and implementation	Record Keeping	Implementation of systems prepared by PPRA (PMIS/CMS)	Handling of complaints	Overall
87	Simanjiro DC	5.60	6.60	18.26	32.95	4.00	0.00	0.00	67.41
88	WANGIWASA	6.97	5.62	15.36	34.00	4.50	0.00	0.00	66.45
89	National Economic empowerment council (NEEC)	5.80	8.40	19.37	26.38	6.00	0.00	0.00	65.95
90	TTCL	7.63	7.70	15.76	26.59	7.00	2.00	-1.20	65.48
91	Sugar Board of Tanzania	6.60	8.50	18.41	25.92	6.00	0.00	0.00	65.43
92	Law Reform Commission of Tanzania	8.00	7.50	17.94	17.64	7.00	6.50	0.00	64.58
93	Kyela DC	6.45	5.10	14.60	29.70	6.50	2.00	0.00	64.35
94	Tanzania Port Authority (TPA)	6.05	5.00	16.56	26.15	6.00	4.00	0.00	63.76
95	Ministry of Woks (WORKS)	6.20	4.28	10.95	33.10	9.00	0.00	0.00	63.53
96	Dar es salaam Rapid Transit (DART)	7.43	5.60	12.33	30.48	5.00	7.00	-5.00	62.84
97	Ministry of education, science and technology	8.3	7.4	14.67	24.21	6	2	0	62.6
98	Teacher Services Commission (TSC)	7.95	7.24	12.75	24.64	6.67	3.00	0.00	62.25
99	Tanzania Tourist Board (TTB)	7.30	5.70	14.07	27.20	5.50	2.00	0.00	61.77
100	SUWASA	4.90	8.60	15.75	24.50	4.50	3.50	0.00	61.75
101	Kigamboni MC	8.05	5.3	12.82	29.5	3.2	1.4	0.00	60.27
102	VETA	8.02	5.50	14.91	21.79	6.00	2.50	0.00	58.71
103	Agricultural Seed Agency (ASA)	9.10	7.20	15.55	21.31	5.00	0.00	0.00	58.16
104	Nsimbo DC	6.5	6.9	14.6	26.5	3.5	0	0	57.95



No.	Name of Procuring entity	Institutional Set up and Performance	Appropriate preparation and implementation of Annual Procurement Plan (APP)	Appropriateness of the Tender Process	Appropriateness of contract preparation, formation and implementation	Record Keeping	Implementation of systems prepared by PPRA (PMIS/CMS)	Handling of complaints	Overall
105	RAS Singida	4.95	2.60	15.79	29.13	2.00	0.00	0.00	60.00
106	Kaliua DC	6.90	4.10	12.10	24.00	2.00	2.00	0.00	51.10
107	National Institute for Medical Research (NIMR)	4.30	4.60	11.45	18.10	4.30	2.00	0.00	44.75
108	Centre for Foreign Relation	4.10	3.10	10.25	22.40	2.60	0.00	-5.00	37.45



Annex 5 - 4: PEs with Poor Performance

1	PE name	VETA
	Compliance score	58.71
	Observed weaknesses	<ul style="list-style-type: none"> • TB is not fully composed as it contains four (4) members instead of six (6) members contrary to Section 31 (2) of PPA 2011 • VETA has not allocated 30% of its procurements to special groups • All reviewed TD had improperly customized tender data sheets • Half the reviewed tenders had not been properly evaluated • None of the evaluation report had all the necessary attachments • Nine (9) out of 13 reviewed tenders had no notices of intention to award. • Eight (8) out of 13, reviewed tender awards were not issued within tender validity periods • None of the tender awards has been published in the Tender portal and TPJ • None of the contracts documents were approved by TB • There were delays in giving access to site for works and none consultants contracts • Appointments of supervisors for non-consultancy services not evidenced • No progress reports were prepared for some reviewed contracts • There was no appropriate extension of time in the contracts, example PA/024/2018/2019/W/37, • There were delayed payments for services rendered <p>Did not submit to PPRA mandatory information through PMIS</p>
2	PE name	Agricultural Seed Agency (ASA)
	Compliance score	58.16
	Observed weaknesses	<ul style="list-style-type: none"> • All members of TB have not been trained in PPA 2011, PPR 2013 and its amendment of 2016, • The HPMU didn't receive initiated procurement from user departments and didn't advise the AO to authorize procurement process • Publications of awards were not done contrary to the requirement under Section 60 (12) of PPA 2011. • Unsuccessful bidders were not notified by the AO • Management meetings with service providers were not held • Quality implementation reports (service delivery reports) were not seen by the auditor • Certifications of payments were not seen for four contracts • Payments were made to the four contracts but (payment vouchers) were not attached/seen • All sampled contracts were not closed out properly <p>Did not submit to the Authority mandatory information through PMIS</p>
3	PE name	Nsimbo DC
	Compliance score	57.95



	Observed weaknesses	<ul style="list-style-type: none"> The Authority (PPRA) was not notified on the composition of the tender board and qualification of its members All IAU staff were not trained in Public Procurement (Amendment) Act and PPR amendment GPN was not published in the tender portal and its summary in TPJ PE has not allocated 30% of its procurements to special groups Initiation of need by user department not observed Publications of awards were not done contrary to the requirement under Section 60 (12) of PPA 2011. Appointments of supervisors for non-consultancy services not evidenced Quality assurance plans for reviewed contracts were not prepared PE did not maintain records of the procurement in individual files PE did not submit to PPRA any procurement implementation reports through PMIS
4	PE name	Kaliua DC
	Compliance score	51.10
	Observed weaknesses	<ul style="list-style-type: none"> Authority was not informed on the composition and the qualification of the TB members, Members of the TB, PMU staff and one IAU staff have not attended training in PPA 2011 and (Amendment) Act 2016, The PE prepared APP for internal use only, UD initiated procurement needs through minute sheets/internal memo and forwarded them directly to the AO. The PE contract register had no any entries Tenders were awarded out tender validity period No evidence to attest that all micro works contracts had provisions of quality programmes AT had observed that , all goods procured were not inspected Some micro contracts for works such as production of door and windows did not have detailed specifications Some payment were not made on time as per the term and condition of the contract signed PE did not maintain records of the procurement in individual files PE did not submit to PPRA any procurement implementation reports through PMIS Procured fuel was from one fuel supplier who was NOT even procured through GPSA- FWC.
5	PE name	National Institute for Medical Research (NIMR)
	Compliance score	44.75
	Observed weaknesses	<ul style="list-style-type: none"> All tender board members, all PMU staff and all Internal Audit Unit (IAU) staff have not trained in PPA, 2011, PPR 2013 Procurements with a total value of TZS 599,487,447.13 implemented in HQ were not included in the APP No evidence that annual procurement plan was approved by budget approving Authority The APP for the year under review did not include the 30% of annual procurement volume for special groups Bidding documents for all tenders implemented by NIMR Mwanza Centre were not prepared. The evaluation committees for sampled tenders did not include member with procurement knowledge



		<ul style="list-style-type: none"> The code of conduct / covenant forms were not signed by members of evaluation committee for all tenders implemented at Mwanza Centre Reviews of evaluation reports by PMU and their recommendations to the tender board were not evidenced to all tenders implemented for the year under review <p>No evidence that unsuccessful bidders were notified on the name of the person to whom the contract is awarded</p>
6	PE name	Center for Foreign Relations
	Compliance score	37.45
	Observed weaknesses	<ul style="list-style-type: none"> The chairman and one of its members were neither heads of departments nor persons of similar standing PPRA was not notified on TB composition and qualification of the TB members PMU has neither sub vote nor allocation of funds Chairman and six members of tender board, PMU staff and IAU staff had not attended training on PPA, 2011 (its amendment of 2016) and its regulations 2013 APP was not approved by budget approving Authority APP was not implemented as planned. GPN was not published in the tender portal and its summary in TPJ of PPRA confirmation of funds availability by vote book accountant was not done before commencement of the procurement process It was observed that the tender documents prepared by PE were not completely filled. It missed some sections like special conditions It was observed that tender data sheet sections were not filled The audit team observed that the evaluation team evaluated tender improperly contrary to regulation 202 (3 &4 &5) and 203 of GN. No. 446 It was observed that PE used inappropriate procurement methods. PE used NCT instead of Minor value procurement method for the procurement of goods with low value Tender adverts and tender documents were not approved by Tender Board Tender adverts were not submitted to PPRA for publication in TPJ and tender portal Evaluation committee was not proposed by PMU Tender awards were not submitted to PPRA for publication in the Tender Portal and TPJ PMU did not use any of nineteen procedural forms as recommended by PPRA Contract documents were neither prepared by PMU nor vetted by Legal officer of PE or Attorney General Management meetings were not held to discuss the implementation of contracts Quality assurance plans for reviewed contracts were not prepared Payment certificates were not attached with inspection reports. <p>Inspection reports for goods received were not prepared.</p>


Annex 5 - 5: Details of VfM scores for all audited contracts

S/N	Entity		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
1	TANAPA	1	Proposed Construction of Staff House 2 in 1 at Park HQ in Mkomazi National Park; Contract No. PA/037/2018/2019/HQ/W/95	220,952,640.00	Building	on going	63.3	79.0	55.3	on going	90.0	75.1
		2	Proposed Construction of One Staff House 4 in 1 at Kifukua Ranger Post in Mkomazi National Park; Contract No. PA/037/2018/2019/HQ/W/96	206,363,120.00	Building	on going	63.3	79.0	64.	on going	98.0	80.6
		3	Proposed Construction of 2 Unit Staff Houses 2 in 1 at Park HQ in Lake Manyara National Park; Contract No. PA/037/2018/2019/HQ/W/103	336,794,821.20	Building	on going	63.3	76.3	68.4	on going	90.0	77.7
		4	Proposed Construction of 2 Bandas 2 in 1 at Kirawira Serengeti National Park; Contract No. PA/037/2018/2019/HQ/W/105	194,081,739.00	Building	on going	63.3	79.0	64.3	on going	97.6	80.5
		5	Proposed Construction of 3 Tourist (twin) Bandas in Tarangire National Park; Contract No. PA/037/2018/2019/HQ/W/109	190,859,690.00	Building	on going	63.3	79.0	58.8	on going	90.6	76.2
2	Tanzania Airports Authority	6	Expansion of International Arrival Lounge at JNIA Terminal II; Contract Number AE-027/2017-2018/JNIA/W/57	132,405,189.84	Building	on going	80.0	92.0	93.0	on going	100.0	93.1
		7	Supply of Passenger Luggage Trolleys Services at JNIA; Contract Number AE-027/2017-2018/HQ/N/76	450,976,400.00	Goods	completed	82.0	95.0	97.0	100.0%	100.0	95.3
		8	Design, Supply, Installation, Configuration, Testing, Training and Commissioning of Electronic Office System at TAA HQ and JNIA; Contract Number AE-027/2018-2019/HQ/G/21	51,508,121.20	Goods	on going	100.0	98.0	86.0	on going	100.0	96.7
		9	Provision of Consultancy Services for Carrying out Environmental Audit at JNIA; Contract Number AE-027/2018-2019/HQ/C/77	23,305,000.00	Consultancy	on going	100.0	85.0	on going	on going	on going	95.0
		10	Consultancy Services for Architectural and Engineering Design of Landside Commercial Layout Plan at JNIA TBIII; Contract Number AE-027/2017-2018/HQ/C/61	172,614,240.00	Consultancy	on going	75.0	90.0	54.0	on going	100.0	83.1
	TARURA HQ	11	Consultancy Services for Construction of Tanzania Rural and Urban Roads Agency (TARURA) Headquarters Building/Offices At Ihumwa Dodoma	189,472,500.00	Consultancy	on going	100.0	92.9	80.0	on going	100.0	94.8



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)	
4	TARURA Kilimanjaro	12	Consultancy Services for Customization & Updating of Existing Maintenance Operational Guidelines Manuals to Suit TARURA Operations; Contract Number AE/092/2018/2019/HQ/CR/21	172,784,000.00	Consultancy	on going	100.0	95.2	92.3	on going	on going	96.0
		13	Consultancy Services for Carrying out Feasibility Study, Environmental & Social Impact Assessment (Esia), Detailed Engineering Design and Preparation of Tender Documents for Upgrading of Visiga - Zegereni Road (12.0km) to Bitumen Standard in Kibaha District (Lot No. 1) and Detailed Engineering Design and Preparation of Tender Documents for Pugu - Mnadani Bridge in Ilala Municipality (Lot No. 2);; Contract Number AE/092/2018/2019/HQ/CR/23	196,300,000.00	Consultancy	on going	100.0	92.2	90.0	on going	on going	94.4
		14	Supply of Office Furniture; Contract Number AE/092/2018/2019/HQ/CR/03	112,990,841.00	Goods	completed	100.0	100	100.0	100.0	100.0	100.0
	15	Spot Improvement Works along Lucy Lameck 300, Rau-KCMC Road 90m, Florida Road 300m, Pasua Road 100m, Msitu Road 300m, Abuu Mallya Road 400m, Police Avenue 580m Collector and Feeder Roads (Moshi MC); Contract Number AE/092/2018/2019/KLI/W/03	404,595,000.00	Road	completed	78.6	100	88.1	91.7	100.0	92.5	
	16	Spot Improvement, Periodic, Routine and Recurrent Maintenance Works Along Shirinjoro - Mijongweni, Mferejini - Kwatito, Mferejini - Makoa, Lyamungo Sinde - Mfoni, Kwamengi - Kyalia, KNCU - Kilanya, Lambo - Makoa And Mijongweni - Mnepo Bridge Roads (Hai DC); Contract Number AE/092/2018/2019/KLI/W/08	242,084,450.00	Road	completed	85.7	100	83.3	91.7	100.0	93.0	
17	Periodic Maintenance, Routine Maintenance and Spot Improvement along Mrere – Talaa - Udoro, Mashati Mission - Kooti, Kisale - Msaranga and Olele - Marangu Chini (Rombo); Contract Number AE/092/2018/2019/KLI/W/14	172,784,000.00	Road	completed	85.7	100	82.6	91.7	100.0	92.8		
18	Routine Maintenance and Spot Improvement Along International-School - Kibosho Kati- Raphael, Kibosho Kati - Uri, Kibosho Sokoni - Kibosho Hospital- Singa Juu and Weruweru - Manushi - Kombo Roads Collector And Feeder (Moshi DC); Contract Number AE/092/2018/2019/KLI/W/18	78,840,000.00	Road	completed	85.7	100	88.1	91.7	100.0	93.9		



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)	
		19	Periodic Maintenance Culvert Construction, Spot Improvement And Routine Maintenance Works along Sanya Juu - Kia, Kidire - Mkombozi - Ormelili Roads (Siha DC); Contract Number AE/092/2018/2019/KLI/W/27	172,784,000.00	Road	completed	100.0	100	88.1	91.7	100.0	96.8
5	Ilala Municipal Council	20	Proposed Kisutu Modern Market; Contract Number: LGA/015/2017/2018/HQ/W/100	13,484,067,101.00	Building	on going	80.0	81.0	92.0	on going	94.0	89.0
		21	Ujenzi Wa Hospital ya Wilaya Katika Kata ya Kivule; Contract Number: LGA/015/IMC/2018/2019/KIVULE/LF/01 LOT 1 Adminstration	48,889,610.00	Building	on going	73.0	79.0	83.0	on going	90.0	83.4
		22	Ujenzi wa Hospitali ya Wilaya Katika Kata ya Kivule; Contract Number: LGA/015/IMC/2018/2019/Kivule/LF/01 Lot 2 Jengo	20,800,000.00	Building	on going	73.0	76.0	83.0	on going	81.0	79.1
		23	Ujenzi wa Hospitali ya Wilaya Katika Kata; Contract Number: LGA/015/IMC/2018/2019/KIVULE/LF/01 LOT 3 OPD	44,900,000.00	Building	on going	73.0	76.0	88.0	on going	89.0	83.8
		24	Ujenzi wa Hospitali ya Wilaya Katika Kata ya Kivule; LGA/015/IMC/2018/2019/KIVULE/LF/01 LOT 4 Laboratory	29,200,000.00	Building	on going	73.0	76.0	85.0	on going	91.0	84.0
		25	Ujenzi wa Hospitali ya Wilaya Katika Kata ya Kivule; LGA/015/IMC/2018/2019/KIVULE/LF/01 LOT 5 Laundry	17,682,960.00	Building	on going	73.0	76.0	73.0	on going	82.0	77.3
		26	Ujenzi wa Hospitali ya Wilaya Katika Kata ya Kivule; LGA/015/IMC/2018/2019/KIVULE/LF/01 LOT 6 Maternity Ward	53,400,000.00	Building	on going	73.0	76.0	75.0	on going	90.0	81.3
		27	Ujenzi wa Hospitali ya Wilaya Katika Kata ya Kivule; LGA/015/IMC/2018/2019/KIVULE/LF/01 LOT 7 - Radiology	23,416,640.00	Building	on going	73.0	76.0	77.0	on going	94.0	83.6
6	DART	28	Supply of ICT equipment's; Contract No: AE/053/2017/2018/G/01	358,910,961.00	Goods	completed	70.0	60.0	70.0	83.0%	89.0	77.9
		29	Provision of transaction advisor services for the procurement of bus operators, fare collectors and fund manager; Contract No: AE/053/2012/13/C/01	3,056,549,774.38	Consultancy	on going	67.0	75.0	69.0	on going	on going	69.4
7	Ministry of Water	30	Construction and Completion of Orkesumet Water Supply Project II - Lot II; Contract No: ME-011/2015-2016/W/03	25,022,228,827.50	Water Supply	on going	92.9	88.0	67.4	on going	91.7	86.1



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)	
		31	Proposed Completion and Renovation of Maji Office Building in Dodoma; Contract No: ME-011/2017-2018/W/03	6,185,466,677.39	Building	on going	91.7	91.7	67.5	on going	91.7	86.3
		32	Proposed Construction of Office Building for Ministry of Water in Dodoma; Contract No: ME-011/2018-2019/W/14	1,119,273,524.40	Building	completed	43.3	68.8	52.1%	50.0	58.8	54.5
		33	Supply of Laboratory Furniture and Laboratory Work Benches for Water Laboratory Office; Contract Number: ME-011/2017-2018/G/29	575,898,530.00	Goods	completed	90.9	85.2	83.3	92.9	88.3	88.0
		34	Consultancy Services for Preparation of Detailed Project Report (DPR) for Construction of Water Supply Schemes in various Towns; Contract Number: ME-011/2018-2019/C/23 – Lot 1	3,364,509,432.20	Consultancy	on going	90.9	85.3	77.8	On going	100.0	91.4
		35	Consultancy Services for Preparation of Project Management Consultant (PMC) for Construction of Water Supply Schemes in various Towns; Contract Number: ME-011/2018-2019/C/23 – Lot 2	14,345,202,184.32	Consultancy	on going	90.9	85.3	On going	on going	on going	89.0
8	TANROADS HQ	36	Tender NO. AE/001/2017-18/HQ/W/72 FOR Widening of Morogoro Road Section (Kimara – Kibaha) to Six Lanes Dual Carriageway – Phase I: Kimara – DSM/Coast Boarder Section (19km) including Construction of Kibamba, Kiluvya and Mpiji Bridges	140,449,521,094.94	Road	on going	65.4	91.3	70.5	on going	100.0	84.8
		37	Tender No. AE/001/2016-17/HQ/W/78 for Construction of New Selander Bridge Project	247,068,355,963.81	Bridge	on going	90.0	95.8	81.0	on going	93.8	90.3
		38	Tender No. AE/001/2014-15/HQ/W/83 for Construction of Ubungo Interchange and associated works	247,047,471,731.60	Road	on going	80.0	96.2	83.3	on going	100.0	91.4
		39	Tender No. AE/001/2017-18/HQ/W/83 for Construction of Dar es Salaam Bus Rapid Transit (BRT) Infrastructure - Phase 2, Lot 1: Road Works (20.3km) including Two Flyovers and 29 Bus Stations along Kilwa Road (From CBD Kariakoo to Mbagala)	189,433,784,506.44	Road	on going	96.7	95.8	on going	on going	on going	96.4
		40	Tender No. AE/001/2017-18/HQ/W/31 for Construction of Dar Es Salaam Bus Rapid Transit (BRT) Infrastructure - Phase 2, Lot 2: Building Works for Mbagala Depot, Terminals and Feeder Stations	44,816,647,192.00	Road	on going	90.0	95.7	on going	on going	on going	91.9



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
		41 Tender No. AE/001/2017-18/HQ/G/29 for Supply of Eight Portable Wheel - Load Weighing Scales	870,000,000.00	Goods	completed	95.5	100	76.2	87.5	100.0	93.1
9	TRC	42 Design and Build Contract for the Standard Gauge Railway (SGR) Line from Dar es Salaam - Morogoro (202Km) on Alignment Parallel to the Existing Line; Contract Number: PA/003/2016-17/HQ/W/01	2,796,242,353,800	Railway	on going	80.0	95.8	77.3	on going	94.4	87.6
		43 Design and Build Contract for the Standard Gauge Railway (SGR) Line from Morogoro – Makutupora (336Km) on Alignment Parallel to the Existing Line; Contract Number: PA/003/2016-17/HQ/W/01B	4,426,229,825,500	Railway	on going	93.3	85.4	82.5	on going	100.0	93.0
		44 Supply of 35,000m3 of Boulders for Track Repair and Drainage Improvement along Kilosa - Gulwe Section; Contract Number: PA/154/HQ/2018-19/G/30	1,817,200,000.00	Goods	completed	90.0	93.1	85.0	80.0	50.0	72.3
		45 Provision of Transaction Advisory Services for carrying out Review of Preliminary Design and Feasibility Study, Preparation of Tender Documents, Tender Administration and Facilitation of Financial Close under Public and Private Partnership (PPP), Lot No.1: Mtwara to Amerlia (Manda) Bay via Songea with Spurs to Liganga and Mchuchuma; Contract Number: PA/003/HQ/2017-18/C/02 – Lot 1	1,787,484,076.70	Consultancy	on going	80.0	76.0	54.5	on going	100.0	82.8
		46 Provision of Consultancy Services Feasibility Study and Preliminary Design for Dodoma Capital City Trains Services; Contract Number: PA/003/HQ/2017-18/C/07	7,457,077,995.50	Consultancy	on going	87.5	84.1	90.0	on going	100.0	93.2
10	Dodoma UWASA	47 Supply of Pre-Paid Domestic Water Meters; Contract Number: AE/034/HQ/2018-19/G/02 - Lot 1	150,306,925.00	Goods	completed	90.9	78.6	71.4	57.1	84.6	79.9
		48 Supply of Steel Pipes, Polyethylene Pipes and Plastic Fittings; Contract Number: AE/034/HQ/2018-19/G/03 - Lot 1	2,230,142,130.94	Goods	completed	81.8	96.7	66.7	66.7	92.3	83.0
		49 Supply of Steel Pipes and Fittings (GS); Contract Number: AE/034/HQ/2018-19/G/03 - Lot 2	1,337,523,500.00	Goods	completed	81.8	93.3	71.4	71.4	84.6	81.0
		50 Construction of Water Supply Network for Nghong'hna in Dodoma City; Contract No: AE/034/HQ/2018-19/W/03	307,595,000.00	Water Supply	on going	92.9	81.3	65.0	On going	60.0	70.8



S/N	Entity		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
		51	Rehabilitation of Water Supply System at Ntomoko Village in Kondo; Contract No.: AE/034/HQ/2018-19/W/04	2,269,376,877.75	Water Supply	on going	93.3	96.2	81.6	on going	on going	89.2
		52	Extension of Water Distribution in Dodoma Town; Contract Number: AE/034/HQ/2018-19/W/07	415,240,820.00	Water Supply	on going	92.3	92.6	72.2	on going	75.0	80.2
11	MoWTC - (Works)	53	Contract No./LPO For :Supply of office Equipment and Stationery	38,618,169.49	Goods	completed	85.0	38.0	90.0	94.0	68.0	75.4
		54	Contract No. /LPO/2018-19 Supply of ICT Equipment	20,301,600.00	Goods	completed	85.0	38.0	80.0	81.0	68.0	72.1
12	Bank of Tanzania	55	Supply of Electrical Spare Parts; Contract Number: PA/082/2018-19/HQ/RFQ/321 (PO 115519)	67,111,994.96	Goods	completed	86.0	76.0	100.0	93.0	100.0	94.1
		56	Supply of external hard and USD chargers; Contract Number: PA/082/2018-19/HQ/RFQ/367 (PO 116043)	33,714,865.00	Goods	completed	82.0	86.0	92.0	93.0	100.0	92.7
		57	Supply of e-Token for Authentication of Tach (Tanzania Automated Clearing House) and TSS (Tanzania Settlement System) at the Bank of Tanzania; Contract Number: PA/082/2017-18/HQ/G/293	90,524,384.40	Goods	on going	100.0	88.0	on going	on going	on going	96.0
		58	Supply of Dehumidifiers to the Bank of Tanzania; Contract Number: PA/082/2017-18/HQ/G/20 (Lot II) PO 114478	194,700,000.00	Goods	completed	95.0	76.0	92.0	93.0	100.0	94.3
		59	Supply and fixing new engine of Toyota land cruiser escort (SU 39108); Contract Number: PA/082/2018 - 19/HQ/RFQ/081 (PO 115061)	88,532,303.00	Goods	completed	91.0	76.0	92.0	86.0	100.0	92.8
13	Tanzania Ports Authority	60	Consultancy services for study on improvement of Bandari College (Master Plan); Contract Number: AE/016/2017-18/CTB/C/04	302,045,714.29	Consultancy	on going	94.0	93.0	56.0	On going	61.0	70.8
		61	Supply of sports gears and jersey; Contract Number: AE/016/2018-19/CTB/G/07	188,902,660.00	Goods	completed	73.0	73.0	64.0	38.0	36.0	52.9
		62	Supply of Sophos XG 650 Firewall; Contract Number: AE/016/2018-19/CTB/NC/02 Lot 1	86,588,233.00	Goods	completed	73.0	88.0	79.0	88.0	100.0	88.0
		63	Supply and Commissioning of Fenders for Berth 1-7 at Dar es salaam Port; Contract Number: AE/016/2018-19/CTB/CG/12	6,357,349,132.86	Goods	completed	95.0	95.0	50.0	70.0	71.0	73.9



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
		Lot 3									
		64 Supply of Office Printing and Stationery; Contract Number: AE/016/2018-19/CTB/G/04 Lot 1	380,754,435.00	Goods	completed	86.0	83.0	75.0	93.0	70.0	77.8
14	VETA	65 Consultancy Services for Design and Supervision Services for Proposed Establishment of Three (3) Regional Vocational Training and Service Center (RVTSs) in Geita, Rukwa and Simiyu Regions; Contract No. VETA/ADB/C/01	2,281,412,000.00	Consultancy	on going	78.0	64.0	38.0	on going	40.0	50.7
		66 Proposed Construction of Chato District Vocational Training Centre; Contract No. PA/024/2017/2018/HQ/W/23	10,713,316,360.57	Building	on going	100.0	76.0	68.0	on going	53.0	69.3
		67 Proposed Construction of Regional Vocational Training and Service Centre (RVTS) in Geita Region; Contract No. PA/024/2017/2018/HQ/W/25	9,987,765,625.70	Building	on going	73.0	74.0	53.0	on going	50.0	58.4
		68 Proposed Construction of Regional Vocational Training and Service Centre (RVTS) in Rukwa Region; Contract No. PA/024/2017/2018/HQ/W/39	10,007,488,940.50	Building	on going	73.0	71.0	53.0	on going	46.0	56.3
		69 Proposed Construction of Two (2) Dormitories at Morogoro Vocational Teachers Training College (MVTTC) in Morogoro; Contract No. PA/024/2017/2018/HQ/W/26	1,097,385,342.98	Building	on going	70.0	80.0	43.0	on going	54.0	58.0
15	Medical Stores Department	70 Supply of Male Latex Condoms; Contract Number: IE-009/2017/2018/HQ/G/225	5,179,418,951.40	Goods	completed	100.0	90.0	70.0	89.0	100.0	91.9
		71 Supply of Laboratory Reagents; Contract Number: IE-009/2015-2016/HQ/G/08/2	396,579,680.00	Goods	completed	100.0	95.0	95.0	100.0	100.0	98.5
		72 Supply of Laboratory Machine, Reagents and Supplies; Contract Number: IE-009/2017-2018/HQ/G/127	80,113,312.00	Goods	completed	100.0	100	100.0	100.0	100.0	100.0
		73 Supply of Medical equipment; Contract Number: IE-009/2017-2018/HQ/G/170/08	1,611,139,200.00	Goods	completed	100.0	100	88.0	89.0	100.0	96.5
		74 Supply and installation of new cassette type air condition for MSD HQ and Zones; Contract Number: IE-009/2018/2019/HQ/G/40	65,270,520.00	Goods	completed	100.0	77.0	79.0	78.0	95.0	89.3
16	TEMESA	75 Supply of New Ferry for Playing Between Mafia and Nyamisati in Mafia District; Contract No. AE/006/2018-19/HQ/G/07	6,178,602,882.26	Goods	on going	100.0	90.0	on going	on going	on going	96.7



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)	
		76	Supply of New Ferry for Playing Between Bugorora and Ukara in Ukerewe District; Contract No. AE/006/2018-19/HQ/G/37	4,936,386,639.60	Goods	on going	80.0	81.0	on going	on going	on going	80.3
		77	Supply of New Ferry for Playing Between Chato And Mharamba and Mkome in Chato District; Contract No. AE/006/2018-19/HQ/G/36	3,705,846,802.21	Goods	on going	100.0	87.0	on going	on going	on going	95.7
		78	Supply of Cluch Coupling for Mv. Ujenzi & Musoma; Contract No. AE/006/2018-19/HQ/G/CN/20	23,128,000.00	Goods	completed	91.0	75.0	60.0	100.0	100.0	87.7
		79	Procurement of Propeller Blades and Hydraulic Clutch; Contract No. AE/006/2018-19/HQ/G/1/LOT -10	78,000,000.00	Goods	completed	91.0	83.0	78.0	100.0	100.0	92.1
		80	Procurement of Spare parts for MV Magogoni (Exhaust Manfolds); Contract No. AE/006/2018-19/HQ/G/1/LOT -12	45,725,000.00	Goods	completed	91.0	80.0	78.0	100.0	100.0	91.8
17	TTCL	81	Supplying of ADSL Modems, ROUTERS, MIFI and USB MODEM DONGLE Devices to Support Customer Acquisition and Increase ARPU; Contract No. PA/032/HQ/2017-2018/G/68	325,089,693.90	Goods	completed	73.0	79.0	44.0	100.0	73.0	70.5
		82	Supply of GSM/UMTS/LTE SIMCARDS to Support Customer Acquisition and increase ARPU; Contract No. PA/032/HQ/2017-2018/G/65	310,138,597.60	Goods	completed	73.0	79.0	44.0	100.0	73.0	70.5
		83	Supplying of Telephone sets and FWTs to support Customer Acquisition and Increase ARPU; Contract No. PA/032/HQ/2017-2018/G/70	104,725,000.00	Goods	completed	68.0	79.0	44.0	100.0	100.0	80.3
		84	Supplying, Installation, Testing and Commissioning of Lawful Interception Gateway and Other Associated Equipment and Systems; Contract No. PA/032/HQ/2018-2019/G/63 Lot 7	1,069,918,500.00	Goods	on going	100.0	84.0	on going	on going	on going	94.7
18	TRA	85	Contract No. AE/023/2017-18/HQ/G/035 for Supply of Custom Seals	519,200,000.00	Goods	completed	100.0	71.0	100.0	100.0	100.0	97.1
		86	Contract No. AE/023/2016-17/HQ/G/034 Supply, Configuration and Commissioning of LAN at TRA HQ and Mapato House	3,082,942,728.00	Goods	completed	100.0	82.0	92.0	100.0	100.0	96.6
		87	Contract No. AE/023/2017-18/HQ/G/030 for Supply of Mobile AFIS Kit	96,568,262.00	Goods	completed	100.0	89.0	100.0	100.0	100.0	98.9



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
		88 PO No. AE/023/2017-18/HQ/G/006 for Supply Staff Uniforms	353,243,030.00	Goods	completed	100.0	90.0	100.0	100.0	100.0	99.0
19	Iringa District Council	89 Extension of Pawaga Water Scheme to four Villages of Mlengi Ward Lot 1 (Contract No. LGA/026/2017-2018/RWSSP/W/042 LOT 1)	3,216,865,931.00	Water Supply	on going	94.0	91.0	48.0	on going	100.0	86.1
		90 Extension of Pawaga Water Scheme to four Vilages of Mlengi Ward (Contract No. LGA/026/2017-2018/RWSSP/W/042 LOT 2)	1,647,262,810.00	Water Supply	on going	87.0	96.0	58.0	on going	100.0	87.3
		91 Construction of OPD Block – Igodikafu Hospital (Contract No. LGA/026/IGF/2018-2019/GF/NC/03 LOT2)	35,400,000.00	Building	on going	50.0	93.0	70.0	on going	74.0	69.9
		92 Construction of Laundry Block – Igodikafu Hospital (Contract No. LGA/026/IGF/2018-2019/GF/NC/03 LOT1)	19,840,000.00	Building	on going	50.0	93.0	70.0	on going	74.0	69.9
		93 Construction of Maternity Block (Contract No. LGA/026/IGF/2018-2019/GF/NC/03 LOT 3)	45,530,000.00	Building	on going	50.0	93.0	70.0	on going	74.0	69.9
		94 Construction of Administrative Block – Igodikafu Hospital (Contract No. LGA/026/IGF/2018-2019/GF/NC/03 LOT4)	38,833,100.00	Building	on going	50.0	93.0	70.0	on going	74.0	69.9
		95 Construction of Laboratory Block (Contract No. LGA/026/IGF/2018-2019/GF/NC/03/LOT6)	26,950,000.00	Building	on going	50.0	93.0	70.0	on going	74.0	69.9
		96 Construction of Radiology Block (Contract No. LGA/026/IGF/2018-2019/GF/NC/03/LOT5)	18,225,950.00	Building	on going	69.0	50.0	76.0	on going	83.0	74.7
20	Kahama Town Council	97 Road Maintenance Works along Zongomera Industrial Roads (Drainage works-800m) in KTC; Contract Number: LGA/155/2018-2019/W/04	152,066,800.00	Road	on going	42.0	89.0	61.0	on going	75.0	66.1
		98 Excavation Pits (4No @ 9000m3) in backfilling solid waste at Busoka Dumping Site in KTC; Contract Number: LGA/155/2018-2019/W/05	38,396,000.00	Civil	completed	77.0	89.0	33.0	10.0	33.0	45.1
		99 Maintenance of roads and drainage at Sango Market in KTC; Contract Number: LGA/155/2018-2019/W/03	93,115,500.00	Road	completed	35.0	91.0	61.0	25.0	81.0	63.2
		100 Extension of water transmission pipeline and distribution at Ngogwa-Kitwana Villages; Contract Number:LGA/155/2018-2019/WSDP II/W/02	4,603,413,953.88	Water Supply	on going	96.0	100	On going	on going	on going	97.3



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
		101 Provision of detailed engineering design, preparation of tender documents, cost estimates and supervision services for construction of new bus stand in KTC; Contract Number:LGA/155/2018-2019/C/02	122,295,200.00	Consultancy	on going	61.0	83.0	90.0	on going	80.0	78.3
21	KASHWASA	102 Extension of water transmission pipeline from the Lake Victoria water supply scheme to Izuga villages; Contract Number: AE/063/2017/2018/W/2 Lot 2	476,819,600.00	Water Supply	on going	100.0	100	79.0	on going	50.0	73.1
		103 Extension of water transmission pipeline from the Lake Victoria water supply scheme to Nyang'homa, Isesa, and Igenge and Mbalika villages; Contract Number: AE/063/2017/2018/W/1	6,012,960,220.00	Water Supply	on going	100.0	100	91.0	on going	96.0	96.2
		104 Extension of water transmission pipeline from the Lake Victoria water supply scheme to Mwakuzuka and Kabondo villages; Contract Number: AE/063/2017/2018/W/2 Lot 1	695,800,000.00	Water Supply	on going	100.0	100	79.0	on going	50.0	73.1
		105 Supply of Electromagnetic meters; Contract Number: AE/063/2018/2019/G/1 3/1	56,923,200.00	Goods	on going	100.0	87.0	67.0	on going	0.0	46.8
		106 Supply of Safety Gears; Contract Number: AE/063/2018/2019/G/18 Lot 1	9,402,279.79	Goods	completed	100.0	63.0	83.0	50.0	89.0	83.5
		22	RAS Singida	107 Construction of servant quarter-Rest House Singida; Contract Number: RAS/012/2017/2018/W/11	119,987,552.00	Building	on going	70.0	100	72.0	on going
108 Construction of residential house for AAS-at Singida; Contract Number: RAS/012/2017/2018/W/10 Lot 1	184,263,870.55			Building	on going	70.0	96.0	52.0	on going	94.0	79.6
109 Construction of residential house for AAS-at Singida; Contract Number: RAS/012/2017/2018/W/10 Lot 2	174,529,874.00			Building	completed	70.0	96.0	62.0	50.0%	100.0	81.0
110 Construction of fence, guard hut and servant quarter at Singida DC; Contract Number: RAS/012/2017/2018/W/5	177,671,647.00			Building	on going	70.0	96.0	52.0	on going	97.0	80.9
111 Rehabilitation of Regional Commissioner's Office Block at Singida; Contract Number: RAS/012/2017/2018/W/9	499,704,608.00			Building	on going	70.0	96.0	52.0	on going	94.0	79.6
23	Mafinga Town Council	112 Site Clearance at Sabasaba Parking Area; Contract Number: LGA.169/2018-2019/W/02	21,923,200.00	Civil	completed	82.0	83.0	90.0	100.0	25.0	62.7
		113 Site Clearance for Bus Stand Area at Kinyanambo "C"; Contract Number: LGA.169/2018-2019/W/05	30,320,950.00	Civil	completed	82.0	83.0	90.0	100.0	50.0	72.7



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
		114 Construction of Mafinga Town Council Head quarter Buildings; Contract Number: LGA.169/2016-2017/HQ/W/06	3,380,984,321.00	Building	on going	94.0	100	73.0	on going	95.0	90.4
24	Singida UWASA	115 Contract No: AE/043/2018/2019/G/05 for Supply of Water Meters	41,226,840.00	Goods	completed	91.0	65.0	87.0	89.0	100.0	91.0
		116 Contract No: AE/043/2018/2019/G/20 for Supply and Installation of Armoured Cable and Pump	106,303,448.24	Goods	completed	91.0	73.0	87.0	89.0	100.0	91.8
		117 Contract No: AE/043/2018/2019/G/04 for Supply of Surface Booster Pumps	56,640,000.00	Goods	completed	96.0	89.0	87.0	89.0	100.0	94.4
		118 Contract No: AE/043/2018/2019/W/06 for Drilling of four Boreholes at Singida Municipality	290,000,000.00	Water Supply	on going	96.0	84.0	75.0	on going	100.0	91.8
		119 Contract No: AE/043/2018/2019/W/04 for Drilling of four Boreholes at Mgongo Shelui	290,800,000.00	Water Supply	on going	96.0	84.0	75.0	on going	100.0	91.8
		120 Contract No: AE/043/2018/2019/W/06/LOT 2 Drilling of Ten (10) Boreholes at Ikungi District	416,375,000.00	Water Supply	on going	96.0	87.0	75.0	on going	100.0	92.1
		121 Contract No: AE/043/2018/2019/W/06 LOT 1 for drilling and pumping test of ten productive boreholes in Ikungi District	416,375,000.00	Water Supply	on going	96.0	87.0	on going	on going	on going	93.0
25	Madaba DC	122 Provision of Consultancy Services for the Proposed Construction Work of Office Block for the District Executive Director in Madaba District Council; Contract number: LGA/182/CS/W./2018/2019/01	67,540,000.00	Consultancy	on going	78.0	82.0	on going	on going	on going	79.3
26	Roads Fund Board	123 Consultancy services to establish criteria for road fund allocation formula to difference classes of roads in mainland Tanzania; Contract No. IE/020/2018-19/C/13	138,683,111.00	Consultancy	completed	100.0	100	94.0	33.0	100.0%	92.1
		124 Consultancy services for organising and administering conferences-transport in the fourth revolution: dynamic low income world; Contract No. IE/020/2018-19/C/9 Lot 1	25,150,000.00	Consultancy	on going	100.0	100	on going	on going	on going	100.0
		125 Consultancy services for moderating the conferences-transport in the fourth revolution: dynamic low income world; Contract No. IE/020/2018-19/C/9 Lot 2	5,500,000.00	Consultancy	on going	100.0	100	on going	on going	on going	100.0



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)	
		126	Consultancy services for architectural and detailed engineering design for construction and supervision of RFB staff houses; Contract No. IE/020/2018-19/C/12	29,252,500.00	Consultancy	completed	100.0	100	100.0	100.0	100.0	
		127	Procurement of Motor Vehicle-VXR-Toyota Land Cruiser; Contract No. IE/020/2018-19/G/07	353,226,185.42	Goods	completed	100.0	100	100.0	89.0	100.0	98.9
		128	Consultancy services for architectural and detailed engineering design for the proposed construction of RFB staff cafeteria and car parking lot and roads fund board office premises; Contract No. IE/020/2017-18/C/02	27,961,980.00	Consultancy	completed	25.0	47.0	100.0	67.0	100.0	76.4
27	SHUWASA	129	Supplying, Installation and Commission of a Surface Water Pump; Contract No. AE/046/2018/2019/SHW/G/16	30,538,014.00	Goods	completed	91.0	80.0	78.0	56.0	90.0	83.4
		130	Supply of Pipes and Fittings; Contract No. AE/046/2018/2019/SHW/G/10	248,509,180.00	Goods	completed	95.0	84.0	93.0	89.0	97.0	93.7
		131	Supply of Water Treatment Chemicals; Contract No. AE/046/2018/2019/SHW/G/01	251,842,680.00	Goods	completed	95.0	80.0	95.0	89.0	93.0	92.1
		132	Supply of Water Meters; Contract No. AE/046/2018/2019/SHW/G/20	103,594,520.00	Goods	completed	95.0	84.0	94.0	89.0	97.0	93.9
		133	Construction of Water Supply Network for Masekelo Ndala and Ishoshandili in Shinyanga Municipality; Contract No. AE/046/2018/2019/SHW/W/03	179,710,000.00	Water Supply	completed	97.0	88.0	90.0	88.0	75.0	85.0
28	Arusha Technical College	134	Proposed Extension of Administration Block at Arusha Technical College, Arusha City; Contract No. PA/083/2010-11/ATC/W/01	607,458,458.10	Building	completed	91.0	85.0	69.0	63.0	96.0	85.2
		135	Proposed Construction of Civil and Irrigation Building at Arusha Technical College; Contract No. PA/083/2010-2011/ATC/W/03	2,681,850,463.00	Building	completed	95.0	86.0	74.0	69.0	91.0	85.7
		136	Rehabilitation of Existing Dam and Construction of Basin and Furrow Irrigation System for ATC - Oljoro Training Farm at Arusha Technical College; Contract No. PA/083/2016/2017/ATC/W/03	556,872,385.00	Civil	completed	93.0	94.0	72.0	64.0	94.0	86.4



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
		137 Upgrading Kikuletwa Hydropower Access Road (1.3km) Togravel Standard, Rehabilitation of Access Roads to Mbugukni Intake (0.8km), Kware Intake (0.6) and Chemka Spring (1.5km) at Arusha Technical College –Kikuletwa Campus; Contract No. PA/083/2017-2018/ATC/W/07	720,366,175.80	Road	on going	71.0	92.0	52.0	on going	95.0	79.8
29	Bunda District Council	138 Construction of Administration Block at Bukama; Contract Number LGA/065/2018-2019/W/07	30,000,000.00	Building	on going	90.0	74.0	76.0	on going	100.0	89.6
		139 Construction of OPD Block at Bukama; Contract Number LGA/065/2018-2019/W/08	32,000,000.00	Building	on going	90.0	74.0	80.0	on going	100.0	90.4
		140 Construction of Pharmacy Block at Bukama; Contract Number LGA/065/2018-2019/W/09	16,500,000.00	Building	on going	90.0	74.0	85.0	on going	100.0	91.6
		141 Construction of Laboratory Block at Bukama; Contract Number LGA/065/2018-2019/W/10	17,800,000.00	Building	on going	90.0	74.0	85.0	on going	100.0	91.6
		142 Construction of Radiology Block at Bukama; Contract Number LGA/065/2018-2019/W/11	14,000,000.00	Building	on going	90.0	74.0	76.0	on going	100.0	89.6
30	Ludewa District Council	143 Contract No. LGA/03/2018-2019/W/01 for Supply of Fiberglass Boat for Livestock & Fisheries Division	169,920,000.00	Goods	on going	78.0	83.0	85.0	on going	on going	81.8
		144 Supply and installation of CCTV Camera and Biometric Fingerprint Attendance Equipment at Ludewa District Hospital; Contract Number: LGA/15/02/2018-2019	5,004,380.00	Goods	completed	77.0	90.0	81.0	100.0	100.0	90.6
		145 Supply of Photocopier; Contract Number: LPO No. 10297	3,489,500.00	Goods	completed	89.0	80.0	100.0	100.0	100.0	95.8
		146 Supply of (3pcs) Desktop Computers and its Accessories; Contract Number: LPO No. 10065	3,978,030.00	Goods	completed	95.0	90.0	81.0	93.0	100.0	93.5
31	Kyela District Council	147 Contract No. LGA/074/2018/2019/W/01 for Construction of High Tech Prolytic Medical Waste Incinerator oil – Fuel Burner at Kyela District Hospital	59,678,264.00	Building	on going	79.0	79.0	73.0	on going	94.0	84.3
		148 Contract No. LGA/074/2018/2019/W/02 lot.2 for Rehabilitation of Kisyooyo Gravity Piped Scheme	177,991,000.00	Water Supply	on going	100.0	66.0	on going	on going	on going	88.7



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
		149 Contract No. LGA/074/2018/2019/W/02 lot.1 for Construction of Gravity Piped Scheme for Mababu Village	344,918,750.00	Water Supply	on going	100.0	66.0	on going	on going	on going	88.7
32	Mbeya City Council	150 Contract No. LGA/069/2018-2019/G/01 LOT 1 for Supply and Installation of Generator 60KV Three Phase for Ruanda Health Centre (60KVA)	53,264,687.70	Goods	completed	86.0	77.0	75.0	71.0	93.0	84.2
		151 Contract No. LGA/069/2018-2019/G/01 LOT 3 for Supply and Installation of Heavy Duty Photocopy Machine	50,356,500.00	Goods	completed	73.0	83.0	78.0	75.0	93.0	83.2
		152 Contract No. LGA/069/2017-2018/TSCP/PC/01 for Provision of Consultancy Services for Study and Design of Storm Water Drainage System and Preparation of Drainage & Sanitation Development Plan (DSDP) for Mbeya Under TSCP Second Additional Financing AF2	1,380,261,591.10	Consultancy	on going	100.0	90.0	80.0	on going	on going	90.0
		153 Contract No. LGA/069/2018-2019/MBY/W/48 for Construction of Iyunga Health Centre (Force Account)	400,000,000.00	Building	on going	75.0	92.0	55.0	on going	94.0	80.9
33	Musoma District Council	154 Construction of Bulinga/Busungu Water Supply Scheme in Bulinga and Bujaga Villages; Contract Number LGA/066/2017/2018/W/HQ/03 Lot 1	1,812,685,892.30	Water Supply	on going	100.0	100	64.0	on going	100.0	92.0
		155 Construction of Bulinga/Busungu Water Supply Scheme in Busungu, Bukima and Kwikerege Villages; Contract Number LGA/066/2017/2018/W/HQ/03 Lot 2	1,022,531,876.00	Water Supply	on going	100.0	100	69.0	on going	100.0	93.1
		156 Construction of Administration Block at Suguti; Contract Number LGA/066/2018/2019/NC/HQ/SUGUTI/LOT No. 1	56,097,560.00	Building	on going	87.0	95.0	100.0	on going	100.0	96.6
		157 Construction of OPD Block at Suguti; Contract Number LGA/066/2018/2019/NC/HQ/SUGUTI/LOT No. 2	56,060,000.00	Building	on going	87.0	95.0	100.0	on going	100.0	96.6
		158 Construction of Maternity Ward at Suguti; Contract Number LGA/066/2018/2019/NC/HQ/SUGUTI/LOT No. 8	68,449,400.00	Building	on going	87.0	95.0	94.0	on going	100.0	95.2
34	Bariadi District Council	159 Completion, construction and provision of school building facilities at Miswaki Secondary school-Bariadi District Council; Contract No: LGA/111/2015/2016/W/2	201,341,500.00	Building	completed	75.0	81.0	76.0	25.0	88.0	76.0



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)	
		160	Completion, construction and provision of school building facilities at Sapiwi Secondary school-Bariadi District Council; Contract No: LGA/111/2015/2016/W/4	75,114,624.00	Building	completed	71.0	72.0	75.0	79.0	81.0	76.7
		161	Construction of piped water supply system and civil works for Sengerema village; Contract No: LGA/111/2017/2018/W/4/Lot 3	548,952,285.00	Water Supply	on going	80.0	95.0	on going	on going	on going	85.0
		162	Construction of piped water supply system and civil works for Masewa village; Contract No: LGA/111/2017/2018/W/4/Lot 2	515,269,524.00	Water Supply	on going	79.0	91.0	on going	on going	on going	83.0
35	PO-RALG	163	Provision of Consultancy Services for Digitization in Preparation for LGRRCIS Core Data Collection in the City of Dar es salaam under the Dar es salaam Metropolitan Development Project (DMDP); Contract Number: ME/022/2018/2019/CR/07	321,946,529.80	Consultancy	on going	94.0	100	79.0	on going	100.0	94.0
		164	Contract No. ME/022/2018/2019/CR/05 for Provision of Labour for the Proposed Construction of Office Building for Presidents' Office Regional Administration and Local Government to be built at Ihumwa within the Government City Dodoma	268,210,325.62	Building	on going	81.0	69.0	77.0	on going	98.0	86.3
		165	Contract No. ME/022/2018/2019/CR/01 for the Supply and Rectification of Satellite Images for the Seventeen (17) Urban Local Authorities (ULGAs) under ULGSP	556,163,451.40	Goods	completed	97.0	97.0	71.0	100.0	83.0	86.5
		166	Contract No. ME/022/2018/2019/CR/06 for Provision of Individual Consultancy Services for Quality Control Supervision and Reports for Proposed Construction of Office Building for PO RALG at Ihumwa Govt City	22,500,000.00	Consultancy	on going	97.0	97.0	71.0	on going	80.0	83.7
		167	Contract No. ME/022/2018/2019/CR/09 for Provision of Consultancy Services for Customization and Implementation of Asset Management Module in Epicor IFMIS	54,128,000.00	Consultancy	on going	89.0	93.0	on going	on going	on going	90.3
36	TARURA Mwanza	168	Construction and Repair of Bridges & Culverts along Selected Roads; Contract Number: AE.092/2018/2019/MZA/W/Q/03	124,280,946.78	Bridge	completed	63.0	81.0	85.0	86.0	73.0	75.5



S/N	Entity		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
		169	Preventive Maintenance along Ipuli Street (Stone Paving); Contract Number: AE.092/2016/2017/MZCC/W/04	687,770,570.50	Road	on going	97.0	92.0	77.0	on going	77.0	83.1
		170	Construction of Culverts & Bridges; Contract Number AE.092/2016/2017/MZCC/W/06	552,200,000.00	Bridge	on going	65.0	83.0	59.0	on going	on going	66.2
		171	Construction and Repair of Bridges & Culverts along Selected Roads; Contract Number AE.092/2018/2019/MZA/W/08	504,244,790.00	Bridge	on going	93.0	96.0	83.0	on going	80.0	85.3
		172	Procurement of Computers, Printers and Photocopiers; Contract Number AE/092/2018-2019/MZA/G/012	8,400,000.00	Goods	completed	69.0	30.0	61.0	67.0	63.0	60.9
37	TANESCO HQ	173	Upgrade of Call Centre System; Contract Number: PA/001/2018-19/HQ/W/27	383,993,535.30	Building	on going	95.0	83.0	88.0	on going	on going	89.8
		174	Supply of Fuel for Grid and Isolated Power Stations Under Framework Contract - Part A; Contract Number: PA/001/2018-19/HQ/G/37 Lot I, III, V, VI & VIII	36,494,996,224.20	Goods	on going	91.0	88.0	on going	on going	on going	90.0
		175	Supply of Power System Control Relays for Automatic Under Frequency Load Shedding Scheme (UFLS); Contract Number: PA/001/2018-19/HQ/G/82	58,764,000.00	Goods	completed	95.0	88.0	91.0	100.0	100.0	96.0
		176	Supply of Scaffolding with Canvas to Cover the Working Area During Level C Maintenance Ubngo II Gas Plant; Contract Number: PA/001/2018-19/HQ/G/95	130,876,204.19	Goods	completed	95.0	88.0	71.0	88.0	100.0	90.8
		177	Supply of TANESCO Executive Diaries and Ordinary Diaries and Calenders; Contract Number: PA/001/2018-19/HQ/G/99	107,675,000.00	Goods	completed	91.0	87.0	93.0	100.0	100.0	95.5
38	Kibaha Education Centre	178	Supply of Chemistry Analyzer Machine; Contract No. PA/025/1819/G03/05	35,000,000.00	Goods	completed	97.0	77.0	60.0	93.0	95.0	86.4
		179	Supply, Installation and commissioning of Digital X-Ray machine; Contract No. PA/025/1819/G/03/03	427,967,400.00	Goods	completed	100.0	85.0	65.0	100.0	100.0	91.5
		180	Rehabilitation of Incinerator; Contract No. PA/025/1819/W02/01	26,637,792.00	Building	completed	94.0	78.0	100.0	100.0	100.0	96.6



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)	
39	Meatu District Council	181	Construction of river pumped piped scheme (pump house, sump well, intake pipes and stone masonry, retaining wall, water storage tank, domestic water points, cattle troughs, pipes network, chambers, supply and installation of submersible pump and diesel generator) for Mwamishali/Mwambiti village in meatu District, Contract No. LGA/110/2013/2014/WB/W/14	1,604,280,920.00	Water Supply	on going	77.0	62.0	71.0	on going	78.0	74.4
		182	Construction of river pumped piped scheme (pump house, sump well, intake pipes and stone masonry, retaining wall, water storage tank, domestic water points, cattle troughs, pipes network, chambers, supply and installation of submersible pump and diesel generator) for Lubiga village in meatu District, Contract No. LGA/110/2013/2014/WB/W/13	822,389,480.00	Water Supply	on going	77.0	62.0	76.0	on going	76.0	74.7
		183	Construction of river pumped piped scheme (pump house, sump well, intake pipes and stone masonry, retaining wall, water storage tank, domestic water points, cattle troughs, pipes network, chambers, supply and installation of submersible pump and diesel generator) for Ng'hoboko village in meatu District, Contract No. LGA/110/2013/2014/WB/W/12	639,937,980.00	Water Supply	on going	77.0	62.0	67.0	on going	75.0	72.2
		184	Construction of river pumped piped scheme (pump house, pump well, intake pipes and stone masonry, retaining wall, water storage tank, domestic water points, cattle troughs, pipes network, chambers, supply and installation of submersible pump and diesel generator) for Itinje village in meatu District, Contract No. LGA/110/2013/2014/WB/W/10	450,260,470.00	Water Supply	on going	77.0	62.0	74.0	on going	75.0	73.8
		185	Construction of river pumped piped scheme (pump house, pump well, intake pipes and stone masonry, retaining wall, water storage tank, domestic water points, cattle troughs, pipes network, chambers, supply and installation of submersible pump and diesel generator) for Nkoma village in meatu District, Contract No. LGA/110/2013/2014/WB/W/11	459,743,350.00	Water Supply	on going	77.0	62.0	71.0	on going	80.0	75.3
40	NCAA	186	Construction of 23km from Golini to Ndotu Road At Gravel Standard; Contract No. AE/055/2018-2019/HQ/W/03	1,289,365,350.00	Road	on going	88.0	93.0	67.0	on going	on going	80.6



S/N	Entity		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
		187	Construction of Arrival Area at Laetoli; Contract No. AE/055/2017-2018/HQ/W/06	1,025,631,512.64	Building	on going	100.0	94.0	63.0	on going	92.0	87.6
		188	Construction of Field Staff House at Laetoli; Contract No. AE/055/2017-2018/HQ/W/04 LOT 1	148,006,220.00	Building	completed	95.0	100	66.0	60.0%	97.0	87.0
		189	Supply of Bulldozer, Chain Excavator and Wheel Loader; AE/055/2018-19/HQ/G/03 LOT 5	2,826,589,652.40	Goods	on going	100.0	95.0	on going	on going	on going	98.3
		190	Provision of Consultancy Services for Design and Supervision of Loudare Gate to Golini and Access Road to Oldvai Museum Road to Hardened Standard; Contract No. AE/055/2017-18/HQ/C/08	10,988,500,822.11	Consultancy	on going	94.0	79.0	on going	on going	on going	89.0
41	TANROADS Arusha	191	Periodic and Routine /Recurrent Maintenance of Works Along TcaJct – Minjingu And Monduli –Engaruka (P) Roads; Contract No. AE/001/2018-19/AR/CON/W/02	808,743,900.00	Road	completed	100.0	85.0	90.0	80.0	95.0	92.5
		192	Periodic and Routine/Recurrent Works Along Makuyuni-Ngorongoro Gate (P) Roads; Contract No. AE/001/2018-19/AR/CON/W/03	998,114,200.00	Road	completed	100.0	79.0	90.0	80.0	93.0	91.1
		193	Periodic and Routine/Recurrent Maintenance Works Along Mbauda – Losinyai (P) Road; Contract No. AE/001/2018-19/AR/CON/W/07	704,175,000.00	Road	on going	100.0	88.0	72.0	on going	94.0	89.8
		194	Bridge Major Repair Works Along Matala – Njiapanda Road; Contract No. AE/001/2018-19/AR/CON/W/62	648,261,000.00	Bridge	completed	100.0	83.0	74.0	75.0	100.0	90.6
		195	Upgrading of Kijenge – Usa River (Nelson Mandela) Road To Bitumen Standard 2.3km (Ch 8+650 – 9+950 & 12+700 – 13+700); Contract No. AE/001/2018-19/AR/CON/W/65	1,510,622,500.00	Road	on going	100.0	85.0	82.0	on going	88.0	89.0
42	Tunduma TC	196	Provision of Consultancy Services for Design and Supervision of Construction of Bus Terminal & Trucks Parking; Contract No. LGA/167/TTC/2018/2019/CS.01	250,000,000.00	Consultancy	on going	81.0	88.0	63.0	on going	on going	75.2
43	Centre for Foreign Relations	197	Contract No. PA/145/2018-2019/G/01 for Supply of Computer Accessories	74,575,750.00	Goods	completed	73.0	73.0	43.0	63.0	92.0	73.6
		198	Contract No. PA/145/2018-2019/G/01 for Supply of Stationaries	74,575,750.00	Goods	completed	73.0	63.0	66.0	67.0	93.0	78.0



S/N	Entity		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
		199	Contract No. PA/145/2018-2019/G/01 for Supply of Graduation Materails	26,210,000.00	Goods	completed	73.0	56.0	56.0	63.0	93.0	74.9
44	TIRA	200	Contract No. IE/019/2018-19/HQ/C/01 for Consultancy Services to provide technical assistance in Developing Client Service Charter for Insurers and Brokers	16,000,000.00	Consultancy	on going	100.0	96.0	on going	on going	on going	98.7
		201	Contract No. IE/019/2018/2019/HQ/C/02 for Consultancy Services to provide technical assistance for National Insurance Education Strategy	21,291,000.00	Consultancy	on going	100.0	95.0	on going	on going	on going	98.3
		202	Contract No. IE/019/2018/2019/HQ/C/03 for Consultancy Services to Develop Insurance Awareness Initiative program	19,470,000.00	Consultancy	on going	100.0	95.0	on going	on going	on going	98.3
		203	Contract No. PA/146/2018-2019/HQ/G/12 for Supply of Cutting Tools for Site Works	36,285,000.00	Goods	completed	100.0	96.0	85.0	100.0	93.0	93.8
45	ETDCMCL	204	Contract No. PA/146/2018-2019/HQ/G/25 for Supply of Underground Cable Jointing and Associated Tools	21,109,256.00	Goods	completed	100.0	100	100.0	86.0	93.0	95.8
		205	Contract No. PA/146/2018-2019/18 for Supply of Pneumatic Compressor Complete with a Digger	74,039,100.00	Goods	on going	100.0	100	on going	on going	on going	100.0
		206	Contract No. PA/146/2018-2019/HQ/G/21 for Supply of Local Area Network Materials for New Building	55,565,358.98	Goods	on going	100.0	100	on going	on going	on going	100.0
		207	Contract No. PA/146/2018-2019/HQ/G/13 for Supply of Testing and Lifting Equipments	55,245,430.00	Goods	on going	100.0	100	on going	on going	on going	100.0
46	TUWASA	208	Contract No. AE/047/HQ/2018/-19/W/02/1 for Rehabilitation of water project scheme at Urambo Town in Tabora Region	149,859,528.00	Water Supply	on going	87.0	76.0	on going	on going	on going	83.3
		209	Contract No: AE/047/HQ/2018-19/W/02/2 for Geophysical Survey and Drilling of five Productive Boreholes at Urambo in Tabora Region	172,221,000.00	Water Supply	on going	80.0	71.0	95.0	on going	on going	84.2
		210	Contract No.AE/047/HQ/2018-19/C/03 for Provision of customer care training	10,500,000.00	Consultancy	completed	94.0	74.0	73.0	75.0	80.0	80.3
		211	Contract No. AE/047/HQ/2018-19/G/11/1 for Supply of water pipes at TUWASA	372,733,500.64	Goods	completed	95.0	73.0	60.0	33.0	90.0	77.6
		212	Force Account - Uboreshaji wa mradi wa maji katika mji wa Nzega	254,922,265.44	Water Supply	completed	83.0	64.0	35.0	88.0	91.0	75.2



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)	
	Kaliua District Council	213	Completion Works on Construction of Maternity Ward and Laboratory at Kaliua DC	180,000,000.00	Building	on going	70.0	20.0	60.0	on going	79.0	66.2
		214	Contract No. LGA/148/W/WB/2017/2018/03 for Construction of Piped Water Supply Scheme at Maboha and Mitimitano Villages in Kaliua DC	510,472,060.20	Water Supply	on going	73.0	63.0	on going	on going	on going	69.7
		215	Contract No. LGA/148/2017/2018/01 for Construction of Water Scheme at Kazanaupate Village in Kaliua DC	151,342,317.00	Water Supply	on going	80.0	60.0	42.0	on going	62.0	61.3
48	NHIF	216	Supply of ICT Equipment Lot 2; Contract Number: PA/071/2018-2019/G/04	435,602,310.00	Goods	completed	100.0	100	100.0	100.0	100.0	100.0
		217	Supply of Office Furniture; Contract Number: PA/071/2018-2019/G/17	47,314,998.40	Goods	completed	100.0	100	100.0	100.0	100.0	100.0
		218	Provision of Consultancy Services for training for roll over implementation of ISO 9001:2015 Quality Management System & Subsequent certification of ISO 9001:2015; Contract Number: PA/071/2018-2019/C/04	451,355,064.75	Consultancy	on going	100.0	95.0	100.0	on going	100.0	99.4
		219	Supply of Office Furniture - Lot 2; Contract Number: PA/071/2018-2019/G/03	2,360,000.00	Goods	completed	100.0	100	100.0	100.0	100.0	100.0
		220	Supply of New IDs Production Accessories and Equipments - SD460 Printer Motherboard; Contract Number: PA/071/2018-2019/G/03	4,190,239.00	Goods	completed	100.0	100	100.0	100.0	100.0	100.0
49	Kasulu District Council	221	Contract No. LGA/040/2017/2018/HQ/W/02 for Construction of One Business Stop Center	49,977,177.61	Building	completed	89.0	58.0	50.0	56.0	90.0	75.2
		222	Contract No. LGA/040/2017/2018/W/01 for Construction of Irrigation Infrastructure for Rungwe Mpya	199,909,290.00	Civil	completed	87.0	95.0	83.0	69.0	95.0	88.4
		223	Contract No. LGA/040/2017/2018/W/66a-e for Construction Health Center at Rusesa (Maternity Ward, Theatre, Mortuary, Laboratory and Staff House)	500,000,000.00	Building	completed	93.0	93.0	81.0	81.0	86.0	86.6
50	TBS	224	Consultancy Services for Design and Supervision of Construction of New Test House; Contract Number: PA/044/2016 – 17/W/01	198,340,000.00	Consultancy	on going	100.0	92.0	82.0	on going	75.0	84.0
		225	Construction Works for TBS New Test House; Contract Number: PA/044/2016/2017/W/01	19,325,304,165.47	Building	on going	91.0	79.0	81.0	on going	93.0	88.3



S/N	Entity		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
51	KADCO	226	Contract No. PA/116/2018-2019/HQ/G/07 for Supply of Fire Chemicals & Foam compound	47,329,800.00	Goods	completed	91.0	100	92.0	78.0	100.0	94.4
		227	Contract No. PA/116/2018-2019/HQ/G/28 for Supply Aeronautical Ground Lights	16,501,002.00	Goods	completed	75.0	96.0	95.0	100.0	100.0	93.6
52	Sugar Board of Tanzania	228	Supply of Identity Card Printer, Accessories and Consumables; Contract number PA/096/2018/2019/HQ/G/11	49,776,320.55	Goods	completed	75.0	75.0	75.0	79.0	92.0	82.2
		229	Supply of desk top computers; Contract number PA/096/2018/2019/HQ/G/02	10,743,428.00	Goods	completed	89.0	94.0	86.0	71.0	65.0	77.5
		230	Provision of consultancy for evaluation of applications for vacant posts; Contract number PA/096/2018/2019/HQ/CS/01	10,000,000.00	Consultancy	completed	57.0	68.0	72.0	67.0	75.0	69.3
		231	Supply of Printed T-Shirts; Contract number, LPO 10064	10,148,000.00	Goods	completed	84.0	76.0	83.0	75.0	79.0	80.1
53	SUMATRA	232	Printing of licenses for Motor cycles and Tri-cycles; Contract Number: AE/025/2018-2019/HQ/G/9B	138,060,000.00	Goods	completed	100.0	100	86.0	100.0	100.0	97.2
		233	Supply of computer consumables; Contract Number: AE/025/2018-2019/HQ/G/8A	32,809,900.00	Goods	completed	100.0	100	100.0	100.0	96.0	98.4
54	Kalambo District Council	234	Contract No. LGA/144/2018-2019/HQ/W/03 for Rehabilitation of Sopa Water Supply Scheme	216,672,544.00	Water Supply	on going	60.0	71.0	on going	on going	on going	63.7
		235	Contract No. LGA/144/2016-2017/KDC/01 for construction of Piped Water Supply Scheme at Myunga Village	630,120,901.52	Water Supply	on going	70.0	76.0	61.0%	on going	on going	67.6
55	TANESCO Dsm & Coast Zone	236	Supply, Construction, Testing and Commissioning of Underground Network to Improve Power Reliability and Capture Customes at Dar Es Salaam and Coast Zone; Contract Number: PA/001/2018-19/DZN/W/10A Lot 1-3, 4A & 4B	15,334,237,945	Electrical	on going	77.0	81.0	on going	on going	on going	78.3
		237	Supply, Construction, Testing and Commissioning 33KV Underground Line from Kipawa Grid Substation to Buguruni Primary Sub Station R/L 6Km at Dar Es Salaam and Coast Zone; Contract Number: PA/001/2018-19/DZN/W/10B	8,481,291,418.00	Electrical	on going	80.0	73.0	on going	on going	on going	77.7



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)	
		238	Supply of Conductors at Dar es Salaam and Coast Zone Under Framework Agreement - Lot 1 (Ilala) Lot 2 (Temeke) & Lot 3 (Coast Region); Contract Number: PA/001/2018-19/DZN/G/33A (Framework contract)	34,511,092,344	Goods	on going	100.0	77.0	on going	on going	on going	92.3
		239	Supply of Desktop Computers; Contract Number: PA/001/2018-19/DZN/G/38	340,489,700.00	Goods	on going	90.0	93.0	75.0	on going	on going	84.6
		240	Supply of Containers at Dar es Salaam and Coast Zone; Contract Number: PA/001/2018-19/DZN/G/14	58,433,600.00	Goods	completed	95.0	76.0	83.0	100.0	100.0	93.2
56	Tanga UWASA	241	Supply of Malleable cast iron fittings and pipes; Contract No. AE/048/2018-19/G/01- Lot 2	273,520,932.00	Goods	completed	82.0	96.0	100.0	100.0	100.0	96.0
		242	Supply of Polyethylene coils (HDPE Pipes); Contract No. AE/048/2018/2019/G/01 - Lot 3	249,168,387.00	Goods	completed	83.0	96.0	100.0	100.0	100.0	96.2
		243	Supply of Pipe fittings for repair works and pipeline extension; Contract No. AE/048/2018/2019/G/01 - Lot 5	171,650,000.00	Goods	completed	80.0	98.0	100.0	100.0	100.0	95.8
		244	Supply of cold water meters for new connections; Contract No. AE/048/2018/2019/G/36	90,270,000.00	Goods	completed	80.0	98.0	100.0	100.0	100.0	95.8
		245	Supply of Calcium Hypochlorite; Contract No. AE/048/2018/2019/G/48 - Lot 1	72,000,000.00	Goods	completed	80.0	98.0	100.0	100.0	100.0	95.8
57	Babati District Council	246	Construction of pressurized and gravity pipe scheme at Gidas water supply project pipe; Contract Number: LGA/057/2017-2018/W/48	354,734,552.00	Water Supply	on going	83.0	93.0	68.0	on going	on going	79.0
		247	Water Supply System at Madunga Gidng'war, Mawemairo and Shaurimoyo village; Contract Number: LGA/057/2018-2019/HQ/W/19	177,614,800.00	Water Supply	on going	67.0	91.0	on going	on going	on going	75.0
58	Kigamboni Municipal Council	248	Construction of Kimbiji Health Centre; Contract No: KGMC/KMJ/HCB/2017-2018/01	400,000,000.00	Building	completed	73.0	63.0	71.0	94.0	97.0	83.3
		249	Construction of Piped Water Supply System Civil Works, and Supply of Electromechanical Equipment for Mlimbika Subward In Somangila Ward and Kibene Sub Ward in Vijibweni Ward; Contract No: LGA/181/2016-17/HQ/W/T03	679,804,000.00	Water Supply	on going	67.0	48.0	70.0	on going	86.0	74.0



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)	
		250	Construction of Piped Water Supply System Civil Works, and Supply of Electromechanical Equipment for Chambewa Subward in Pemba Mnazi Ward; Contract No: LGA/181/2016-17/HQ/W/T02	134,535,500.00	Water Supply	on going	67.0	46.0	75.0	on going	89.0	76.2
		251	Proposed Construction of Office Bock for Municipal Director's Office Kigamboni MC; Contract No: LGA/181/2016-17/HQ/W/20	5,113,690,715.25	Building	on going	64.0	57.0	57.0	on going	96.0	75.9
		252	Provision of Consultancy Services for Periodic Supervision (Project Management) of Construction of Office Block for MC Director's Office, Kigamboni Municipal Council; Contract No: LGA/181/2017-18/HQ/CS/01	163,152,700.00	Consultancy	on going	80.0	75.0	81.0	on going	67.0	73.9
59	Ubungo Municipal Council	253	Proposed Cnstruction of Ubungo Municipal Council Director's Office; Contract No: LGA/180/2017-18/W/111	6,299,997,183.76	Building	on going	93.0	92.0	85.0	on going	90.0	89.8
		254	Proposed Construction of Temporary Mloganzila Bus Terminal Phase in Ubungo Municipality; Contract No: LGA/180/2018-19/W/108	145,295,760.00	Civil	completed	90.0	88.0	85.0	50.0%	100.0	88.8
		255	Proposed Construction of Water Supply Scheme at Goba Matosa in Ubungo Municipality; Contract No: LGA/180/2017-18/W/70	99,072,654.00	Water Supply	on going	80.0	74.0	83.0	on going	91.0	84.9
		256	Construction of Water Supply Scheme at Mbezi Makabe in Ubungo Municipality Contract No: LGA/180/2017-18/W/01	611,447,675.00	Water Supply	on going	93.0	80.0	68.0	on going	97.0	87.8
		257	Construction of a Chicken Slaughter House at Manzese; Contract No: LGA/180/2017-18/W/74	98,417,002.00	Building	on going	82.0	65.0	58.0	on going	79.0	73.4
60	TANROADS Morogoro	258	Periodic Maintenance Works (14 km) along Morogoro - Dodoma sections, T003; Contract Number: AE/001/2018 - 19/MOR/W/03	3,186,423,000.00	Road	on going	92.0	91.0	66.0	on going	83.0	82.1
		259	Construction of sreet lights including supply, installation and commissioning along TANZAM Highway, Msamvu R/A - Bigwa Jct and Morogoro - Dodoma road; Contract Number: AE/001/2018 - 19/MOR/W/04	2,031,284,000.00	Electrical	on going	93.0	91.0	61.0	on going	87.0	83.0
		260	Periodic Maintenance Works (6.1 km) along Mikumi - Mahenge/ Lupiro - Londo T.016 (Kidodi - Ruaha paved section); Contract Number: AE/001/2018 - 19/MOR/W/06	1,350,400,000.00	Road	completed	92.0	91.0	68.0	86.0	100.0	89.7



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)	
		261	Emergency Works for Restoration of Washedout Road Approaches of Matale Bridge (Vented Drift Bridge) Located at (KM 14 + 380) Along Ngiloli Chakwale - Iyogwe Regional Road (R,677; Contract Number: AE/001/2015 - 16/MOR/W/Q/04	285,421,000.00	Road	completed	73.0	87.0	63.0	86.0	92.0	81.3
		262	Procurement of IT Equipment and Office Supplies (Two (2) Weighbridge Sensors); Contract Number: LPO-10019	20,741,000.00	Goods	completed	72.0	59.0	69.0	75.0	85.0	75.6
61	WANGIWASA	263	Construction of 500 M3 on 1.5 M Riser Water Tank at Igwachanya; Contract Number AE/083/2017-18/W/01/LOT 2	352,819,712.00	Water Supply	completed	63.0	89.0	75.0	80.0	79.0	76.1
		264	Construction of 500 M3 on 1.5 M Riser Water Tank at llembula; Contract Number AE/083/2017-18/W/01/LOT 1	339,956,864.00	Water Supply	completed	63.0	88.0	75.0	80.0	79.0	76.0
		265	Construction of 45 M3 on 1.5 M Riser Water Tank at Uhambule (not constructed); Contract Number: AE/083/2017/2018/W/02	205,323,392.00	Water Supply	on going	83.0	93.0	on going	on going	on going	86.3
		266	Supply of Materials for Expansion of Water Networks (pipes, fittings and others); Contract Number: AE/083/2017/2018/G/01	317,432,390.00	Goods	completed	86.0	77.0	72.0	88.0	81.0	80.5
		267	Supply of Pipes and Fittings at Wanging'ombe Water Supply and Sanitation Authority; Contract Number: AE/05/HQ/FA/2014/2015 - 2016/2017/G/10, and AE/005/HQ/FA/2015/16-2016/2017/G/10	208,464,700.00	Goods	completed	100.0	81.0	77.0	88.0	81.0	84.7
62	NHC	268	Printing and Supply of Wall and Desk Calendars; Contract No: PA/066/2018-2019/HQ/G/03-Lot 1	5,949,560.00	Goods	completed	90.0	93.5	90.0	100.0	100.0	95.4
		269	Provision of Consultancy Services for Carrying out desktop valuation of NHC Investment Properties, completed joint venture project, bare lands, ongoing joint venture Projects and Works in Progress(WIP) for accounting purpose; Contract No: PA/066/2017-2018/HQ/C/02	65,222,730.00	Consultancy	completed	100.0	93.3	76.9	66.7	90.0	87.4
		270	Supply and Installation of ICT Equipment; Contract No: PA/066/2017-2018/HQ/G/08 Lot 2	18,868,143.31	Goods	completed	91.7	86.4	80.0	81.3	85.3	85.2



S/N	Entity	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)	
		271	Supply and Installation of Walk-through Metal Detector; Contract No: PA/066/2018-2019/HQ/G/19	8,062,400.00	Goods	completed	94.1	95.7	87.5	87.5	92.9	91.8
		272	Supply of ICT equipment; Contract No: PA/066/2017-2018/HQ/G/08 Lot 1	156,007,800.00	Goods	completed	100.0	87.0	70.6	75.0	100.0	90.3
63	MUCE	273	Provision of Consultancy Services for Construction Supervision Work for the Construction of the Science Laboratories and Vertical Extension of Existing Biology; Contract No: PA/058/2017/2018/C/02	107,223,600.00	Consultancy	on going	81.0	73.0	80.0	on going	90.0	83.9
		274	Supply of Furniture for Lecture Theatre and Seminar Room-Lot 1; Contract No: PA/058/2017/2018/G/20-Lot 1	439,573,600.00	Goods	completed	90.0	84.0	86.0	93.0	96.0	91.3
		275	Provision of Consultancy Services for Verification, Coding and Registration (Revaluation of MUCE Assets; Contract No: PA/058/2016/2017/C/01	48,000,000.00	Consultancy	completed	79.0	89.0	85.0	50.0	60.0	70.7
		276	Construction of Staff Office Building; Contract No: PA/058/2017/2018/W/02	248,558,423.40	Building	completed	88.0	90.0	86.0	80.0	95.0	89.8
		277	Repair of Lecture Theatre Building Defective Roofing; Contract No: PA/058/2016/2017/W/06	37,131,060.00	Building	completed	88.0	89.0	82.0	80.0	93.0	88.1
64	Sumbawanga UWASA	278	Supply of Pipes and Fittings and Construction of Water Distribution Network Extension (new developed areas) at Sumbawanga Municipality(18km); Contract Number: AE/045/2016-2017/W/01	409,982,740.00	Water Supply	on going	86.0	92.0	78.0	on going	on going	84.0
		279	Supply of Water Treatment and Purification Chemicals; Contract Number: AE/045/2018/2019/G/01	101,970,000.00	Goods	completed	100.0	92.0	80.0	67.0	92.0	88.7
		280	Supply of Water Meters; Contract No. AE/045/2018/2019/G/04	67,171,500.00	Goods	completed	100.0	94.0	78.0	71.0	92.0	88.9
65	TCAA	281	Tender No. & Description: AE/028/2018-2019/HQ/G/05 Lot 1 for Supply of office furniture for HQ and CATC	31,835,360.00	Goods	completed	100.0	98.0	95.0	100.0	100.0	98.8%
		282	Tender No. AE/028/2018-2019/HQ/G/04 for Supply of ICT Equipment Lot 1, 2 and 4 – desk top computers, laptops, printers and UPS	184,625,000.00	Goods	completed	100.0	98.0	96.0	93.0	100.0	98.3



S/N	Entity		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning (percent)	Procurement (percent)	Contract Implementation (percent)	Completion & Closure (percent)	Quality & Quantity (percent)	Project Overall (percent)
		283	Tender No. AE/028/2018-2019/HQ/G/04 for Supply of ICT Equipment Lot 3 - iPADS and Pencil	73,278,000.00	Goods	completed	100.0	98.0	100.0	100.0	100.0	99.8
		284	Tender No. AE/028/2018-2019/HQ/CS/02 for provision of consultancy services for Feasibility on Upgrading VHF Northern Zone (Arusha, Manyara, Serengeti and Songwe)	179,460,517.56	Consultancy	on going	78.0	100	on going	on going	on going	85.3
		285	AE/028/2018-2019/HQ/CS/05 Training on development of Bonita Soft Business Process Management System (BPMS)	103,626,022.50	Consultancy	on going	75.0	95.0	on going	on going	on going	81.7
66	MoEST	286	Provision of Consultancy Services for Conducting Environmental and Social Impact Assessment (ESIA) of the Proposed Main Campus of Mwilimu Julius K. Nyerere University of Agriculture and Technology at Butiama, Mara Region; Contract No. ME-024/2018-19/HQ/C/08	64,564,750.00	Consultancy	on going	100.0	72.2	50.0	on going	75.0	74.7
		287	Proposed Construction Works for Mpwapwa Teachers College; Contract No. ME-024/CTR/HQ/2018-19/W/05	2,819,178,108.20	Building	on going	70.0	72.7	50.0	on going	on going	62.5
		288	Construction of New Assembly Hall at Mpuguso Teachers Training College; Contract No. ME-024/2018-19/HQ/W/09	649,610,573.00	Building	on going	70.0	80.0	50.0	on going	on going	64.0
		289	Construction of Kabanga Teachers Training College, Kasulu District Council in Kigoma; Contract No. ME-024/2018-19/HQ/W/06	10,608,861,008.90	Building	on going	71.4	76.0	53.0	on going	75.0	69.4
		290	Proposed Construction of Office Block for MoEST Headquarters at Ihumwa in Dodoma; Contract No. ME-024/CTR/2018-19/HQ/W/02	988,136,895.00	Building	on going	76.9	71.4	61.1	on going	83.3	75.6



Annex 5 - 6: The list of contracts with high corruption red flags in all phases or either of the phases

S/N	Name of PE	Contract Description	Contract Amount in TZS.	Category	Pre-bid Phase (%)	Evaluation & Award Phase (%)	Contract Management (%)	Average Score (%)
1	VETA	PA/024/2017/2018/HQ/W/23 for the Proposed construction of Chato District Vocational Training Centre	10,731,316,361	Works	0	21	20	14
		PA/024/2017/2018/HQ/W/39 for proposed construction of Regional Vocational Training and Training Service Centre (RVTSC) in Rukwa Region	10,007,488,941	Works	7	21	30	19
		PA/024/2017/2018/HQ/W/26 for construction of two dormitories at Morogoro Vocation Training Centre (MVTTC)	1,097,385,343	Works	7	21	30	19
		VETA/ADB/C/0 for Consultancy Services for Design and supervision of services for proposed establishment of three Regional Vocation Training and Service Centre in Geita, Rukwa and Simiyu Regions	2,281,412,000	Works	0	19	30	16
		PA/024/2017/2018/HQ/W/25 for proposed construction of Regional Vocational Training and Services Centre (RVTSC) in Geita Region	9,987,765,626	Works	7	21	30	19
2	TANAPA	PA/037/2018/2019/HQ/C/144 for Update of Software Microsoft Dynamics NAV	931,217,768	Consultancy	0	21	8	10
		PA/037/2018/2019/HQ/G/86 for Procurement of Office Equipment	113,232,800	Goods	8	30	0	13
3	Singida Urban Water Supply and Sanitation Authority	Contract No. AE/043/2018/2019 for supply and Install Armored cable and pumps	106,303,448	Goods	8	20	13	14
		Contract No. AE/043/2018/2019/W/06 for drilling of four productive boreholes at Singida Municipality	290,000,000	Works	10	8	20	13
		Contract No. AE/043/2018/2019/W/06 LOT 2 for drilling of ten boreholes in Ikungi District Council	416,375,000	Works	10	8	20	13



S/N	Name of PE	Contract Description	Contract Amount in TZS.	Category	Pre-bid Phase (%)	Evaluation & Award Phase (%)	Contract Management (%)	Average Score (%)
		Contract No. AE/043/2018/2019/W/06 LOT 1 for drilling of ten boreholes in Ikungi District Council	366,102,400	Works	14	50	50	38
4	Kahama Town Council (KTC)	Contract No. LGA/155/2018-2019/W/01 for Spot Improvement Works along Dodoma Industrial Area and Bus Stand at Zongomera in KTC	139,991,660	Works	23	5	0	9
		Contract No. LGA/155/2018-2019/C/01 for Preparation of Business Plan and Feasibility Study of Kahama New Bus Terminal in KTC	131,632,500	Consultancy	9	44	10	21
		Contract No. LGA/155/2018-2019/C/02 for Provision of detailed engineering design, preparation of tender documents, cost estimates and supervision services for construction of new bus stand in KTC	122,295,200	Consultancy	14	25	25	21
5	Tanzania Railway Corporation (TRC)	Contract No. PA/003/2016-17/HQ/W/01B for Design and Build Contract for the Standard Gauge Railway (SGR) Line from Morogoro – Makutupora (336Km) on Alignment Parallel to the Existing Line	4,426,229,825,500	Works	23.1	10	20	18
		Contract No. PA/003/2018-19/G/30 for Supply of 35,000m ³ of Boulders for Track Repair and Drainage Improvement along Kilosa – Gulwe Section	1,817,200,000	Goods	7.7	5	37.5	17
		Contract No. PA/154/2018-19/G/036 for Supply of Boulders, Aggregates and Sand for Protection Works and Curbing Vandalism of Tanga – Moshi – Arusha Meter Gauge Railway Line between Korogwe and Moshi /Arusha (Phase III: Same to Arusha)	453,891,248	Goods	27.3	10	10	16
		Contract No. PA/154/2018-19/NC/06 for Hiring of Earthmoving Equipment for Protection Works and curbing for Vandalism of Tanga – Moshi – Arusha Meter Gauge Railway Line between Korogwe and Moshi/Arusha (Phase 1: Korogwe to Mombo)	101,834,000	Non Consultancy Services	27.3	10	10	16



S/N	Name of PE	Contract Description	Contract Amount in TZS.	Category	Pre-bid Phase (%)	Evaluation & Award Phase (%)	Contract Management (%)	Average Score (%)
		PA/003/HQ/2017-18/ C/02 for Provision of Transaction Advisory Services for carrying out Review of Preliminary Design and Feasibility Study, Preparation of Tender Documents, tender Administration and Facilitation of Financial Close under Public and Private Partnership (PPP), Lot No.1: Mtwara to Amerlia (Manda) Bay Via Songea with Spurs to Liganga and Mchuchuma	1,973,903,363	Consultancy	27.3	10	22.2	20
		Contract No. PA/003/2017-18/ C/06 for Provision of Consultancy Services Feasibility Study and Preliminary Design for Construction of Railway Line from Mbegani to Central Railway Line	3,910,346,028	Consultancy	27.3	10	14.3	17
6	Ministry of Works, Transport and Communications (Works)	Contract No.10004/2018-2019 - Renovation of Government Houses	115,026,465	Works	8	9	21	13
7	Medical Stores Department (MSD)	Contract No. IE - 009/2018/2098/HQ/NC/22 for Provision of Security Services	1,421,400,000	Non Consultancy Services	0	12	30	14
		Contract No. IE - 009/2018/2019/HQ/W/08 for Landscaping, Paving and Wall Boundary at Moshi Office	119,830,100	Works	11	10	33	16
8	RAS Singida	RAS/012/2017/2018/W/7 for Construction of fence, guard hut and servant quarter at Manyoni DC	172,384,803	Works	18	0	38	19
		RAS/012/2017/2018/W/3/Lot 2 for Construction of fence, guard hut and servant quarter at Mkalama DC	180,844,985	Works	18	0	38	19
		RAS/012/2017/2018/W/6 for Construction of fence, guard hut and servant quarter at Iramba DC	235,866,680	Works	18	0	38	19
		RAS/012/2017/2018/W/4/Lot 2 for Construction of fence, guard hut and servant quarter at Ikungi	180,753,559	Works	18	0	38	19
		RAS/012/2017/2018/W/3 for Construction of District Commissioner's Office at Mkalama	1,206,448,778	Works	18	0	23	14



S/N	Name of PE	Contract Description	Contract Amount in TZS.	Category	Pre-bid Phase (%)	Evaluation & Award Phase (%)	Contract Management (%)	Average Score (%)
		RAS/012/2017/2018/W/4 for Construction of District Commissioner's Office at Ikungi	1,392,649,199	Works	18	0	23	14
		RAS/012/2017/2018/W/9 for Rehabilitation of Regional Commissioner's Office Block at Singida	499,704,608	Works	18	0	38	19
		RAS/012/2017/2018/W/10 Lot 1 for Construction of residential house for AAS-at Singida	184,263,871	Works	18	0	38	19
		RAS/012/2017/2018/W/10 Lot 2 for Construction of residential house for AAS-at Singida	174,529,874	Works	18	0	38	19
9	National Institute for Medical Research (NIMR)	Contract No NIMR/019/2018-19/MZA/G/03 for supply of laboratory supplies at Mwanza centre	158,344,500	Goods	23	21	13	19
		Contract No NIMR/019/2018-19/MZA/G/03 for supply of laboratory supplies at Mwanza centre	142,954,000	Goods	23	21	13	19
10	Kigamboni Municipal Council	Contract No. LGA/181/2017/2018/HQ/G/02 for procurement of brand new ultra sound machine at Kigamboni health centre	550,000,000	Goods	25	21	38	28
		Contract No. KGMC/KMJ/HCB/2017/2018/00 for construction of Kimbiji health centre	400,000,000	Works	15	26	9	17
		Contract No. LGA/181/2016/2017/HQ/W/02 for construction of pipe water supply civil works and supply of electromechanically equipments for Chambewa	134,535,500	Works	10	29	31	23
		Contract No. LGA/181/2016-17/HQ/W/T 03 for Construction of Piped Water Supply System Civil Works, and Supply of Electromechanically Equipment for Mlimbika Subward in Somangila Ward and Kibene Sub Ward in Vijibweni Ward	679,804,900	works	9	29	38	25
		Contract No. LGA/181/2017-18/HQ/CS/01 for Provision of Consultancy Services for Periodic Supervision (Project Management) of Construction of Office Block for Municipal Director's Office, Kigamboni Municipal Council	163,152,700	Consultancy	17	8	31	19
		Contract No. LGA/181/2016-17/HQ/W/20 for		Works	18	0	25	14



S/N	Name of PE	Contract Description	Contract Amount in TZS.	Category	Pre-bid Phase (%)	Evaluation & Award Phase (%)	Contract Management (%)	Average Score (%)
		Proposed Construction of Office Bock for Municipal Director's Office Kigamboni Municipal Council	5,113,690,715					
11	Babati District Council	LGA/057/2017-2018/W/48 for Construction of Pressurized and Gravity Pipe at Gidas Village	177,164,800.00	Works	0	11	27	13
12	Masasi District Council	LGA/083/W/2016/2017 Lot 2 for Rehabilitation of pipe scheme (intake pipe network, water tanks, water points and chambers) for Makong'onda to Rivango villages in MDC	4,471,710,595	works	21	0	13	10
		LGA/083/W/2016/2017 Lot 2 for Rehabilitation of pipe scheme(intake pipe network, water tanks, water points and chambers) for Makong'onda to Rivango villages in MDC	1,641,538,763	works	21	0	13	11
13	National Housing Corporation (NHC)	PA/066/2018-2019/HQ/N/13 for Provision of Catering Services for NHC Employees at NHC HQTRS	120,000,000	Non Consultancy Services	10	14	22	15
14	Tanzania Ports Authority	AE/016/2018-19/CTB/G/07 for Supply of sports gears and jersey	188,902,660	Goods	21	11	27	20
15	WANGINGOMBE - UWASA	AE/083/2017/2018/G/02 for Supply of fittings and Water Meters 3/4"	562,043,000	Goods	17	5	30	17
		AE/083/2017-2018/W/01/LOT 2 for Construction of Water Tank at Igwachanya of 500 m3	352,819,712	Works	18	11	29	19
		AE/083/2017-2018/W/01/LOT 1 for Construction of Water Tank at Ilembula of 500 m3	339,956,864	Works	18	5	36	20
		AE/083/2017/2018/G/01 for Supply of Materials for Expansion of Water Networks (Pipes, Fittings and others	317,432,390	Goods	0	5	20	8
16	TBS	PA/044/2016/2017/W/01 for construction of TBS New Test House	19,325,304,165	Works	22	24	20	22
17	Ubungo MC	LGA/180/2018-19/W/11 for proposed construction of Ubungo Municipal Council Director's Office	940,000,000	Works	45	44	30	40



S/N	Name of PE	Contract Description	Contract Amount in TZS.	Category	Pre-bid Phase (%)	Evaluation & Award Phase (%)	Contract Management (%)	Average Score (%)
18	TANROADS - Morogoro	AE/001/2018 - 19/MOR/W/03 for Periodic Maintenance Works (14 km) along Morogoro - Dodoma Trunk Road, T003. (137.90 km	3,186,423,000	Works	0	18	20	11
		AE/001/2018 - 19/MOR/W/04 for Periodic Maintenance Works (5.4km) along TANZAM Highway, T001 and Installation of Street	2,031,284,000	Works	7	6	29	13
		AE/001/2018 - 19/MOR/W/06 for Periodic Maintenance Works (6.1 km) along Mikumi - Mahenge/ Lupiro - Londo T.016, (Kidodi - Ruaha paved section)	1,350,400,000	Works	0	6	36	13
		AE/001/2018 - 19/MOR/W/14 for Bridge major repair of Mindu I, Madanganya II, Melela IV, Kimbwala, Kikoboga VI and Iyovi II bridges along TANZAM Highway; T001, Preventive Maintenance of 73 bridges along TANZAM Highway, T001, Preventive Maintenance of 25 bridges along Morogoro – Dodoma, T003 Preventive Maintenance of 2 bridges along Msamvu – Bigwa Jct, T029	264,118,220	Works	0	5	20	8
19	Benjamin Mkapa Hospital (BMH)	PA/148/2018-2019/G/06 for the supply, installation, testing, commissioning and training of various Mortuary equipment	995,938,951	Goods	0	5	20	8
20	Sumbawanga Urban Water Supply and Sanitation Authority	Supply of pipes and fittings and construction of water distribution network extension(developed areas) at Sumbawanga Municipality	409,982,740	Works	0	14	25	13
21	RAS - Songwe	RAS/026/2018-19/HQ/W/07 for Construction of Songwe Administrative Secretary Residential House	499,772,819	Works	0	0	30	10
		RAS/026/2018-19/HQ/W/03 for Construction of Songwe Regional Commissioner's Residential House.	499,990,927	Works	0	0	30	10
22	Agricultural Seed Agency (ASA)	AE/013/HQ/2018-19/G/02 LOT 1 for SUPPLY OF FERTILISERS-DAP-LOT1	135,950,000	Goods	0	0	21	7



S/N	Name of PE	Contract Description	Contract Amount in TZS.	Category	Pre-bid Phase (%)	Evaluation & Award Phase (%)	Contract Management (%)	Average Score (%)
23	TANESCO DSM & Coast Zone	PA/001/2018-19/DZN/G/38 for Supply of Desktop Computers	340,489,700.00	Goods	0	10	33	14
24	Nsimbo DC	LGA-161/2017/2018/BOREHOLES/POWERHOUSES/NDC/W/01 Kusambaza na Kufunga Pampu (Indian Mark II submersible Pump), Ujenzi wa Vituo Kumi, Visima Kumi na Vibanda Viwili	138,736,081	works	8	0	29	12
		LGA/161/2017/2018/BHL/W/05/Lot 2, Kusambaza Maji katika Kijiji cha Mtakuja na Songambebe	596,233,055	works	0	5	29	11
25	Tabora Urban Water Supply and Sanitation Authority	AE/047/HQ/2018-19/G/11/2 for Supply of Water Pipe Fittings	460,147,338	Goods	0	5	44	15
		AE/047/HQ/2018-19/G/12 for Supply of Water treatment chemicals (Lot 1- 4)	747,138,870	Goods	0	26	0	12
26	Ministry of Water	ME-011/2018-19/ W/04 for Design-Build of Proposed Orkesumet Water Supply Project - Lot 1	12,999,500,000	works	14.3	10.5	22.2	16
		ME-011/2017-2018/ CONTR/W/07 for Proposed Construction of Ng'apa Village Water Supply Project	2,829,858,995	works	7.1	10.5	22.2	13
		ME-011/2017-2018/ CONTR/W/02 for Construction of Sewerage Systems, Pump Stations, Wastewater Treatment Plant, Vehicles and Equipment for Musoma	26,136,591,512	works	14.3	15.8	20	17
		ME/011/2018/2019/CONTRACT/W/08 for Proposed Construction of Office Building for Ministry of Water in Dodoma	998,000,000	works	30.8	45.5	50	42
Total value			4,566,975,479,080					



Annex 5 - 7: List of audited PEs with projects implemented through force account

S/n	PE Name	Project description	Value (TZS)	Status of implementation/ Key Issues
1	TUWASA	Uboreshaji wa Mradi wa Maji katika Mji Wa Nzega	254,922,265.44	<ul style="list-style-type: none"> The UD initiated procurements by minute sheet and forward them to the PMU. Procedural form was not used; Evaluation for procurement of water submersible pump was carried out in three phases which was not covered in the tender doc; The programme of works was not adhered to during implementation ; The AO did not appoint the project supervising team.
2	MEATU DC	Completion of Three Classes at Ng'ohoboko Secongary School Implemented by Local Fundis Through Force Account Method	37,500,000.00	<ul style="list-style-type: none"> The advertisement issued on 8th March, 2019 by the office of the headmaster of Ng'hoboko Secondary School contained insufficient information which hindered transparency on the procurement process. The Council failed to indicate the interview date; Meatu DC issued a Local purchase order for purchase of building materials after the supplier has delivered to the Council the required building materials. The audit team noted that the procurement committee on the 18th March, 2019 approved M/S Luggedenga General Supplies to supply to Ng'hoboko Secondary School building materials namely: (simenti, mbao, misumari, pipe za umeme, square box and misumari zege) and materials were purchased on the same date through delivery note no. 2241 of 18/3/2019. Purchase of materials were handled over to inspection committee (kamati ya mapokezi) on 19th March, 2019 for them to record in the ledger book. The audit team noted that the local purchase order no. 056192 was issued by the Council on the 21st March, 2019 after receipt of the building materials something which was not correct as the LPO was supposed to be issued before delivery of the materials as this was the basis of the contract between the Council and the supplier; Contracts signed between the local fundis and the school board for Ng'hoboko Secondary school in Meatu DC did not contain all the necessary required documentations; Sand which was said to have been used in the mortar for plaster work was visually noted with course grained particles and soil contamination; Particles of aggregates used in the concrete work for entrance ramp were visually larger than 20mm size which is not recommended for grade 15 concrete works; Site was not clean; It was noted with remains of construction materials such as pieces of blocks, sand aggregates and cement bags.



S/n	PE Name	Project description	Value (TZS)	Status of implementation/ Key Issues
3	BARIADI DC	<p>Construction of District Hospital Buildings (Maternity ward building, Radiology building, Laboratory building, Loundry building, Pharmacy building, Administration building and Out patients building)</p> <p>Contract no. LGA/111/2018/2019/B/06 worth TZS 13,668,000 ;Contract no. LGA/111/2018/2019/B/02 worth TZS 41,616,000; Contract no. LGA/111/2018/2019/B/01 worth TZS 37,936,000; Contract no. LGA/111/2018/2019/B/04 worth TZS 49,674,000; Contract no. LGA/111/2018/2019/B/05 worth TZS 17,697,000 Contract no. LGA/111/2018/2019/B/03 worth TZS 39,780,000</p>	200,371,000.00	<p>Sand used for plaster and concrete works was visually noted with course grained particles larger than 2mm for all district hospital buildings;</p> <p>Aggregates used for concrete works were visually noted with particles larger than specified size (one inch i.e. 25mm) and dusts for all district hospital buildings;</p> <p>Curing of ring beam concrete for maternity ward building was done for only 21 days instead of 28 days according to specifications;</p> <p>Soak away pits for administration and out patients buildings were not backfilled ;</p> <p>Site was not clean; it was noted with remains of construction materials such as pieces of blocks, sand aggregates and cement bags.;</p> <p>Contract documents for the procurement done through force account had no provision for penalties to the parties for default, contracts were implemented without working programme and specifications on workmanship and quality of materials, payments were made without justification of quantities and qualities of the work done and that there was no evidence on how the total contract sum was reached as there was no any quotation submitted by Local fundis for evaluation or negotiation. Nevertheless, funds for the sampled force account project were not allocated before commencing implementation of the said project as per Reg. 75 of GN No. 446, invitation/advert to local fundis was issued as per section 68 (1) PPA 2013, the said project was not covered with appropriate project security/securing declaration as per Sec 58 (1) of PPA, 2011, GN No 446 of 2013 and the team which evaluated local fundis was appointed in accordance with the Section 40 of PPA, 2011 and Regulation 202 (1 & 2) and Reg. 297(1 & 2) of GN No. 446 of 2013 read together with its amendment of Regulation 202 and Reg. 297 of GN No. 333 of 2016.</p>
4	RAS IRINGA	<p>Construction of Mufindi District Administrative secretary residence and construction for Kilolo District Commissioner residence) implemented using force account between contracted local fundi and contracted supervision consultant;</p>	87,068,499.00	<ul style="list-style-type: none"> • There was no evidence of records for management meetings held and kept for two tenders; • There was no evidence of record for site possession for construction works implemented under force account through local fundi; • Progress reports were not evidenced prepared by the project manager or supervisor (MUST Consultancy Bureau who is construction supervision consultant) for works contracts implemented under force account as required under Regulation 243(1&3) of GN No. 446 of 2013;



S/n	PE Name	Project description	Value (TZS)	Status of implementation/ Key Issues
				<ul style="list-style-type: none">50% of payment made to supplier paid under force account payment certificates was not attached with inspection reports, delivery note and receipt as required under Regulation 292(1), 243 (2) and 248 of GN. No. 466 of 2013
5.	MSD	Contracts No. IE-009/2018/2019/HQ/W/8 for Landscaping and paving of Moshi zonal offices	119,830,100.00,	<ul style="list-style-type: none">It was noted that MSD used Force Account method in procurement of Works through contract number IE - 009/2018/2019/HQ/W/08, IE - 009/2017/2018/HQ/W/24 and IE - 009/2017/2018/HQ/W/29 despite the fact that it lacks important experts such as Quantity Surveyors and other engineers. The PE has only one qualified and registered civil Engineer. In addition there is no mechanism in place to ensure quality of work as no independent inspection team is appointed. The basis for Force Account needs not be the budget allocated by the UD as the budgets allocated do not match prevailing market prices (Refer prices quoted by SUMA JKT and the private operator in Mwanza);It was noted that some works under Force Account have neither completion nor inspection reports.
		Contracts No. IE-009/2018/2019/HQ/W/23 for Construction of boundary wall at MSD Mwanza Zonal offices	84,067,980.00	
		Contracts No. IE-009/2018/2019/HQ/W/24 for Construction of Access Road at Mbezi Plot Luguruni	24,216,064.00.	
6.	Ministry of Works, Transport and Communication (WORKS)	Tender No. ME/015/2018-19/HQ/W/04 for Renovation of five Government Houses in Dodoma City through force Account method. Then the MoW signed Contract with M/s Corporation Sole Works Superintendent, Dodoma Branch	118,668,465.02.	<ul style="list-style-type: none">Procedure for acquiring materials were not followed as there were no records showing PE, Procured Materials for Rehabilitations under force Account for the same project, received materials, recorded in its own registered and were issued to department for use as it described under force Account;;In view of the audit and since there is enforceable contract between the parties the method which used was either to be Public body participation under regulation 115 of GN 446 as amended 2016, which PPRA has already issued the guideline on how to engage the public body and the procedure to be followed.
7.	TPA	AE/016/2018-19/CTB/W/19 Instalation of new marine Fenders at Mtwara Port	205,070,000.00	<ul style="list-style-type: none">Initial tendering stage. The PMU was about to implement the TB decision by preparing bidding documents;Competition was constrained to all tenders. In most cases ended with one bidder returned the tender during opening. Further, two tenders were re-invited, and methods of two other tenders were changed to ICB and Force Account.



S/n	PE Name	Project description	Value (TZS)	Status of implementation/ Key Issues
8.	SIMANJIRO DC	LGA/062/2018-2019/W/01 – Construction of Council Hospital	1,345,854,329.94	The project is ongoing and was satisfactory performed.
9.	MAFINGA TC	Construction of School Quality Assurance Office at Mafinga Town Council	38,337,000.00	<ul style="list-style-type: none"> No General and specific Specifications for the said works attached; No structural Drawings for the works to shows foundation , sections and roof structures for the proposed buildings; No schedules for Windows, Doors ,roof beams, columns; The drawings should be prepared by the Registered Engineers and architecture and BOQ/Schedules of works/ materials should also prepared by the Registered QS; No Drawings for Electrical and Plumbing and engineering installations for the buildings; No BOQ/Schedule of Electrical and Plumbing works, it's just a lump sums/item.
10.	KAHAMA TC	Rehabilitation of Mamalishе viosk, X-ray building at council hospital, distribution of clean water system, abattoir house at Busoka and residential houses for staff.	120,704,500.00	The procurement method used was force account whereby regulation 167(1) of GN. No. 446 of 2013 was complied by PE, which requires the force account to be used if the required works are scattered or are in remote locations, the work required to be carried without disrupting ongoing operations or there emergencies which require a prompt attention. Hence the executed works as mentioned above were qualified to be procured through force account
11.	MASASI DC	1)LGA/083/2018/2019/W/1 for construction of earth fill dam of Chingulungulu village in MDC 2)LGA/083/2018/2019/W/2 for construction of piped scheme (pipe network, water tanks, electrical power and chambers) from Namtutwe to Namalembo villages in MDC 3)LGA/083/2018/2019/W/3 for construction of earth fill dam of Lukuledi village in MDC	1,575,000,000	Masasi DC did not use Standard Tender Documents issued and approved by the Authority for the force account
12.	NANYAMBA DC	<ul style="list-style-type: none"> Construction of one class room at Mikumbi Primary School, Kitaya Primary School, 	1,550,000,000.00	<ul style="list-style-type: none"> These contracts were not in APP for the year 2018/2019; The information gathered indicates that there was no involvement of PMU or TB in



S/n	PE Name	Project description	Value (TZS)	Status of implementation/ Key Issues
		<p>Miule Primary School and Mtopwa Primary school each worth TZS 12,500,000.00;</p> <ul style="list-style-type: none"> Construction of at Pachani Town hospital worth TZS 1,500,000,000.00 		the procurement process from the beginning of the project to the completion for 4 out of 5 reviewed projects. The project which had involvement of PMU or TB was for Construction of at Pachani Town hospital
13.	KYERWA DC	Tender No. LGA/137/2018-2019/W/01 for construction of District Hospital at Kyerwa HQ	187,250,000.00	<ul style="list-style-type: none"> Local fundis were obtained local competition and the adverts were posted in various notice boards within the district and suppliers of building materials were obtained through GPSA Mini competition. The process of getting local fundis, suppliers and administration of contract was handled properly by the PE.; Through committees were formed to oversee the whole procurement process and contract administration. These committees were works committee, procurement committee and receiving and inspection committee. These committees were formed as per PO-RALG directives issued through a letter with Ref. No. AH.161/164/02 dated 14th December, 2018
14.	AQRB	Contract No.PA/050/2018-2019/HQ/W/01 for Refurbishment of AQRB Head Office Washrooms	27,667,422.40	There Had Been Changes/Shifts of Agreed Work and the Contract Amount. The plan evidences that the work to be executed were to Refurbish the AQRB Head Office Washrooms, later on they also fixed the tiles in the kitchen and painting of reception walls. The project team could not estimate well on extent of work to be done and respective materials to be used.
15.	Arusha Technical College	Contract Number: PA/083/2017-2018/ATC/W/03 Rehabilitation and Remodeling of College Workshops	650,000,000.00	<ul style="list-style-type: none"> Contract for skilled labor were not signed by the Accounting Officer but were signed by the Consulting Team Leader contrary to the requirements of section 36(1)h of PPA 2011; The project did not have a firm project time frame. The project duration was initially estimated to be 4 months. However at the time of the audit, the project had delayed by 13.5 Months and there was no revised completion date.
16.	BUNDA DC	Contract Number: GA/065/2018-2019/W/07 Construction of Administration Block At Bukama	30,000,000.00	<ul style="list-style-type: none"> The bid document had a list of activities to be executed instead of the BOQ and they were shown the drawings were asked to insert their labour charges against each activity without knowing the respective quantities; Evaluation criteria were not disclosed in the solicitation documents issued to bidders contrary to the requirements set forth under Regulations 184 (1)(d), 203 (1) and 206 of GN. No. 446 of 2013; Quality assurance plan was not prepared
		Contract Number LGA/065/2018-	32,000,000.00	



S/n	PE Name	Project description	Value (TZS)	Status of implementation/ Key Issues
		2019/W/08 for Construction Of OPD Block at Bukama		
		Contract Number; LGA/065/2018-2019/W/09 Construction of Pharmacy Block at Bukama	16,500,000.00	
		Contract Number; LGA/065/2018-2019/W/10; Construction of Laboratory Block at Bukama	17,800,000.00	
		Contract Number; LGA/065/2018-2019/W/11 for Construction Of Radiology Block at Bukama	14,000,000.00	
17.	MUSOMA DC	Contract Number ; LGA/066/2018/2019/NC/HQ/SUGUTI /LOT No. 1 for Construction of Administration Block	56,097,560.00	<ul style="list-style-type: none"> Regarding the construction of Health Center at Suguti which was contracted to eight (8) Artisans (Fundis) procured through CQ under force account arrangements, there was no any evidence to substantiate that PMU reviewed the evaluation reports and submitted the award recommendations to the TB for approval as required under Regulation 57 (3) of GN. No. 446 of 2013; Record keeping The PE submitted the monthly, quarterly and annual procurement reports for procurements done through FWC and MVP but did not submit monthly procurement reports for procurements done through quotations and force account
18.	MBEYA CC	LGA/069/20182019/MBY/W 31 Provision Rehabilitation and Construction of Azimio Primary School	TZS. 64,350,000 (excluding cost of materials)	<ul style="list-style-type: none"> The OA did not exercise all his powers by not authorizing some of the LPOs as all LPOs for force account works for Construction of Iyunga Health Centre were signed by facility officer. This is contrary to Sec. 36 (1) (h) which requires the AO to sign all contracts for the Projects; All payments were evidenced to be attached with inspection reports. However there were no measurement sheets for works carried out using force account; Technical specifications were not evidenced to be prepared; Tender and contract documents were not evidenced to be approved by the Tender Board; There was no program of works evidenced to be prepared; There was no quality assurance plan; There was no health and safety as well as environmental plans as required under Reg. 241(3) of GN No. 446 of 2013; There was no evidence of test reports to show that materials used were of required quality;



S/n	PE Name	Project description	Value (TZS)	Status of implementation/ Key Issues
				<ul style="list-style-type: none"> • There were no measurements sheets for the completed works to be paid; • Progress report was not detailed enough to include physical progress; • The project was completed but there were no as built drawings prepared; • There was no compilation of snags though when the AT visited the site found some minor snags such as cracks and peeling off of painting; • There was neither Practical Completion Certificate or Final Certificate evidenced to be issued; • The paint was found to peel off in some areas and minor cracks were observed in some classrooms
		LGA/069/2018-2019/MBY/W/49 for Construction of Nzovwe Health Centre (Force Account)	Contract Price: TZS. 78,000,000 (excluding cost of materials) of which TZS 10,350,000 for x ray building, TZS 20,080,000 for Operation Building, TZS 23,970,000 for maternity Ward and TZS 23,600,000 for OPD	<ul style="list-style-type: none"> • Technical specifications were not evidenced to be prepared Procurement Stage • Tender and contract documents were not evidenced to be approved by the Tender Board; • There was no program of works evidenced to be prepared; • There was no quality assurance plan; • There was no health and safety as well as environmental plans as required under Reg. 241(3) of GN No. 446 of 2013; • There was no evidence of test reports to show that materials used were of required quality; • There were no measurements sheets for the completed works to be paid; • Progress report was not detailed enough to include physical progress; • The project period expired on 30/3/2019 but during the time of this audit the project was not yet completed and there was no evidence of contract extension
		LGA/069/2018-2019/MBY/W/48 for Construction of Iyunga Health Centre (Force Account)	Contract Price: TZS. 400,000,000 of which TZS 70,310,000 was for Ufundi and TZS. 329,690,000 was for materials	<ul style="list-style-type: none"> • Technical specifications were not evidenced to be prepared Procurement Stage; • Tender and contract documents were not evidenced to be approved by the Tender Board; • There was no program of works evidenced to be prepared; • There was no quality assurance plan; • There was no health and safety as well as environmental plans as required under Reg. 241(3) of GN No. 446 of 2013; • There was no evidence of test reports to show that materials used were of required quality; • There were no measurements sheets for the completed works to be paid;



S/n	PE Name	Project description	Value (TZS)	Status of implementation/ Key Issues
				<ul style="list-style-type: none"> Progress report was not detailed enough to include physical progress; The project period expired on 30/3/2019 but during the time of this audit the project was not yet completed and there was no evidence of contract extension
19.	Marine Parks and Reserves Unit	These contracts are for the completion of MPRU office building at Tanga with contract price of Tsh. 15,000,000.00; and to develop and maintain tourist information centers buildings with contract price of Tsh. 1,200,000.00	16,200,000.00;	<p>The audit did not manage to review documents used the Force Account methods as it were done in respective MPRU center;</p> <p>There is no documents showing report of micro value procurement on installation of signboards (Category of goods); Minor Civil works MBREMP and construction of MOA office under Force Account, and Maintenance of Information centers (Category of Works); and printing of leaflets and banners, and maintenance of website (Category of Non-consultancy services)</p>
20.	BAHATI DC	Rehabilitation of conference toilet at Babati DC	7,013,000.00	<ul style="list-style-type: none"> Rehabilitation of conference toilet at Babati DC was done through force account while in the APP the method proposed was Competitive Quotation
21.	TARURA Mwanza	AE/092/2018/2019/UKDC/FA/1	2,460,185.00	<p>TARURA – Mwanza signed five contracts listed below that were neither resulting from a Tender Board process nor qualifies to be under “Force Account” arrangement as it does not meet the requirement of the law;</p> <p>There was no evidence to attest that "Kikundi cha Nguvu Kazi KAGERA" is a formal and registered special group;</p> <p>That all contracts were signed without prior approval of the tender board, TARURA – Mwanza were administering a null and void contracts</p>
		AE/092/2018/2019/UKDC/FA /2	,881,450.00	
		AE/092/2018/2019/UKDC/FA /3	1,623,300.00	
		AE/092/2018/2019/UKDC/FA /4	2,300,000.00	
		AE/092/2018/2019/UKDC/FA /7	2,748,000.00	
22.	RAS-SONGWE	Regional Block, RC Residential House, RAS Residential	1,106,528,170.00	The project is at initial stage.
23.	PORALG	AE/022/2018/2019/CR/05 Labour for the Proposed Construction of Office Building for Presidents' Office Regional Administration	268,210,325.62	<ul style="list-style-type: none"> Delay in receiving detailed working drawings and Specifications from Consultant TBA; Delay in receiving instructions –Variations from Consultant TBA; Delay in TBA responding to the correspondence letter of the supervising Architect on Site;



S/n	PE Name	Project description	Value (TZS)	Status of implementation/ Key Issues
		and Local Government to be built at Ihumwa within the Government City Dodoma		<ul style="list-style-type: none"> Evaluators did not fill the correct evaluation form- making reference to repealed PCB Act of 1971 in lieu of PCCB Act of 2007; There were 14 days instead of the required 7 days total Time from receipt of evaluation report, review and preparation of evaluation summary by PMU until submission to TB.; No comprehensive progress reports. The reports lacks information: like Background , Physical progress and Financial progress, Payments made to date, Pending Payments, Claims ,Variations issued and instructions which has monetary implication and their totals to the Contract Price, Personnel, plant and equipment deployment progress, quality assurance – tests and conducted and their results , Site meetings held and their out comes constraints face on implementation and the way forward; Quality Procurement Plan not submitted and EMP plan not submitted
24.	TUNDUMA TC	Rehabilitation of surgical room, mothers ward, laboratory room, health workers house, health toilets and Mortuary room for Tunduma health centre and construction of new class room and dormitory for Mpemba secondary school	901,700,000.00	<ul style="list-style-type: none"> There was no evidence for timeliness of site possession/contract commencement for tenders of construction implemented under force account; There was no evidence of progress/implementation reports prepared by project manager for construction implemented under force account showing Project implementation status, Cost Records, Quantities of materials used and prices, Materials transportation costs, Cost of laborer and local fund etc; There was no evidence of Contract close out report prepared for handing over and final payments for project implemented under force account as required under Reg. 243(7) of GN. No. 446 of 2013; The audit revealed that, the local fundi application to contract did not include the required detailed plan of operation/work plan. There was also no evidence of progress/ implementation reports prepared by project manager (Engineer) showing Project implementation status, Cost Records, Quantities of materials used and prices, Materials transportation costs, Cost of laborer and local fund. In addition there was no evidence of contract closure reports prepared showing; all works have been completed and accepted interim and final Progress Reports, all interim payments as well as the final payment and all issues that resulted during the execution of the contract.



S/n	PE Name	Project description	Value (TZS)	Status of implementation/ Key Issues
25.	Fair Competition Commission (FCC)	IE/026/2018-2019/HQ/W/02 for Design and Build Office Partitioning Walls at Dodoma which awarded to TBA. TZS. 26,739,905.50	26,739,905.50	<ul style="list-style-type: none"> The tender was not in annual procurement plan. The information gathered indicates that in this project, no involvement of PMU or TB in the procurement process from the beginning of the project to the completion.; No evidence on whether payment voucher for contract no. IE/026/2018-2019/HQ/W/02 for Design and Build Office Partitioning Walls implemented through Force Account was attached with inspection reports or measurement sheets;; No evidence of availability of quality assurance plan and adherence to quality assurance plan for contract No. IE/026/2018-2019/HQ/W/02 for Design and Build Office Partitioning Walls implemented through Force Account
26.	KIBONDO DC	Construction and Rehabilitation projects	117,824,000.00	The project was not assed as Council's management reported that the documents were being held at the Prevention and Combating of Corruption Bureau (PCCB) Kibondo office.
27.	Sugar Board of Tanzania	Refurbishment of one residential house	12,740,000.00.	The PE used force account method for refurbishment of one residential house. The application of method and budget was approved by tender board and authorized by AO. However the entire process from assessment of condition of works, preparation of Bills of Quantity, supervision, and procurement of supplies, payment of artisan and inspection of works was done by Estate Officer. The procurement of building materials and payment of artisan was done by cash. This is not good practice as check and balance not attained, materials can be procured using other procurement method.
28.	KADCO	Construction of New Washrooms, Painting of Fire Building and Construction of Garbage Hut	TZS 46,829,500.00. (Materials) TZS 15,680,000.00 labour	<ul style="list-style-type: none"> KADCO applied Force Account for 3 tenders for Construction of New Washrooms, Painting of Fire Building and Construction of Garbage Hut. Total Materials amounted to TZS 46,829,500.00. Total labour engaged amounted to TZS 15,680,000.00 which was 32% of the materials component; exceeding the normal range for labour component which should be between 25-30%. Further, implementation reports for force account project were not prepared for monitoring purposes. Likewise, no test results were carried out for materials incorporated into the works nor completed works.
29.	KASULU DC	Contract No.LGA/040/2017/2018/W/66a-e Construction Health Center at Rusesa (Maternity Ward, Theatre, Mortuary, Laboratory and Staff House)	500,000,000.00	<ul style="list-style-type: none"> Structural design of footings and roof truss were not prepared prior preparation of working design; No evidence availed to AT to attest that the intention to award letter were issued to bidders as per Reg. 231 GN 446 of 2013 read together with amendments of regulation 231(i) of GN No. 333 of 2016; No site handing over/site possession letter to local fundi was availed to AT; Updated program of work were not submitted by Contractor; Quality assurance plan was not prepared and incorporated in contract agreement;



S/n	PE Name	Project description	Value (TZS)	Status of implementation/ Key Issues
				<ul style="list-style-type: none"> • Safety and environment issue were not include in contract document; • As built drawings were not prepared; • The door tops were not smooth including the use of unplanned timber. Furthermore, some door hinges and door bolts either were not provided with adequate screws or wire nails were used for fix them; also some doors had no iron monger. For the two panel door the gap between the two panels is too large, more than 20mm. Maternity ward in some location of plumbing was not fixed work which will lead leakage of water
30.	KALIUA DC	24nos. implemented works projects through FORCE ACCOUNT	1,451,875,448.00	<ul style="list-style-type: none"> • An assessment on 24nos. implemented works projects through FORCE ACCOUNT amounting to Tshs. 1,451,875,448.00 has revealed that procurement of materials did not abide with GPSA- FWC guidelines and procedures. Furthermore, contracts for works such as electrical installation were done without TEMESA procedures which are related to public buildings. • AT observed that the PE prepared incomplete contracts documents to be entered with artisans under Force Account and contract management; • No retention money clause on Contracts signed in case of the work done has defects.; • No security clause on the contract in case the Artisans fails to perform the work or abandons the site; • There are no clauses for material test.
		INTERNET and EMAIL CONNECTIONS	23,678,200.00 (materials)	<ul style="list-style-type: none"> • AT observed that materials for installation of internet and E-mail connection were to be procured through Competitive Quotation method which was shown in the APP. However, procurement was done through quotation issued directly to suppliers; • AT observed suppliers were not involved in works for the connections and installation of internet and Email. Therefore warranty was limited to goods supplied.
31.	KIGAMBONI MC	Contract No:KGMC/KMJ/HCB/2017-2018/01 CONSTRUCTION OF KIMBIJI HEALTH CENTRE	400,000,000.00	<ul style="list-style-type: none"> • The PE used incomplete tender documents for Force Account bids for Fundis whereby means of evaluation of bids, tender datasheet, tender securing declaration were missing contrary to Section 70 of PPA and Regulation 184 of GN No. 446 of 2013 which the tender document should be arranged and completed with all content as required



Annex 5 - 8: List of tenders which PEs failed to apply preference scheme

S/N	PE Name	Tenders which PEs failed to apply preference scheme	Value
1	National Institute for Medical Research (NIMR)	Tender No. NIMR/019/2018-19/HQ/G/01 for Supply of analytical equipment for Herbal Pharmaceutical Quality assurance/ quality control.	56,501,055.00
		Sub Total	56,501,055.00
2	Tanzania Tourist Board (TTB)	Tender No. PA/036/2018-2019/W/01 worth 1,195,512,000 for Design, construction and dismantling of the Tanzania stands at the International Exhibitions; and	1,195,512,000.00
		Tender No. No. PA/036/2018-2019/NC/02 for Provision of Non Consultancy services for public relations and marketing services in China & India.	61,592,792.10
		Sub Total	1,257,104,792.10
3	NECTA	Tender No. PA/045/2018/2019/G/30 Supply, Installation and Commissioning of CTP Machines	1,601,749,555.00
		Tender No. PA/045/2018/2019/G/28 Supply of Special Paper and Holograms	366,156,156.00
		Tender no. PA/045/2018/2019/G/35 Supply of MF Printing Papers Wood Free	3,893,607,520.70
		Tender No. PA/045/2018/2019/G/08 for Supply of Corrugated Boxes	102,153,461.00
		Sub Total	5,963,666,692.70
4	UWASA SINGIDA	Tender no. AE/043/2018/2019/G/05 for supply of water meters	41,226,840.00
		Tender No. AE/043/2018/2019/G/04 for supply of surface booster pumps	56,640,000.00
		Tender No. AE/043/2018/2019/20 for supply and install armoured cable and pumps	106,303,448.24
		Tender No. AE/043/2018/2019/W/06 for drilling of four productive boreholes at Singida municipality	290,000,000
		Tender no. AE/043/208/2019/W/04 for drilling of three boreholes at Mgongo Shelui	290,800,000
		Tender No. AE/043/2018/2019/W/06 LOT 2 for drilling of ten boreholes in Ikungi district council	416,375,000
		Tender No. AE/043/2018/2019/W/05 for drilling of three boreholes at Misigiri villages	105,000,000
		Sub Total	66,102,400
		Sub Total	1,372,447,688



S/N	PE Name	Tenders which PEs failed to apply preference scheme	Value
5	TANESCO DSM & COAST ZONE	Tender No. PA/001/2018-19/DZN/W/10B for Supply, Construction, Testing and Commissioning 33KV Underground Line from Kipawa Grid Substation to Buguruni Primary Sub Station R/L 6Km at at Dar Es Salaam and Coast Zone	8,481,291,418.00
		Tender No. PA/001/2018-19/DZN/W/10A for Supply, Construction, Testing and Commissioning of Underground Network to Improve Power Reliability and Capture Customs at Dar Es Salaam and Coast Zone Lot 1 - Tsh. 7,464,039,413.40 Lot 2 - Tsh. 983,559,983.80 Lot 3 - Tsh. 3,883,486,729.10 Lot 4A - Tsh. 1,358,844,714.40 Lot 4B - Tsh. 1,644,307,104.30	15,334,237,945.00
		Tender No. PA/001/2018-19/DZN/W/04 for Various minor civil work at DSM and Coast Zone	269,319,826
		Tender No. PA/001/2018-19/DZN/N/03 for Provision of Fumigation Services at DSM & Coast Zone	27,116,777.26
		PA/001/2018-19/DZN/G/14 for Supply of containers	58,433,600
		Sub Total	24,170,399,566
6	TRC	Supply of Various Materials for Rehabilitation of 200 Meter Gauge Freight; tender No. PA/154/HQ/2018-19/ G/033	944,208,963.80
		Sub Total	944,208,963.80
7	DUWASA	Rehabilitation of Water Supply System at Ntomoko Village in Kondoa District; tender No. AE/034/HQ/2018-19/W/4	2,269,376,877.75
		Sub Total	2,269,376,877.75
8	DART	Tender no. AE/053/2017/2018/NC/10 for provision of security services for DAR Bus Rapid Transit Infrastructures	1,244,160,000
		Tender no. AE/053/2016-17/W/03 for construction of surrounding fence to DART Terminals at Kivukoni, Ubungu and Morocco	274,189,685
		Sub Total	1,518,349,685.00
		Grand Total	37,552,055,320.85